The Infected Blood Inquiry

1		Friday, 4 February 2022	1		far. There has been the odd hiccup. If it happens,
2	(10.	.00 am)	2		please forgive us.
3	SIR	BRIAN LANGSTAFF: Good morning, Dr Boulton.	3		In a moment or two I shall ask Mary to ask you to
4	THI	E WITNESS: Good morning.	4		take the oath.
5	SIR	BRIAN LANGSTAFF: You can hear me then, good. Can you	5		Mary.
6		see me?	6		Then Ms Scott will ask questions.
7	THI	E WITNESS: Yes, I can see you, yes.	7	TH	E WITNESS: It is actually an affirmation which I have
8	SIR	BRIAN LANGSTAFF: There's a slight lag, I think on the	8		agreed to give, thank you.
9		connection. You're at home, are you?	9	SIF	R BRIAN LANGSTAFF: The oath is a global term.
10	THI	E WITNESS: I am indeed.	10		DR FRANK ERNEST BOULTON (affirmed)
11	SIR	BRIAN LANGSTAFF: And you're with your wife?	11		Questioned by MS SCOTT
12		E WITNESS: At the moment she's out but she's around.	12	SIF	R BRIAN LANGSTAFF: Ms Scott.
13	SIR	BRIAN LANGSTAFF: But in the room at the moment it's	13	MS	S SCOTT: Dr Boulton, I'm going to start by asking you some
14		just yourself, then?	14		questions about your career.
15	THI	E WITNESS: Yes.	15		So you were a trainee pathologist at St Thomas'
16		BRIAN LANGSTAFF: Now you're talking to Aldwych.	16		Hospital from 1967 to 1970, and then took up a post in
17		There's a select group of people here to listen to what	17		1971 as a senior registrar in haematology at the
18		you have to say, but your significant audience is that	18		London Hospital; is that right?
19		beyond this room. They'll be watching remotely, YouTube	19	Δ	Correct.
20		or live stream, and there will be something like 100 or	20		You then became a senior lecturer at the London Hospital
21		thereabouts or more people who want to hear what you	21	٠	Medical College, a post you held from 1973 to 1975?
22		have to say. So that's your audience. The questions	22	Δ	That's correct.
23		are going to be asked by Ms Scott. She is also asking	23		You then became senior lecturer and honorary consultant
24		them remotely, and so we'll just have to hope that the	24	Œ.	haematologist at the University of Liverpool and Royal
25		connection is maintained. We've managed pretty well so	25		Liverpool Hospitals between 1975 and 1980; is that
20		1	20		2
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1		correct?	1	Δ	Yes, yes.
2	A.	That's correct. The difference in the senior	2		You've also been a member of a number of advisory
3		lectureship is that in Liverpool I had NHS consultancy	3	۷.	committees and working groups, and just to pick out
4		whereas at the London I was not quite of the consultant	4		a few of those, you were a member of the Standing
5		standard status, but I was an honorary consultant in	5		Advisory Committee on Donor Selection, and that was
6		Liverpool.	6		a UK Blood Transfusion Service and a NIBSC committee.
7	Q.	And I'll come back in a moment and ask you a little bit	7		You were a member, and then became secretary, and then
8	w.	more detail about those posts. Then you took moved	8		became chair of that committee; is that right?
9		to Scotland and took up a post as a consultant	9	Α.	That's correct, and the full title that evolved during
10		haematologist at the Edinburgh and South East Scotland	10	Λ.	my time there was the Standing Advisory Committee on the
11		Region Blood Transfusion Service, based at the	11		Care and Selection of Donors, the caring bit was
12		Royal Infirmary of Edinburgh, a post you held from 1980	12		important.
13		to 1990, albeit you became deputy director of the	13	Q.	•
14		transfusion centre in 1982; is that correct?	14	w.	UK BTS NIBSC on Clinical Transfusion Medicine. You were
15	Α.	Correct.	15		a member of the Coagulation Factor Study Group?
	Q.		16	Α.	Yes.
16 17	Q.	Then in 1990 you moved to the Wessex Regional Blood	17	Q.	You were a member of the SNBTS, Scottish National Blood
		Transfusion Service in Southampton, as medical director,		Q.	
18		a post you held until 1995. And then when the National	18		Transfusion Service, Ethics Committee (Clinical Research
19		Blood Authority took over all of the regional	19		and Investigations), and you were a member of the SACTTI
20		transfusion centres, you remained working, as it were,	20		Working Group on vCJD and the SACTTI Advisory Group on
21		in Southampton, but your post changed to consultant	21		Blood Parasites, and chair of the British Committee for
22		haematologist at the National Blood Authority; is that	22		the Standards in Haematology Blood Transfusion Task
23	٨	right?	23		Force, and a founder member of the British Blood
24	Α.	That's correct. Yes.	24 25		Transfusion Society, and their president from 2005 to
25	Q.	And you retired, I believe, in 2006?	25		2007. Is that are all of those details correct?
		3			4 (1) Pages 1 - 4

