1 Thursday, 24 March 2022 a senior biochemist, a post which you remained in 2 (9.59 am) 2 until April 1974, before becoming the head of research 3 and development at the PFC; is that right? 3 SIR BRIAN LANGSTAFF: Good morning, Dr Foster. 4 4 Now, you are talking not just to the audience A. That's correct. 5 5 that you see in front of you. The size is limited for Q. And I think your job title changed from time to time, 6 obvious reasons of the current -- although --6 but is it right to understand that that's essentially 7 infection. Although precautions generally may be 7 the role you continued to occupy throughout the 8 easing, we take a fairly careful line here. But, in 8 lifetime of the PFC? 9 particular, there will be a lot of people who are 9 A. That's correct. watching what you have to say online. The proceedings Q. And was that until, then, 2008? 10 10 11 are being live streamed, so bear that in mind when you 11 12 12 **Q**. Was that the point at which the PFC ceased to operate? give your evidence. Thank you for being with us. In a moment, 13 13 A. That's right. 14 Katrina will ask you to take the affirmation. 14 Q. For anyone's note, there's a CV for Dr Foster. I'm 15 15 Katrina. not going to go to it, but it's at WITN6914002. 16 DR PETER FOSTER (affirmed) 16 So you were not yourself involved with the **Questioned by MS RICHARDS** 17 17 treatment of patients; is that correct? 18 SIR BRIAN LANGSTAFF: Ms Richards? 18 A. That's correct. I had no role in that at all because MS RICHARDS: Dr Foster, I'm just going to start with 19 19 I'm not medically qualified. 20 20 a very quick overview of your career. Now, you're Q. And there's a part of your evidence, oral evidence to 21 a doctor but not a clinician. Your degree, as I 21 the Penrose Inquiry -- we can look at it if necessary, 22 understand it, is in chemical engineering with a PhD 22 but I don't think we need to -- in which you explained 23 in biochemical engineering; is that right? 23 that you'd never worked in a blood bank and you didn't 24 That's correct. 24 have practical experience of using cryoprecipitate. Α. 25 **Q.** In January 1973, you took up a post at the PFC as 25 A. That's correct. 1 2 Q. Now, you've given evidence on a number of different 1 within MDL-986, multi-district litigation, being 1 2 occasions in a number of different forums, and I'm 2 subject to settlement and subject to the payment of 3 3 sums to the plaintiff, sir. I was asked to clarify just going to go through those briefly. You gave evidence in multi-district litigation in the States. 4 that with you. 4 5 Perhaps we can take this from your witness statement. 5 SIR BRIAN LANGSTAFF: Yes, my understanding was that the 6 6 Sully, could we have on screen WITN6914001. And case -- the claims, at least those that were permitted 7 if we go to page 15, we can see bottom half of the 7 to proceed in the United States, were settled --8 page. You explain there your involvement at the 8 MS RICHARDS: Yes. 9 request of lawyers from the United States in the MDL 9 SIR BRIAN LANGSTAFF: -- for what were considered 10 (multi-district litigation) 986 in the States. 10 substantial sums, I think. MS RICHARDS: Yes, that's certainly the evidence we've 11 You say over the page, if we go to page 16, and 11 12 it's the fifth paragraph, so (viii) -- you refer to 12 seen. 13 your trial testimony being filmed in Edinburgh on A. Can I just comment? 13 14 8 December 1997, and you say you believed it was shown 14 Q. Yes, of course. 15 at a number of court hearings, all of which found in 15 A. What I was told was that settlement was an out-of-court settlement. 16 favour of the defendants. 16 17 What's the source of your understanding, 17 Q. Yes. 18 Dr Foster, that the litigation to which you refer was 18 A. But a number of the claimants declined that because they wanted their day in court, and so there were some 19 found in favour of the defendants? 19 20 20 That is what I was told by the lead attorney for the further cases that were heard, and that's where my 21 21 defendants when I asked him what had happened to my evidence was presented. 22 evidence. 22 Q. You explain in the next paragraph on the screen, so 23 23 MS RICHARDS: I mention it and, sir, I make an observation it's paragraph (ix), that you were asked to comment on

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for wider purposes because it's been drawn to my

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attention that there is evidence of a number of claims

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(1) Pages 1 - 4

an expert report from Dr Nicholas Jewell concerning

HIV infections in the UK. Now, I'm not going to go to

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the content of it. I just really want to ask about how you came to be asked to do that.

Dr Jewell, now Professor Jewell, is a professor of biostatistics and epidemiology. In fact, I should say he's on the Inquiry's expert group in relation to statistics. You're obviously -- as we've discussed, you're a clinical scientist, you're a chemist by background. You're not a statistician or epidemiologist. How was it that you came to be asked to provide that report?

- A. I can't really answer that, other than Mr Barr
   contacted me, gave me a copy of this, and asked for
   some comments on it.
- 14 Q. We can take that down. Thank you.

You were also involved in providing evidence for the purposes of an investigation by the Scottish Executive and the Health and Community Care Committee of the Scottish Parliament, and that was in around 2000; is that right?

20 A. That's correct.

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Q. I'm just going to read the references for those
 reports. I'm not going to take you to them, but just
 so that others can find them readily. PRSE0000131,
 PRSE0001249, WITN6914012, and WITN6914013.

Now, you also gave evidence to the Lindsay

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that we should do our best to assist the Archer
Inquiry. Even though it wasn't a statutory Inquiry,
it was the only investigation underway. And we both
felt that -- felt so strongly that he approached the
Scottish Executive and was given permission for us to
apply to the Archer Inquiry to give evidence. I think
we were the first health professionals to do so.

Q. Again, I'm not going to go to it now. I probably will ask you to look at a couple of passages in your oral evidence to Archer in due course. The references for the transcript are ARCH0002320 which was the written statement, and then ARCH0000009 which is the transcript of the oral testimony.

We then come to the Penrose Inquiry. Is it right to understand that you were effectively retained on a full-time basis by SNBTS to assist them with the preparation of material for the Penrose Inquiry?

- 18 A. I had a contract. I suppose you could call it full
   19 time. It was based on an hourly rate. It depended on
   20 how much work I did for SNBTS.
- Q. Now, you provided or contributed to by way of
   co-authorship a number of different statements and
   reports to the Penrose Inquiry. For present purposes,
   l'm just going to read the references out, but we'll

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25 come back to some of them in the course of the

Tribunal in Ireland. How did that come about?

2 A. I have a vague memory that a solicitor from the 3 Lindsay Tribunal came to Scotland to have preliminary 4 discussions. And in advance of that, I had gone 5 through the file that we had on Ireland, and I'd come 6 across some correspondence between the director from 7 the Republic of Ireland to Mr Watt -- sorry, it's the 8 other way around. From Mr Watt to the director of --9 it was Dr O'Riordan in Ireland, where Mr Watt was 10 suggesting that Irish plasma could be processed at 11 PFC. And I thought that might be of interest to the 12 Lindsay Tribunal. So that basically is what started 13 them asking me to give evidence. And I can't really 14 remember much about it, other than what is now in the 15 transcript of their proceedings.

Q. It may be I ask you in the course of your evidence to look at a passage or two from that, but just for present purposes -- again, we don't need to put it on screen; it's so that others know where to find it -the reference is LIND0000320.

You then provided evidence for the Archer Inquiry. Again, how did that come about?

A. That was my own initiative. Professor Franklin and
 I both believed very strongly that patients deserved
 to know the truth of what had happened, and we felt

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evidence.

There's quite a long list. PRSE0000545, PRSE0001083, PRSE0003147. That's material relating to self-sufficiency. PRSE0003349 and PRSE0002291 which are related to heat treatment. PRSE0000256 which is a statement in relation to the Penrose Inquiry's topic C3, heat treatment '85 to '87. PRSE0003480. That's a background report. I probably will ask you a little more about that in due course, Dr Foster. PRSE0001478 which was Penrose Inquiry's topic B3. And PRSE0000814 which I can't, for present purposes, remember what topic that was. And then you gave evidence on a number of occasions orally to the Penrose Inquiry. We may look at bits and pieces of that, but 10 May 2011, PRSE0006022. 11 May, PRSE0006023. 6 September 2011, PRSE0006041, 7 September 2011, PRSE0006042. And 26 October 2011, PRSE0006056.

Now, would it be right to understand, Dr Foster, that in terms of your evidence to the Penrose Inquiry, or the material which you helped gather together into reports and documents for the Penrose Inquiry, that quite a lot of it involved you looking at documents, looking at material, exploring issues that you wouldn't necessarily have been directly involved in at the time?

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(2) Pages 5 - 8

- So, for example, self-sufficiency in England and Wales was one of the topics that was covered in some of the material that you helped to put together for the Penrose Inquiry.
- A. Yes, I think that's probably correct. I was trying to
   pull together as much as I could that was readily
   available to me.
- Q. And then, by contrast, there were some areas where you provided evidence to the Penrose Inquiry that fell
   squarely within the events with which you were most directly concerned, such as the development of -- the
   research and development work on pasteurisation, heat treatment, production of factor concentrates.
- 14 A. Yes, that's correct.
- 15 Q. And just so you know, my focus is going to be on issues and areas of which you had some form of direct knowledge at the time. It won't be limited to research and development, but it'll be focusing predominantly on contemporaneous -- your own contemporaneous knowledge.
- 21 A. Okay.

Q. Before we start with that, I'm hoping you can assist
 with some general terms that I think will come up in
 the documents that we look at, and it may be helpful
 for everybody, certainly myself, to understand what's

the 20th Century, proteins were characterised by their solubility. Every protein has a different solubility behaviour; it's like a fingerprint. And so because that was the way proteins were characterised, Cohn was very, very familiar with how proteins behaved: how they dissolved, how they came out of solution, and stuff like that. And he had worked on that for about 20 or 30 years with a team of people at Harvard.

So when he was given this task of coming up with a blood substitute, he was aware that half of blood plasma is comprised -- it's albumin. Albumin forms half of the plasma. So it was his concept that if you could recover albumin from plasma, that could be made into a blood substitute. And he went about designing a series of extraction steps which were called fractions in order to arrive at albumin.

Now, albumin is one of the more soluble proteins, probably the most soluble, and he would remove the least soluble proteins first and eventually get to albumin. So there were basically five steps, five precipitate fractions, with fraction one being the least soluble, and fraction five being the most soluble. And fraction five is albumin, so that is how he arrived at that sort of sequence of fractionation steps.

meant by those terms. So can I ask you to help us with a guide, a glossary, as it were, to a number of different concepts and terms.

In very -- in brief terms, what is fractionation from the perspective of those involved with the production of plasma products?

- A. Fractionation is an industry which is concerned with
   the provision of pharmaceutical products derived from
   human plasma. Simple as that. I can go more into how
   the terminology came about if that would help you?
  - Q. No, don't worry. I'm going to ask you to talk us through some of the processes in a few minutes, but I think that's a helpful short introduction.

Now, we'll see reference -- we've seen reference before in the documents -- to Cohn fractionation.
What's that referring to?

A. Edwin Cohn was the person who invented plasma
 fractionation which is the technique for extracting
 different proteins from human plasma. And Cohn became
 involved in 1940 when he was given the task of
 preparing a blood substitute to aid the American
 forces, should they become involved in the war that
 had broken out in Europe.

He was, at that time, probably the world's foremost protein chemist. And in the first half of

And he used a technique called cold-ethanol fractionation where ethanol dehydrates proteins, which everybody knows if you have a night out and get too drunk, you get a headache. Alcohol is a dehydrating agent. It dehydrates the proteins and brings them out of solution. So he used that technique, and he chose ethanol because it had antibacterial properties, so it would prevent growth of bacteria while the processing took place.

- 10 Q. Now, the main products that were produced by
  11 a fractionation centre such as the PFC at the time
  12 with which we're concerned would have been -- and
  13 we'll come obviously to some of the specific products
  14 in due course -- would have been albumin, as you've
  15 just described, immunoglobulins, and then the clotting
  16 factors, predominantly VIII and IX. Is that right?
  - A. That's correct.
  - Q. If we go to WITN6914003, please.

This is an article co-authored by you in, I think, 2008, "Fractionated products". And we can just see if we read the first few lines. So if we go to -- thank you:

"Fractionated products are plasma proteins that have been extracted from pooled human plasma and manufactured into stable pharmaceuticals in dose forms

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suitable for clinical administration. The major categories of fractionated products are immunoglobulins for the treatment of disorders of immunity, the prevention of specific infections and the prevention of RhD immunisation, albumin for volume and protein replacement, and coagulation factors for haemostasis."

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So that, I think, is a summary of what I've just asked you.

Top of the next column -- don't think in light of the explanation you've given us I need to go through it, but there we have a reference to the work of Edwin Cohn.

Can we go over the page. I just want to look at the table, the first table. So we've got there principal plasma products, medical applications -- we don't need to worry about an estimate of the quantities used worldwide -- in 2005.

If we just look at the plasma products listed on the left-hand side, and if I ask you to cast your mind back to the '70s and '80s, so we can ignore recombinant, were those all produced at the PFC?

A. No. We didn't -- if you start at the bottom, we didn't produce antithrombin III, we didn't produce alpha 1 antitrypsin, and we didn't obviously, as you

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an absorption step and then it would be filtered to
 remove any bacterial contaminants, and then it would
 be dispensed into either final container and
 freeze-dried.

- Q. I might ask you to break that down a little more in due course when we ask about the processes and facilities at the PFC itself. But, again, at a very general stage at this point, was the process for Factor IX essentially the same?
- A. The process for Factor IX, no, it was slightly different. Following the removal of the cryoprecipitate, the supernatant would be subjected to an ion exchange process where the Factor IX binds to the ion exchanger and you can remove contaminants and then remove the Factor IX specifically -- not quite specifically but in a higher concentration and a higher purity. Then that would be formulated.

There would be number of what we call eluents, sort of fractions removed from the ion exchange column, and they would be subjected to quality control tests and, from those tests, specific eluents would be selected to make up the final product. Then that would be -- they would be pooled and they would be filtered to remove bacteria, dispensed, and then freeze dried.

say, produce recombinant products. Other than that, they all applied to PFC.

3 Q. Then if we go to the next page, there's a diagram at
4 the top of the page. Now, I just wondered if you can
5 talk us through that, not by reference to the
6 production of albumin or immunoglobulins, but really
7 just by reference to the production of Factor VIII and
8 Factor IX, but having regard to the process in the
9 1970s and 1980s.

What would -- if we start with the receipt of fresh frozen plasma at the PFC or any other fractionation centre, what are the basic steps that would be undertaken to produce Factor VIII, first of all?

A. Firstly, this diagram relates to how we manufactured
 products much later than the period you're talking
 about.

18 Q. Yes.

A. So the Factor VIII here would be very high purity
 Factor VIII. And it includes steps that would develop
 later than the period you're talking about. So in the
 '70s, if we start at the top left, in the mainstream
 process, the frozen plasma would be thawed, that would
 result in the production of a cryoprecipitate. That
 would undergo some further purification with

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Q. We can take that down, thank you.Can you then just help with

Can you then just help with a handful of further other terms and concepts.

Fresh frozen plasma versus time-expired plasma.

What were the differences and the different uses of those?

A. Fresh frozen plasma can be used to produce all
 products. Time-expired plasma can only be used to
 produce albumin and immunoglobulin.

10 Q. Why is that?

A. That is because the coagulation factors are what they
call labile, they're very sensitive, and by the time
time-expired plasma has been prepared, there is not
enough of the factor left to make it worthwhile. And
you couldn't make a concentrate that would meet
specifications.

17 Q. Now, some of the terms that we may see as we look at
 18 the documents include a reference to the use of
 19 centrifuges and to filtration. Again, can you just,
 20 in a nutshell, tell us what those processes involved?

A. Centrifuges are machines that rotate at very high speed, and if you feed a mixture into the centrifuge, any solid material, any particles or precipitates will sediment and be retained at the wall and the supernatant, the solution without the particles, will

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- flow thorough and continue to be processed, and
  following the -- you will reach a point where you've
  retained all the solids that the centrifuge will hold
  or all you've got on your solution to recover. You
  then have to remove the solid from the centrifuge and
  that can be resuspended and redissolved and further
- Q. I think you've probably already answered the next term
   I was going to ask you about, which was
   cryoprecipitate supernatant.
- 11 A. Yes, that is the solution that is left after the12 cryoprecipitate has been removed.

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processed.

- Q. Potency and purity. Those are concepts we see
   referred to in a wide range of the documents. Can you
   give us, again, a nutshell guide to those?
- 16 **A.** Purity is expressed as the activity of the substance, 17 international units in terms of Factor VIII, as 18 a ratio compared to the protein. But to make it more 19 meaningful, it's perhaps important to appreciate that 20 in plasma, Factor VIII is a trace substance. It is 21 there present in a ratio of about one part in 160,000. 22 In cryoprecipitate and early concentrates it was 23 present as one part in about 16,000.

So when we talk about Factor VIII, this is not Factor VIII. Factor VIII is a trace substance. What

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- 1 **A.** Heparin is an anti-coagulant which is used clinically 2 and it's sometimes used in plasma fractionation, as 3 an anti-coagulant, but not commonly.
- Q. Then we're going to explore, it'll probably be tomorrow, in terms of the stage of your evidence, issues relating to heat treatment, in rather more detail, but just by way of introduction, can you help us understand in broad terms what's meant by pasteurisation and what's meant by dry heating.
  - A. Okay. Pasteurisation involves the heating of a solution where all of the substances that you're concerned with are dissolved. Dry heat treatment, it was applied to the heating of the freeze-dried powder and, although in one instance it was heating of the freeze-dried powder suspended in a solvent, but generally it was heating of the freeze-dried powder in its final container.
- 18 Q. Now, just again for the benefit of those listening,
   19 one of Dr Foster's statements to the Penrose Inquiry
   20 produced a glossary. I'm not going to go to it
   21 because we've had a helpful overview from Dr Foster,
   22 but it's page 29 of PRSE0000814.

Then can you next, again, really by way of introduction, but just talk us through, by reference to the PFC itself, the process of -- we'll take

we're talking about is a concentrate of Factor VIII
where it is ten times more concentrated than it would
have been in plasma, where that is expressed, for your
purposes, as international units of Factor VIII, which
is the activity measured by a clotting assay to the

ratio of the total protein. Is that clear enough?
Q. Yes, I think so. So I think you were talking about purity. Potency?

- 9 A. Potency is basically the strength.
- 10 Q. I think solubility probably speaks for itself and
   11 you've told us about labile, and we'll come back again
   12 to some of these when we come to look at the
   13 exploration of viral inactivation methods.

Fibrinogen: what's that within the context with which we're concerned?

A. Fibrinogen is a protein which tends to co-purify with
Factor VIII because it has a similar solubility
profile, and, in fact, in the early days, in the '70s,
there was a very strong view that fibrinogen was
necessary for Factor VIII to retain its activity, so
there was some reluctance to try to separate the two.
But, of course, that turned out not to be correct.

But fibrinogen made up the greater part of Factor VIII concentrate in the early days.

25 Q. Heparin?

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Factor VIII, for present purposes, being produced.

So from the point in time at which the fresh

frozen plasma is delivered to the PFC from the regional transfusion services, through to the production in bottles or vials of the freeze-dried Factor VIII concentrate, broadly speaking, what are the different areas within the PFC and the different stages of the process?

A. Well, that would all be handled, really, within the production department. And the plasma would be bought into the PFC, it would be weighed, and then it would be stored in a deep freeze. When the process schedules were drawn up, plasma would be brought out of the deep freeze. Actually, the night before, so it would actually begin to warm very slowly.

Because if you tried -- it was stored at minus 40 and if you take the plasma at minus 40 you can't take the plastic off it because the plastic is stuck to the plasma too firmly, so it has to warm up a little bit, typically to about minus 10 or minus 15 and then you can remove the plastic.

So the first thing in the morning the operators would come in, they would have to remove the plastic from the plasma and then the plasma which was still in lumps of donations would be fed to a machine where it

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would be broken down into fine particles, still frozen. Then they would, in the early days, be fed into a batch tank for thawing. But, eventually, I know there was a process for thawing, which was also a sort of a tank, but which operated continuously, where the frozen particles would be melted. And during that melting procedure, the cryoprecipitate would form and the suspension would be pumped to the centrifuge to collect the cryoprecipitate.

Once that process was complete, once the volume of plasma that had been scheduled to be processed had all been thawed, the centrifuge would stop, and the cryoprecipitate would be removed. Then that would be resuspended and the various adjustments made to it to further process it before it would then go to the final filtration step.

Now, of the -- we've started first thing in the morning, we would get to final filtration late in the afternoon. Once the solution had been filtered there would be a pool of the final product, which -- in a container in the sterile filling suite, and that would be dispensed into the vial -- final vial in a manner where the contents of every vial would be the same.

And then the vials would all be placed in the

A. It would follow a similar sort of process but
Factor IX was prepared much less frequently because
the demand for that was much less than Factor VIII.
So for Factor VIII, we would run that process twice
a week. With Factor IX, I'm not really sure. I was
never involved with Factor IX very much because there
were never many problems. Dr Smith's process worked
so well, it didn't need my involvement.

Q. I want to come next to your specific role and responsibilities at the PFC. We'll do that by reference to your witness statement.

So could we have, Sully, WITN6914001, please. If we go to page 20, we just pick up at paragraph 16.1, under the heading "Role and Responsibilities", the first period was the period when you were the senior biochemist engaged in research and development, '73 to '74, and then you've said there see 16.2(i). So if we go to the top of the next page we can see what, broadly speaking, that entailed:

"Evaluating and re-designing equipment for the cold-ethanol ... fractionation of human plasma using computer controlled, continuous-flow ... technology."

I'll come and ask you a little more about that.

"... development ... of a new centrifuge ...

freeze dryer and it would be frozen inside the freeze dryer. And the freeze dryer was part of the aseptic system so it was a sterile system. It would be frozen inside the freeze dryer, the freeze drying process would take place and there would be stoppers placed on top of each vial, so when the freeze drying process was completed, a hydraulic system would bring the shelves down and push the stoppers home and seal the vials.

And then the vials would be removed from the freeze dryer. The freeze drying process would take about five days. So, at that time, the vials would be removed and then a proportion of vials would be subjected to quality control testing, including sterility testing, and a whole lot of tests were carried out before the batch could be subject to a release. But it would be labelled and packaged and then put ready for issue.

19 Q. Thank you.

Then, in relation to -- obviously this is pre-heat treatment, I've been asking you about. As I say, we'll come on to heat treatment and the difference that made later. Then, in relation to Factor IX and the production of Factor IX concentrate at PFC, was that in broad terms as you've described?

subsequently used at the PFC [and] commissioning of the CSVM process at the new PFC centre in Liberton."

Tactor VIII.

So that was for the first year, year and a half, of your work; is that right?

E. I was

A. I would say it was the focus from '73 until almost into '76. That was my major function at that time.

Tocess worked

When you first joined, Dr Smith was in post. Was he

9 A. No, I reported to Mr Watt.

10 Q. Then if we go back to the previous page, if we pick
 11 matters up when you became head of R&D, so this is the
 12 bottom half of the page, you've given us an overall
 13 description, first of all, here:

effectively your line manager at that point?

"Planning, managing, undertaking and reviewing of PFC process and product developments and contract R&D activities ...

"Line management and financial management of the  $\dots$  R&D department  $\dots$ 

"Planning and direction of the PFC Library and scientific information services ...

"Maintaining a continual awareness of scientific and medical literature  $\dots$ 

"Contributing to the preparation of PFC's regulatory submissions.