- 1 A. That's broadly correct. I'm not quite -- didn't quite
- catch the earlier bit about the Ethics Committee, 2
- 3 I think you said.
- Q. SNBTS Ethics Committee (Clinical Research and 4 5 Investigations).
- 6 A. I'd forgotten that. Yes.
- 7 Q. July 1986 I've got --
- 8 That's correct, yes, yes.
- 9 Q. You also provided both written statements and oral evidence to the Penrose Inquiry? 10
- A. I did. Yes. 11
- 12 Q. So if I can turn now to your role as senior lecturer --
- sorry, senior registrar and senior lecturer at the 13
- 14 London Hospital, so that was between 1971 and 1975. Can
- 15 you tell us a little bit your role in those posts over
- that time? 16

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- Well, as senior registrar, I was still trainee, so 17
- 18 consequently I was learning my trade and also preparing
- 19 for the qualifying examinations for the Royal College of
- 20 Pathologists, and also I was -- both at the St Thomas'
- 21 stage and later, I was preparing an MD thesis which got
- 22 accepted in 1974, I think.

So I was training, studying, learning my trade, treating patients, learning the laboratory technology of -- in haematology technology, which included

presenting with horrendous bleeding from his bladder, which was due to a cancer and he was a haemophilic and, at that time, cryoprecipitate had just been discovered, and the haematologist at Portsmouth, Dr John O'Brien, was able to procure large quantities of plasma for cryoprecipitate production from the Royal Navy base in Portsmouth.

So I had my early experience in cryoprecipitate then but I knew about it when I learnt more, when I became a trainee at St Thomas', and actually helped prepare cryoprecipitate at that time.

- Now, your witness statement tells us about your work in 12 13 this period, that you began to expand the service to local haemophiliacs. I wonder if you could just tell us 14 a little bit about what you meant by that. 15
- Well, we hadn't quite got as far as home therapy 16 17 although that was beginning to develop among the
- 18 haemophilia consultant community, but we were just able
- 19 to procure more cryoprecipitate from the Brentford
- 20 Transfusion Centre, and also just to make available more
- 21 treatment. So there were people who presented to us,
- 22 some of whom I can remember very clearly, who were
- 23 treated effectively as inpatients for their bleeding
- 24 disorders, and that included some really quite difficult
- 25 cases who required surgery. So we were able to support

- cross matching of blood, compatibility testing, and
- 2 assaying clotting factors such as Factor VIII.
- 3 Q. There was a Haemophilia Centre there under the 4 directorship of Professor Jenkins; is that correct?
- 5 A. Yes, he was not professor then, he became a little
- 6 later, but yes, he was the head of department of
- 7 haematology at the London Hospital, and indeed was
- 8 the -- was my boss, both as senior registrar, and then,
- 9 when the university granted academic status to the
- 10 haematologists, he became the professor -- yeah, he
- became -- sorry, George became the -- in charge of me as 11
- 12 senior lecturer.
- 13 Q. And were you --
- 14 A. Sorry, that was a little bit garbled, but you're
- 15
- 16 **Q.** Were you treating -- providing clinical care to people
- 17 with haemophilia in that period?
- 18 A. There was some incredibly good and very cooperative
- 19 haemophilic men who were patients in that unit, so I was
- 20 both seeing them as outpatients and as inpatients.
- 21 So you had experience, did you at that stage of
- 22 administering cryoprecipitate and factor concentrates?
- 23 A. Indeed. In fact, my very first experience of
- 24 administering cryoprecipitate goes back to my houseman
- 25 days in Portsmouth in 1966/67, when there was a patient

- 1 them mostly as inpatients from the London Hospital.
- 2 You've also told -- you've also recounted an incident in
- 3 your witness statement of a patient who, after receiving
- 4 one batch of commercial product, was infected with both
- 5 hepatitis B and non-A, non-B --
- 6 A. That is correct.
- 7 Q. Can you just tell us, again, a little it about the
- 8 circumstances in which that incident arose and the
- 9 impact it had on you?
- 10 A. He was a 50-year-old man with mild haemophilia, about
- 5 per cent of Factor VIII activity, who had not really 11
- 12 had very much problem with haemophilia, although he knew
- 13 it all his life that he'd had it, he'd had three other
- brothers who were also affected. And he presented on 14
- 15 Christmas Eve with a raging toothache and an abscess,
- 16 and this was bleeding, and there was no doubt that he
- 17 needed to have urgent treatment which involved the
- 18 extraction of a tooth. I'm not sure if he was actually
- 19 admitted but he was -- certainly spent some time in the 20
 - hospital.

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We gave him -- we felt that cryoprecipitate may not be sufficient to control the bleeding and, in fact, I think there was very little cryoprecipitate in the hospital at that time, so we delved into our small

stocks of commercial Factor VIII, which I cannot

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remember the exact variety, but it was there available. We got him up to 100 per cent full activity, the tooth was extracted without a problem. The abscess was drained successfully, the antibiotic course was successful and he went home and had a good Christmas.

About two months later he presented with a rash and mild jaundice and, in fact, we didn't give him any treatment. He was mildly affected, mildly symptomatic, and went home and recovered. He then had a recurrence about two months after that, and I contacted Dr Craske at Manchester and he was able to inform me that he probably had both forms of what was then called serum hepatitis. One was probably hepatitis B, and I think we were able just to check that, but the other form was neither A nor B and was my first clear-cut experience of non-A, non-B hepatitis.