"Protection of intellectual property ... by the

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1 publication or patenting of relevant findings. reported to me all the time. The first lady who we'd 2 "Assisting SNBTS in responding to requests under 2 hired turned out not to be really very good and she 3 3 the Freedom of Information Act ..." realised that the job wasn't -- she wasn't up to the 4 4 That's in the latter period. job and she left. I was given the task of hiring 5 5 Can I just ask you, first of all, a little more a new librarian, which I did, and I was fortunate 6 about the third and fourth bullet points there, so the 6 enough to get a lady who was excellent and she 7 7 actually stayed until PFC closed. She became our planning and direction of the library and scientific 8 information services and maintaining a continual 8 permanent librarian and she was really very good. 9 awareness of scientific and medical literature. 9 So I worked closely with her to create this --10 10 Again, with the focus on the '70s and 1980s, can you the library, which covered a whole host of things from 11 just elaborate upon that and what involved? 11 textbooks to pharmacopoeia, to reports, to journals, 12 12 When we moved to the new PFC at Liberton, which was and one of the key publications that we received was 13 on, I think, 1 April 1974, the administration block 13 a document called Current Contents, which you might 14 became available, it contained a small library, and 14 have heard of, where it came out every two or three 15 15 a lady had been hired to be librarian, and I wasn't weeks and it had the contents pages of all 16 involved in her selection. Mr Watt asked me if 16 publications in the world, basically. And you could 17 17 I would chair the library committee to run the get these for different disciplines. You probably 18 library, which I think is how some academic 18 could get it in law, I don't know. But we were 19 19 organisations work. So I did that. subscribed to the volume for life sciences, which 20 20 I had a meeting with the library committee and covered medicine as well, and also for engineering. 21 I really learnt that that wouldn't work, it was just 21 So I would review all of those materials and 22 everybody had a different idea. We wouldn't get 22 when we came across a paper that looked of interest, 23 anywhere, so I just carried on, on my own, basically. 23 the librarian could obtain it from the British lending 24 The librarian was meant to report to the 24 library. 25 administrator but, for practical purposes, she 25 So, in addition to a whole lot of journals that 25 26 1 we took, we had this extra resource for searching for 1 areas of focus for the R&D Department. So if we just 2 literature, and I set up a system whereby we could 2 go briefly through each of those: 3 handle these with a computer. There was a system 3 "1974-1977: Leading an SNBTS team to increase 4 called Reference Manager, which could organise 4 the factor VIII activity of plasma ... which resulted 5 research reports, and I create a way of -- that 5 in the factor VIII activity of plasma ... being 6 6 couldn't scan words and things like that, that we can increased significantly." 7 do today. It could only pick out numbers. 7 Again, in broad terms, what did that entail? 8 So I set up a system which had 1,000 numbers in 8 A. Well, I remember I was still at the Royal Infirmary in 9 it and I allocated topics to various numbers. So, for 9 the basement when I -- Mr Watt and Dr Smith came to 10 example, hepatitis was number 100, Factor VIII was 10 see me. And they explained that they'd been --11 number 230, and so on. So when we got a paper we 11 Dr Smith had been looking at the Factor VIII content 12 could identify the topics in the paper, give them the 12 of the plasma that was being received at PFC, and we 13 numbers, the librarian could put that into the system, 13 tend to assume, in fact, that in normal plasma 14 14 and we could store the paper and then we could Factor VIII content should be one, or if you add the 15 retrieve papers just by searching on topics. So that 15 anti-coagulant it's 0.9. They were seeing values of 16 16 gave -- created an information system that everybody around about 0.6, 0.5, 0.4 and they were concerned 17 could use. 17 that at that point a lot of Factor VIII was being lost 18 Q. Was the information that you've described that was 18 before it got to PFC. 19 available at the PFC, was that a bigger resource that 19 And it was suggested that I could lead a team of 20 20 was available to the Blood Transfusion Services? people from the regional centres to look at this 21 21 A. It was, but they also had their own systems. They had issue, and so I agreed to do that. But it took quite their own libraries. But they had access to the PFC's 22 22 a long time to get off the ground because it had to be 23 23 library as well. agreed with all the transfusion directors and they had 24 to nominate staff to get involved. 24 Q. Then if we go to the next page, we can see you've 25 broken down into different time periods some of the 25 But, eventually, I led a group with the

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(7) Pages 25 - 28

leading -- or the senior technical people from all of the regional centres to review how the plasma was handled from the point of donation to the point it was frozen, to come to PFC. And I gathered together a lot of information from the literature, and we also -- what I came across in the library were a couple of volumes of reports that weren't published but they had come from the United States. And they were reports of studies -- of research studies in the States where the National Institute of Health had awarded grants to people in the States aimed at increasing the yield of Factor VIII in cryo.

And we had copies of the grant applications, the interim reports and the final reports from all these investigations and that had a wealth of information in it, which I summarised for my colleagues.

At the time, I didn't stop to think where this had come from but I now realise it must have come from Dr Johnson, who was a leading figure in the world of Factor VIII, from the United States, who was a very close friend of Mr Watt and he must have given us these documents. So we had access to a lot of unpublished material, most of which went on to be published but, at that time, it wasn't published.

But it was able to assist our colleagues in the

precipitation, using a procedure which was known to discriminate very much on size, and because viruses have larger sizes or are larger than proteins, the idea was you could precipitate the virus without precipitating the protein. That didn't work with Factor VIII because the Factor VIII complex, as it was known at the time, was too large to separate from the hepatitis B virus using this technique.

But Dr Johnson thought it was possible to separate Factor IX from the virus using this technique. But, in the first method that he used, that didn't work, and he revised the procedure to what he called a Mark II method, and that was being explored with PFC. And Dr Johnson was doing all the work with virus, PFC's contribution was to scale that up and to look at the quality of the product.

And there were concerns from Professor Cash that the product might be thrombogenic and, as you've come across, this concept or this problem with Factor IX concentrates, that they can cause a thrombosis, which in some cases could be life-threatening or even did result in some deaths, and in some animal studies that Dr Cash was involved in, this product, which was called Supernine, seemed to cause a greater degree of thrombosis in the animals than standard product DEFIX,

regional centres to work on how to get -- to have

2 higher levels of Factor VIII activity in the plasma,

and the end result was that the activity came up, and

it was -- we began to get plasma closer to 0.8 and

5 0.7, rather than 0.5 or 0.4.

Q. Do you know whether a similar problem was being
 experienced by BPL in relation to the plasma -- the
 Factor VIII activity of the plasma it received at that
 time?

A. I can't answer at the very beginning but, of course,
 Dr Smith went to PFL and he was aware of all of this
 work and he began to carry out similar investigations
 at PFL.

14 Q. The next area of work you've identified taking place
 15 over a period from '76 to '81 was contributing to
 16 studies aimed at removing hepatitis viruses from
 17 Factor IX concentrates by precipitation, in
 18 collaboration with Dr Johnson, who you've just

19 mentioned.

Now, we'll be coming on to looking at a range of viral inactivation methods in more detail in due course. Can you just tell us, again, in a few sentences, what the focus of this work was?

A. The purpose of this was to try to remove hepatitis B virus from the Factor IX concentrate by a method of

1 and so more work was required to investigate that.

This work was being done by Dr Smith and Sarah Middleton, who was working with him, but after Dr Smith left, I began to work with Sarah on this, and then when she left, I was kind of left holding the baby, if you like, and took that project to completion, as far as the research was concerned, and we were able to demonstrate that there wasn't a risk of thrombosis in the analytical studies we were carrying out. And that allowed the project to go forward to -- for consideration to be a product.

And, really at that point, that was out of my hands. That was led by Mr Watt and Dr Cash but, ultimately, it never did come to fruition because it was overtaken by heat treatment.

Q. Then the next item, same time frame, '76 to '81:

"Leading studies to identify the causes of loss of factor VIII during the manufacture of Factor VIII concentrate. Implementing procedures to increase the yield of factor VIII, including the design of equipment for thawing plasma continuously which increased the yield of factor VIII at PFC by about 50% by 1981."

Now, I want to come back to that issue of increasing yield when we explore the topic of 32

(8) Pages 29 - 32

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- 1 self-sufficiency in Scotland, but can you just assist 2 us in understanding a little more what was going on 3 over that period in terms of your own work?
- 4 A. This is very complicated. I'll try to keep it as 5 simple as I can.
- 6 Q. Please.

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A. But, obviously, yield of Factor VIII is critical if you're going to provide the amounts that were required. And how yield was measured changed in this period, because there were changes to the way the measurements were made or the assays were carried out, which apparently caused a reduction in the yield, and so the early predictions of yield weren't -- didn't stand up and by the mid-1970s when I was involved, the yield was a lot less than people had believed in the early days.

And so it became increasingly important to try to increase the yield. It was something that Dr Smith had been working on, Sarah Middleton was working on, in conjunction with Alan Johnson, and I was beginning to get involved, particularly as after Dr Smith left. And I began to look at it from the process point of view which was trying to understand what was happening in the manufacturing process, whilst Sarah Middleton was doing work in the research laboratory.

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And, certainly, I mean, we were talking as well, so I suspect he would have known about it. BPL did introduce a similar kind of process at some point in the early '80s, so I think they were aware of it.

Q. The next item which spans a timeframe from 1980 to 1986 is described as:

"Discovering ... the addition of the anticoagulant sodium citrate ... and developing the addition of calcium to prevent progressive loss of factor VIII activity during processing ..."

You say there "assisted in the introduction of virus inactivation technologies", so I'm going to come back to that when I come to ask you a little more about the heat treatment and viral inactivation work, if I may.

1982 related to discovering a new method for reducing fibrinogen content of Factor VIII concentrate without loss of Factor VIII; I don't think I need to ask you any more about that.

Then, if we go to the bottom of the page, we can see there '81 to '86 is research and development of methods of heat treatment. Again, we'll come back to that

Then over the page, I'm not going to go through the detail of any of the rest, but we can see you've

And when she left, I focused more and more on the manufacturing process to try to better understand what was happening and, at that time, it was obvious that the greatest point of loss occurred at the point of cryoprecipitation, because by the time we'd recovered cryoprecipitate, most of the Factor VIII had disappeared. And so the question was, how can we increase the yield in cryoprecipitate? So that was one of the major focuses that I worked on.

But I also looked at the manufacturing process and I basically fine tuned every detail of the process to try to optimise every step, and that had some -made some improvements. But, ultimately, it was this technique of thawing plasma continuously that made the major improvement.

- 16 Q. Was that a technique which was shared by the PFC with 17 BPL, do you know, say Dr Smith had been involved in 18 working on it before he left?
- A. Dr Smith had left by the time I began to work on 19 20 continuous thawing but I did present preliminary 21 results at a conference in London and he would have 22 known about that because the scientific committee that 23 was running that conference, he would have been 24 a member of that committee. So that was kind of in 25 the public domain and he would have known about it.

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set out again, in blocks of years, a number of the other research and development activities that you were involved with.

In terms of the R&D unit team at PFC, what did it comprise, both in terms of numbers of staff in the second half of the '70s and first half of the '80s, and in terms of the physical facilities that were available to you for research?

- 9 A. When I first took responsibility, when we moved from 10 the Royal Infirmary to the Liberton site, there was 11 a relatively small R&D laboratory, and I had, I think, 12 probably eight staff including myself. In terms of 13 scientific staff there was one person that was 14 assigned to working on coagulation factors, one 15 biochemist working on immunoglobulins, and one 16 biochemist working on albumin and one physicist who 17 was working on process control. So those were the 18 scientific staff that I had, some technical support 19 and lab assistants. That was all.
- 20 Q. Did that increase over the course of the '70s and 21 first half of the '80s or did it remain roughly --
- 22 A. It remained the same for a number of years. There was 23 actually a change, or quite a change in staff because, 24 as you've heard, Mrs Middleton left because her 25 husband had got a job elsewhere in Scotland. And she

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(9) Pages 33 - 36

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was replaced by Dr Macleod.

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The scientist who was dealing with immunoglobulins took Dr Smith's role as head of quality, and she was replaced by Dr Welch. The physicist who was handling process control eventually left, and he was replaced by Dr McIntosh. So I had kind of the same number of professional staff for quite a while.

Then in the '80s, we were able to take on more staff and really, in the second half of the '80s into the '90s, we had some additional scientific staff.

- 12 Q. Then in terms of the physical facilities available for
   13 research and development, so as distinct from
   14 production facilities and the like, what were they?
  - A. In terms of the research and development, as I said, we had a really very small laboratory from 1974 through to the early 1980s. And then there was a new extension built to PFC which was called the microbiology extension and that followed the Medicines Inspector report, where they wanted bacteriology to be carried on site, and this microbiology extension included facilities for virology and bacteriology, but it also included an R&D pilot plant.

So we got access to that, probably around about '82/83, I can't give you a precise date but that gave

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this product development group or Factor VIII StudyGroup of all of the ongoing research work.

- Q. Then, in terms of Mr Watt's role, until he left in,
  I think, 1983, what did you understand his role and
  responsibilities to be, essentially, as the scientific
  director of the PFC?
- A. My understanding was that he was responsible for
   everything within PFC. He saw himself as the sort of
   the captain of the ship, if you like.
- 10 Q. If we go back to your witness statement, WITN6941001, page 23, we've got, in the bottom half of the page, 11 just above the heading "PFC (Liberton) 1974-2008", so 12 13 this is a description of a new organisational 14 structure proposed by Mr Watt in anticipation of the 15 move to the new premises, as I understand it. You've 16 got the various heads of department there set out, 17 including at that time Dr Smith. You as head of the 18 research and development department, and so Dr Watt, 19 would effectively sit over all those departments; is 20 that right?
- 21 A. That is correct.
- Q. So you've listed for us over the page, if we just
   briefly go over the page -- I'm not going to go
   through the detail -- but you've listed for us there
   the range of different personnel at different times

us a much larger laboratory for scaling up processes

and, in particular, for the first time we actually got

a large freeze dryer so we could do research on freeze drying.

- 5 Q. You reported to Mr Watt, is that right?
- 6 A. That's correct.
- Q. Was there any oversight of your work by Professor Cash
   or by his predecessor, who I think was Major General
   Jeffrey?
- A. Up until 1982, I think Mr Watt reported through the 10 11 meetings of directors and he reported to General 12 Jeffrey and to Professor Cash directly. So there was 13 that kind of line management, if you like, from me 14 through to them. And I would get information fed back 15 that way. But in 1982, Professor Cash set up a group 16 called the Factor VIII Study Group, under his 17 chairmanship, where he wanted all of the work at SNBTS 18 to be brought under one umbrella reporting to him directly, rather than through the meetings of the 19 20 directors.

And that system really functioned thereafter. It was broadened out later on to cover all the products and became the product development group.

So, at that point, although my line manager was always the PFC director, there was also oversight for

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who -- if we just go further down the page a bit, thanks -- who occupied the various roles.

Can I just then ask you to tell us a little more about the facilities. The old centre, so before the new PFC at Liberton became operational, the old Blood Products Unit, I think, as it had initially been called, what did it comprise, in terms of its physical premises?

9 A. It was a basement in the Royal Infirmary of Edinburgh. 10 It was directly below the Regional Blood Transfusion 11 Centre and it had originally been constructed as part 12 of the Transfusion Centre, but it had managerially 13 become separated, about 1970. But it was the same 14 premises, and you actually went in the same front 15 entrance and then after maybe 10 or 20 yards went down 16 the stairs into the basement, where there was one long 17 corridor and a number of rooms going off it.

There was one large fractionation room, cold room for ethanol fractionation, there was couple of laboratories, and another small cold room where coagulation factors were prepared, and there was an area for sterile dispensing, that was really very small, and some offices. And really that's about all there was. There was one big room with a big freeze dryer, that was it.

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(10) Pages 37 - 40

- 1 Q. Now, in terms of the new centre then at Liberton, 2 you've told us that the administrative facilities 3 within that Centre became available from a point in 4 1974. At what point did it become operational as 5 a centre producing factor concentrates and the other 6 products, albumin and immunoglobulin. 7 A. I would say that there wasn't a fixed point, it was 8 kind of gradual, because we were given access to the 9 production building at the end of December 1974, and I think a lot of equipment was moved across and began 10 11 to be installed over the Christmas holidays. And 12 then, at the start of '75, there was really a lot of 13 validation and commissioning to be done, and much of 14 1975 was spent just getting up and running, some things got running earlier than others. So I can't 15 16 really give you specific answers about what -- when 17 various products came on stream. 18 There were various stocks that had been retained 19 from production from the previous unit, continued to 20 be supplied. And so it was a kind of a gradual 21 process that we got off. But by 1976, I think 22 everything was functioning. 23 SIR BRIAN LANGSTAFF: Was there a stepping stone, as it 24 were, between the basement and the premises at 25 Liberton? I think there was a time, perhaps, when it 41 1 commissioning the plant, and PFC, it may not be 2 3 and when it was built, Factor VIII really wasn't on 4 5 decided what was required. 6 "The real drive to begin with was to provide 7 albumin because there was a shortage of albumin in 8 Scotland ..." 9 Then you reference to the position in relation 10
  - appreciated, was actually designed to provide albumin the agenda because the Biggs MRC working party hadn't

to the Glasgow BTS, the need to:

"... provide them with albumin so they could stop providing freeze-dried plasma."

Then at line 21:

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"So there was this knock-on effect, that we first had to provide the albumin then they could stop making the freeze-dried plasma and then we could get more plasma to make Factor VIII. That's why this, what might appear to be a prolonged start-up phase of PFC, took place ..."

Then there's a reference over the page to the keenness of the Glasgow Royal Infirmary to start patients on home therapy.

So if we just go back to the previous page can you assist us in understanding what you were referring to when you talked about the PFC being designed to

might have been down in the Cowgate?

2 A. No, no, the Cowgate was really -- the Edinburgh

3 Regional Centre --

4 SIR BRIAN LANGSTAFF: I see.

5 A. -- moved into those premises and that was not to do 6 with PFC.

7 SIR BRIAN LANGSTAFF: It was straight from the RIE, to 8 Liberton?

9 A. That's correct, yes.

SIR BRIAN LANGSTAFF: Thank you. 10

11 MS RICHARDS: I just want to ask you to look at a small 12 part of your oral evidence to the Penrose Inquiry,

13 Dr Foster.

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PRSE0006022, please, Sully.

So this was evidence on 10 May 2011, this was the first day of your oral evidence. And if we go to page 41, I want to pick it up at line 7, where you say this:

"This situation is really" --

You were being asked here, I think, about issues relating to getting plasma and achieving self-sufficiency, just to put it in context. Then you said this:

"This situation is really just after the start-up of PFC, which began in 1975 and we were

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1 provide albumin and that being the initial focus?

2 My understanding is for planning purposes, in the 3 documents that I had seen, although we produced, as 4 you've already identified, a range of products, the 5 greatest demand was for albumin, and that was to 6 replace the freeze-dried plasma, which was known to 7 carry risk of hepatitis, whereas albumin was viewed as 8 being safe because it was pasteurised.

> And the -- as far as I've been able to establish, the planning was primarily all arranged to meet this need for albumin. And if we could meet albumin, then there'd be more than enough plasma available to provide all the Factor VIII requirements, was the view that was expressed at the time.

I remember Mr Watt said "If we can make all the albumin. Factor VIII will take care of itself". That was their understanding.

18 Q. Then if we turn to WITN3530032. This is an article 19 you wrote entitled "The manufacture of blood plasma 20 products in Scotland: a brief history". I'm not sure 21 whether we've got the date of it or not, but

22 I think --

23 SIR BRIAN LANGSTAFF: 2016.

MS RICHARDS: 2016, thank you. If we go over the page, 24

I just want to pick it up under the heading

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(11) Pages 41 - 44

"1975-1983" then ask you about that. You said this:

"Design of the new PFC was centred on a computer-controlled, continuous flow, small-volume mixing (CSVM) cold-ethanol fractionation process for mainstream fractionation of plasma; a technical innovation which offered online monitoring and control, shorter processing times and a high capacity. Multi-stage fractionation was performed using a series of mobile processing modules [we'll see those in a moment] located in a +4 degrees process hall with newly designed refrigerated centrifuges ...

"The new centre was designed to accommodate plasma from the north of England as well as from Scotland [I'll come back to that] ... equipped initially for Scotland's needs only. Meeting demand for albumin was the first challenge. The high capacity of the CSVM process quickly enabled a stockpile of 30,000 litres of plasma to be processed to satisfy Scotland's requirements for albumin.

Despite this achievement, processing of plasma from England did not come to fruition, leaving the PFC's CSVM process operating well below its potential capacities."

I'll come back to questions of capacity.

And then if we just go to the next page, we've

which had feedback control loops, so it was all controlled by a computer.

We, at this time -- to get from plasma, having removed, say, the cryoprecipitate, you want to then go on through the ethanol fractionation process. There were really three stages, three precipitation stages, and so each -- all of the equipment for each precipitation stage was on one module. And there were what I called upstands in this process cold room where -- which had provision of services where you could plug in the module, plug it into the computer, into power supplies, into supplies of ethanol and so on, and each module would obtain these supplies from the basement where there was a plant room where you would provide all of these services.

And each upstand could accommodate two modules. And in this room that you see here, there were 15.5 upstands, so in theory, there was room for -- sorry. There were 7.5 upstands, so there was room for 15 modules. But to meet Scotland's needs, we actually needed to run three modules on a nine-to-five working day. One of the reasons for that was that when I redesigned Mr Watt's process, I was able to increase the throughput by a factor of three. So, in fact, it became even more productive than he had designed it.

got a couple of photos. We've got a picture there in figure 3 of the module -- you described the mobile processing modules -- and then the picture below that, the main process cold room at PFC.

Can you just again help us understand a little more about the CSVM process and its significance, in particular for issues relating to production of factor concentrates.

A. The standard procedure for preparing -- carrying out these various precipitation steps that we've talked about was to do this in large vessels, where you would fill the vessel with the plasma, change the -- add all the ingredients, mix it up, then it would stand overnight for the precipitate to ripen, and then you'd collect the precipitate in the centrifuge.

What Mr Watt had designed was a way of doing this in a continuous manner, where you brought all of the materials together simultaneously, precipitate would form quickly and then be removed -- I wouldn't say immediately but quite shortly after, and then the supernatant could go on to the next step. And you could go through each of the process steps that way without having to take time filling up tanks and leaving things overnight. And so you could just have this continuous flow of processing going on, all of

And because we'd been initially supplied with enough modules to handle Scotland, we'd been given six modules, but we only needed three on a nine-to-five basis until 1984, and then we brought the other three into use, and we ran six modules on a nine-to-five basis. But we never used the full capability of the system on a 24-hour basis, other than for a short shift experiment.

9 Q. And I'll obviously be coming on to some of those10 issues in due course.

Is it then right to understand that the essential advantage or benefit of the CSVM process was that it would enable the centre to process a significantly greater volume of plasma?

- A. It was a number of things. It was that, and it was in a centre that had a relatively small footprint for the amount of plasma it was processing, but it also was intended to give a much greater degree of quality control -- process control that it was believed would give you a higher quality product or a more secure process. Because if you were dealing with proteins that were easily damaged, the faster you process them, the better it is for the protein.
- Q. Now, we'll come on in due course to the relationshipwith BPL, your own relationship and dealings with

(12) Pages 45 - 48

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developed.

Dr Smith and others.

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We have seen evidence to suggest that there was a less than harmonious relationship between Mr Watt and Dr Lane, if I can put it that way. But was -- do you know whether consideration was ever given to sharing the technology involved in the CSVM with BPL?

A. Oh, yes. I think the -- for example, Dr Maycock, who was the predecessor of Dr Lane, was involved in visits to PFC. They discussed the technologies that were taking place in some detail.

I remember in -- as soon as the new centre opened, we had a delegation of staff from BPL coming to PFC to view the systems, and so the BPL staff were well aware of the processes.

In 1980, when there were plans to rebuild new BPL, there were a number -- a series of meetings to examine different technologies, and this was one of the technologies that was examined, but ultimately it wasn't accepted by BPL.

Q. If we just go back to your witness statement next,
 then, WITN6914001, page 24. At the bottom of the
 page, you refer to the PFC virology section,
 established in January '74 with the appointment of
 Dr Bruce Cuthbertson. But PFC not having the
 necessary facilities for work with viruses, they were

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1 structure, it physically took place off site?

- 2 A. That's correct.
- Q. In terms of the principal products then -- we can take
  that down, thank you -- produced by PFC, again in the
  period with which we're concerned, the Factor VIII
  concentrate in the late '70s, first half of the '80s,
  is the concentrate referred to as NY; is that right?
  And then in terms of the Factor IX concentrate, it's
  DEFIX.
- 10 A. Yes.

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- Q. We may come back to the Supernine project, but as
   you've explained, that work never actually resulted in
   the PFC producing Supernine for use; is that right?
- 14 A. I think they went through some clinical evaluation,but it didn't go beyond that.
- 16 Q. In terms of the collection of -- sorry, let me put it17 a different way.

A specific question I've been asked to ask you arising out of some of the evidence the Inquiry has heard at an earlier stage, do you know whether plasma specifically collected from patients with bleeding disorders was ever used at the PFC, for example for research into viruses, or the development of assays, or for any other purpose?

A. Plasma from people with haemophilia was essential for

seconded to -- physically to work elsewhere.

What was the role and function, then, of the PFC's virology section? Why did the PFC have one?

4 A. At that time, it was to identify donors who might be 5 suitable -- whose plasma might be suitable to prepare 6 specific immunoglobulins. For example, 7 anti-hepatitis B immunoglobulin, and so on. And we 8 began to have an anti-CMV immunoglobulin, so there was 9 a whole range of immunoglobulins that were 10 manufactured. And it was about developing assays so 11 that we could detect which donors might have suitable 12 antibodies that could be used. So that was the 13 primary purpose of this, but obviously, that expanded

as knowledge of viruses and the risks of viruses

And I should also say that Dr Sommerville, who was Scotland's leading clinical virologist, had a contract to advise PFC directly on matters of virology, and he reported directly to Mr Watt, as far as I'm aware. But I never saw any reports that he produced, but he certainly came to PFC and had meetings with Mr Watt on a regular basis.

Q. But at this point in time, '70s through to '80s, is it
 right to understand that the virology work you've
 described there, although it was part of the PFC

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- 1 the assay for Factor VIII. It formed the substrate to
- the Factor VIII assay. And, I mean, I'm not an expert
- 3 on Factor VIII assays, but it was an essential
- 4 component of the Factor VIII assay. We couldn't
- 5 measure Factor VIII without that substrate, and it was
- 6 the very generous, kind donations that we got, that
- 7 were given by people with haemophilia, that allowed us
- 8 to do that.

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- 9 **Q.** Then there's a reference, if we go to DHSC0103209\_172, 10 please. Yes, DHSC0103209\_172, I hope. This is
  11 a letter a number of years before you arrived at the
  12 PFC, Dr Foster, 1968, but it's about the Blood
  13 Transfusion Service in Edinburgh. There's one
- specific matter I've been asked to ask you about. If
   we go to page 3, paragraph 8. There's a description
   here of the development of the continuous flow
  - process. It says:
  - "... a pilot plant is now in operation ... We therefore propose that the new Blood Products Unit should operate on the continuous flow principle ... should be designed to a workload of 1,500 litres of plasma per week; but it will be capable of adaptation without substantial structural alterations to operate at levels of up to 3,000 litres per week should this

25 become necessary."

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Then there's reference to the production of plasma protein solution, antihaemophilic globulin, gamma globulin and other fractions. Then it says

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"It will also be possible to produce special fractions for research purposes."

Do you know what that refers to, the special fractions for research purposes?

- I'm not certain what that refers to, but there were --I mean, obviously, plasma contains many, many substances, and some of the materials that we recovered from plasma were destroyed. They were thrown away. So if you could find a use for that, whether it was academic or whatever, then that was worthwhile. And we did supply materials for research that otherwise would have been destroyed. They were what are called waste fractions.
- 18 Then just a couple of general questions, perhaps, before we break about the PFC product, the NY and 19 20 DEFIX product. First of all, do you recall whether 21 the PFC took any steps to try to make its product 22 particularly attractive or usable for home treatment. 23 For example, we've heard evidence to suggest that some 24 of the commercial products would come with a kit of 25 everything that was required, might come with things

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provided. If someone had come to us and said, 'Look, we really need this, can you give it to us', we would have addressed that but I'm not aware that happened."

Is this right: what the PFC supplied for use by the Haemophilia Centres was essentially the bottle with the concentrate in it?

- A. It was the concentrate and it was the reconstitution solution, that was all, yes.
- 9 Q. Then do you recall any feedback being passed on to you 10 from haemophilia clinicians about the PFC products, issues about solubility, for example, or other -- what 11 12 might be said to be disadvantages of the product?
  - A. Yes, I -- the reconstitution time was often an issue, and it was -- we were in a difficult position because our aim was to meet -- to achieve self-sufficiency, whereas the commercial companies didn't have that objective so they could do additional processing and have removed some of the substances that might be making it longer to dissolve, and have a lower yield, and that wouldn't have any implication for them because they could just put up the price. It had an implication for us because we were tying to be self-sufficient, so we had different objectives.

We tried to find -- I suppose it was the best compromise we could, but also, I was also working to like Mr Men stickers to make it particularly

2 attractive for use by children.

3 A. Yes.

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- 4 Q. Did the PFC ever do anything along those lines, as far 5 as you know?
- 6 A. We didn't, we didn't. I do remember actually making 7 a bid for monies to do something like that and it was 8 turned down on the grounds that this was all provided 9 by Haemophilia Centres.
- Q. If we just look at what, I think, you told the Penrose 10 11 Inquiry on that particular issue, if we go to 12 PRSE0006022, page 36. I think you were asked at 13 line 4 about issues such as packaging and having 14 commercial manufacturers producing everything the 15 patient might need. Your response was:

"... commercial companies were [operating] in a marketplace and they were doing their best to provide attractive products."

Then at line 14:

"For us in the health service we would just have to be quite clear about it. We didn't have budgets that would cover that kind of thing and we were hoping or expecting that haemophilia centres would provide appropriate bits and pieces that were required for the treatment of the patient over and above what we

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1 try to improve the reconstitution time and we did 2 achieve that. Maybe we never achieved it as much as

3 some of the commercial companies but they used

4 techniques that we didn't use. And there was one in

5 particular that I think I wasn't aware of at the time,

6 but was maybe quite important, and that was sealing

7 the vial under vacuum.

Q. That was?

9 A. Closing the container in a vacuum, so that when you 10 added the needle with the water it would be pulled 11 into the solution and it would dissolve more quickly.

12 And I think that has implications for dry heat 13

treatment in one organisation.

14 Q. Okay, we will come back to that then, perhaps, when we 15 look at the issue of heat treatment.

16 Sir, I've slightly trespassed into our normal break time. Perhaps now is a good time to take the 18 morning break.

SIR BRIAN LANGSTAFF: We'll take a break until 11.50, in 19 20 that case. This is the first break, Dr Foster, in 21 your evidence. At this break, and in any other that 22 follows, you must remember you're giving evidence. 23 You must not discuss with anyone, whoever that anyone 24 is, what you have been asked already in evidence and 25 what you think you might be asked about as the

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1 evidence goes on. You can talk about anything else say, a larger number operating because you had more 2 you like. 2 plasma to process, what were the implications for 3 3 A. Thank you. that, as it were, for the -- downstream, in terms of 4 4 MS RICHARDS: May I just, in the interests of the production process? Was the rest of PFC equipped 5 5 transparency, qualify that in one respect. I've asked to keep up? 6 for an additional document to be provided to Dr Foster 6 A. To a large extent, yes, because once -- when you get 7 7 for him to read over the break, because I will want to to the end of that process, the main product is 8 ask him about it in the course of today. I don't 8 albumin, and that is dispensed into bottles. You then 9 think it's very likely he will want to discuss it with 9 get into batch size. You can make the batch size as 10 10 his legal representatives, but the practice we've big as you like, virtually. Then it has to be 11 adopted for witnesses who are asked to look at 11 pasteurised. We had very large pasteurising cabinets, 12 12 material for the first time in the course of their so that wouldn't have been an issue; we could have 13 13 dealt with that relatively easily. The main issue evidence is, if there is an issue about that document 14 that they need to discuss with their legal 14 then becomes storage. And I think we had -- at one 15 15 representative, they can do so but limited to that point, we used guite a lot of off-site storage because 16 16 we didn't have enough. And the medicines inspectors document only. 17 17 SIR BRIAN LANGSTAFF: You have that permission on weren't comfortable with that; they preferred to have 18 a standing basis. 18 it more secure on site, and eventually we did actually 19 19 MS RICHARDS: Thank you, sir. have an extension. And I ought to say that Mr Watt 20 20 (11.19 am) always imagined there would be an extension to PFC for 21 (A short break) 21 these purposes. And he'd even built in -- in fact, 22 22 (11.49 am) the end wall of PFC, he called it a false wall. It 23 MS RICHARDS: Dr Foster, can I just pick up on one further 23 was always his intention that that was a wall that 24 issue in relation to the CSVM process. 24 could be easily taken down once the extension had been 25 You've told us about the modules. If you'd had, 25 built, just to join the existing PFC with the new 57 58 1 extension, and that did happen, but only in the 1990s, 1 everything that they said. And, essentially, my notes 2 and only for Scotland's needs. 2 formed the basis of their report. 3 3 Q. If we go to, please, ARCH0000009. This is part of MS RICHARDS: Sir, I won't take time going to it, but 4 there is an article by Dr Foster and Mr Watt about the 4 your oral evidence to the Archer Inquiry. It's 5 CSVM process, exhibited to Dr Foster's statement at 5 a convenient point to pick up some information about 6 6 WITN6914039, which has got diagrams and photographs the process. If we go to page 25, please. If we pick 7 that certainly I personally found useful in 7 the picture up at line 12, you say: 8 understanding how the process worked. 8 "Plasma products are prescription-only medicines 9 Can I then move to the Medicines Inspectorate 9 ... for legal purposes, they come under the ... 10 10 and the inspection processes. Now, I think you told Medicines Act ... Government body responsible for 11 enforcing this Act is the ... MHRA ... formerly the 11 the Penrose Inquiry you weren't directly involved in 12 licensing issues, but you had knowledge, I think, of 12 MCA." 13 13 what was going on, partly based on conversations with Then you talk about two different types of 14 14 Mr Watt, and also, as a matter of fact, you licence: 15 accompanied the inspectors on their first inspection. 15 "... two principal types of licence which were 16 awarded ... a manufacturer's licence which 16 A. That's right. It was the policy of the inspector that 17 someone from the organisation should accompany them to 17 demonstrates that a premises and their operation are 18 take notes so they would not be bothered writing 18 suitable for the manufacture of pharmaceutical 19 things down; they could just push on, and somebody 19 products, and a product licence ... sometimes known as 20 20 else would do all the writing down of the issues that [a] marketing authorisation, which demonstrates that 21 21 they found. And I was nominated to do that, so a product has been judged to be suitable for the 22 I spent two weeks with the inspectors going over --22 clinical use specified." 23 23 the inspection process lasted a week in December and Now, I'm going to be asking you about the

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a week in January 1980, and I was kind of cheek by

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jowl with them throughout the inspection, writing down

(15) Pages 57 - 60

manufacturer's licence because that was what the

inspection, as I understand it, was concerned with.

- 2 Q. Now, is this right -- we can keep -- if we keep this 3 up on screen, please, for a moment, Sully. But is 4 this right that when the PFC opened in its new 5 premises, not long after that, your statement suggests 6 that Mr Watt was advised -- sorry, Mr Watt wanted 7 there to be an inspection; is that correct?
- 8 That's correct. A.

That's correct.

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- 9 Q. But his request for an inspection was declined. Do you know why that was? 10
- 11 A. I think the inspectors had higher priorities. They 12 were relatively newly formed, and their priorities 13 were hospital pharmacies because lots of hospitals 14 were making their own solutions, and I think, ultimately, they were virtually all closed down, and 15 16 that was what they were focusing on at that time. So 17 we actually -- and BPL -- were seen as a lower 18 priority.
- 19 Q. And instead, your statement tells us Mr Watt was 20 advised just to apply for the manufacturer's licence 21 which was granted in 1976 --
- 22 A. That's correct.

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Q. -- for a five-year period. So when we look here at 23 24 what you describe the purpose of a manufacturer's 25 licence as being, which is to demonstrate that the

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of DHSS representatives at the bottom.

And then if we go over the page, we've got a summary:

"The inspection of the PFC ... completed in January 1980."

And then there's reference to Mr Watt having presented the DHSS with a considerable amount of data. And then this:

"Deficiencies noted in the PFC operations have been extracted from sections 1 to 4 and presented in section 5 of the report. These shortcomings may be grouped into those relating to premises, personnel, procedures, documentation, and records and equipment. Although many of the points raised in section 5 may be considered minor as individual points, when they are grouped, they reflect a lack of total Quality Assurance in an otherwise well-run, scientific operation."

Then if we go to page, I think it's going to be page 5, first of all. Before we look at section 5 of the report -- no?

Go to the next page, please. That's it. So just under the heading "General Introduction", I wanted to pick it up in the third paragraph, where the report records this:

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premises and their operation is suitable for the

2 manufacture of pharmaceutical products, in fact the

3 licence granted to PFC in 1976 was granted without any

4 firsthand knowledge by the inspectorate or the

- 5 Medicines Control Agency?
- 6 A. Yes, but the --

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- 7 Q. -- (overspeaking) --
- 8 A. -- manufacturing licence is a very complete account of 9 everything in the centre, down to every detail that you -- Mr Watt could imagine. It was a very, very 10 11 thorough document, and so it was assessed on that 12 basis rather than, as you say, a direct visual 13 inspection.
  - Q. We can take that down now, then.

Now, in relation to that first inspection, the end of '79 and the beginning of 1980, if we go to PRSE0002985, please. I'll just find the right document.

Sir, we've got here the report of the inspection. We've got the dates, December '79, January 1980:

"Objective: to assess the manufacturing operations from a pharmaceutical viewpoint."

We've got the list of senior personnel who were met, including yourself, and then we've got the names

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1 "Owing to the period of financial stringency in 2 the early seventies, the industrial complex was not 3 completed as originally planned. This, Mr Watt 4 indicated, has been detrimental to the blood 5 fractionation operations in Edinburgh."

6 Do you know what that is referring to? 7 A. No, I really don't -- I don't know. I do know that 8 Mr Watt was always unhappy with some of the building 9 construction, and he would get into a lot of arguments 10 about it, because it was being run by the Lothian Health Board Building Division, and their experience 11 12 was with building hospitals, not pharmaceutical 13 facilities. So I think there was some tension at that 14 point and some of that could have been financial --

16 Q. If we then go to section 5 of the report, I'm going to try the paragraph numbers but mine's not numbered -sorry, the page numbers.

Can we try page 51, please, Sully.

Next page.

related to finance.

So if we go to the bottom of that page, there's a heading, "Summary of Deficiencies Noted During Inspection", and then there are a range of deficiencies identified, I'm not proposing to read them out but we see an example at the bottom of the

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(16) Pages 61 - 64

page, which was premises where -- in relation to the initial handling of blood; open laboratory; thoroughfare without adequate control.

Then, over the page, there's a range, then, of what might be viewed in isolation, as the inspector said, small points but, taken together, raised concerns, is this right, in particular about the risks of microbiological contamination?

- 9 A. Yes, that's correct, that was the inspector's10 overriding concern throughout the inspection.
  - Q. Can we then just go on to page -- sorry, what page electronically are we on now, Sully? 53? If we go on a further four pages and see if that takes us to the right one. One page before that, please.

I just wanted to pick up the section 5.1.6 and, in particular, 5.1.6.4. It refers to plasma being hepatitis B surface antigen tested at regional centres:

"However a positive statement as to plasma HBsAG status is not presented."

Do you know what that referred to in particular?

A. I'm not sure what that means, except it possibly is just a confirmation that there came with the plasma to confirm that it had been tested, rather than just assuming that, having left the Centre and sent to PFC

"7.5 It would be unwise, taking account of 7.1, to increase the scale of manufacture at this point. However, when the deficiencies have been rectified this imposition on product range and volume of production could be reconsidered."

Now, is it right to understand from your statement and other evidence you've given, that neither Mr Watt nor you were particularly surprised by the identification of the range of criticisms that the report set out?

A. No, that would be correct because, as you've established earlier this week, the design of PFC was largely finalised around about 1970, and that was before any of these guidelines had become available. And, by this point in time, 10 years later, we're now in the second edition of the GMP guidelines, and so, clearly, the building wasn't built with that knowledge available, and I think Mr Watt was keen to develop it in conjunction with the inspectors, rather than try and get ahead of that and then find out he'd done it wrongly.

He wanted to do it jointly with the inspectors and that was why he was so keen to have inspections so early on.

I think the fact that that was delayed was

it had been tested, but you'd be better asking Bob Perry about that.

Q. Then, if we go on to the conclusions which should be
 another 14 pages, I think, further on, Sully. Nearly
 but no, not quite. Can you go another 10 pages,
 sorry. That's it, "Conclusions".

So the conclusions of this first inspection:

"Plasma Fractionation and associated operations are not carried out under the conditions of Good Manufacturing Practice. They do not comply because of the deficiencies in Premises, Personnel, Procedures -- production, quality control and maintenance -- Documentation and thus total Quality Assurance.

"7.2 However, a basis upon which a good Manufacturing Unit could be established does exist.

"7.3 Staff are extremely conscientious and competent in fractionation procedures, but it is apparent there is a lack of knowledge, experience and awareness of the requirements of GMP in the pharmaceutical aspects of sterile products.

"7.4 If an undertaking given is to rectify the deficiencies cited within a reasonable period of time then the manufacturing operations presently undertaken should be permitted to continue. We would define a reasonable period of time as being two years.

unfortunate.

Q. Paragraph 7.5 on this page indicates that the
 inspectors were discouraging increasing the scale of
 manufacture at that point in time until the
 deficiencies had been rectified. Did that have
 an impact, at that point in time, upon the PFC's
 ability to take more plasma for fractionation?

A. I don't think it did. And it might help -- I do remember very clearly what the issue was, because, as you know, I was with the inspectors, and they were most concerned about the fact that the bottle that we used for albumin had a screwtop and they thought that might be an opportunity for bacteria to crawl up the screwtop into the bottle, and they ordered that replaced with a more modern type of container.

Now, the container we were using, which was the same as the one the BPL was using, was called an MRC bottle, which had been approved by the Medicine Research Council but by now was out of date in terms of pharmaceutical practice. So we had to change over to an alternative bottle, and that was the critical issue that they were concerned about, from my memory.

Q. Now, there was a second inspection in October 1981, do you recall how that came about? Was that the inspectors coming back to see what had been done since

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- 1 their first inspection?
- 2 A. I'm sure it was a follow-up. Obviously, it was
- 3 a follow-up to the previous inspection. I wasn't
- 4 involved with this one, so I am not in a position to
- 5 talk about it in any detail.
- 6 Q. Just, however, for the benefit of those listening, if
- 7 we can look at that second inspection report, albeit,
- 8 obviously, in the knowledge that you weren't
- 9 performing the same function that you had previously, we've got a document at BNOR0000572. If we go to the 10
- 11 second page, we can see at the top of the page some of
- 12 the document is a little indistinct, but it says,
- 13 I think:

"Following the response of the Protein

- 15 Fractionation Centre to the inspection ... a series of
- 16 visits for discussions [possibly the word at or
- 17 something like that] PFC has taken place to progress 18 matters. These were held on the following dates ..."

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- 19 Then we've got dates in June 1981 and then
- 20 September and 1 October 1981. If we just go down to 21 the bottom half of the page under the heading "General
- 22 Comments", there's reference to the appointment of
- 23 Dr Perry as quality control, obviously we can ask
- 24 Dr Perry about that, and then the last paragraph on
- 25 that page refers to:

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- Q. But it was the Scottish Home and Health Department 2 that put a stop to that?
- 3 A. Yes. Mr Watt wanted PFC to be judged on the same standards as the commercial sector. 4
- 5 Q. Now, I'm not going to go through the specific findings 6 on the premises and facilities set out in this report 7 but if we can go to page 7.
- 8 A. May I add, before we leave this point, that when the 9 inspections began in 1984 that was, of course, before Mr Watt had left. 10
- 11 Q. Yes.

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- 12 A. And I think the Department was concerned that Mr Watt 13 was using the inspections and the inspectors to get 14 more money than was justified.
- 15 Q. No doubt Dr Perry may be able to assist us then in relation to events post-Mr Watt's departure. 16

If we then go to page 7, we've got the conclusions. Again, it's not entirely easy to read all of it but 4.1 says:

"Progress towards implementing necessary standards of GMP in general Quality Assurance matters including provision of standard process documents and standard operation procedures is generally acceptable.

"A major effort regarding these aspects is now coming to fruition."

"Routine visits in the future will review progress of these aspects and an in-depth inspection in approximately three months will be scheduled to cover these aspects and of any necessary advice and recommendations ..."

Did that happen, as far as you know, either a further inspection, in-depth inspection, or ongoing

- 9 A. It didn't. Visits did begin again in 1984 on a less 10 formal basis because, shortly after this, we were 11 instructed by the Scottish Home and Health Department 12 that we would not -- we should not meet with the 13 inspectors, and that any relations with them should be
- 14 done by the Scottish Home and Health Department. Q. Do you know why the Scottish Home and Health 15
- 16 Department gave that advice to the PFC?
- 17 The reason that was given was that we were under Crown 18 immunity, therefore we're not required to do this.
- 19 And Mr Watt took great exception to that and he was on
- 20 the point of refusing to issue products until he got
- 21 legal indemnity by the Scottish Health Department.
- 22 **Q**. So is it right to understand from your recollection, 23 Mr Watt himself was happy for there to be further
- 24 inspections?

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25 A. Oh, yes, he welcomed them.

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1 Then two particular exceptions to that are 2 noted.

4.2 says:

"Firm proposals to remedy those deficiencies regarding buildings and facilities as reported in the first inspection are still awaited, with dates of implementation.

"These deficiencies are as defined in section 3 of the report."

Now, as you weren't particularly closely involved in it, I'm not proposing to take you through the detail but do you have any understanding as to why proposals to remedy certain deficiencies regarding buildings and facilities was still awaited at that point in time? Was that a question of funding?

- A. It was entirely a question of funding and funding from 16 17 the Scottish Health Department had to be made 18 available to do this.
- Q. Then we can see 4.3, the passage that's underlined, 19 20 says:

"The present buildings and facilities continue to fail to reach minimum standards of GMP, and a licence would not be recommended for an industrial equivalent unless agreed upgradings were instituted as a matter of urgency."

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1 Do you have any recollection of Mr Watt's view 2 on that conclusion or his response to this report? 3 A. I think he would -- he was -- welcomed the inspection, 4 this statement, and the strength of it, because that 5 gave him more ability to try to get the funding that 6 was needed. 7 Q. Because, essentially, the inspectors were saying, were 8 they not, if we left aside Crown immunity and you were 9 an ordinary manufacturing facility, you wouldn't be 10 getting a licence unless you did something urgently to 11 improve the position? 12 My understanding is the inspectors are stating their 13 authority here and, of course, the problem for them 14 was that they didn't have as much authority because of Crown immunity. So this is my understanding of why 15 16 it's worded that way. But it's essentially 17 a statement of authority, and to try to put pressure 18 on the Scottish Health Department to provide the 19 funding, and Mr Watt would have welcomed that. 20 Q. Now, you've described in your statement what you said 21 were two positive impacts from the inspections, so if 22 we go to WITN6914001, page 31, please. It's the 23 bottom half of the page, under the heading "Impact on 24 Virus Inactivation". You sav: 25 "I believe that the impact of the remedial 73 1 eventually had, in part at least, the outcome that 2 Mr Watt had hoped for, which was that it effectively 3 put pressure on SHHD to provide funding for certain 4 upgrades of the facilities to take place? 5 A. That's right. 6 Q. In terms of the impact, longer term, on work relating 7 to virus inactivation, was the principal benefit in that regard the R&D pilot plant? 8 A. That was one of the benefits, yes. 9 10 **Q.** What other benefits were there that might have impacted in terms of the development of viral 11 12 inactivation methods? 13 **A.** Actually, I would just leave it there. It was the 14 pilot plant allowed us to do more work on 15 pasteurisation that we couldn't have done otherwise. 16 And, also, the virology work which we did not only for 17 ourselves but for BPL because they didn't have that 18 Q. You refer to both of those over the top of the next 19 20 page, in fact, at -- on the first two paragraphs on 21 that page. 22 If the authorisation for the upgrading had been 23 made earlier by the Scottish Home and Health

actions agreed with the Medicines Inspectorate on the timescale for achieving virus inactivation were positive in two respects.

"The first of these is that permission was

granted for the construction of a Microbiology
Extension to PFC, for which plans had been drawn up in the mid-1970s, but which had not been previously authorised by the SHHD.

"The main reason for approval being given for this extension was the provision of bacteriology laboratories, which had been included in its design, which the Medicines Inspectorate had requested to enable PFC to be able to carry out its own bacteriological testing on-site.

"Also included in the design of the Microbiology Extension were a category 3 containment facility for work with dangerous pathogens (ie viruses) and an R&D pilot plant", which you referred to, Dr Foster, before the break.

Do you know why these facilities had not previously been authorised by the Scottish Home and Health Department?

- 23 **A.** Well, the short answer is no, but I assume it was the finance.
- 25 Q. So your understanding is that the inspection report

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1 have been able to make use of those facilities 2 earlier?

- A. We would have used the facilities, but I don't think
   it would have advanced our work on achieving safe
   products in terms of viruses because that was
   dependent on scientific breakthroughs, not just
   scale-up, which is what this was concerned with.
  - Q. Well, we can pick that up when we look at pasteurisation and heat treatment tomorrow.

Just, then, on issues relating to regulation and external agencies, if we go back to your evidence to the Archer Inquiry, ARCH0000009, and we go to page 30, I think, lines 11 and 12. Sorry, just -- in fact, I should, I think, probably pick it up at the top of the page.

You refer to there being no further licence applications made by SNBTS until Crown immunity was removed. Then you say:

"... PFC continued to interact with the MCA, encouraging informal inspections ... acting on the advice given."