He recovered and, for the rest of the time I was at the London, I -- he was no problem. I do not know what happened to him. It's possible that Dr Colvin, who was my successor, may have some knowledge of that.

- 21 Q. Your witness statement suggests that that incident had 22 an impact on your later practice; is that right?
- 23 A. Yes

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- Can you tell us about that impact? 24 Q.
- Well, particularly when I went to Liverpool -- I mean, 25

- Centre Director? There's different documents that name 1 2 one, either -- or sometimes both of you as Centre 3 Director?
 - A. That's understandable. Professor Bellingham was the head of department and, therefore, took nominal responsibility for the care of the haemophilics, but he delegated that entirely to me, so that, for example, the purchasing policies that he -- clinical management of the haemophilics who presented was my responsibility. Of course, there were times when I was away, so either he or, for the first couple of years of my time there, the other senior lecturer, Dr Michael Leyland would take over my clinical duties while I was out of hours.

But, apart from that, I basically ran the haemophilia service and filled in the returns for the directors' organisation.

17 What region did the Haemophilia Centre cover? 18 Merseyside and North Wales, so it went from the boundary 19 between Merseyside and Manchester. So it went from 20 Stockport on -- in the north through to the Welsh 21 peninsular, including Bangor hospitals. So we actually 22 had a significant population from North Wales, as well 23 as those in Merseyside. So it included St Helens in 24 Lancashire, as well as the -- as well as North Wales,

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and, as I say, the rest of Merseyside.

in fact it was probably not very effective, but going to

2 Liverpool and being aware, not least through the World

3 in Action Tainted Blood programme that came out in 1976,

4 I think, that I was very anxious not to purchase

5 American blood products, but if there were blood

6 products -- well, there were products available on the

7 market that were -- the claim was that they didn't come 8

from American donors, although they did come from 9

European donors, basically, in Austria, who did -- who

10 were paid for their donation but at least it wasn't

11 American.

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So, in that sense, I tried to avoid the risk of using American plasma with its, by then, well-known association with the transmission of disease and tried to avoid it by giving Austrian.

In fact, we were let down because, within a couple of years, a patient who'd received that Austrian product actually developed hepatitis in Liverpool. So, consequently, that was a vain tactic but at least I tried.

21 Q. So moving on, then, to your time in Liverpool, so just 22 reminding ourselves that that was 1975 to 1980, I'm 23 going to ask you, first of all, a few questions about 24 the arrangements and set-up of the centre itself. Were

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you the Centre Director or was Professor Bellingham the

- 1 Q. Is it right to understand that Liverpool -- that the
- Haemophilia Centre in Liverpool was not a reference 2 3 centre; your reference centre was the Manchester Centre?
- 4 A. That is correct, and we had occasional dealings with
- 5 that, although most of the time we were able to function 6 separately.
- 7 Q. That's my next question. What did, if I can put it this 8 way, your reference centre do for you?
- 9 A. Well, it was another forum for discussion and sharing of
- 10 problems, and understanding. And they were
- professional, helpful colleagues, so spreading the 11
- 12 burden of responsibility was welcome to me. And there
- 13 were one or two episodes involving a slight confusion
- among some of the north Welsh hospitals, I think Wrexham 14
- 15 in particular, who clearly thought that they were -- if
- 16 they had a problem with a local haemophilic, which was
- 17 rare, they tended to turn to Manchester. I think
- 18 possibly because the laboratory staff there had more
- 19 experience of the Manchester set-up than the Liverpool 20
- 21 But -- so there were occasional cross-references 22 but they weren't very often.
- 23 Q.
- 24 A. And I was able to go to the Haemophilia Directors
- 25 Organisation meetings but not to the meetings of the

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1 reference centres. 2 Q. In terms of those discussions with your colleagues in 3 Manchester, were those formal meetings or was it more 4 a question of picking up the phone when you've got 5 a problem and asking somebody for a view? 6 A. It was a mixture but there were formal meetings. 7 I think, actually, to be honest, there were only two or 8 three meetings during my time there. The rest was by 9 general conversation, and, of course, we would meet at 10 other functions, like annual meetings of the British 11 Society for Haematology. So there was a certain degree 12 of informality as well as formality. Q. Is it right to understand that most, if not all, 13 14 children with haemophilia in the Liverpool and

Merseyside area were treated at the Alder Hey Hospital? 15 16 A. They were treated. The -- you use the word "all". There was an understanding that as boys became teenagers 17 18 they were probably in some ways better dealt with in the 19 adult unit rather than the children's unit, although it 20 was a bit of a mixed blessing. Some of those young men 21 were quite challenging, understandably, and it was felt 22 that -- and I went along with it -- that they would 23 be -- as they were growing older, it would better for

say, with the children's centre.

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them to develop links with the adult centre rather than,

course, we had nurses on the wards who were particularly skilled with dealing with patients with haemophilia.

And so, again, it was a sort of combined service, multi-professional in a way, which was important for these people but particularly important for the children as they were growing up.

Q. In terms of the staffing of the centre, were you

Q. In terms of the staffing of the centre, were you dedicated -- was your role entirely taken up by the centre?

A. By no means. I would say that the haemophilics -- my haemophilic commitment was about 10 to 15 per cent of my time. The rest of the time I'd be dealing with the clinical laboratory, so I was actually the consultant for the laboratory services, which included the blood bank, the anaemia services, the leukaemia laboratory diagnoses, all those aspects as well as the haemophilics. So the haemophilics were a very important part of my job and that's why I was pleased to move to Liverpool, but they were -- but I was by no means the -- they were by no means my only commitment.