And then there's a question from Lord Archer. And then you say this at lines 11 and 12:

"Yes, we were in continuing dialogue with the agencies, even though that was not a formal

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Department, would it be right to understand that you

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1 arrangement." that is, as it were, processed together; is that 2 Which agencies were you referring to there? Is 2 right?" 3 3 that simply the MCA? And your answer was: 4 "That's correct. Yes." 4 A. Yes. 5 5 Q. And do you know what, if any, dialogue there was with Can you just help us understand the reference 6 the MCA or with the inspectors from 1981, when that 6 there to batch and 4,000 donations, and then I just 7 second visit took place and the report was produced, 7 want to ask you a little more, more generally, about 8 through to 1984 when they returned? 8 pool sizes. 9 A. No, I have no knowledge of that. 9 A. Are we talking just about Factor VIII? Yes. For present purposes, yes. 10 Q. And who would have been most closely involved, then? 10 Q. A. Okay. 11 Would that have been Mr Watt and Dr Perry? 11 12 12 A. That's correct. As we talked about earlier, the process begins 13 13 with thawing the plasma, and the -- that is done in --Q. Can I ask you next a little about pool sizes. I want 14 to start, if I may, by taking you to a passage in your 14 the amount of plasma that is taken out of the cold 15 storage was a matter of production scheduling. And in 15 evidence to the Penrose Inquiry, so that's 16 PRSE0006041, please. And if we go to -- I think it 16 the mid-'70s until the -- near the end of the '70s, 17 should be page 38. So there's an exchange here. If 17 that was done by the batch process. And they would --18 we pick it up at line 8 and 9, you were asked about 18 that batch tank was sized, I think probably by 19 the use of the word "batch" and the use -- and your 19 Dr Smith, to take about 150 litres at a time. By the 20 20 statement that at the end of 1983, you'd been working late '90s -- sorry, the late -- '79, I was introducing 21 with about 4,000 donations per batch. 21 this continuous process, and that allowed us to 22 And then if we go to the next page, if we pick 22 increase the volumes that we could manufacture. And 23 it up at line 14, you were asked this: 23 we needed to increase the volume in order to increase 24 "So when we see references to a batch, we should 24 the output of Factor VIII. That was the only 25 understand by that the total of, say, 4,000 donations 25 mechanism we had available do that. And that is why 77 78 1 the pool size, the batch size, increased to this 1 was taken to remove the weight -- to remove the weight 2 number. It was thought that we could maximise our 2 of the carton in what was called a tear system, so 3 3 that was deducted from the weight. But the weight output of Factor VIII. Because the challenge for us 4 4 was to produce more Factor VIII to minimise the amount still included the weight of the plastic, so when you 5 of commercial Factor VIII being used, and there was no 5 see kilograms of plasma, it's actually kilograms of 6 6 other way we could do it, other than by increasing plasma plus plastic. And we made some measurements to 7 pool size. 7 the amount of plastic -- the weight of the plastic. 8 Q. So it would be right to understand that, then, by the 8 I don't know if that was adjusted from any of the 9 end of 1983 or thereabouts, you would have -- if we 9 figures that were used in annual returns or how much 10 10 use the terminology here, first of all, of plasma was received. "donations" -- around 4,000 donations, so that would 11 11 So my assumption would be that those figures of 12 be probably 4,000 different donors? 12 kilograms are plasma plus plastic. Of course, I think 13 13 you discussed earlier in these proceedings that the Α. That would be -- that's correct. It would be --14 typically, between 800 and 1,000 litres of plasma 14 density of plasma is not the same as the density of 15 would go in to processing, and as an estimate, that 15 water, and therefore you can't say that 1 kilogram 16 equals 1 litre. And so the only measurement of volume 16 could be up to 4,000 donations. 17 Q. I think sometimes we see reference to litres; 17 that we had was after the cryoprecipitate had been 18 sometimes we see reference to kilograms in the 18 removed and the plasma had been thawed, and we would 19 19 material. Are you able to assist us with why the make that measurement as a volume. And the amount of 20 20 different measurements are used? cryoprecipitate was about 1 per cent of that, so there 21 21 A. When plasma is received into PFC, it's weighed so that was a slight decrease in volume. I hope this makes 22 there's a record of how much has been received from 22 sense, but those are what those figures refer to. So 23 23 each centre. But it was provided -- the plasma was you could either work with kilograms -- bearing in 24 24 mind that includes plastic, and the density is contained in a plastic bag. The plastic bag is in 25 a carton, and it's weighed like that, so some account 25 different to litres -- or you could work with litres.

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So it is obviously confusing for people who are not familiar with what was taking place.

Q. Then I just want to ask you to look at a written note produced by the Inquiry which the Inquiry heard about yesterday afternoon. It's INQY0000346. Now, you, I think, were travelling to London and weren't able to listen to the Inquiry hearings yesterday. I just want to ask you to look at a couple of the charts and then really invite you to comment in the most general terms, because you won't have had any opportunity to look at any underlying material.

If we go to page 9, there's a table at the top of the page which shows the period from 1978, '79, through to 1983 to '84. And this is the Inquiry's estimate, based upon various sources of data which have been identified in the note, of the changes in pool size in terms of -- expressed in litres and then estimated donations. And we see in broad terms an upward trajectory.

Now, without expecting you to be able to say specific figures are or are not accurate, is that overall a picture that seems right to you from your own experience?

**A.** I would say the first line is incorrect. The 114 is far too small. It was more like 160.

- output, and the pressure on all of us was to provide more Factor VIII concentrate.
- Q. What, if anything, was the impact of the capacity of
   the freeze dryers at the PFC to handle the plasma
   pools?
  - A. Well, that was the principal bottleneck in the process, and so you had to anticipate when you might need greater freeze drying capacity. And it took about 18 months to 2 years to obtain a new freeze dryer because these were made to order, specified and made to order, and took a long time. So you really had to have that foresight to be able to plan ahead and to get the finance to bring in new freeze dryers. And we largely managed to do that. We never ran out of freeze drying capacity, except at one point where we were close to doing that, but we managed to insert an extra shelf in the freeze dryer by getting smaller vials from BPL that allowed us to do that. So that carried us through that difficult period.
- Q. So is it right to understand, then, your evidence in
   this way: that the increase in pool sizes reflected
   the aim of achieving self-sufficiency domestically for
   Scotland, and thus not having to be reliant upon
   commercial concentrates?

A. Yes.

And I actually did prepare a report for
Professor Cash where I documented every batch that was
processed from 1975 right through until the early
'80s, and every volume for every batch, and that
report should be available in our system. And I don't
remember it being as small as 114. It was typically
160.

In 1979, there was a mixture because the batch process was 160 -- 167 here -- but the -- what was a pilot continuous thawing process ran at 300 litres, and then I had -- the full-scale continuous process came into play, came into use in 1981, and that went up to 1,000 -- up to 800 to 1,000 litres. So these figures are not really correct.

Q. Okay. Well, it may be that you'll be able to provide
 us with any observations you have on the specific
 figures in writing.

But is it right -- if we just go, perhaps, to page 11, which provides at the bottom of the page a graphical overview. It's right, is it, to understand that there was an increase in pool sizes in this period from '78 --

- 23 A. Yes, that's correct.
- 24 Q. -- into the '80s --
- 25 A. As I said, that was the only way we could increase

- **Q.** Then can you tell us how and by whom decisions as to pool sizes or increases in pool sizes would be made at the PFC over this period?
- A. That would be the director in conjunction with the production manager and it was about -- I mean, about really product scheduling in order to maximise output. But I should say that when we get into the early '80s, we did have the group that we talked about earlier, which Professor Cash was chairing, which was Factor VIII Study Group. Under that, there was a group called the Safety Action Group, and they were really brainstorming on everything or anything that could be done to try to minimise or reduce risk, and from the notes that they prepared, I never saw any suggestion about pool sizes.

But, of course, we did have the small pool product that was cryoprecipitate, that was, to the best of my knowledge, always available from SNBTS.

Yes, and I will come back to both cryoprecipitate and
 the issue of freeze-dried cryoprecipitate at a later
 stage.

Then, still in relation to pools but a different question now, to what extent was plasma that was being used for the production of specific immunoglobulins, was that processed separately from plasma fractionated

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1 to produce factor concentrates?

- 2 A. Yes, the high premium pools always processed 3 completely separately. No other product was
- 4 manufactured from them, other than the immunoglobulin.
- 5 Q. So there should be no cross contamination?
- 6 A. No.
- 7 Q. I want to ask you next about the relationship between
- 8 the PFC and a number of other organisations, and
- 9 bodies. So, first of all, PFC's relationship with the
- 10 wider SNBTS; how did that work in principle?
- 11 A. In principle, PFC was part of SNBTS. It began as part
- of SNBTS and remained as part of SNBTS.Q. So what kind of dealings or interactions took place
- 14 between PFC and the regional transfusion services that
- 15 made up the remainder of SNBTS?
- 16 A. As we touched on, PFC originated as part of a Regional
- 17 Transfusion Centre and, when I arrived, quite a lot of
- 18 the analytical work was being done by the staff in the
- 19 Regional Transfusion Centre including Factor VIII
- 20 assays, and that relationship continued when we moved
- 21 to PFC, in that we would still get Factor VIII assays
- 22 done by a Regional Transfusion Centre in Edinburgh.
- 23 And, even when we were entirely running our own
- 24 factory assays, we would get a duplicate done with the
- 25 Edinburgh Centre just for security.

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- 1 centre of being part of a National Blood Transfusion
- 2 Service as opposed to being separate from it?
- 3 A. It was a huge advantage because that's where our raw
- 4 material came from, and we were closely connected to
- 5 them. So there were systems in place to ensure that
- 6 we could get the raw material we needed, and have
- 7 a dialogue. I'm not sure that existed in England to
- 8 the same extent.
- 9  $\,$  Q. Did you have any dealings on any regular basis with
- 10 Regional Transfusion Directors in England and Wales?
- 11 A. No
- 12 Q. Do you recall whether you or colleagues at the PFC had
- any sight of the minutes of the regular meetings that
- 14 took place between Regional Transfusion Directors in
- 15 England and Wales?
- 16 A. I didn't. I don't know about -- I can't speak for the
- 17 director.
- 18 **Q.** Did you have any dealings yourself with the CSA, the
- 19 Common Services Agency, in the '70s or '80s?
- 20 A. No, I can't remember having any.
- 21 Q. Then the Scottish Home and Health Department, did you
- 22 have direct dealings with SHHD or was that left to
- 23 Mr Watt or Professor Cash?
- 24 A. I was invited by Mr Watt to take part in the annual
- 25 meetings that were held with the Department and

So there was always a continuing relationship.

- 2 The relationship with Glasgow was less strong because
- 3 it was further away, and obviously the other centres.
  - But there was always a good relationship, and that was

leading a project team which involved senior technical

- 5 through the directors whom met regularly, and we
- o infought the directors whom thet regularly, and v
- 6 met -- I talked about, earlier this morning, I was
- 8 staff from all of the Transfusion Centres throughout
- 9 Scotland

10 And the -- so the staff knew each other well.

- 11 There was lots of interactions. I mean, just as
- 12 an aside, the scientific staff independently began to
- meet under their own volition to share findings. From
- 14 about 1974, we would have regular scientific meetings
- 15 that were just kind of ad hoc. And that led,
- ultimately, to the formation of an annual conference,
  - called the Scotblood Conference but that began with
- the scientific staff taking their own initiative to
- 19 meet independently.
- 20  $\,$  **Q**. Now, the role you've described of the PFC, as part of
- 21 SNBTS, in the way in which you've just referred to, is
- 22 obviously different from the relationship between BPL
- 23 and the Regional Transfusion Centres in England and
- 24 Wales. Do you have any thoughts or observations about
  - any advantages or disadvantages for a fractionation
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- 1 Haemophilia Centres and SNBTS from 1981. I attended
- those meetings, and through until 2008, I think. So
- 3 I did attend those meetings. Much later I attended
- 4 various meetings at the Department but not in the '70s
- 5 and '80s.
- 6  $\,$  **Q**. What then of the relationship with the Haemophilia
- 7 Centres in Scotland? How did contact between the PFC
  - and the Haemophilia Centres take place, if at all?
- 9 A. It was -- to the best of my knowledge it was via the
- 10 medical staff of the transfusion service, it would be
- 11 Professor Cash, Dr Boulton, people like that, and
- 12 also, by attending the annual meeting with the
- 13 Haemophilia Directors. Whether Mr Watt had other
- 14 arrangements, I don't know. I do know that he was
- 15 a personal member of the Haemophilia Society and he
- 16 received the minutes of their minutes and bulletins,
- 17 but that was very much on a personal basis because he
- 18 wanted to be kept informed.
- 19 Q. You said in your statement that it was SNBTS policy
- 20 that it was the SNBTS medical staff that would
- 21 interact with clinicians, rather than PFC staff. Do
- 22 you know why that was the policy?
- 23 A. PFC had no medically qualified staff on its books.
- Q. Then, in terms of supplying PFC concentrates to
   Haemophilia Centres, did you have any dealings

- 1 directly with the Haemophilia Centre Directors in 2 terms of their requirements?
- 3 No, that was never dealt with through me. It would A. 4 always go to the director of PFC.
- 5 Q. I'll just ask you about one document at HSOC0002690. 6 This is a memo from you to Dr Perry, it's 7 18 November 1986. You say:

"I have noticed that there is a meeting of SNBTS and Haemophilia Directors due in February. In the past, information has not been particularly forthcoming from this group, and I wonder if we should perhaps table some formal questions in advance of the meeting."

Then you set out a number of questions in particular in relation to HIV positivity and treatment history.

Are you able to elaborate upon that second sentence, "information in the past having not been particularly forthcoming from this group"? What kind of information had PFC not -- had wanted but not obtained?

22 A. Well, I think number 1 in this list is how many 23 patients there were in Scotland. And I think, not so 24 much myself, but Professor Cash, was always trying to 25

find out more about how much commercial product was

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Q. What was that? 1

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- 2 A. That was the technique that Baxter used to enable them to dry heat treat their product. 3
- Q. I may come back to that, then, tomorrow and ask you 4 5 about that a little more.

Did you -- you've referred to Mr Watt being a member of the Haemophilia Society. Did you have any particular relationship or connection with the Haemophilia Society.

- 10 A. No, I didn't.
- Q. Then, in terms of the relationship with BPL, your 11 12 statement suggests that you and your colleagues, your 13 scientific colleagues at PFC, had a good relationship 14 with Dr Smith and others at BPL; is that correct?
- 15 A. Yes.
- Q. The Inquiry has seen evidence that might suggest the 16 17 relationship between Mr Watt and Dr Lane was not 18 a harmonious or positive one. Did you have any knowledge of that at the time? 19
- 20 A. No, I can't say I did. I only met Dr Lane a small 21 number of times. I only remember him coming to PFC 22 once and being shown around, and everything was quite 23 cordial.
- Q. Do you think there was room for improvement in terms 24 25 of the joint working arrangements between BPL and PFL,

used and didn't always get satisfactory information. 2 And those were the issues, I think, that we had 3 difficulty with because it would have helped us to 4 know, or Professor Cash, for planning purposes, to 5 know about these things.

6 And I think the other points here are just kind 7 of my brainstorming at that point in time, what would 8 have been useful to know about. But I don't know if 9 any of this ever happened.

- Q. You have observed in your statement that you had less 10 11 contact with haemophilia clinicians than Dr Smith did 12 in, from his perspective at PFL -- BPL. I think it's 13 right you didn't attend meetings of UKHCDO or have 14 access to their minutes; is that right?
- 15 A. That's correct, yes.

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- 16 Q. Would it have been useful, do you think, for you to be 17 able to either attend the meetings or have at least 18 access to copies of what was being discussed?
- 19 A. From the minutes that I've seen, I would say yes. Not 20 so much attended the meetings, because they were very, 21 very large attendance but having access to the minutes 22 would have been very helpful to me and, in particular, 23 there was one piece of technical information in one 24 minute that would have been very important for me to

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1 on the one hand, and PFC, on the other?

know, but I didn't know it at the time.

- 2 A. I don't. I think we got on extremely well. All of 3 the staff knew their counterparts and could phone you 4 any time. It was a two-way process. We saw them as 5 being part of the same organisation, just a different 6 branch, and being a highly specialised area of work, 7 if you're working on something and there's only one 8 person in the country doing the same thing, then 9 they're the person you want to talk to, and so that 10 happened, we did have this dialogue.
- Can I ask you to look at one document, PRSE0003692 --11 Q. 12 PRSE0003962, sorry, Sully.

This is a minute dated 30 August, or a memo dated 30 August 1988, from Dr Forrester to the Chief Medical Officer, so it's an internal SHHD document, as I understand it. I just wanted to read the first two paragraphs and then ask you whether you have any observation. It says:

"Mr Hamill questions the lack of proper R&D links between Scotland and England. Formal attempts to forge them have been made and collapsed into acrimony. I attach a DHSS minute of 10 June 1987 saddling Scotland with the blame. However that may be, the indications are (and I think Dr Scott would agree) that only coercion from above and some resolute

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decisions about R&D funding would get SNBTS and CBLA to make common cause.

"It should be remembered, as I pointed out to Mr Donald some time ago, that the picture of Punch, (England?) and Judy (Scotland?) at blows is only what is presented to DH and to SHHD. If you go behind the scenes after the show, the two are in bed together -- for instance, PFC are conducting virus elimination research for BPL now, by mutual arrangement."

Now, this is someone else's opinion, obviously, that's being referred to here but, from your own perspective, do you have any either knowledge of or reflections on what is set out there, both in terms of the reference to acrimony and absence of common cause, but also the reference to behind the scenes mutual co-operation?

A. I'm very familiar with the behind the scenes mutual co-operation because, shortly after I joined PFC in 1973, Mr Watt asked me to lead a delegation from PFC to BPL so the staff could meet their counterparts, and neither he nor Dr Smith nor Mr Grant, who were the senior staff, attended because they wanted the middle grading staff to meet their counterparts without any involvement of themselves.

And I think there were about a dozen of us went

we were just chasing this ever-increasing demand as hard as we could and Dr Cash was banging the drum to get more and more plasma, and we were doing everything we could to produce more and more, but of course the aspirations of the doctors and the patients, which one can understand, is that this was so successful that they were running ahead of us all the time."

Now, first of all, does that remain your recollection of the picture as at, perhaps, '75, '76, '77?

- 11 A. And beyond.
  - Q. So how did it change, as far as you can recall, or to what extent did it change?
- 14 A. Sorry, I don't quite understand the question.
- 15 Q. Forgive me, let me make the question clearer.

Here you're talking about demand going up, so demand for concentrates, as I understand it, is what you're referring to, increasing, so the targets that you needed to meet changing, Dr Cash wanting to get more and more plasma. Did there come a point at which that picture changed, and if so, roughly when?

that picture changed, and if so, roughly when?
 A. Firstly, the difficulty was that information on how much was being used was always available
 retrospectively because it was collected by HCDO and,

by the time it was processed, it was maybe 18 months 95

down to BPL for the day and everybody met their counterpart, got to know who they were. They were encouraged to dialogue. And BPL made a reciprocal visit to PFC. So at my level and even the level below me, there was a lot of what is called being "in bed together" was going on, really, from the mid-1970s.

If there was any problems at a senior level, we didn't know about it.

Q. I'm going to move to a different topic now, which is
 that of self-sufficiency, with a focus on Scotland.
 I'm then going to ask you about the ability of PFC to
 fractionate plasma from elsewhere.

I'll just start with part of your oral evidence to the Penrose Inquiry at PRSE0006022. If we go to page 43, I just wanted to pick up the picture at the bottom ten lines or so, from line 18 down. You said this:

"PFC had only just opened ..."

So we're in, probably, around 1976 at this point:

"... and it was opened with some kind of expectation that this was going to solve everyone's problems, and of course that didn't happen because the target that had been set turned out to be not what happened. The demand went up and up and up and really

or even two years out of date, so we were really driving in the dark and we were trying to hit a moving target in the dark. And so you were dependent to some extent, and this really amounts to the plasma side, in trying to predict how much plasma was required.

And I think this is where Professor Cash probably made a big difference. Before Professor Cash, the national medical director was Major General Jeffrey, and he died at the end of 1976, and there was a hiatus, really, until Dr Cash took over in 1979, and I think his first task was to begin to reconsider this area and instead of looking in the rearview mirror, he started trying to plan prospectively what might be required in terms of clinical needs of patients in the future and he came up with quite -- figures that were quite different to those that had been seen before.

I remember meeting him. I was going to a conference where I was giving a presentation on self-sufficiency, and he said, "What's the target for Factor VIII?" And I gave him the target that General Jeffrey had produced, and he just laughed in my face, and he said, "Oh that's ridiculous", then he got up on the train and got in the First Class compartment and I didn't see him again. But he was working in figures

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- that were completely different to those that GeneralJeffrey had.
- 3 Q. Different in what way? Much smaller or much larger?
- 4 A. Sorry, much larger.
- Q. So once -- well, I don't want to put words into your
   mouth. So you paint a picture, then, of Dr Cash,
- 7 Professor Cash, coming along, producing targets or
- 8 figures that were more realistic, as far as PFC9 understood the position; is that right?
- 10 A. Yes.

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- 11 Q. Then how did PFC respond, in terms of trying to meetthat increased demand?
- A. It wasn't so much PFC; it was getting more plasma.
   That was the limitation, and that was where Cash
- played a very strong part. He took that -- took it on
- very aggressively indeed.
- 17 Q. If we just go back to your evidence to the Archer
  18 Inquiry, ARCH0000009, page 37, I believe. You
  19 identify here, I think, two measures in terms of
  20 trying to meet the demand. If we pick it up -21 actually, we'll read, I think, probably the whole
  22 page:

"When it was realised this would not be the case [that refers to an assumption that you'd obtained sufficient Factor VIII as a byproduct of albumin],

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- Q. Then the second element that you describe in your
   evidence to the Archer Inquiry was the increase of
   Factor VIII yield. And you say that you managed to
   increase that by about 60 per cent. Over what period
   of time was that done, roughly?
- A. I probably began that in the '76/'77 period, but that
   major increase occurred when I started to introduce
   the continuous thawing process in 1979, 1981. That
   was when that had the biggest impact.
- 10 Q. And in short and simple terms, how was that done? How11 did you increase Factor VIII yield significantly?
- A. In the first steps that I took, I fine-tuned each of
   the steps in the manufacturing process. For example,
   there were different -- you had to mix the
   cryoprecipitate to dissolve it, and there were
   different mixes that were available, and I examined
   which one was best in terms of not damaging the
- which one was best in terms of not damaging the
  Factor VIII. And there were various adjustments like
  changing pH or adding various chemicals. And
  l examined every step, just to optimise it absolutely.
  And at the end of that process, there were some
  increases. When you eventually got to the end of the
- process, it came out as -- with a higher yield.

  But, eventually, it was when we moved on to the

continuous thawing which was able to -- the problem

considerable effort was made to increase the production of Factor VIII concentrate. The amount of plasma required could not be met by recruiting more donors. Instead, plasma had to separate from blood soon after donation, leaving hospitals to use red cells instead of whole blood for transfusion, a concept known as component therapy."

You were asked then what period of time that was referring to. Late '70s, early 1980s.

And you say:

"This was a major change to establish medical practice, and to encourage hospital doctors to make this change SNBTS medical staff embarked on a process of education and persuasion. SNBTS eventually stopped issuing whole blood altogether, unless it was first approved by an SNBTS doctor."

Then you go on to talk about a second element which I'll come on to in a moment because that's one you were directly involved in.

But, presumably, what's set out here is not something you would have had direct knowledge of. This is your understanding of what was happening more widely within SNBTS; essentially the use of red cell concentrates.

25 A. That's my understanding, yes.

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with batch thawing is that in order to melt the plasma, you have to add heat. But the Factor VIII which was in the cryoprecipitate would redissolve once the temperature got to about 3 or 4 degrees centigrade. And in the batch tank, the temperature of the water to heat it was about maybe 20 or 30 degrees at the wall. And so any cryoprecipitate at the wall would start to redissolve, and the Factor VIII would go back into the solution.

The continuous process that allowed us to take the melted plasma with the Factor VIII -- with the cryoprecipitate in suspension away from the source of heat as soon as it melted so it didn't have a chance to redissolve, and that was the major achievement in being able to prevent that Factor VIII redissolving, so it was retained in the cryoprecipitate and could then be processed into the final product.

At the same time, because we had more Factor VIII, that gave us an increased potency, it gave us an increased purity, and it dissolved more quickly.

Q. When we're talking about increasing Factor VIII yield -- this is maybe a massive oversimplification, but you're talking about getting, essentially, more Factor VIII at the end out of the same amount of

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- 1 plasma?
- 2 A. That's correct.
- 3 Q. Leaving aside the CSVM process, which PFC had but BPL 4 didn't have, were any of the other methods you used 5 being used at BPL, as far as you know?
- 6 A. Method of preparation of Factor IX was identical at 7 that time.

I think in the early days, the method of Factor VIII was virtually identical as well. The chemistry for producing the products was similar, but, technically, they used the batch process, and we had the continuous process. But the chemical changes, the additives that you introduced to cause the changes in solubility, were pretty much the same principles.

- Q. So does it go back to then the major advantage that 15 16 you had at PFC over BPL on this point was the 17 availability of the CSVM method?
- 18 A. Yes.

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Q. Then just in terms of the first way or the first 19 20 method we discussed, which was the use of red cell 21 concentrates instead of whole blood, you referred in 22 your evidence to Archer, and, indeed, in your evidence 23 to the Penrose Inquiry, to there being programmes in 24 relation to tying to educate clinicians, and so on, in 25 relation to that. Is that something of which you have

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- 1 resources, and I've documented those in my documents 2 for the Penrose Inquiry, and I think it's around about 3
- Q. You said, I think, in your evidence to the Archer 4 5 Inquiry and I think probably also to the Penrose 6 Inquiry that Scotland was the first in the world to 7 achieve self-sufficiency from voluntary donations. 8 What was the -- what's the basis for your 9 understanding for that claim?
- 10 A. I wasn't aware of any other country that had achieved that, from all of the -- any documents or literature 11 12 I'd read or any people I'd spoken to.
- 13 Q. Did you yourself undertake any particular 14 investigations or inquiries into what had happened in 15 other countries?
- My general knowledge was that virtually all countries 16 A. 17 were importing commercial Factor VIII from the 18 United States. The US was supplying 70 per cent of 19 the world's needs for concentrates at that time. And 20 the only countries that maybe didn't were reliant on 21 cryoprecipitate or no treatment at all.
- 22 SIR BRIAN LANGSTAFF: Does it follow from that that the 23 United States itself was self-sufficient?
- A. Yes, when I say "self-sufficient", I mean 24 25 self-sufficient from unpaid donors.

any direct knowledge?

- 2 A. No.
- 3 So you picked that up from the documents, essentially?
- 4 A. I was -- remember being present at a meeting where 5 Dr Cash was encouraging the medical staff to be even 6 stronger with their clinical colleagues in the
- 7 hospitals. He wasn't happy with the progress that was
- 8 being made, and I had direct -- I was present when 9 that was taking place. But other than that, I have no
- 10 knowledge.
- 11 Q. What is the point in time at which you would say -- if 12 there was a point in time -- Scotland became 13 self-sufficient in factor concentrates?
- 14 A. I think when we look back, we can see -- I mean, in 15 the '70s, I always thought there'd be a plateau, and 16 we'd meet the demand, and then it would settle out, 17 but in reality, that never happened. The amount of 18 Factor VIII being used has increased year on year on 19 year on year until almost to the present day.

So the issue then was, going back year by year, was could you meet the demand at any particular point in time, given that it was actually going to be an increasing demand? Could you meet at any point in time? I think there were a number of points in time where we didn't meet the demand from our own

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- SIR BRIAN LANGSTAFF: Right. So that's the definition 1 2 we're using?
- 3 A. Yes.

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MS RICHARDS: Yes, and I should have -- I think the way in 4 5 which I put it was -- well, the way in which you put 6 it to the Archer and Penrose Inquiry was the 7 achievement of self-sufficiency from voluntary 8 donations, was the point that you advanced to those 9 Inquiries.

10 Did you have, back in the late '70s, early '80s, 11 any knowledge about the extent to which particular 12 centres in Scotland might be using commercial 13 concentrates?

- 14 A. I didn't have any direct knowledge but I am aware now 15 that Mr Watt was involved in dialogue and 16 correspondence with some of the centres about that. 17
- and there was concern about that. 18 Q. By way of example, the Inquiry has heard evidence, in
- 19 particular, relating to the use of commercial 20 concentrates at York Hill. Leave aside any documents 21 that you might have seen years later, do you recall
- 22 that ever being discussed within PFC in the '70s or
- 23 early '80s? A. No, no.

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Q. I want to turn, then, to England and Wales. I'm going

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to look, largely, at the extent to which plasma from England and Wales might have been fractionated at the PFC. But, before I do that, there's just one short point that perhaps we can pick up before the lunch break?

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If we go to PRSE0000545, please. This is one of your written statements to the Penrose Inquiry, and if we go to page 3, there's a heading "The Policy of the United Kingdom Government on Self-Sufficiency". Now, I'm not, for the most part, going to be asking you about that because, as I understand it, for the most part, it is not something you had direct knowledge of at the time. But you -- there was a point in time at which you had some interactions through the union, of which you were part, the ASTMS, and you refer in this section of your statement to your understanding that Mrs Thatcher's Government announced support for self-sufficiency only after a trades union, the ASTMS campaigned against a proposal by the Government to privatise BPL and an investigation was undertaken by journalists from Granada TV. And you describe you having a direct involvement in both of those activities.

Can vou just, again, assist us in understanding how you came to be involved in that issue, and briefly

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detail of those, the way in which you put it in your statement was that your understanding is that that led to Parliamentary questions being put on this issue; is that right?

- 5 A. That's correct, yes.
  - Q. Then, in relation to the second point that you made in your statement, the World in Action investigation into the potential privatisation of BPL, what was your involvement in that issue?
  - A. Well, I had been at another meeting at BPL, I think it must have been late September, and Dr Lane was very distressed, and he basically said Beecham were about to sign on the dotted line, and he was clearly unsympathetic to that approach but felt that that was going to be what was going to happen. And I happened to be -- before I came back to Edinburgh, I dropped off to visit an old friend in London and had just happened to mention this in conversation.

Then two days later, I got a phone call from a journalist from World in Action, who was interested in this issue, and he had been involved in the earlier World in Action programme that had been shown in the mid-1970s, and his name was Laurie Flynn.

So I told him all I knew about it, and he then began to carry out his own investigations, and then what steps you yourself took on that point?

2 A. During 1980, as you know, it was appreciated that BPL 3 needed to be rebuilt and, in beginning to plan for 4 that, advice was being sought from experts across the 5 UK as to what sort of technology the new BPL might 6 use. And there was a working party set up under 7 Dr Dunhill from University College and number of us 8 from PFC went to BPL to take part in these discussions 9 and have these wide ranging technical discussions 10 about what new technology was available and what 11 should or shouldn't be used.

> And it was in attending one of those meetings that I learned from Dr Lane that there was a plan to sell -- the Government were planning to sell BPL to Beecham, and I brought that to the notice of my trade union because I thought they should know about that and, personally, I was uncomfortable with that because thought that might undermine the concept of the unpaid volunteer donor in the UK.

Q. I don't think we need to go to it but we've got, I think, a handful of documents which are memorandums between union officials, or communications with you and then communications between union officials and Members of Parliament, which are at PRSE0003588.

The way in which -- again, without going to the

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one day I got a phonecall and he said could he come to 2 my flat to see me, and I said of course. And about 3 ten minutes later he turned up with a colleague and 4 they had a copy of the BPL inspection report, which 5 I had never seen, and I knew it existed, and they wanted me to explain what it meant.

> So we spent two or three hours going through it and I did my best to point out what it meant, and then he -- some time later, he phoned and he said that his colleague, who was called Michael Gillard, had made a discovery, and they had prepared a programme that was going to be broadcast the following Monday. But before they could broadcast that programme they were required by Granada Television to inform the Minister, and he was going to do that the next day.

The next day, which was the Friday, he phoned me back to say he had informed the Minister and that afternoon there had been a Parliamentary question tabled asking what was going to happen to BPL and the Minister had replied that it would stay in the NHS.

Q. Now, you won't know, presumably, what internal discussions were going on within the Department of Health and what advice may or may not have been given about that option but, in terms of your own interactions with BPL, was it your impression or

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1 understanding that Dr Lane, at least, understood this 2 to be a serious proposal? 3 A. Well, it was very -- as I said, he believed -- they 4 were about to sign on the dotted line, was how he 5 actually expressed it. So it was very advanced. 6 Q. The Parliamentary answer from the Minister, I think, 7 was 26 November and the reference for that -- we don't 8 need to put it on screen but just for the benefit of 9 those following -- is PRSE0000063. 10 Sir, I'm going to move to the question of --11 A. Can I just say that the programme that was intended to 12 go out the following Monday did not go out. Q. It went out a little later? 13 14 A. It was changed because the Minister had changed his position and so the programme was changed. 15 16 MS RICHARDS: Sir, I'm going to move to now the next 17 topic, which is the potential for plasma from 18 elsewhere to be fractionated at PFC, which will take 19 a little while. So, bearing in mind it's nearly 1.05, 20 perhaps we could take lunch now. 21 SIR BRIAN LANGSTAFF: Yes. Well, let's take a break then 22 until 2.05. 2.05. 23 (1.05 pm)

(The Luncheon Adjournment)

25 **(2.05 pm)** 

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documents in that regard, and I want to just have a look at them with you and then invite your observations on some of the broader issues. If we start with WITN6914041, please.

This was the job ad that you responded to, if we go over to the second page, "The Scottish National Blood Transfusion Association Protein Fractionation Centre":

"Application ... invited for the post of senior biochemist ..."

So that's the application you responded to in the early '70s which resulted in you taking up the post in 1973.

- 14 A. That's correct.
- Q. And if we just go to the next page, we've got a job
   description there, and if we just look at the top half
   of the page, please, Sully. Thank you.

So the second sentence in the first paragraph refers to new premises being under construction. Then it says:

"The Centre has the prime function of processing human plasma collected in Regional Transfusion Centres in Scotland, and later in north England, to provide materials for clinical use."

So is it right to understand your perspective

MS RICHARDS: Dr Foster, if I can just go back briefly to
the discussion we were having before lunch, was there
anything else you can recall that you learnt, whether
from your interactions with the union or with the
journalists that you described which cast any light on
the issue of the Department of Health decision-making
in relation to the sale to Beecham, as far as you can
recall?

- 9 A. Yes. When Mr Flynn phoned me to say that they had 10 prepared a programme that was going to be broadcast 11 the following Monday, he said this was based on 12 a discovery that his colleague, Michael Gillard, had 13 made, and in his research, he had discovered that the 14 minister had a personal interest in Beecham. That was 15 the matter that was put to the minister, and it was 16 following that that a decision was taken by the 17 Department of Health not to privatise Beecham.
- Q. Obviously the Department of Health might have
   a different perspective on that, but thank you for
   making that clear, and we can obtain such other
   evidence as may be appropriate in due course.

Can I then move to the question of PFC's capacity to fractionate not just plasma collected in Scotland but plasma collected from elsewhere. You've referred in your witness statement to a number of

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when you took on the job, your understanding was that the PFC would be fractionating plasma supplied from the north of England?

4 A. Yes, that's correct.

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5 Q. And then if we pick up another document exhibited to 6 your statement, WITN6914007. This is the letter you 7 referred to, I think, earlier when I was asking you 8 about evidence that you gave to the Lindsay Tribunal. 9 It's a letter from Mr Watt to Dr O'Riordan, Blood 10 Transfusion Service Board in Dublin, 11 November 1975. 11 And we can just, I think, get a sense of Mr Watt's 12 thinking if we look at the paragraph in the bottom 13 half of the page, so if we could zoom in on that, 14 please, Sully.

This is Mr Watt, November 1975:

"The PFC was designed to handle a minimum of 1,500 litres of plasma per week, working on a 46-week year, but with capacity to increase to at least [is that] 3,000 litres per week. Of this plasma, it was expected, at the 1,500-litre level, to process 200 litres of fresh plasma with the remainder as outdated or partly aged plasma. At the level of 3,000 litres per week, it was expected that 1,000 litres would be provided as fresh plasma. The plasma was expected to come from Scotland and from the English

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1 Blood Transfusion Service on a contract basis. At the 2 minimum level of working, it was expected that 3 1,000 litres of plasma would come from Scotland each 4 week, and the remaining 500 litres would come from 5 England. How this will work in practice is difficult 6 to define at the present time since there is no plasma 7 available in England to send to Scotland. Elstree is, 8 for the present, able to absorb all available plasma 9 from the English Blood Transfusion Service. This is 10 a matter for some concern since it affects the

economic viability of this Centre."

Then if we go over the page, Mr Watt describes the way in which the Centre was designed. And then the bottom half of the page, he sets out the position as at the end of 1975. He refers to there being a current stockpile and the like.

So two points potentially emerging from Mr Watt's letter. The first is that, is this right, or rather was this your understanding: that the way in which the Centre had been designed by Mr Watt from the outset was in the expectation that it would accommodate plasma not just from Scotland but from elsewhere?

That's right, yes. 24 Α.

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25 And then his concern at the end of '75 is that that

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- 1 meeting or what the response was of the union 2 officials?
- 3 A. I have a vague memory that Mr Watt was wanting to find 4 out how he could take this forward, and he was advised 5 by the trade union officials the terms and conditions 6 of employment were negotiated through the Whitley 7 system that was in place, and that is how he should 8 proceed. And I really heard nothing more after that 9 from the trade union side. And all I heard from 10 Mr Watt was reports of these meetings that are 11 mentioned here later, where he gave briefings to the 12 PFC management team, but they were rather vague 13 descriptions of problems emerging and he wasn't sure 14 if they could be sorted out. We didn't hear anything 15 in any detail at all. I'll have to say the staff, in general, knew nothing of this. They were completely 16 17 in the dark.
  - Well, if we just pick up these two meetings. Although you weren't present at them, there are couple of matters where I'm hoping you may be able to help us understand a little more about what was being said.

So the first meeting that you've referred to is WITN6914042. And we can see it's a meeting of 11 March 1977, and it's a joint DHSS/SHHD meeting. If we go -- well, at the bottom of the page, of this

isn't happening and that may impact upon the economic 2 viability of the Centre.

3 A. Yes.

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England.

- 4 Q. Do you recall any discussions or conversations with 5 him on that issue?
- 6 A. Yes. Mr Watt was a consultant for a number of 7 countries. He consulted for Canada, he consulted for 8 New Zealand, he consulted for Iran, and in the process 9 of that work, he reached a view that to be 10 economically viable, a fractionation centre should 11 support a population of at least 15 million. So the 12 population of Scotland was too small, in his opinion, 13 for this to be economically viable, and that is why he 14 saw England as being essential to the future survival 15 of PFC, as well as obviously to the benefit of
- 17 **Q.** If we then pick matters up in your witness statement. 18 Sully, could we have WITN6914001. If we go to 19 page 152. If we pick matters up in (v), just a little 20 further down, you say:

"I was present at a meeting in 1976 that Mr Watt held with full-time trades union officials to discuss how changes to conditions of employment should be negotiated to enable shift working to be introduced."

Do you have any greater recollection of that

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- page, is a discussion about fractionation needs, and then it says:
  - "The effective fractionation capacities for the above products for the UK central laboratories were

Then the figure for:

"Elstree and Oxford, 1,400 litres per week "Edinburgh, 1,500 litres plasma per week (supplies sufficient ... ) [I think that probably 10 means for Scotland's needs]."

> Then reference to a shortfall in capacity. If we go over the page, I just wanted to pick up the next two paragraphs:

"PFC Edinburgh's effective capacity was, however, much lower than its potential capacity due to the problem in the present phase of incomes policy of entering into an agreement with the trade unions on shift working."

Now, if we just leave aside a moment the issue about incomes policy and shift working, do you have an understanding of what's meant by "effective" versus "potential" capacity here?

A. Yes. It means operating a continuous flow process for a longer period of time, and that required staff working longer periods of time.

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Q. So that's the potential capacity? 1 2 A. Yes. 3

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Q. And then there's reference there to what could be achieved if a shift system were introduced:

"... capacity could rise to 6,000 litres plasma per week (three shifts) or 3,000 litres per week two shifts. The extra cost was not expected to be more than about £30,000 a year. As the Scottish National Blood Transfusion Service could produce no more than 1,500 litres of plasma per week, the additional quantities of plasma required to keep Liberton functioning economically would have to come from England. A two-shift system could just be viable on a turnover of 2,000 litres per week, which suggested that initially England would have to supply an additional 500 to 600 litres per week. English/Welsh RTDs would be consulted about the possibility of this."

Then there's reference to the planning for the Liberton plant, having been on the assumption that it would receive 500 litres of time-expired plasma a week from England and Wales. And then paragraph 2.3 --

SIR BRIAN LANGSTAFF: Just -- if I may, just one question arising out of what's in that text.

The suggestion is that the capacity could rise

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pay policy. The Chairman agreed that it was essential to try to break the existing deadlock and to raise the matter again within DHSS, if SHHD would supply full details; the new round of pay policy being drawn up might provide opportunities which the present policy did not provide. It would of course be necessary to ensure that the additional plasma would be available in the event of the dispute being settled."

The discussion continues. I don't think I need to ask you to look at the rest of it.

I'll come back to some observations you make in your statement about the incomes policy point in a few minutes, but this appears to suggest that there had -there was a dispute at the PFC, and that there was an inability on the part of Whitley Council to make an acceptable offer. Were you involved with the union, with the ASTMS at that time?

- 18 A. Yes, I was chair of the union group at that time.
- Q. And do you have any knowledge of what might be being 19 20 referred to here when it talks about the dispute at 21 PFC?
- 22 A. No, I'm afraid I don't, no. I think, in general, the 23 staff were receptive to a shift system, if it was 24 properly negotiated, and it would have made their job 25 a lot easier.

to 3,000 litres per week, two shifts, but 6,000,

- 2 three shifts. Why is it double for the three-shift
- 3 system over two-shift? What further -- what's missing
- 4 in the two-shift system? What makes it able to do 5

that?

- 6 A. I'm not really sure I can answer your question. I'd 7 have to think about it.
- 8 **SIR BRIAN LANGSTAFF**: Because, mathematically, the 1,500,
  - one shift, 3,000, two shifts, that figures. But on
- 10 that basis, it would be 4,500 for a three-shift

11 system.

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- 12 A. It could be that there's time taken to shut down and 13 clean things out that has to be taken into account.
- 14 SIR BRIAN LANGSTAFF: Why wouldn't that apply to the 15 two-shift system?
- 16 A. Well, it would. So, yes, I can't answer your 17 question, actually. It's a good point.
- 18 SIR BRIAN LANGSTAFF: Thank you.
- MS RICHARDS: It may potentially just remain a mystery. 19
- SIR BRIAN LANGSTAFF: A mystery. 20
- 21 MS RICHARDS: Then paragraph 2.3:
  - "SHHD said that they had explored all possible approaches to settling the dispute at PFC Edinburgh but the PTB Whitley Council Management Side were unable to make an acceptable offer because of current

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- Q. We'll come back to some of the other matters more 1 2 thematically, as I say, in a few moments. The second 3 meeting that you referred to in your statement is at 4 WITN6914043. So this is now August 1977, and it's 5 described as a joint DHSS-SHHD meeting on mutual 6 problems. It's held at the PFC and we can see that 7 Mr Watt was present for this meeting.
  - If we look -- well, we've got the heading "Plasma from BPL to PFC". Paragraph 3.1 refers to Dr Maycock having:
  - "... written to the DHSS to the effect that 25,000 litres of plasma per year (500 litres per week) would be available for fractionation by the PFC and it was thought that this could begin in the Autumn; the product required would be PPF."

So that's a protein plasma fraction, PPF, talking about there; is that right, Dr Foster?

- 18 A. That's correct.
- Q. Then if we go to the next paragraph, we see Dr Lane, 19 20 who was due to take over from Dr Maycock, saying:
- 21 "... it was his intention to concentrate on the 22 production of Factor VIII at BPL. The latter and the 23 laboratory at Oxford were both funded by DHSS and it 24 would be wrong, in his view, to send plasma from 25 [RTCs] in England to the PFC, if this had the effect

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1 of leaving spare capacity to Elstree and meant The PFC had been planned to cater for plasma from 2 services charges having to be paid. In his view this 2 England and, therefore, both SHHD and DHSS, were 3 3 would have the effect of duplicating costs. He answerable to Ministers for the maximum and most 4 4 envisaged that only time expired plasma would be sent economic use of the facility." 5 5 to the PFC and was unwilling to enter into any long Then the discussion continues over the page. 6 term agreement to have regular quantities of plasma 6 I won't, I think -- because there is obviously quite 7 fractionated in Edinburgh." 7 a lot we need to get through -- go through all of it. 8 Then paragraph 3.3: 8 There is a discussion, we can see, under the 9 "It was, however, pointed out that in 9 heading "Shift Working at PFC", paragraph 5.1, that suggests there had been a "failure to reach agreement 10 a fundamental departure at this stage from what had 10 11 11 already been agreed about the fractionation by the PFC on the introduction of shift working through the 12 12 of plasma from England (the original intention had Whitley machinery", and the suggestion that's 13 been that the plasma should be from the North of 13 therefore made is that a case should be prepared for 14 England Transfusion Centres) could seriously 14 the PFC to be accepted as a "pharmaceutical factory 15 type development with a staffing structure outwith 15 jeopardise the working arrangements in the PFC and in 16 particular could raise questions about the need to 16 Whitley arrangements", and that was going to be sent 17 17 introduce shift working. While the PFC could function to the Civil Service Department for comments. 18 with or without plasma from England a sustained 18 Then if we go -- well, actually, I don't think 19 19 commitment to processing English plasma required the meeting actually leads to any particular 20 20 agreement on regular quantities of plasma providing conclusion. If we just go over to page 4, 21 continuity of production over a period of some years. 21 paragraph 15 says: 22 22 It was therefore necessary for the English BTS to "There was general agreement that the meetings 23 state the quantity and nature of processing to be 23 were a valuable means of exchanging views between 24 carried out and the period over which such a service 24 administration and directors and should continue. The 25 would be required so the PFC could plan accordingly. 25 next meeting would be in London but the date would 121 122 1 depend on the rate of progress in resolving the 1 whether that casts any further light on it. I'll do 2 problems of shift working arrangements on which the 2 my best to find out the answer to that overnight, sir. 3 future progress on co-operation depended." 3 SIR BRIAN LANGSTAFF: Thank you. SIR BRIAN LANGSTAFF: May I just ask, do we know who, that 4 MS RICHARDS: Dr Foster, obviously, you weren't present at 4 5 is either DHSS or SHHD, took the minutes of this 5 this meeting but do you have any recollection of 6 6 meeting? Mr Watt reporting back to you or your colleagues at 7 MS RICHARDS: No. I have to say, in appearance, in terms 7 the PFC about what was being discussed here? 8 of both typeset and the way it's set out and what's at 8 A. Yes, he reported back to the PFC heads of department 9 the top of the page, it looks very similar to 9 both of these meetings, the previous one and this one. 10 documents we've seen produced by the Department of 10 But, as I said, that was in more general terms. He Health but that's a rather casual comment on my part. wasn't very specific about what the problem was but he 11 11 SIR BRIAN LANGSTAFF: Yes. 12 did to go on to say they were now looking into the 12 MS RICHARDS: I'm sure we can find the answer to that, 13 possibility of PFC being considered as part of the 13 14 14 because this version of the document has been produced Civil Service and having our terms and conditions 15 by Dr Foster as an exhibit to his witness statement. 15 changed to Civil Service arrangements, and we would --16 16 SIR BRIAN LANGSTAFF: Yes. we then waited to see what would happen and nothing 17 MS RICHARDS: The Inquiry will -- if it's a DHSS document, 17 happened. It just all went dead. 18 the Inquiry will probably have it as a DHSC -- from 18 Q. In your capacity with the union, the ASTMS, if that 19 19 matter had been taken further forward, do you think DHSC files and I can find out the answer to that. 20 20 SIR BRIAN LANGSTAFF: The reason I ask is that it's not you would have known of it? 21 unknown for documents prepared by a person who is, as 21 A. Certainly, yes. 22 22 Q. As far as you're aware, did any further meetings take it were, on one side of an argument, to reflect that 23 23 side more favourably than the other. place involving Mr Watt on this issue? MS RICHARDS: Yes. It was chaired by someone from the 24 24 I'm not aware of any.