The -- it would be fair to say that -- sorry, I've slightly lost my thread but it would be fair to say that my commitment was -- because of my interest in coagulation as a whole, my commitment was spread a little bit beyond the haemophilics and, indeed,

So the age differentiation was a little bit vague.

Somewhere between 14 and 18, a boy would transit from

Alder Hey to the Liverpool Royal Infirmary. But we held

joint clinics with John Martin, who was the consultant

paediatrician in care of the haemophilics at Alder Hey,

and so there was, I think, a good understanding of the

transition those boys were transiting from, being young

boys to young adults.

9 Q. The joint clinics were in respect of all of the -- all10 ages or --

A. No, the joint -- those were joint clinics for the children. So John would bring along his nurse specialist that he would work with it -- although I think her time was not fully time with the haemophilia -- he'd also bring along a dentist, and we had access to social workers, physiotherapists, occupational therapists, so it was a sort of combined clinic. And, in that sense, it was really quite advanced, it was really good thinking on John's part to actually bring in all the professionals who were dealing with these children who were growing up and it was a joy to work with them.

In the -- as adults, I ran a service which was also in conjunction with the physiotherapists, occupational therapists and social workers and, of

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included the Liverpool School of Tropical Medicine which
was next door, which was also interested in disorders of
haemostasis because of the snake venoms with which they
specialised.

So my time -- I was very interested in haemostasis, haemophilia was a big part of that but there were other aspects, which I would explore too, which was helpful in the sense that it was -- it gave me a broader insight into the general nature of haemostasis problems.

Q. So is it right to understand that there would have been
 no dedicated nurse for the centre or junior member of
 staff?

That is actually what I was slightly stumbling over now. 14 Α. 15 There was no specific building or room with a door that 16 said on it "Haemophilia Centre". The services were 17 provided and I was -- I think I could describe myself as 18 director of the haemophilia services to Liverpool but 19 the site was split. There were -- there were the 20 specialist laboratories, part of the laboratory block in 21 pathology; there were the wards; and there the 22 outpatients, where I would see the haemophilics.

So the function was split over several sites, and that assisted when we moved to the new Royal Liverpool Hospital in 1978/79, which incidentally was a very

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16 (4) Pages 13 - 16

disruptive experience. So consequently my time was -and that of Professor Bellingham -- was spent very much
on coordinating the move of the laboratory and clinical
services from the old and rather decrepit site to the
new, better site, but there were still problems on the
new site as well. So we had a lot to contend with but
the haemophilics were an important priority for me.

8 Q. We see a reference in some of the documents to people
9 with haemophilia being treated on the tropics ward.
10 Which hospital was that in; was that in the old or the
11 new or both?

A. The old -- the old Liverpool Royal Infirmary, and it was called "tropics" because in the first part of the 20th century the school -- the Tropical Medicine School next door would attract people who'd been overseas and caught horrible diseases like malaria and others which had a profound effect on the blood.

So when they were admitted, they were admitted to this really rather wonderful ward which was of a unique design. It was circular, and the 20 beds were spread around the edge and they were pointing towards the pillar in the middle. That was partly to dissipate the risk of transmitting infections from bed to bed, like the old Nightingale model but this was a different model, and they were the preserve of the physicians who

antibodies, Christmas disease patients, eight, none with Factor IX antibodies.

Then if we look at down at the table, we can see that there was no treatment with plasma.

Can we have the whole table up? Thank you.

Cryoprecipitate was approximately 800,000 units. Then NHS factor concentrate, just over 13,000 units. No Abbott Factor. Some Armour Factor, 58,000. Quite a lot of Koate, 207,000. Some Hyland Hemofil, and some Immuno Kryobulin. And then we can see there NHS Factor IX Concentrate at 244,000 units.

Just trying to understand that, then, we can see relatively little NHS factor concentrate being used in 1977. Why was that?

A. Well, firstly, the handwriting is mine. So I can takeclear ownership.

The relative reduced amount of NHS Factor VIII was simply because it wasn't available in the quantities which we would have otherwise required, so we were reliant mostly on the cryoprecipitate, and you can work out from there I've assumed that each pack of cryoprecipitate had about 70 international units -- that's the maths -- had about 80 international units. That's the maths. Later on I think I assumed there were more like 70 units.

specialised in tropical diseases.

As time went on, the instance of tropical diseases needing inpatient care declined, while the development of other services in the haematology expanded, not least the blood bank and then, later, the haemophilia disorders, but particularly the leukaemia disorders. And so tropics ward was effectively the ward -- the clinical haematology ward, which included leukaemias in particular, and some haemophilics.

10 Q. Did you have a relationship with Dr Rob at the Walton11 Community Hospital?

12 A. I knew her quite well, at one stage, but there was never
 13 any real dealings with -- as far as I remember, with the
 14 haemophilic community.

15 Q. I'm going to look now at the annual returns with you,
16 I'm going to look at two of them, 1977 and 1979.
17 The Inquiry has had a presentation on Liverpool and has looked at more than that, but if we start with 1977,
19 that's HCDO0001178.

If we start, please, on page 14, we can see at the top that says "Annual Return for 1977" for Liverpool Royal Infirmary, and you're noted as the director along with Professor Bellingham.

And we can see there that the number of patients treated that year were 56, none with Factor VIII

So as far as the cryoprecipitate dosage is concerned, that is very much approximate depending upon how much Factor VIII was in each pack, and that could vary a lot, between about 20 and 100 units.

So that's an approximation. But the others are clear-cut numerals relating to the amount of international units that those were given.

International unit being the amount of Factor VIII in 1ml of plasma, basically. So that's the sort of activities that they were given. And yes, there was a lot of Immuno. That was the—as far as I remember, that's the Austrian product, and that's what I was using mostly that year. But I was already beginning, as you see, to spread to the others. Basically to spread the load and make sure that we had enough Factor VIII in stock to allow for emergencies.

The smallest amount there, Hemofil, is the product that was manufactured by the company that was most criticised in the World in Action programme. So that's the small quantity compared with the amount of Kryobulin. But I do admit that there was a real mixture of origins of the Factor VIII that was given.

SIR BRIAN LANGSTAFF: I think you may be in error in suggesting that the biggest commercial concentrate usage was Kryobulin, because I think, if you look again at the

20 (5) Pages 17 - 20

1 figures, the Koate is 207,330 units, isn't it? Here we go. So we've got "Summary of Patients 2 Have I got that right? 2 Treated ... 1977 [for] von Willebrand's Disease", and 3 3 A. You are correct. You are correct. you've got three patients there. We can see that they SIR BRIAN LANGSTAFF: So it looks as though Koate was 4 were treated primarily by cryoprecipitate, but a small 4 5 essentially just under half of the commercial 5 two bottles of Immuno Factor VIII concentrate used 6 6 concentrate being used. in 1977. 7 A. That is correct, Sir Brian. And indeed the number of 7 Can we turn to page 9, because we get some 8 8 bottles would confirm that it was -- that was the information about the home treatment programme in 1977. 9 9 dominant factor that I was using in that year. Again, if we look at the top of that page, "Total MS SCOTT: And the policy you've explained of -- the 10 amount of materials supplied during 1977 to 10 rationale, if I can put it that way, behind the policy 11 Haemophilia A Patients on Home Treatment", and we can 11 12 of having this spread of different types of commercial 12 see there that we -- you have 330 bottles product was to ensure you always had a supply; is that 13 approximately -- I think that says 23,100 or 28,100 13 14 14 units you've estimated --SIR BRIAN LANGSTAFF: I think it's 23,000, if you apply the 15 A. That's correct. 15 16 Q. Because there was a concern that if you just had one 16 factor of 80. commercial concentrate, that it may run out and you may MS SCOTT: Yes, thank you. 17 17 18 Just pausing there, so you had a home treatment 18 not be able to get a replacement? 19 A. That was our thinking. 19 programme in 1977 in which people used -- patients used 20 Q. If we then turn to page 15, we can see -- no, sorry, 20 cryoprecipitate? 21 that was the annual return for Christmas disease, but 21 A. That is correct. 22 22 that shows as nil. Could I just go back to your previous one about 23 Sorry, that's carriers. I didn't mean to go to 23 the von Willebrand's patients? 24 this page. I actually wanted to go to page 13, sorry. 24 Q. Yes. 25 Can we go to page 13, which shows the von Willebrand's. A. That treatment was dominated by one individual. Two 25 21 22 1 others received small amounts of treatment for bleeding 1 There is also one patient included from [North] Wales, 2 2 under the routine management of Dr T ..." episodes but one individual, based in North Wales, who 3 had severe von Willebrand's disease, was bleeding from 3 Kom is that? 4 his vocal chords, and he required a lot of treatment, 4 A. Korn, K-O-R-N. 5 and eventually we managed to control it with large 5 Q. So that reflects what you've just told us about the 6 amounts of cryoprecipitate. The small amount of 6 arrangements with those centres. 7 7 clotting factor concentrate he was given seemed to make So the numbers that we see, the number we saw, of 8 8 no difference. So that was why so much was given in patients treated in 1977 by a Liverpool Royal Infirmary, 9 9 of 56, includes, does it, the children at Alder Hey and that unique circumstance in that year. 10 Coming back to what's in front of me now, yes, you 10 the North Wales patients? 11 correctly point out that we were giving some 11 A. Yes. And that one patient was the man with cryoprecipitate to patients on home therapy. 12 von Willebrand's syndrome who was mostly treated in 12 13 Then we can see a small amount of NHS factor concentrate 13 hospital, but he may have received a little bit of given as home therapy. Again, the reason for that was cryoprecipitate at home, but I can't confirm that, at 14 14 because of the limited amount of NHS factor concentrate; 15 this stage. My memory is not too clear on that point. 15 16 16 is that correct? But I actually do remember the patient very well, 17 Correct. 17 because he was a very significant problem. Α. 18 Q. Then we see a range of different commercial concentrates 18 Q. I don't think this form helps us, this document helps us 19 being given as part of the home therapy treatment. Were 19 with home treatment for von Willebrand's but we do get 20 there -- then, sorry, if we turn -- if we look at the 20 some information about home treatment with ... I beg 21 bottom of this, below this table, we can see: 21 your pardon. Yes, sorry, we do get some treatment for 22 22 "Comments: These figures include ALL patients patients on home treatment for haemophilia B or 23 from Merseyside including children who are normally 23 Christmas disease. 24 treated by Dr J Martin either at Alder Hey Children's 24 If we look at page 11, we can see there: 25 Hospital or the Royal Liverpool Children's Hospital. 25 "Total amount of materials supplied during 1977 to