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SHHD, and it took place at the PFC but I don't know

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Q. Is it right to understand then, that from your

## The Infected Blood Inquiry

1		perspective at the PFC, this issue of fractionating	1		printed there but I'm going	g to try to	ead the last
2	· · ·		2		two paragraphs on the left-hand side:		
3		abeyance for a period of time until around 1981?	3		"The delegation ha	ad the opp	ortunity to meet the
4	A.	Yes.	4		ASTMS Representative [		-
5	Q.	When there was	5		and had lengthy discussion		
6	A.	That's correct.	6		Centre"		
7	Q.	there was the shift working trial?	7	SIF	R BRIAN LANGSTAFF: II	t will be "R	epresentatives" again,
8		Do you recall any expression of frustrations or	8		I think.		
9		concerns or, indeed, any other sensation from Mr Watt	9	MS	RICHARDS: Yes:		
10		during that time?	10		" from the Scotti	sh Nationa	ıl Blood
11	A.	Yeah, he was enormously frustrated the whole time. He	11		Transfusion Service, the		
12		felt that PFC needed more plasma to be economically	12		then looks like something		
13		viable and he saw it as his role to achieve that and	13		became clear o	·=	
14		he was still sort of nagging away to try and get that	14		discussions] that some te	_	
15		done.	15		next word] have been ma		
16	Q.	I think we then next pick matters up in the autumn of	16		drug company [something	-	
17		1981, in terms of your own knowledge and perspective.	17		Well, in any event		
18		So if we go to SBTS0001455_012, this is an article,	18		about "some investment i		
19		September/October 1981. It records a visit by	19		column, top of the next co		=
20		representatives of the ASTMS, the union to which you	20		entirely clear:	namm, win	on napping to
21		belonged, to the Edinburgh Centre.	21		" progressing in	the Edinhi	ırah Centre with
22		If we just scroll down slightly, please, Sully,	22		the building of a new Bac		<del>-</del>
23		in fact if we pick it up, bottom of the page,	23		pointed out"	toriology L	aboratory, it was
24		left-hand side.	24	SIE	R BRIAN LANGSTAFF:	think now	that it's reduced it's
25		So it's not entirely clear, in terms of what's	25	011	easier to read. And it ma		
20		125	20			26	been made about
		120			14	20	
1		the viability of private drug companies investing in	1		utilised and could process	s blood to	serve a population
2		the Centre".	2		of around 25 million.		
3	MS	RICHARDS: Right.	3		"The capital invest	ment need	ded to increase
4	SIR	BRIAN LANGSTAFF: It's "given" or "even", I don't	4		production would be main	ıly in the a	rea of new
5		know, "the Scottish Home and Health Department had not	5		warehouse and storage fa	acilities. C	of course such an
6		been [consulted or involved] to the same extent of the	6		increase would require ru	nning the	plant for longer
7		DHSS", et cetera. I can't quite work out the last	7		periods and would inevita	-	· -
8		line.	8		of a shift system."	•	
9	MS	RICHARDS: Yes, in any event	9		Then there is a ref	erence to	talks:
10	A.	Can I just comment? This really follows on from the	10		" being held betv	ween the Γ	HSS and the
11		earlier discussion about the plans to possibly	11		Scottish Home and Health		
12		privatise BPL and I think the trade unions were also	12		looking at the possibility of	-	
13		concerned that that might be applied in Scotland and	13		of the blood product need		<del>-</del>
14		that was, I think, that's what they were concerned	14		I don't think I need		
15		with.	15		But that is an article from	the persp	ective of one of
16	MS	RICHARDS: Then, in any event, we can see, if we pick	16		the officials within the AS		
17		it up in that second column:	17		Gordon Craig; is that righ		
18		" it was pointed out by the Centre's Director	18	Α.	That's correct, sorry.	,	
19		that there was capacity in the Plant to increase	19		We'll see later on in a diff	erent cont	ext. some of
20		production considerably without high scale new	20		your communications with		,
21		investment.	21		Now, that then led		e next event.
22		"Some 90 per cent of the blood products used in	22		I should say that you refe		
23		Scotland are manufactured in the Edinburgh Centre,	23		is the trial that was carr	-	
24		making Scotland virtually self-sufficient. It was	24		the end, I think, of 1981.		
25		stressed however that the Plant was considerably under	25		the actual trial because ye		
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- were absent with illness but what was yourunderstanding of what was going to be happening?
- A. My understanding was that this was a -- if physical
   proof that the system could do what Mr Watt was
   claiming it could do, so that he wasn't just
   extrapolating on the basis of calculations but was
   demonstrating in practice that the system could
- 7 demonstrating in practice that the system could 8 actually do what he claimed it could do.
- Q. Were you involved in any of the discussions about, you
   know, how that would be done and how many shifts it
   would be or how long it would go on for?
- 12 A. No, I wasn't.
- 13 Q. If we then go to --
- 14 A. I might say, when I returned from illness, I did hear
   15 from -- kind of indirectly from the staff involved
   16 that it was meant to last for three weeks but it only
   17 ran for two weeks because they ran out of plasma.
- 18 Q. I think we can get a sense of Mr Watt's perspective
   from a document at SBTS0000612\_026. So we can see
   this document is entitled, "Notes on 'An Interim
   Report on a Study of the Continuous Fractionation of
   Plasma' by JG Watt, November 1981", and if we go over
   the page --
- 24 A. Could I just comment there?
- 25 Q. Yes.

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back to the full page please, next, to the "CSVM SPPS Production in Shift Mode", I don't think I need to read that but, if we just look at Dr Cash's notes, this, then, is Dr Cash's assessment:

"The shift mode experiment has demonstrated beyond doubt that PFC has a maximum fractionation capacity in a 46 working week year, using all 15 stations in the CSVM system of approximately 500,000 [kilograms of plasma per year]", et cetera.

The second paragraph suggests that:

"... the existing ... accommodation would be adequate to cope with this 350,000 [kilograms per year] as fresh plasma [but there is] insufficient finishing capacities ..."

Then the third paragraph suggests that:

"On an interim basis, in the existing accommodation, and subject to agreement by the Medicines Inspectorate, PFC could, given a 3 shift working day and appropriate staffing structure take on a commitment from the [National Blood Transfusion Service] of 2,000-2,500 [kilograms per week per 46 working week]. There is little doubt that this would have to be outdated plasma or supernatant I until such times as a new freeze dryer was installed ..."

Then there's a reference to the need to obtain

A. This is a note by Professor Cash on John Watt's
 report.

3 Q. Thank you. So we can see the introduction -- sorry,4 can you go to the next page.

Can you help us with this. The underlying passage, are those Professor Cash's notes on what --

- 7 A. Yes, that's my understanding, yes.
- 8 Q. Mr Watt said? Thank you. So if we go back to the
  9 previous page, we can see under the heading,
  10 "Introduction", it says:

"During the run up period to what became known as the PFC Shift Experiment it became evident that the DHSS was particularly interested in the production of plasma protein fractionation rather than Stabilised Purification Protein Solution."

There's a further description in relation to that.

Further detail is then set out. If we go to the next page, there's a discussion or there's a note from Dr Cash, top of the page, saying:

"It would appear that the CSVM fractionation system can be used to produce an albuminoid product similar, with respect to albumin content, to the PPF produced at BPL", et cetera.

Then we can see there's a reference, if we go 130

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clearance from the Inspectorate.

Bottom of the page:

"The proposal above is seen as an interim one only for in the opinion of the author it would be in the best interests of the UK as a whole to plan the future of PFC towards an operating capacity of around 350,000kg plasma [per] year."

I just wanted to unpick a couple of points with you, Dr Foster, if I may. The reference in paragraph 3 of Dr Cash's notes to the new freeze dryer being required, that was necessary, was it, if the -- anything other than time-expired plasma was going to be used?

14 A. That was required for obviously for freeze-dried 15 products, which -- really Factor VIII. I think what 16 I would comment on here is that, even if only PFC 17 could take time-expired plasma, that would release 18 more capacity at BPL to process fresh plasma, because 19 the plant capacity of all of these facilities has to 20 cope not only with the fresh plasma but with the 21 resultant supernatant to process that to albumin. And 22 if we could relieve BPL of pressure on that route, 23 that would allow them to take in more fresh plasma and 24 produce more Factor VIII.

Q. So would it be right to understand, from this, and

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from your perspective, that, subject to sorting out financing, shift-working arrangements, and so on, in terms of what the Centre could physically accommodate, it could take the time-expired plasma pretty much straightaway, and have the indirect consequence for BPL of being able to fractionate more fresh frozen plasma itself.

Then in the longer term, with a new freeze dryer installed, PFC would be able to receive fresh frozen plasma from England and Wales and fractionate that to produce factor concentrates; is that right?

12 That's correct.

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- 13 Q. Leaving aside Dr Cash's own particular comments here, 14 do you recall Mr Watt's views, following the PFC shift 15 experiment, what he thought it showed?
- 16 A. Actually, I don't, because, as you mentioned, I'd been 17 absent with ill health and I was away for a long time, 18 and when I got back I was suffering from very severe 19 brain fog that you've heard about in these sessions, 20 and I think Mr Watt was trying to keep stuff off my 21 desk, so he didn't discuss this with me.
- 22 We then, I think, in terms of the handful of documents 23 you refer to in your witness statement, pick matters 24 up at WITN6914044. Now, this is not a document you'd 25 have seen at the time. It's an internal DHSS

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DHSC0002333 018. This is a letter, which I think we've looked at in the course of the current tranche of Inquiry hearings. 15th September 1982, from the Scottish Home and Health Department to the Department of Health and Social Security, second paragraph refers to noting not without some sense of relief that PFC has been ruled out. There's then reference to the PFC

"... designed to work on the continuous flow system ... capable of a high throughput when operated in this mode."

Then there's a suggestion of an amendment to the document that's been provided by the DHSS. It says:

"The impression is given in lines 5-7 that the capital investment of £6-7 million would be required solely for the processing of English plasma. In fact half of this sum would have to be spent in any case to fractionate plasma for Scotland and Northern Ireland to Medicines Inspectorate standards."

Then the next paragraph then refers to a line on the shift-working issue, and the letter continues:

"... we here take the view in light of the known attitude of the main Scottish union official involved that an acceptable agreement can be negotiated, though not without difficulty. I am a little unhappy about

document. But if we go to the third page, we can see 2 the heading "PFC, Liberton", halfway down the page. 3 There's reference in paragraph 10 to the PFC's 4 capacity and the SHHD's estimate as to what PFC could 5 handle if a continuous shift system could be 6 negotiated. It says, last sentence in paragraph 10:

> "Revenue costs, including transport and processing, would not be markedly higher than at BPL."

Then in the next paragraph refers to consideration by the Policy Steering Group -- I'm not going to go through the details of that -- and then, halfway down that paragraph, it refers to:

"... it would be more expensive to build a smaller BPL ... and invest £4 million in PFC than to build a BPL capable of achieving self-sufficiency ... In any case, in the view of DHSS officials, it remains highly doubtful whether a shift-working agreement can be negotiated with staff at PFC without serious repercussions on pay of other groups in the NHS and the Industrial Civil Service."

Now, we'll just leave that there. I want to refer to two other documents and then I want to ask you to assist in understanding the observations you make in your statement about these materials.

So the two further documents are PRSE --

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1 the decision on this topic being based to any material 2 extent on the concept of shift working being too 3 difficult for the NHS."

> Now, in relation to that paragraph, is that consistent with your own understanding that, from the union's perspective, this ought to be capable of being agreed?

- A. Yes, and the trade union official who is being 8 9 referred to here would be Mr Craig, who had written in 10 the article that you quoted from earlier, who 11 acknowledged that shift working was required.
- 12 Q. Then the next document I wanted to ask you to look at 13 is one that I think you had -- well, some involvement 14 with the chain of correspondence that we'll come back 15 to, but it's PRSE0001727.
- A. Can I just say one thing before we go on to this? 16
- 17 Q. Yes, absolutely.
- 18 A. We did actually achieve a shift working system at PFC 19 in the early 1990s and it was negotiated locally and 20 it was more to do with what was required for high 21 purity Factor VIII rather than running the continuous 22 form modules.
- 23 Q. I think your statement tells us that was 1991; is that 24 right?
- 25 Yes. Α.

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Q. So this is a letter we'll come back to because it's part of a chain of correspondence between Lord Glenarthur and Clive Jenkins of the ASTMS, in which you had, I think, a part behind the scenes. If we just go over the page, we look at the section headed "[Paragraph] 5", which suggests that:

"... Elstree is capable of fractionating all the plasma currently available.

"Should the situation arise where the plasma supply builds up beyond the fractionating capacity of the existing laboratory, we should need to examine whether any surplus capacity at the [PFC] could be used

"At present, however, PFC would not have the storage, filling and packaging facilities to handle a substantial amount of extra plasma, even if it were available."

That's the position being set out by the Department as at January 1984. We'll look at this correspondence in more detail later in the afternoon, but what's your perspective, if any, on the suggestion that PFC wouldn't have the facilities there described to handle extra plasma?

A. I think when -- by the time this was written, these areas were already being addressed following the

Do you have any observation upon the statement that the function of the PFC was to concentrate on the needs of Scotland and Northern Ireland?

- A. Well, this is the first time that that had been made explicit, as far as I'm aware. Prior to that there'd always been understanding within PFC that we would be processing plasma from England.
- Q. Now, those are the various documents on this issue that you referred to in your witness statement. I now want to ask you to look at your statement, and I just want to go through a number of comments you make and explore some of them with you.

It's WITN6914001, and we can pick it up at page 155. Under the heading "Comments", halfway down of the page. So you having set out the various documents we have just looked at, you said this:

"The first impediment to processing plasma from England at PFC was a claim in 1977 that the staffing arrangements ... were not compatible with the Government's Incomes Policy.

"The Incomes Policy ... (known as the Social Contract) concerned annual pay awards, which provided an increase in pay for the same job.

"PFC were seeking to introduce new terms and conditions of employment (to encompass shift working)

Medicines Inspection report, and so it had -- there
had been advances, so the situation wasn't as is
described here. I think there were extra facilities
available and, of course, more would be needed. We
couldn't just wave a magic wand and expect things to
happen overnight, but I didn't see this as
an impediment.

8 Q. Then the last letter on this issue that you refer to in your statement is another letter to the ASTMS. So
10 it's at MACK0002271\_012. So this is from John MacKay,
11 Minister for Health and Social Work, 14 May '84, to
12 Clive Jenkins of the ASTMS. It refers to the
13 correspondence with the Lord Glenarthur, and then says
14 this:

"The function of the PFC is to concentrate on the needs of Scotland and Northern Ireland. It performs this role satisfactorily: we are virtually self-sufficient in Factor VIII. As Simon Glenarthur explained in his letter of 2 April [that's a follow-up letter we don't need to worry about], the needs of England and Wales are to be met by a new production unit being built at BPL Elstree, and not looking to any expansion of production at PFC. There is thus no need to consider your interesting suggestions whereby this could be achieved."

with a suitable rate of pay. As this new rate of pay
was for a new job, it should not, in my opinion, have
contravened the Government's incomes policy."

Now. is that an observation you're making.

Now, is that an observation you're making, effectively, wearing your then trade union hat, to some extent?

- A. No, it's just a general observation that, in my
   understanding of -- from that time of what the
   Government's incomes policy was intended to achieve,
   that it was annual pay awards, and this wasn't
   an annual pay award.
- Q. Okay. The next point you go on to make is to refer to
   the opposition from Dr Lane, opposing the processing
   of fresh frozen plasma. You suggested:

"This implies he believed that BPL could fractionate all of the available plasma with sufficient capacity to meet the needs for England & Wales for [Factor VIII] concentrate."

If we go over the page, you then continue in the next two paragraphs by saying:

"That meant the issue being addressed at this meeting was only the processing of outdated plasma [which would result in the production of albumin]. As albumin was pasteurised to eliminate the risk of hepatitis transmission, the consideration facing civil

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servants (and government) was the cost of importing Albumin, rather than the risk of disease transmission."

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Then you say that Dr Lane's opposition and his opinion that PFC would only be dealing with albumin:

"... may have reduced the pressure on civil servants to resolve the apparent conflict between the government's incomes policy and the staffing needs of PFC."

Could I ask you to explain a little more what you mean in those two paragraphs?

From the minutes that have been -- of those meetings, Dr Lane, as the Director Designate, made it clear that he didn't see fresh plasma going to PFC because he thought BPL could handle all of that, and all PFC would get would be outdated plasma. Outdated plasma, or time-expired plasma, was only used to produce albumin, which was a safe product because it was pasteurised, whereas if Factor VIII had been part of the equation and it was known that that had a risk of disease transmission, which was believed to be much greater with imported products, then that would have put more pressure, in my opinion, on the civil servants to try to resolve this problem.

But, having that issue taken away, might have

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- A. No. I -- what I was -- all I was doing was suggesting 1 2 that there were actually numerous reasons being cited, 3 not just a single reason, and they were all consistent 4 in their outcome.
- 5 Q. Then, if we go further down the page, you there then 6 refer to the issue in relation to cost. Your take is 7 that it would have been less expensive ultimately to 8 go down the route of utilising PFC than to go down the 9 route of the full redevelopment of BPL; is that the 10 point you're making there?
- It would have been less expensive and quicker. 11
- 12 Q. Then if we just go over the page, I just wanted to 13 pick up the third paragraph on that page, where you 14 say that Dr Lane's suggestion that Mr Watt was 15 exaggerating the operational capacity of PFC was 16 incorrect.

Can you just expand upon that, please? Well, I actually can't remember Dr Lane's comments,

but I would agree with Mr Watt's opinion about the capacity of the process.

21 Q. Let me just remind you, sorry, it would be easier if 22 I showed you what Dr Lane had said. It's set out in 23 your statement at page 150. It's material we looked

24 at over the course of the last week. 25

Sorry, page 150. So paragraph (c) on that at

left them under less pressure to try to resolve the 2 situation.

3 Q. So your take -- and ultimately it will be a matter for 4 submission and for the Chair to consider in due 5 course, as necessary, but your take on that material 6 that we've looked at was that, is this right, that the 7 civil servants or the decision-makers within the 8 Departments concerned were not really being confronted 9 with the significance of the fact that this could help 10 address the transmission of hepatitis?

11 A. Yes, that's my opinion.

12 Q. You then, if we then just pick it up at the third 13 paragraph down, you move to the next point, you say --14 you refer to the impediment being raised in the 1982 15 documents, that it could have "serious repercussions 16 on the pay of other groups in the NHS and the 17 industrial Civil Service".

> Then you continue by saying PFC would have to hire additional staff:

"It is difficult to see how people ... would have applied for positions involving shift-work, without a shift premium."

Are you there taking issue with the suggestion that it would have repercussions on the pay of other groups and the NHS and the Industrial Civil Service?

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1 page quotes from Dr Lane's draft proof of evidence. 2 which refers to "exaggerated claims" made by Mr Watt, 3 "grandiose claims" made by those responsible for PFC's

administration, and then he refers to the belief that there was any spare capacity immediately available for

6 fractionating plasma as a myth. So that was what 7

Dr Lane was saying. From your own knowledge of PFC, and the CSVM system --

9 A. My own knowledge is that the claims being made by 10 Mr Watt were correct.

11 Q. Thank you.

12 A. And, also, I would say that I would agree with Dr Lane 13 when he says that spare capacity wasn't immediately 14 available. If he means immediate like tomorrow, then 15 that obviously would be true. It would take some time 16 to organise these things.

17 Q. Can I then just ask you some just more general 18 questions.

> First of all, is it your view, based upon not what is said in any of these documents but your own knowledge of PFC -- its capacity, the CSVM system -is it your view that PFC could have fractionated plasma from England and Wales, as it had been originally designed to do?

25 A. Yes.

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- Q. And as I think you've already alluded to, it may be
   that that would have to have started with the
   fractionation of time-expired plasma, but once there
   was a new freeze dryer, it could have then
   fractionated fresh frozen plasma.
- 6 A. Yes.
- Q. Do you know have any sense -- sorry, do you think that
  the PFC could have fractionated a third of the plasma
  from England and Wales, as had been proposed back,
  I think, at the end of 1969 when Mr Watt was first
  designing the new plant?
- 12 A. Yes.

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13 Q. And now there are just two further passages I wanted 14 to invite you to comment on in the documents on the 15 issue of capacity. The first is at CBLA0000664. This 16 is a document produced by Dr Maycock. I just wanted 17 to draw your attention to the -- if we go to the 18 bottom half of the page. Sorry, it's Dr Maycock's 19 1977 report on BPL. Third paragraph up from the 20 bottom says this:

"Also creating uncertainty at BPL is the unfortunate situation in which the problems of BPL, as they relate to NBTS in England and Wales, seem to have become entangled with the problems of PFC Liberton, the design, size and development of which were carried

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Could you go on to -- it's page numbered 12, so it'll be four pages further on. It's the internal pagination at the top.

Thank you. So if we pick it up four lines from the top, it refers to Dr Macdonald giving a talk about supplies of Factor VIII concentrate, refers to cryoprecipitate, and then:

"Dr Macdonald referred to the costs of building the PFC ... showed figures illustrating the amount of plasma that had been sent to Liberton ... Dr Macdonald said that the PFC at Liberton had the capacity to make 60 million units of Factor VIII per year. To reach this target, the Centre would need about £25,000 for new capital equipment and money for extra running costs which would include payment for staff to operate a 24-hour shift system of working."

Then it goes on to discuss a number of other matters, including the plan to send plasma to the PFC where Mr Watt was ready to receive it. Dr Lane took issue with what Dr Macdonald there said, and we don't, of course, know if the minutes were accurate.

Do you have any observations either about what's said about PFC's capacity in terms of making units of Factor VIII or what it would need by way of equipment? My understanding is that the equipment would probably

forward entirely independently apart from an agreement

2 in principle that it should fractionate 500 litres

3 time-expired plasma weekly ... Planning the future of

BPL should not wait until the problems of PFC have

5 been resolved."

Were there, to your knowledge, problems at PFC at this time that were an impediment to the PFC fractionating English or Welsh plasma?

- 9 A. No.
- 10 Q. And then PRSE0002268 --
- SIR BRIAN LANGSTAFF: Well, it might refer, might it, to
   the problems of PFC Liberton as was said, I gather at
   the time, being uneconomic or unviable if it didn't
- 14 have enough plasma to process.
- 15 A. I didn't read it that way.
- 16 SIR BRIAN LANGSTAFF: Very well.
- 17 **MS RICHARDS**: PRSE0002268. These are the minutes of a meeting of Haemophilia Centre Directors,
- 19 13 January 1977, obviously not a meeting that you'd
- 20 have been involved in. I just wanted to ask you about
- 21 something that's said about PFC's capacity that
  - Dr Lane took issue with, and I think you're probably
- 23 the only person from the PFC at the time that I can
- 24 ask this question of. You may not be able to cast any
  - light on it. It's page 12. No, it's not, sorry.

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- 1 be the cost of a freeze dryer, and I think
- 2 Dr Macdonald's figure of the million units of
- 3 Factor VIII is probably correct. I did do some
- 4 calculations when you sent me this to try and work it
- 5 out, and it did seem to me to be correct.
- 6 Q. And then if the freeze dryer is the new capital
- 7 equipment referred to, is £25,000, as at January 1977,
- 8 the right kind of ballpark?
- 9 A. That would be possibly the case. I would have -10 I can't be certain.
- 11 Q. That's fair enough.
- 12 Can I then just move to the question of Northern
  13 Ireland. Your statement tells us you were not
  14 involved in the decision-making regarding the receipt
  15 of plasma from Northern Ireland for fractionation; is
  16 that right?
- 17 A. That's correct.
- 18 Q. Are you able to assist us in understanding whether it
   19 was the Northern Irish plasma was fractionated
   20 separately from Scottish plasma or pooled with
- 21 Scottish plasma?
- 22 **A.** It was separated to begin with, just to be sure that it behaved appropriately and it was validated
- 24 suitably, and once that had been achieved, it was just
- 25 mixed in with the Scottish plasma.

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- Q. We know that arrangement was entered into in the early
   1980s. From your perspective at PFC, in terms of the
   PFC's own capacity, could it have fractionated plasma
   from Northern Ireland earlier than that?
- 5 A. Yes.

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6 Q. I'm going to move next, then, to a different topic7 which is hepatitis.

You've said in your statement that in relation to hepatitis B, the risks of hepatitis B were something which all fractionators were well aware; is that right?

- 12 A. That's my understanding, yes.
- 13 Q. In terms of non-A, non-B hepatitis, what's your
   recollection of your own knowledge of non-A, non-B
   hepatitis, both as a concept and in terms of its
   seriousness?
- 17 I was aware of it as a concept from around the 18 mid-1970s. I can't be specific about now exactly 19 what -- how I learnt about it. But I do remember 20 there was a member of staff who worked for me who 21 himself had had an episode of hepatitis, and 22 fractionation required probably, and he took a great 23 interest in hepatitis. And I remember him stopping me 24 in the corridor and saying, "I've got some good news

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and some bad news. The bad news is there's a new form

- 1 **Q.** Do you recall whether you saw the World in Action documentary that was broadcast end of 1975?
- 3 A. I did, yes.
- Q. And do you recall whether there were any discussions
   within PFC about that and --
- 6 **A.** There were a lot of discussions because Mr Watt took 7 part in it.
- 8 **Q.** And was there any -- was there any consideration of what the implications were for PFC?
- A. The implication was that we needed to produce more
   Factor VIII and to minimise the importation of
   commercial Factor VIII.
- Q. Can we look at ARCH0000009, please -- this is back in
  your evidence to the Archer Inquiry -- and go to
  page 45. Sir, if we pick it up at the bottom of the
  page, this is on the topic of non-A, non-B hepatitis.
  You've said at the bottom of the page:

"Non-A, non-B hepatitis in haemophiliacs was first reported by doctors to a meeting of the World Federation of Haemophilia in 1975."

Then paragraph 5, you say:

"Research was begun around the world, including research at SNBTS, to try to discover the cause of non-A, non-B hepatitis, which was presumed to be due to one or more viruses."

of hepatitis. It's called non-A, non-B. The good
news is it's no worse than the common cold." And that
would have been about the mid-1970s. And I already
knew about non-A, non-B when he told me that. So that
was the perception that existed at that point in time.

- Q. And then how did your understanding of the seriousness
   of non-A, non-B hepatitis, which obviously sadly is
   infinitely more serious --
- A. Firstly, I would say we always took it seriously,
   whether it was even -- as like the common cold, we
   still took it seriously, and we would have wanted to
   deal with it and remove it from the product as a risk.

In terms of its clinical seriousness, it was probably not until the early 1980s that that began to seep through that this may be more serious than had been originally believed.

17 Q. Do you recall whether -- well, let me put this18 a different way.

19 We know there was a publication by Dr Preston in 20 1978 which some clinicians, at least, have described 21 to the Inquiry as being very significant in the 22 evolution of their thinking. Do you have any 23 recollection of whether that's something that was seen 24 or discussed within PFC at the time?

25 A. Um ... probably not within PFC, no.

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What's the research at SNBTS that you were referring to there?

- A. There was a scientist at SNBTS called Dr Robert
   Hopkins who was employed full time to do research on
   hepatitis, and this was one of the areas on which he
   specialised, and I think he even published a paper
   about it, the potential cause of non-A, non-B, but it
   turned out to be not correct.
- 9 Q. Do you recall there ever being any discussions within 10 PFC in the second half of the '70s, into the early 11 '80s, about the implications of non-A, non-B hepatitis 12 on PFC's working, in particular as regards pool sizes? 13 Was it recognised that the larger the pool size -- and 14 as we discussed this morning, the trajectory was an 15 upwards one -- potentially the greater risk of 16 transmitting non-A, non-B hepatitis?
- A. Yes, but the situation was as I described it this
   morning: that the objective was to minimise the use of
   imported concentrates, and the only way to do that was
   to produce more from PFC, so pool size wasn't an
   option -- reduction in pool size wasn't an option.

And I also mentioned how by that time we had the -- the group that Professor Cash had set up to look more closely into all of these things, and at no point did they suggest that pool sizes should be

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- reduced, bearing in mind that, as I said this morning,
  SNBTS provided cryoprecipitate as a small pool
  product.
  - Q. Can I then just ask you about some research in relation to Factor IX. WITN22350010, please. I think I've got it wrong. Hold on a second. WITN2235010. If we go to the next page, this is a publication in the *British Journal of Haematology*, 1981. "Use of Factor IX concentrates in man: a 9-year experience of Scottish concentrates in the south-east of Scotland". It's by Doctors Prowse and Cash.

If we just go to page I think it's 13. Next page, sorry. We can see under the heading "Acknowledgements", there's thanks to you for your help in preparing and reviewing the manuscript, so something that you would have seen at the time.

Did you have any involvement in the study itself that was described in this paper?

A. No, I didn't. And I think this paper just describes the use of Factor IX concentrates from PFC probably over a period of time prior to its publication, which would have been the 1970s.

Dr Prowse asked me if could provide details of the methods of manufacture and the properties, characteristics of the products, and that's what

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SIR BRIAN LANGSTAFF: Let's have it all in one chunk, shall we, so we'll take a break now and come back at 3.30. So 3.30, if you please.

5 (3.09 pm)

(A short break)

7 (3.34 pm)

**MS RICHARDS:** Sir, just before I move to the next topic, can I just note a couple of matters.

Firstly, you asked whether the minutes of that meeting in August 1977 were produced by the Scottish Home and Health Department or the DHSS. Thanks to the diligent efforts of those sitting behind me, it looks as though they were, regardless of who produced the first draft, they were agreed minutes, and there is some evidence that might make it more likely that they were produced by SHHD rather than DHSS, so completely contrary to what I said, but I'll confirm the position tomorrow.

The second point is Dr Foster in one of his earlier answers when I was asking him about UKHCDO referred to the fact that it might have been useful to see UKHCDO minutes because of a reference to Baxter's work. We've found a couple of sets of minutes which contain some reference to the heat treatment work

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I gave him, and that is what I reviewed. And I had noinvolvement in any of the medical work.

Q. If we just go to the top of the page, then, it may be you won't be able to assist with the other question. Picking it up at the end of the fifth line:

6 "In addition, other side effects of Factor IX 7 concentrate therapy must be considered. Apart from 8 the perennial problem of hepatitis B, recent findings 9 on the transmission of non-A, non-B hepatitis by 10 Factor IX concentrates make it probable that many of 11 the patients with milder disorders presented above 12 would now be treated more conservatively (either not 13 at all with fresh frozen plasma), at least until 14 further data is available on individual concentrates. 15 The incidence of hepatitis following the use of the 16 two concentrates described in this study is currently 17 under investigation."

Do you have any knowledge of or did you have any involvement in the investigations there referred to in relation to the incidence of hepatitis?

- 21 A. No, I don't know that.
- 22 Q. I'm going then to move to the issue of AIDS.

23 Sir, I note the time. I'm moving to a 24 completely new topic. We could take the break early, 25 or I can get started for five minutes. I'm in your

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being undertaken. We'll provide those to Dr Foster
overnight, and no doubt he will be able to confirm
tomorrow if that's what he had in mind, or whether
it's some other set of minutes, in which case we'll
continue looking.

6 SIR BRIAN LANGSTAFF: Let me say now and straight away 7 that if you wish to consult or chat to anyone about 8 those particular documents, by all means, feel free to 9 do so.

10 A. I can tell you now what it was I was referring to.

11 MS RICHARDS: By all means.

A. It was the formulation of their product. It was an additive that they used which allowed them to -- the product to tolerate heat treatment, and that information was in those minutes. And I made that discovery independently, but it would have been nice to have had access to that information.

18 Q. In any event, we'll supply you with the minutes that
 19 we found overnight, and you can let me know if that's
 20 the particular document you had in mind or not.

So I'm going to ask you now, Dr Foster, about your developing knowledge in relation to AIDS, your attendance at two international conferences in Stockholm in 1983 and some memos you produced as a result, and then some correspondence that you had --

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sorry, some correspondence that took place with the ASTMS union in which you had a role to play after the -- behind the scenes. So those are the issues I'm going to explore with you today.

If we go to one of your written statements to the Penrose Inquiry first, PRSE0000545, please. And if we can pick it up at page 6. Thank you. The penultimate paragraph under the heading "1981". You say you:

"... first became aware of AIDS from a television programme in late 1981 in which a strange illness amongst homosexual men in the USA was described ... cause of the illness was not known, use of recreational drugs by homosexual men was put forward as the most likely cause."

Just showing you that as a reminder. That's what you've said to the Penrose Inquiry was your first knowledge. Does that remain your recollection --

19 A. It does, yes.

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20 Q. Now, you then -- we're going to have to switch between 21 various different documents, I'm afraid. If we go to your statement to this inquiry, WITN6914001, and if we 22 23 go to page 46. If we pick it up under the heading 24 "HIV/AIDS", you say this:

"I believe that fractionators would have known

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1 syndrome. I was expecting a discussion, and I was 2 quite taken aback when everyone stood up and left the 3 room. And that seemed to me to indicate that there 4 must have been a belief that these men were gay, and 5 people didn't want to talk about it because 6 homosexuality in those days wasn't considered in the same way as it is today.

- So there was no discussion at that congress in Budapest about -- which was a congress of the International Society of Haematology and the International Society of Blood Transfusion. There was no discussion at that congress about the potential implications of the MMWR information for blood and blood products?
- 15 No. I think this -- the congress preceded the Α. publication of MMWR, or it maybe just about coincided 16 17 with it, but that was certainly the first point of 18 contact for me, the first I heard of it.
- 19 **Q.** And then if we continue with it chronologically, if we 20 go back to PRSE0000545 and we go to page 7, you'll see 21 the third paragraph refers to the MMWR. That was the 22 source of my suggestion to you that you might not have 23 read it at the time you attended the congress, because 24 that's what you say here, but I don't think anything 25 turns on that.

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from 16 July 1982 issue of MMWR that three people with haemophilia in the USA had been diagnosed with PCP, two of whom had died."

Now, as I understand it, reading this combined with your Penrose statement, you yourself did not see this particular edition of the MMWR immediately, but your observation here is that it would have been available to fractionators.

- 9 A. Yes, I think I probably would have seen it as well. I 10 mean, it took a bit of time to come, but we subscribed 11 to that, so I would have seen it. But I knew about it 12 before this because I was at the conference in 13 Budapest where it was announced.
- 14 Q. In that case, we can leave aside the question of 15 whether or not you did read the MMWR and I think 16 perhaps just go then to the congress in Budapest.

So what you said in you statement to the Penrose Inquiry was that reference was made to those three cases in the course of the congress. Do you have any further recollection of how that information was disseminated or what the response or reaction was?

22 A. Yes. I -- as you've indicated, I was aware of the 23 condition of AIDS when I attended that conference. 24 And so when it was announced that there were three 25 haemophiliacs who had been diagnosed with this

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1 The next paragraph is the one I wanted to ask 2 you about. You say: 3

"In late 1982, I saw another television programme on AIDS in which a parallel was drawn with hepatitis, a comment which led me to believe that a blood-borne infectious agent was the most probable cause of the syndrome."

I don't know whether you can assist us any further about what that programme was or --

- 10 A. It was on ITV, and it was one of these programmes about the plague in the village sort of thing. And 11 12 the presenter just made this comment that all of the 13 people who seemed to be developing this syndrome are 14 also at risk of hepatitis, and that was when my -- it 15 made my hair stand on end, and I thought, "Whoa, this 16 could be an infectious agent."
- Q. I think we next, in terms of your own involvement in 18 matters, pick things up in March 1983. Bottom of this 19 page, you refer to being invited by Dr Ludlam to give 20 a talk on progress towards development of 21 non-infective blood products, and you say:

"During my presentation on 8 March, I referred to the possibility that AIDS might be caused by a blood-borne infectious agent. I do not remember if I commented specifically on risks associated with

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The presentation itself is at PRSE0001201. So we'll come back to this in more detail tomorrow in terms of viral inactivation, but if we just go, please, to page 5, there's the heading "Some proposed solutions to the hepatitis problem", and then three proposed solutions set out. "Problems", and then the fourth is:

"? Other infectious agents (CMV, AIDS)."

Now, that's a fairly, obviously, brief reference to AIDS.

Can you recall whether there was any greater discussion than is suggested by this about that issue at this presentation in March?

No, there wasn't, but I could add one point. I mean, Α. I have here a question mark which suggests there was still an element of uncertainty in my mind. And one of the reasons why there was an element of uncertainty was that Mr Watt had been to the United States in January of that year, and when he came back, he came straight to see me, and he said he'd spent the whole day with David Aronson at the FDA, who was the top official at the FDA who was concerned with coagulation factors. And he said they looked at all of the data

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Q. Now, if we then turn to PRSE0001111, we're now in 1 2 early May 1983 and this is a memo that you wrote to 3 Mr Watt and "HODs", is that heads of department? 4

A. That's correct.

Q. We can see the subject is "Heat Treatment of [Factor VIII]. A Strategy". I may need to come back to some of this tomorrow in relation to viral inactivation but I just want to pick up here what you say about AIDS.

So if we can go down the page, please, Sully. Thank you.

So it says in the first paragraph:

"Until very recently the objective of our heat treatment proceeded was to cope with the hepatitis problem in haemophiliacs."

Then there's a further discussion in relation to that. Then the memo continues:

"The possibility that another more serious infectious agent (AIDS) is now involved suggests that we may need to review this strategy. In the new scenario:

"The haemophiliacs most are risk are the severes rather than the milds and moderates.

"There is already evidence of a panic recourse to cryoprecipitate."

and said they were convinced that this was not an 2 infectious agent. Now, I wasn't convinced by that, by 3 any means. I thought this was wishful thinking. But 4 maybe that might indicate why I still had that 5 question mark in there.

6 Q. Now, we know that there was a further MMWR publication 7 in December 1982 which had referred to what has been 8 called the San Francisco baby case. And we know also 9 from other evidence the Inquiry has heard that there 10 were -- was a meeting in January 1983, not a meeting 11 in which you were involved, Dr Foster, at London 12 Airport in which Dr Craske provided an update on that 13 and other matters. There were some other meetings in 14 January 1983 which I don't need to trouble you with. 15 But that was an issue being discussed at least by 16 haemophilia clinicians to some extent.

> You told us you didn't have much direct contact with haemophilia clinicians. Obviously, this presentation is an example of some contact, but do you recall there being within PFC in this early part of 1983, January, February, March, anything being raised either about the San Francisco baby case or more generally about AIDS and blood, other than what you've told us about Mr Watt?

25 A. I don't remember it, no.

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1 Can you recall what the basis was for your 2 understanding that there was a panic recourse to cryo? 3 A. I'm afraid I can't, no.

Q. Then, if we go a little further down the page, I just want to pick up the last three paragraphs or so:

"Timing may become crucial for a number of reasons:

"The publicised view that [Factor VIII] is infectious and that there may be a long incubation period (ie 3 years). We may argue that this has not been proven but hard data (one way or the other) could take years to achieve. Meanwhile decisions will probably be taken according to a 'worst case' hypothesis."

Then (ii):

"There are some who would find a move back to cryo attractive and if this gathers momentum (it would only need 1 suspected case from NHS [Factor VIII]) we could see our [fresh frozen plasma] disappear overnight."

It continues over the page, I'll just show you before we turn back. You say:

"There may therefore be a case for accelerating our heat treatment programme".

Then you go on to discuss that and, as I say,

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## The Infected Blood Inquiry

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- 1 I'll come back that.
- 2 If we can go back to the previous page, bottom 3 of the page again. Do you know what you were 4 referring to when you talked about the publicised view 5 that Factor VIII is infectious?
- 6 A. Well, I must have been referring to the concern over 7
- 8 Q. In terms of the timing, this is a memo dated 9 3 May 1983. There had been publication in the media, in the Sunday papers on the 1 May, I think. 10
- SIR BRIAN LANGSTAFF: It was the 1st, yes. This will be 11 12 a Tuesday, the 3rd, and there'd been -- more than one 13 paper had published warnings about the nature of AIDS, 14 including a reference to it being a killer transferred by blood. I forget the exact phrase. That was on the 15 16 Sunday.
- 17 MS RICHARDS: Yes. Do you recall whether you'd read that 18 or whether that was what might have triggered the 19
- 20 A. It's possible. It depends which newspaper it was, and 21 I think there may be articles in The Lancet, but I 22 can't remember the dates.
- 23 Q. Then when you say, "We may argue that this has not 24 been proven but hard data (one way or the other) could 25 take years to achieve. Meanwhile decisions will

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- 1 caught unawareness if it happened, because if we lost 2 our fresh frozen plasma, we'd have to work out how to 3 continue processing time-expired plasma, cryo 4 supernatant, how we would provide Factor IX 5 concentrate, which didn't come from cryoprecipitate, 6 those sort of details would have to be worked out.
  - Q. Then can you recall, between this period and then the point in time at which you went to Stockholm for the conferences there, in around July, do you recall any further discussions within PFC, perhaps in light of the fact that there had been this media publicity and the reference in The Mail on Sunday, or whichever it was to "killer blood"?
- 14 SIR BRIAN LANGSTAFF: It was The Mail on Sunday. I'm 15 trying to remember what the other paper was. It may have been The Observer but I may not be right about 16 17 that.
- 18 MS RICHARDS: Yes, I feel -- I know I ought to know but 19 I can't remember without checking either.
- 20 A. I say I would have read The Observer. I would not 21 have read The Mail on Sunday.
- 22 Q. But somebody else might have drawn it to your 23 attention, in any event?
- A. Possibly. 24

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25 Q. In any event, do you recall now any particular

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probably be taken according to a 'worst case'

2 hypothesis", do you think you were there suggesting

3 that that was -- that decisions should be taken on the

basis of the worst case hypothesis because it might

5 take years for proof to arrive or were you just

- 6 recording what you thought others might think?
- 7 A. I think both.
- 8 Q. Then you say:
- "... some who would find a move back to cryo attractive ..." 10

Who did you have in mind?

- 12 A. I can't quite remember who that would have been but 13 I think, perhaps, the move back to cryo would be 14 attractive because it would have a lower risk, is what 15 I was implying.
- 16 Q. It might be said that the expression here about "we 17 could see our [fresh frozen plasma] disappear 18 overnight", is an expression of concern more for the 19 position of PFC than for the position of those who, 20 you know, might be at risk of being infected. Would 21 that be an unfair way to read this or --
- 22 A. Slightly unfair. I was addressing the issues within 23 PFC and perhaps contingency planning we would need to 24 take in order to cope with that sort of situation, so 25 people would start thinking about that and not be

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- 1 conversations or levels of concern within PFC? Was 2 there a sense growing that this was something hugely 3
- 4 A. There was a growing concern and there was concern to 5 accelerate our work on pasteurisation.
- 6 Q. Now, that brings us then to your attendance at I think 7 it was two congresses in Stockholm, the World 8 Federation of Haemophilia Congress and then the 9 ISTH Congress in Stockholm; is that right?
- 10 A. That's correct.
- 11 Q. Before we look at three documents that were produced
- 12 by you at or shortly after the conference, can you
- 13 tell us what you can recall about, firstly, the World
- 14 Federation of Haemophilia conference and the
- 15 discussions about AIDS?
- A. I remember there was one specific presentation by 16 17 Bruce Evatt from the United States which was very well
- 18 attended. Unfortunately, we were given an abstract
- 19 book with the conference but the page for his abstract
- 20 was blank, so there was no information provided ahead
- 21 of time. But it was very well attended, and there was
- 22 quite -- there was quite a lot of discussion that took
- 23 place at that, which I tried to record the sense of.
- 24 Q. I'll come back to what you say in those documents in

25 a moment. Do you have any recollection of

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# The Infected Blood Inquiry

1		a presentation by Dr Shelby Dietrich I'm not sure	1		meetings with anyone from The Haemophilia Society, the
2		I pronounced that	2		UK-based Haemophilia Society?
3	Δ	I don't. That doesn't mean I wasn't there but I don't	3	Δ	No.
4	,	remember it.	4	Q.	
5	O	Or a presentation by Dr Christine Lee?	5	٠.	what, if any, information should be provided to
6		Again, I don't remember but doesn't mean I wasn't	6		patients?
7	,	there.	7	Δ	I don't recall anything like that.
8	Q.	Can you recall, after Dr Evatt's presentation, what	8		If we then look at the first document that you wrote
9	Q.	the reaction was amongst the attendees?	9	ω.	at ASTM0000039_001, please. Now, if we go to the
10	Α.	The reaction was very mixed. There was some people	10		second page, there's a memo from Gordon Craig of the
11	۸۰.	who thought that this was he was the situation	11		ASTMS of the union, it's dated 11 July 1983, and he
12		was being exaggerated, and there were others who	12		explains that he's enclosing two letters received from
13		thought it was it could be really very serious.	13		you. It says:
14	a	Did you have any discussions or conversations at the	14		" you will recall that this Centre processes
15	٠.	conference, as far as you can recall, with any	15		blood products in Scotland and unlike Elstree is
16		clinicians from the United Kingdom?	16		an extremely modern production unit which is presently
17	Δ	The only clinician I spoke to, and it was really just	17		looking at substantial expansion.
18		a very casual comment, which was Dr Bloom, and I was	18		"Peter is very well versed about developments,
19		at a reception standing on my own and he came up to me	19		and he consistently keeps me updated with the
20		and he talked about our work on pasteurisation and	20		activities of the Centre, and is a very active member
21		said how important it was, and that was all.	21		of ASTMS. You will see from both letters he is very
22	O	But there was no discussion with Professor Bloom about	22		much involved in the problems associated with AIDS and
23	•••	AIDS itself?	23		how these problems could be countered."
24	A.		24		Then the last paragraph says:
25	Q.	Did you have any discussions or conversations or	25		"The most recent letter written by Peter was
	٠.,	169	20		170
		100			
1		sent direct from Stockholm to where he was at	1		"Kaposi 100% in 3 to 4 years
2		an international conference on the subject."	2		"Infections 100% in 25 months
3		He says he has typed it up because your writing	3		"(5) Haemophiliacs are in the group who develop
4		was difficult to read.	4		infections rather than Kaposi's Sarcoma.
5		If we go top the next page, this is your letter	5		"(6) Epidemiology strongly suggests
6		typed up, as I understand it. I'm going to read it	6		a transmissible agent. Close contacts have developed
7		aloud and then ask you about it. We can see it's sent	7		AIDS (eg sexual partners, male and female, siblings).
8		from the hotel in Stockholm:	8		"(7) Haemophiliacs with AIDS are located in
9		"Dear Gordon	9		areas where there is no AIDS in the community (it is
10		"AIDS and Blood Products	10		still found mainly in New York, San Francisco and
11		"I have just been sitting through the latest	11		[LA]). This strengthens the association with blood
12		update on AIDS and haemophilia. The following points	12		products.
13		may be of interest.	13		"(8) Epidemiology amongst gay males strongly
14		"(1) Latest monthly returns to CDC (ie June)	14		suggests an incubation period of 1 to 3 years. Those
15		show that AIDS is still increasing exponentially.	15		with the disease may be infectious at any time.
16		This is consistent with the view that an infectious	16		"(9) Preliminary data from Holland and Sweden
17		agent is involved.	17		suggests that haemophiliacs in these countries who use
18		"(2) There are now 16 AIDS cases amongst USA	18		USA products have an abnormal immunological status
19		haemophiliacs (8 have died) and 5 overseas (ie 3 in	19		compared to those who have used only local products.
20		Spain, 1in Wales and 1 in Canada).	20		"The accuracy and relevance of those studies is
21		"(3) There are two distinct diseases groups:	21		contentious."
22		"(a) Those who develop Kaposi's Sarcoma;	22		Over the page at (10):
23		"(b) Those who develop opportunistic	23		"The USA manufacturers and clinicians are doing
24		infections.	24		their utmost to play down the situation. It is
25		"(4) Predicted mortality is:	25		claimed that the risk to USA haemophiliacs is only '1
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1 in a million'; details of this calculation are not 2 given. 3 "Current causes of mortality amongst USA 4 haemophiliacs were listed as: 5 "bleeding 36% 6 "AIDS 11% 7 "cancer 11% 8 "heart disease 7% 9 "ie bleeding is more serious than AIDS. 10 "(11) USA speakers also point to the fact that 11 no [I think it should be AIDS] cases have been 12 reported in Germany even though the use of American 13 products is massive in that country." 14 Just before I read the last two paragraphs, is it right to understand that what you have set out in 15 16 points 1 to 11 are the points that have emerged from 17 the presentation that you have attended? 18 Α. That's right. Q. Then the next two paragraphs are your own 19 20 observations: 21

"My own feeling is that with an incubation period of 1 to 3 years and the first haemophilia case only 12 months ago, we may only be seeing the first puffs of smoke from the volcano.

"In the UK there is the danger that the

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1 In terms of transmissible agents, so 2 paragraph 6, "epidemiology strongly suggests a 3 transmissible agent", do you recall any more about 4 what was being said by, presumably, Dr Evatt about the 5 route of transmission?

6 A. I'm afraid not no. I mean, I would have taken notes at the time, which is how I've managed to produce 8 this, and those notes might still be somewhere in 9 SNBTS but I don't have access to them.

Q. Then paragraph 7, which refers to haemophiliacs with AIDS being located in areas where there's no AIDS in the community, as strengthening the association with blood products. Now, as I understand it, you're there reporting what had been said rather than that being your own assertion?

16 A. Correct.

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17 Q. But do you recall any more about why that was said to be strengthening the association with blood products?

18 A. Because those cities were known to have communities of 19 20 gay men, whereas elsewhere in the United States, the 21 gay population wasn't so concentrated, and that, 22 therefore, because the infections with haemophiliacs 23 weren't in these centres, then that strengthened the 24 idea that these were from blood products, rather than 25 from men who were gay.

Government may use the situation to look at commercial manufacturers again. Sources tell me that the DHSS have already approached Speywood to see what they can do!!"

5 If we just go back to the first page, I wanted 6 to ask you a handful of questions arising out of this. 7 Page 3, of the overall document. Thank you.

Was this arising out of Dr Bruce Evatt's presentation?

10 I think it must have, yes.

Q. It sounds as though you wrote this to Mr Craig whilst 11 12 it was fresh in your mind because it refers to having 13 just sat through the latest update. Do you know now 14 what prompted you to want to write straightaway to the 15 union about this?

16 A. I had already been in touch with Mr Craig because of 17 my concerns that PFC was being under utilised and 18 I had believed that commercial products were being 19 imported into the UK because BPL didn't have the 20 capacity, and I thought PFC could assist with that. 21 That was my initial reason for writing to him, and 22 this was just a continuation of that.

23 Q. We'll look, possibly later this afternoon, possibly 24 tomorrow morning, at that, your earlier letter to him, 25 which I think is the previous month.