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(6) Pages 21 - 24

The Infected Blood Inquiry

1		Haemophilia B Patients on Home Treatment."	1		policy in 1977 of trying to keep patients on one type of
2		We can see it's all NHS factor concentrates, no	2		commercial concentrate?
3		commercial products used or other products used.	3	A.	Yes, that's correct.
4	A.	That's correct.	4	Q.	Can we then turn to the 1979 return, which we find at
5	Q.	You tell us in your witness statement that during your	5		HCDO0001344.
6		time at Liverpool the number of patients on home therapy	6		We can see at the top, "Annual Return for 1979",
7		increased from 15 to 27. Was there a policy of trying	7		for patients with haemophilia or Christmas disease.
8		to get more patients on home treatment during this	8		RLH. The move to the new site. And the director on
9		period?	9		this this time is noted to be Professor Bellingham.
10	A.	Yes, I was committed to expanding the already	10		Total number of patients treated during the year
11		established home therapy programme.	11		is 49. Now, the previous year it was 56. Can you help
12	Q.	Can we then look at the last page I want to take you to	12		us with why there's been a reduction over the two-year
13		on this document, at page 1, please, which gives us	13		period of seven patients?
14		a breakdown of the treatment by patient, but for each	14	Α	This return was made by my successor sometime in 1980.
15		patient.	15	• ••	But I had taken care to prepare most of the data before
16		The patients' names, which have been redacted, and	16		I left, so that the my successor was not left with
17		dates of birth are on the left-hand side, and then we	17		need to go through all the paperwork involved in filling
18		can see various bits of information about their	18		out this data. So by the time this was returned,
19		condition.	19		Alistair Bellingham was, in effect, acting as
			20		
20 21		Then we have, on the right, the type of material received during 1977. And we can see that, for many of			the director, at least nominally, but I think that my
		•	21		successor would have taken on much of this work. So
22		the patients, they received a number of different types	22		that's why my name is not there. I wasn't there at the
23		of commercial concentrate during 1977.	23		time of completing this return. But most of those
24		Is it right to understand from looking at this	24		figures were worked out by myself.
25		document and the following pages that there was no	25		As for the reason for the reduction in treated
		25			26
1		patients, that's just chance, I believe. So some years	1		Concentrate, 550,000; Hyland, a small amount, 750; and
2		it would be in the high 40s and other years it would be	2		Immuno, 150,000.
3		in the low 50s. So I don't think there's any great	3		Then at the bottom there is "(Oxford)", 177
4		significance in the change of numbers of patients	4		bottles, approximately 115,000 units for Christmas
5		treated.	5		for haemophilia B Christmas disease.
6	Q.	And we can see there number with Factor VIII antibodies,	6		And then "Other Materials" it says "DDAVP".
7		two. Total number of Christmas disease patients	7		Just pausing there on the DDAVP, that is the first
8		treated, five. And none with Factor IX antibodies.	8		time we see DDAVP entered onto the annual returns. Can
9		Then if we look down the page, we can see that	9		we take it from that that DDAVP would not have been used
10		there's a figure for the "Cryoprecipitate: Whole region"	10		before 1979?
11		of about 18 million units. You didn't fill out this	11	Α.	Um, no, we were using DDAVP. It became available
12		form. Can you help us at all with what that means?	12		I think it was licensed for treating haemophilics in
13	A.	Sorry, could you just repeat that again? The?	13		about 1976 or '77. And I remember presenting
14	Q.	The first entry on the table is "Cryoprecipitate: Whole	14		the ability to treat mildly affected haemophilics and
15	٠,.	region", and then we've got "Cryoprecipitate (RLH	15		people with von Willebrand's disease with this
16		only)". Can you help us at all I understand you	16		desmopressin, or DDAVP, which could be given
17		didn't fill this out, but can you help us at all to	17		by injection and would induce an increase in the level
18		understand what "Whole region" might mean?	18		of Factor VIII, and indeed of von Willebrand's factor,
19	Δ	Also that top line is deleted by whoever prepared it.	19		in the blood of these mildly affected patients or
20	л.	So I can't give a clear explanation of that.	20		patients with von Willebrand's. So I'm sure I was doing
21	Q.	And then we've got	21		that from 1977.
22		I think the fact it's deleted implies that it was	22		I think the haemophilia returns did not request
23	л.	actually an error.	23		data about DDAVP until this particular year. So I may
23 24	Q.	Cryoprecipitate (RLH only), 630,000 units;	23 24		well not have documented for my successor how much DDAVP
2 4 25	₩.	NHS Factor VIII concentrate, 220,000; Armour Factor VIII	25		was used, and so he would be unable to actually complete
		27	20		00
		<u> </u>			²⁸ (7) Pages 25 - 28

(7) Pages 25 - 28

that detail. So that form is a slight victim of
a handover which might have been better, but I was doing
my best to ensure that all was accounted for before
I actually left.