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Q. Then if we just go over the page, the reference to USA 1 2 manufacturers and USA clinicians doing their utmost to 3 play down the situation, is that you recording your 4 impression of what Dr Evatt was saying?

5 A. No, that was my impression of what the audience were 6 saying in the discussion afterwards.

7 Q. Okay. We might pick that up in one of the later memos 8 when you go back to the one in a million point, 9 I think.

The turn of phrase you used, "first puffs of smoke from the volcano", we'll see another turn of phrase used in one of your other memos, is it right to understand that, not least because of, as you say here, the issue about incubation period and this being a relatively recent problem presenting itself, you feared that there was a much bigger problem further down the road, so that no comfort could be placed upon the fact that there were -- in absolute terms, the number of reported cases were, at that stage, quite small.

21 A. Yes.

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22 Q. Let's then just look at the two further memos which 23 you sent over the next few days. The first is at 24 PRSE00002014. This is a memo from you to Mr Watt,

25 13 July 1983, the subject here is "T Cell

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## The Infected Blood Inquiry

1 Abnormalities & Haemophilia", and you say this: Scottish colleagues on this topic ..." 2 "As a number of reports are appearing from our 2 Do you know what reports you were there 3 3 Scottish colleagues on this topic it might be useful referring to? 4 4 if I mention some of the key points that came out of A. I think these are reports about T cell ratios that 5 5 the [World Federation of Haemophilia] and ICTH have been published from Glasgow and Edinburgh and the 6 meetings (prior to a full report). 6 implication was that people with haemophilia had 7 "A number of presentations were given at both 7 abnormal T cell ratios as a result of the lower purity 8 the World Federation of Haemophilia & ITCH 8 of the products, rather than because of some 9 sub-committee meetings; some of the participants 9 infectious agent. And, therefore, people who were 10 attempted to make the following points ..." 10 saying this didn't necessarily equate to infection 11 11 Then you set out two points in relation to with AIDS because it was assumed that the patients in 12 12 studies in terms of the T cell ratios. the UK, who had only had Scottish products, would not 13 13 have been infected. Then you say this: 14 "It was clear that many European participants 14 Q. Then if we go back, the sentence I just read about were implying that USA products and/or plasma were bad 15 European participants "implying that USA products 15 16 news." 16 and/or plasma were bad news" continues: 17 17 Just pausing there, again, are you able to cast "The North American response was initially to 18 any further light, do you have any further 18 cite Ludlam et al but later to attack the validity of 19 recollection of the discussions or contributions that 19 any of this data." 20 20 have led you to make that observation? Then you set out four points that were being 21 A. I'm sorry, I can't remember. 21 made 22 Q. Actually, before I then go on, can we just look at the 22 Again, do you have any further recollection now other than the points that are there set out about 23 very top of the screen. Sorry, we can keep the screen 23 24 as it is but the top of the page, the text, you say: 24 what was being said regarding Dr Ludlam's publication? 25 "As a number of reports are appearing from our 25 A. I'm afraid I can't think of any more. I have to say 177 178 1 that these sort of measurements that were being made 1 again, to Mr Watt. And you -- we can see you say: 2 by Dr Ludlam are not my area of expertise, so I was 2 "It might be helpful if I summarise the key 3 looking at it really quite naively and just trying to 3 points concerning AIDS from the WFH and ISTH Stockholm 4 give some kind of summary of what was taking place. meetings (prior to a full report). Most of the 4 5 Q. Then I think we get, at the very bottom of this page, 5 information was presented by Dr Evatt. 6 6 your own input. You say: "1. The June ... figures ... show the total 7 "My own feeling was that there was something of 7 number of USA confirmed cases is marginally higher 8 an attempt to suppress AIDS 'hysteria' ..." 8 than would be predicted from an exponential growth, 9 An attempt by whom? Is that a reference again 9 ie, this is consistent with the view that AIDS is a 10 10 to the North American response? transmissible agent." That's correct. 11 11 Then there's a reference to cases in Haiti: 12 Q. Then you continue: 12 "2. Epidemiology strongly suggests 13 13 "... but, as an uninformed observer, some of the a transmissible agent." 14 more scientific explanations of the T cell situation 14 Then there's reference to suggested stages of 15 did appear to make sense." 15 the disease. Can you recall what aspects of it you thought --16 If we go further down the page, we can see this, 16 17 The one thing I can remember is seeing people putting 17 again, largely overlaps with what you've already set 18 up slides with a lot of data points which were very 18 out in your letter to Mr Craig at the ASTMS. scattered and then drawing the line of best fit. And 19 19 If we pick it up at the bottom of the page, 20 20 I wasn't sure how accurate that really was, in please, Sully, we can see in paragraph 7 after you've 21 21 statistical terms. set out the confirmed cases, you've recorded that: 22 Q. And then we can pick matters up with the third 22 "Other delegates seemed to think that there were 23 23 document you produced in July of 1983. This is one we more cases than this outside USA, (eg, Canada, 24 looked at before, but not obviously with you, 24 Germany, Israel, Sweden). It is possible that these 25 Dr Foster. ARCH0002544. 15 July 1983. So this is, 25 have not yet been confirmed by CDC." 179 180

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- 1 Is that something that you were picking up from 2 the discussions that followed the presentation, do you 3 think, or from conversations with other delegates more 4 generally?
  - I'm afraid I can't remember. A.

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Then you refer to paragraph 8, to a case having been reported of a mild haemophilia B case.

> And then if we go over the page, paragraph 9 refers again to strong evidence for transmission by Factor VIII. And, again, we've discussed that in the context of your letter to Mr Craig.

Paragraph 10, you say this, or you report this: "Common lots of Factor VIII concentrates seemed to be rare or non-existent. There are two known Factor VIII lots prepared in plasma containing two AIDS donations. Haemophiliacs who received this material have been followed for two years with no sign of AIDS yet."

Do you recall any particular discussion about the significance of that?

- 21 A. I don't recall, no.
- 22 And then you recorded there a bit more information 23 about the AIDS haemophiliac in Cardiff. Do you know 24 where that came from? Was that information that had

25 been provided by Dr Bloom at the conference or by

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down the situation, your letter to Mr Craig I think had referred to clinicians and -- I should just check the wording. You refer to clinicians and I think USA manufacturers.

> Do you have any memory of which USA manufacturers had some form of representative who were at the conference who was contributing?

- I'm sorry, I can't. I mean, they were all represented. I mean it was a very busy meeting, and all the companies had delegates there. They had stalls, commercial stands. But I can't remember specifically which ones were saying this.
- 13 Then if we go to the bottom of the page, we had the 14 puff from the volcano before here. You've said:
  - "... the first haemophiliac case only 12 months ago ... possible incubation period from 1 to 3 years. A number of delegates (mainly European) were clearly uneasy and felt that we may be still only seeing the tip of the iceberg."

So what we saw from your letter to Dr Craig was your own concern. Here appears to be a concern that was shared by others, by others delegates at the conference; is that right?

- Yes, that's correct. 24 A.
  - And what was your purpose in writing to Mr Watt and

others?

- 2 A. It must have been presented at the conference, but I 3 can't remember who presented it.
- 4 Q. And then point 12 says:

"For donor screening, it was suggested that the presence of circulating immune complexes plus anti-HBc would identify 98.4% of AIDS cases. Rejection on this basis would remove 10% of all the plasma pool."

Is it right to understand, then, that that was a suggestion of possible surrogate markers for AIDS?

- A. Yes, that's correct. 11
- 12 Q. Do you recall any further discussion of that issue, of 13 that possibility of surrogate testing?
- 14 A. I don't, no.
- Q. And then we get your impression. A concerted attempt 15 16 from USA delegates to play down the situation. You 17 refer to the -- it being said on a number of occasions 18 that the risk to haemophiliacs was one in a million, 19 and we saw that again from your letter to Mr Craig.
- 20 And then you say this: 21 "... though simple arithmetic suggests 1 in
- 22 1,000." Can you remember what your thinking was 23 about --
- 24 A. Again, I can't remember, no.
- 25 Q. And then in terms of the US delegates who were playing

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- 1 sending this memo?
- 2 A. I had been planning to write a full report, but it
- 3 struck me that that would -- writing a report takes
- 4 a long time, especially when you've been to two
- 5 conferences, and so I thought I should let Mr Watt
- 6 know as soon as possible of the key points that had
- 7 come out of these meetings, so I wrote these two memos
- 8 to him. As it was, he had already offered his
- 9 resignation and was about to leave PFC. I was really
- 10 very, very busy trying to develop a pasteurised
- product, and I never did write a full report for these 11
- 12 meetings.
- 13 **Q**. If we leave aside for a moment the perhaps unfortunate 14
  - timing in terms of Mr Watt's resignation, was it your
- 15 expectation that this seemingly very significant
- information that you'd gleaned from the conference 16
- 17 would be circulated more widely within SNBTS?
- 18 A. Oh, yes. That was my intention, was to provide it to 19 Mr Watt as soon as I could so that he could then
- 20 forward it to whoever he thought was appropriate.
- 21 Q. And do you know what happened in that regard? Was it 22 forwarded to --
- 23 A. No. I'm afraid I don't.
- 24 SIR BRIAN LANGSTAFF: Just before we turn away from this,
- 25 I've just been reflecting upon the -- your answer to

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1 the question about the one in a million and simple 2 arithmetic suggesting one in a thousand. 3 How many haemophiliacs do you suppose there are 4 in America, in the USA? 5 Sorry, I can't answer that. 6 SIR BRIAN LANGSTAFF: Well, I think it may be somewhere 7 between 10,000 and 20,000. If so, then there being 8 11 cases would fit within that range. I don't know if 9 you had something like that in mind. You were noting 10 the number of cases there are said to have been in the 11 haemophiliac population known to the TVC, albeit that 12 their scope was wider than the States. 13 Sorry, I really can't --14 SIR BRIAN LANGSTAFF: You can't help. Very well. 15 A. -- think that far back. 16 MS RICHARDS: Now, you referred a few moments ago to the 17 earlier correspondence that you'd had with Mr Craig of 18 the ASTMS, and I want to finish today by picking up 19 some of that correspondence. So if we could go, 20 please, to WITN6914017. We can see these are a number 21 of documents relating to your correspondence with the 22 union which you provided to -- as I understand it, 23 provided to the Penrose Inquiry.

Can we go to the next page, please, Sully. This is a letter from you to Mr Craig dated 9 June 1983.

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Reference then to imported products in paragraph 3.

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Then you say this, picking up on what we looked at earlier in relation to the PFC:

"4. While I fully support the need for a new and enlarged NHS facility at BPL, Elstree, I am very concerned that the equivalent NHS facility in Scotland (PFC, Edinburgh) remains seriously underused, despite the above situation south of the border. [And the above situation south of the border is the importation of commercial concentrates.]

"I would estimate that the capacity of the Scottish Centre could be increased threefold almost immediately (with the introduction of shift working) and about tenfold with the provision of extra warehousing, cold storage and services."

Top of the next page, you then refer to your understanding that it had been decided not to utilise the Scottish Centre and resignation, you thought, of Mr Dunnill -- sorry, Dr Dunnill.

"The Scottish Centre has been operational since 1976, and I would estimate that the policy of neglecting this facility has probably already cost the NHS about £50 million, as well as resulting in the importation of disease (hepatitis, AIDS)."

Was this the letter you were referring to earlier?

2 A. That's correct.

**Q.** So we can see, if we go down the page, please, you set out a number of points:

"1. ... still very little known about AIDS, but there does seem to be increasing evidence that an infectious agent is involved and that this can be transmitted by blood and at least some blood products.

"2. In this situation, the use of blood or blood products in the USA and/or from paid donors probably represents a higher risk than from non-USA unpaid donors. However, it should be recognised that the risk from UK unpaid donors may still represent a problem."

What you say there I think is probably very clear, but at the risk of stating the obvious, is it right to understand that you weren't assuming that domestic products would be necessarily free from AIDS?

19 A. That's correct.

Q. And I may want to pick that theme up with you tomorrowmorning. But you continue:

"This balance of risks is likely to continue until non-infected products can be guaranteed either by donor screening or by treatment of the products to render them non-infective."

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Then you refer in the next paragraph to work on viral inactivation and the sharing of information with your colleagues at BPL Elstree.

Then if we just look at the PS below your name, you say:

"The research on item (5) [that's viral inactivation] is not yet public, but I will be presenting much of this information at an International Congress on 5 July."

That, as I understand it, was one of the key reasons for your attendance in Stockholm.

A. The key reason for my attendance was I'd been invited
 to present our work on continuous thawing, but I took
 the opportunity to submit presentations on heat
 treatment as well.

16 Q. Now, reading that letter as a whole, would it be right
 17 to understand that you weren't really by this stage in
 18 any doubt that AIDS could be transmitted by blood and
 19 blood products?

20 A. Yes.

21 Q. That's correct?

22 A. That's correct.

Q. If we then -- sorry. Actually, before I go to the
 next document, you're recognising as we looked at in
 paragraph 2, if we just go above -- sorry, the

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previous page, Sully. My apologies. Paragraph number 2.

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So recognising there the possibility that the UK volunteer donors could be infected with AIDS and transmit that through donation. Do you recall whether any consideration was given around -- whether around this time or over the coming weeks or months, to any particular risks in that regard posed by Edinburgh, in terms of gay population, numbers of overseas visitors.

- 10 Α. Yes, I knew Dr McClelland was preparing a leaflet to 11 discourage gay men from donating blood, and he was 12 working closely with the gay community to achieve 13 that. I was aware of that.
- 14 Q. And then bottom of the page, please. How did you reach the conclusion that the capacity of the PFC 15 16 could be increased in the way you described, so 17 threefold almost immediately, and then tenfold with 18 the provision of the extra facilities and services you 19 identify?
- 20 A. Because I'd been involved in developing the continuous 21 flow system, and I understood its capacities.
- 22 Q. If we go then, please, to page 4 of this, we can see 23 that there's then a letter from the ASTMS's health and 24 safety officer to you, 28 July 1983. I don't need to 25 go through that, but if we then go to the next page,

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ask vou about.

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What -- in terms of the long incubation period, it appears to be fairly clear to you what the significance of that was in terms of not placing comfort upon the relatively small number of cases that had thus far been reported; is that right?

- A. That's correct.
- Q. Again, do you recall any conversations you were having with colleagues at the time about the significance of 10 the incubation period?
- No, I don't recall that. 11
- 12 Q. Is there any reason why that, which was apparently 13 obvious to you as a non-clinician, should not have 14 been obvious to clinicians?
- 15 A. I think it should have been obvious, yes.
  - Q. And then if we move on to page 10, we can see here a letter from Lord Glenarthur, who we know was the minister with particular responsibility for blood and blood products, to Clive Jenkins, who was the general secretary of the ASTMS. He is responding to a letter which Mr Jenkins had sent to Lord Trefgarne. We've looked at this letter, Dr Foster, on a number of occasions in Inquiry hearings, so I can take it fairly quickly, but if we just go further down. So we can see the first main paragraph says:

we can see you wrote to Ms McKechnie of the ASTMS on 2 5 August 1983. I don't think I need to ask you to 3 look at anything on the first page, but if we go over 4 the page, if we pick it up in the second paragraph, 5 you've referred to the potential equivalence with 6 hepatitis B and the possibility of adopting

hepatitis B type precautions.

And then halfway through the paragraph, you say:

"The very long incubation period now being proposed suggests that AIDS victims may be infectious for at least 1 year with no symptoms for another 1 to 2 years with non-specific symptoms."

Then if we ignore the next paragraph, we look at the paragraph beginning:

"For the UK, the critical question is how prevalent is AIDS here or will it become?

"If it can be restricted to a small number of cases, it may be only a relatively minor problem. Possible that USA publicity ... check the spread of disease in the UK. Equally possible that the incubation period is such that the disease is already with us. We should know the answer in the next 6 to 18 months."

Then you go on to discuss some issues relating to viral inactivation which I don't think I need to

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"I should emphasise, firstly, there is no conclusive evidence that AIDS is transmitted ... Nevertheless we are taking all practicable measures ..."

There is reference in the next paragraph to the leaflet and then in the further paragraph to the position in relation to what was described as regulations initiated by the US Food and Drugs Administration. I'm not going to go through it in any detail, as I say, because we've looked at it in other hearings. What I want to do then is turn to the next page -- sorry, the page after that, page 12. Is it right to understand from this that the letter from Lord Glenarthur was forwarded to you with the invitation to you to comment on it?

- 16 A. That's correct.
- 17 Q. To pick up those comments -- yes, we need to turn to 18 page 50. I've skipped over a number of the 19 intervening documents, Dr Foster. They include papers 20 that were going to be provided to the Advisory 21 Committee on Dangerous Pathogens?
- 22 A. That's correct.
- 23 Q. Am I right in understanding that in part was the 24 understanding of your context with Sheila McKechnie 25 because she and the union were concerned about the

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- 2 A. That was partly the case, yes.
  - So we can then pick up -- and I think this probably will be the concluding document we look at today -your response to the ASTMS commenting upon Lord Glenarthur's letter. Your letter is dated 29 September 1983. If we pick it up in the second paragraph, you say this:

"I would like to comment on the letter from Lord Glenarthur Arthur to Clive Jenkins. I found the letter surprisingly complacent about the blood products situation and there are number of points to take up."

Then you refer to the line of there being no conclusive evidence, and your comment is this:

"The evidence is very strong. There are now about 20 haemophiliacs with AIDS. This figure is likely to underestimate the risk because of the apparently long incubation period. Haemophiliacs in Europe are contracting AIDS in locations where the disease had not previously existed."

This Inquiry has examined with a number of witnesses the departmental line to take of "no conclusive evidence". Other than your comment about the letter as a whole being "surprisingly complacent",

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- 1 providing much by way of reassurance that the products 2 would be safe?
- 3 A. Yes. They are probably better than nothing at all, but they wouldn't take us very much further forward. 4
- Q. Now, just in terms of attempts to identify donors from high-risk groups, your observation there in the context of paid donors was that donors who really need the money may not be truthful. Would you accept that there might be also be constraints upon volunteer 10 donors within voluntary systems such as Scotland, 11 England, Wales and Northern Ireland in being truthful, 12 not because of the wish to be paid, but because of the 13 social stigma associated with potentially admitting to 14 behaviour that would identify someone as being in 15 a high-risk group?
- 16 A. I think the point about social stigma, maybe in men 17 who hadn't come out, and who didn't want to reveal 18 this in front of their colleagues, was a sort of issue 19 that could have happened.
- 20 Q. I know that donor screening, donor selection, was not 21 your field of responsibility, and you already told us 22 you were aware of initiatives by Dr McClelland in 23 relation to the leaflet. Was that an issue you recall 24 being discussed within the PFC at all, the potential 25 limitations of the leaflet?

do you have any particular observations about that 2 particular line which you had been asked by

3 Ms McKechnie to comment on?

4 A. Well, it's probably true that it wasn't conclusive, 5 but I think it was so strong that you had to take 6 notice of it.

7 Q. Then your next point relates to Lord Glenarthur's 8 reference to the FDA regulations. Your comment:

> "These regulations rely on the use of interviews and questionnaires to identify donors from high risk groups. The success of this approach is unlikely to be high because of the fact that all donors are paid and a donor who really needs the money may not be truthful. Paid donors are usually recruited from low income groups ..."

Then if we look at the bottom of that page, you say:

"If AIDS continues to grow exponentially in the USA then I would not expect the current FDA regulations to help very much. They are simply a stopgap until progress is made in screening donors or in treating products to render them non-infective."

Is it right to understand from this, Dr Foster, that for the reasons you've there set out, you didn't regard the new FDA recommendations/requirements as

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- A. I can't really say. It would have been known by 1 2 Mr Watt and Dr Perry. Whether they had any 3 reservations or comments on that, I don't know.
- 4 Q. Then if we just go to the next page, so we can look at 5 the rest of this letter, your third point commenting 6 upon Lord Glenarthur's letter is:

"It seems that despite the introduction of the above regulations we are still to carry on as before. There must be a real danger that the UK could become a dumping ground for USA companies to get rid of their non-regulated products."

Was that a concern, as far as you can recall, shared by colleagues or by others within SNBTS: the fear of the UK being a dumping ground?

- 15 A. It wasn't, as far as I was aware, in Scotland, because 16 as far as we were aware, there were no commercial 17 products being used in Scotland.
- 18 Q. Then you, in the next paragraph, or your next point, 19 point 4, you refer to the lack of fractionation 20 capacity, and say this:

"The fact that the Scottish fractionation plant is substantially underused seems to be being ignored."

You refer again to how the introduction of shift working could increase capacity.

I then just ask you about the comment you make

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# The Infected Blood Inquiry

1		at point 5 in relation to the Haemophilia Society. So	1	Q.	Who was the particular clinician who was identified to	
2		Lord Glenarthur said in his letter that:	2		you?	
3		"Haemophilia Society is aware of the situation	3	A.	Dr Jones.	
4		and has in fact made known to me its opposition to any	4	Q.	Dr Peter Jones of Newcastle?	
5		move to ban American [Factor VIII]."	5	A.	Yes.	
6		Your comment is:	6	Q.	Now, you have said that you weren't sure that The	
7		"I am not sure that the Haemophilia Society are	7		Haemophilia Society were truly aware of the UK	
8		fully aware of the UK situation and particularly the	8		situation and the position in relation to the PFC's	
9		true capacity of the Scottish Fractionation Centre and	9		capacity. Was any effort made either by you or, to	
10		the reasons for its neglect (in my opinion this is	10		your knowledge, by your colleagues at the PFC to make	
11		a scandal which deserves an inquiry in its own	11		contact with The Haemophilia Society directly to	
12		right)."	12		explain the availability of the PFC?	
13		"In seeking the views of users of FVIII	13	A.	I'm not sure that there was. And it might have	
14		(eg clinicians & patients) one should be aware that	14		contravened the Medicines Act because you weren't	
15		many users are associated with commercial companies	15		allowed to promote our products directly to patients,	
16		(eg clinicians who act as paid consultants to the	16		and that might have been seen as not being	
17		companies)."	17		appropriate. We didn't deal directly with patients.	
18		Were there any particular clinicians that you	18	Q.		
19		had in mind in making that observation, or was that	19		department. If there was somebody within the PFC who	
20		a general sense that you had?	20		might be able to make an approach to The Haemophilia	
21	A.	I was aware of one clinician who Mr Watt had shown me	21		Society, or indeed someone within the SNBTS who might	
22		documents to show me that he was a paid consultant.	22		be able to make an approach to The	
23		I'd heard generally from Dr Smith and Dr Boulton that	23		Haemophilia Society, perhaps not to sell particular	
24		that was more prevalent amongst the haemophilia	24		products but just to say flag up the bigger picture	
25		doctors but I wasn't sure which ones.	25		of the PFC having capacity, who would that have been?	
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1		Would that have been a job for Mr Watt or his	1		INDEX	
2		successor?	2	DR	PETER FOSTER (affirmed)	1
3	A.	Mr Watt and Dr Cash. And, I mean, it's conceivable	3		Questioned by MS RICHARDS	1
4		that they did, but I can't answer whether they that	4			
5		whether they did or not.	5			
6	MS	RICHARDS: Sir, I'm going to move to another letter	6			
7		next, so I'm conscious of the time, and there are	7			
8		a few more documents and a few more questions arising	8			
9		out of this issue, so perhaps I could pick that up at	9			
10		10.00 in the morning.	10			
11	SIF	R BRIAN LANGSTAFF: Yes, I think that's sensible. We'll	11			
12		take a break now then until the morning. 10.00	12			
13		tomorrow morning, if you please.	13			
14	(4.3	35 pm)	14			
15		(Adjourned until 10.00 am the following day)	15			
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	<b>'84 [2]</b> 81/14 138/11	<b>11.19 [1]</b> 57/20	62/3 94/19 96/9	8/16 8/17 42/15	<b>4,500 [1]</b> 118/10
	' <b>85 [1]</b> 8/7	<b>11.49 [1]</b> 57/22	114/21 187/22	<b>2016 [2]</b> 44/23 44/24	<b>4.1 [1]</b> 71/19
MS RICHARDS: [31]	' <b>86 [1]</b> 35/21	<b>11.50 [1]</b> 56/19	<b>1977 [8]</b> 28/3 115/24	<b>2022 [1]</b> 1/1	<b>4.2 [1]</b> 72/3
1/19 3/23 4/8 4/11	<b>'87 [1]</b> 8/7	<b>114 [2]</b> 81/24 82/6	120/4 139/18 145/19	20th Century [1] 11/1	
42/11 44/24 57/4			1		
57/19 57/23 59/3	'90s [2] 37/11 78/20	<b>12 [7]</b> 60/7 76/13	146/19 148/7 155/11	<b>21 [1]</b> 43/13	<b>4.35 [1]</b> 199/14
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(51) MS RICHARDS: - 98.4

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