Q. I'm going to ask Sully, please, to put this -- keep this page on the screen and to go back to the 1977 document and have it next to it, so we can see how the prescribing practice has changed between 1977 and 1979.

So Sully, could we please have next to this page 14 of HCDO0001178.

So I hope you can read this, Dr Boulton, but we can see -- we just looked earlier at the cryoprecipitate from 1977, approximately 10,000 bottles or 800,000 units. And we can see that that's reduced somewhat by 1979 down to just over 7,000 bottles or 630.000 units.

We can see that the NHS factor concentrate has gone up from 13,000 units to 220,000 units. Can you tell us the reason for that?

A. I believe that BPL had expanded their capacity to prepare Factor VIII concentrate from English donors of donations of plasma. So as a result of a building programme, they're able to supply the whole country with rather more Factor VIII than they had in earlier years. So I think that's the explanation.

So some of this may have been slightly driven by the preference of the patients or their parents in terms of the convenience of dissolving the powdered material, that was kept in their fridge at home, in water that I advised be not kept in the fridge, of course cold water didn't dissolve things as well as water at room temperature. So there was a lot of those little details. But some of that difference might have been due to patient preference, and it looks as if that's the case, that the one product they did prefer was the Armour Factorate.

Then just looking at the amounts, by my calculations, the 1977 number of units for commercial factor concentrate across those four that we see there comes to 457,320 units and, by 1979, that has increased across the three commercial products, we see there, to 920,750.

So I don't expect you to be able to do the mental mathematics on the spot, Dr Boulton, but we can see, looking at it, that there's -- sorry, I think I've got that figure wrong, I beg your pardon. I think that's the whole -- sorry, that's the whole of --

- 22 A. It's 700 --
- 23 Q. Yes, thank you.
- 24 A. Yes, it's 700,750 that made up those three.
- 25 Q. It is, and the figures I gave you, I beg your pardon,

Q. Then we can see that there's a rather different pattern
 of -- well, perhaps not very different, but, rather than
 having four commercial concentrates in 1977, there are
 three commercial concentrates, although one is - Hemofil is a small amount, and it's primarily Factorate

at that stage, with some Kryobulin?

7 A. Yeah.

Q. Again, was there a different policy by 1979 in terms of spreading the concentrate across different manufacturers or was that just a matter of chance?

11 A. I think we were becoming more aware of the need to be12 a little less liberal in the resourcing.

Each commercial firm was charging roughly the same amount. I think it was 10p per unit of Factor VIII. So it wasn't so much a price difference, although there were occasional tussles that would try to make one more attractive than the other. But the other thing that was of significance, and I cannot remember the details, but the haemophilics themselves, or their mothers who were treating the children at home, really liked the stuff that dissolved most quickly. And some of these preparations, particularly those in 1977, did not dissolve all that well. And so the same manufacturer would produce improved batches that dissolved more easily.

were not just for commercial concentrate, they were for concentrate altogether. So the 457,320 was for all the concentrate, including the NHS factor, and the 92 -- now I can't read -- 920,750 was for all the concentrate, including the NHS factor concentrate.

So the question I have for you is: is it right to understand that between 1977 and 1979 there was quite

understand that between 1977 and 1979 there was quite a considerable increase in the amount of factor concentrate that was being prescribed by the Centre?

10 A. That is correct, and it would be related to the11 expanding home treatment programme.

12 Q. I'm going to ask you now some questions about the
 13 policies and the rationale for those policies, and how
 14 you made treatment decisions.

First of all, I'm going to start on the home treatment program. What criteria did you use to decide which patients should go on home treatment and which patients should not get home treatment?

A. Well, I personally trained the patients or their parents usually their mothers. So that would involve physical face-to-face meetings, discussing, first of all, the pros and cons of home therapy, and discussing the practicalities, like did they have a refrigerator, and what were the conditions like. I don't think I actually

25 visited their homes, but I -- and that was an option

(8) Pages 29 - 32

that could be done, if necessary. But it involved a lot of close conversations with the people affected and, in a sense, just to get a feel of how suitable they were, how well they could cope.

Needling veins is always a challenge, and you can imagine that for a mother faced with a four year old, five year old little boy, learning to put the needle in the vein is a very stressful experience. They were very well motivated and they, on the whole, learnt it very well, but there needed to be care in the process of training, advising, and I had to be reasonably satisfied that they were able to cope.

I do remember one occasion with one young man, I think in his early teens, who said he couldn't dissolve the Factor VIII in the vial and I found out that that was actually because he was warming the water and basically cooking the Factor VIII as he put it in.

So that's the sort of thing that would be dealt with in the course of training these people. So that was quite a lot of time spent just doing that.

But, on the whole, it was worth it, in terms of the relief of access -- of pain and difficulties. Although more Factor VIII was used, in the course of the home therapy programme, what was used is probably used more effectively in cutting short the time that the

who are up to 5 per cent; and the milds, more than 5 per cent. As far as I remember, but I can't be totally accurate on this, none of the mildly affected haemophilics actually needed home therapy, in one sense, but it is possible that a few of the moderately affected might have done but I cannot remember. It was principally directed at those with severe haemophilia.

Q. Can we just look at a document, then, that you wrote to Dr Martin about home treatment.

So that's WITN0173002. It's a letter that you wrote to Dr Martin and, when it comes up, we'll see that it's dated 29 October 1976. Can we go to page 4, please, of that document. We can see at the second paragraph down:

"Because of recent queries from the Central and Southern District Administration concerning the expense of buying commercial clotting factor concentrate, I feel that wherever possible we must initiate home therapy programmes on the basis of Cryoprecipitate. Mrs [X] has a deep freeze, but is not sure of its temperature range. However, if this turns out to be satisfactory (and of course the BTS will have to be satisfied with this) I think we should encourage her to continue on the basis of Cryoprecipitate at home, although we can get powdered concentrate for travel.

people were actually bleeding, if you're bleeding into

a knee joint very painful. If it took an hour or two to

come to the hospital, prepare the cryoprecipitate and -
r Factor VIII and administer, there was still a few

hours of quite intense pain.

At home, the patient would say, "I've got something in my knee I know it's going to bleed", and they would be able to treat it much more effectively, and so, consequently, although more was used, it was also used more efficaciously.

So the training programme was important in order to do that. So, consequently, I did develop a fairly close relationship on those terms with the patients and their parents.

15 Q. So were all the people on home treatment severe haemophiliacs?

17 A. Sorry, I missed a little bit of that.

18 Q. Were all the people on home treatment people with severe19 haemophilia?

20 A. Yes, yes.

Q. What about people with moderate haemophilia, would theybe put on home treatment?

A. I don't think I offered home therapy for those with
 moderate -- we're having a distinction here, aren't we?

25 There's the severe, less than 1 per cent; the moderates,

1 "I have not made a further appointment, but have 2 asked Mrs [X] to bring" --

3 SIR BRIAN LANGSTAFF: Just pause there. We've lost the bit
 4 on the screen because of the highlighting.

5 MS SCOTT: I beg your pardon, sorry.

SIR BRIAN LANGSTAFF: Sully, can we move the -Thank you.

MS SCOTT: Thank you, sir.

"I have not made a further appointment, but have asked Mrs [X] to bring [presumably her son] to Tropics on the next bleeding occasion so I can be satisfied that a) she can needle properly, and b) she is confident about re-constitution of Cryoprecipitate."

So we can see from this the process of you consulting with Dr Martin in relation to a child patient; is that right?

A. That is correct. Can I just offer my profound apologies for the somewhat *maladroit* wording of thefirst paragraph? Those are words which I would not use these days about people having "slight histrionics". So I regret that particular use, it was not appropriate.

This was a lady who was clearly concerned for her son who was then, as I say, a remarkably lively little chap so, clearly, I warmed to him as a person, as a little boy, and she was exhibiting the very

36 (9) Pages 33 - 36

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straightforward and understandable anxieties about the future of her son.

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So, on behalf of us as professionals, I would say I regret that wording. Of course, it's quite extraordinary how one's past catches up with one and something you think is confidential, will never be revealed to the public, that's a lesson that I think is very profound for the whole of this Inquiry. The amount of confidential material that was inappropriately confidential and which hampered communications was quite profound. But I do apologise for that.

As for the rest of the letter, I was -- I only saw this a week or so ago, and I have to say that, apart from that first sentence, as far as this letter was concerned, I was quite gratified to be reminded of this particular episode, which I had otherwise almost completely forgotten and it is rewarding to have even a little bit of feedback from a patient, even though, as I see from the rest of the document, it was the beginnings of a really rather tragic experience for this man.

But, nevertheless, it did confirm that we were training people to give cryoprecipitate at home, although I developed reservations about that later on because of the nature of the material and of the

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number of donors who contributed to that cryoprecipitate pack, which might even just be one, or maybe two or three people. But, as they grew up and their blood volumes got bigger and they needed much bigger doses, one was sometimes forced to use materials that they could inject more easily, because the concentrate was made up in much smaller volumes of water, so that an adult may only need to inject 10 or 20ml of liquid that contained commercial concentrate, compared with the equivalent volume for Factor VIII content of cryoprecipitate.

So children were more tolerant, in a way, of receiving cryoprecipitate but, as they get older, needing more, we had to resort to the more concentrated forms of commercial concentrate.

- 16 Q. Can you recall how many of your patients you had on home17 treatment with cryoprecipitate?
- 18 A. I can't recall with any accuracy -- seeing this 19 reinforced what was on the earlier displays that you 20 showed -- that cryoprecipitate was being used. But 21 I cannot remember how many patients. It was probably 22 not a large number. By which I mean, you know, half 23 a dozen or so, I think. But I have no clear memory of 24 how many people I would be treating with cryoprecipitate 25 at home.

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alternatives that could be given. But, in those days,

- 2 when there was very little NHS Factor VIII around, if
- 3 one had to give Factor VIII it was either commercial or
- 4 cryo, and cryo was obviously, at that time, an option
- 5 I preferred for certain types of people and that
- 6 included this mother and child.
- 7 Q. You set out there that the pressure, if I can put it
 8 that way, on you as a prescriber, in terms of paying for
 9 commercial clotting factor and that --
- A. Yeah, we were given a budget, and it was a fairly tight
 budget, and I was very keen to keep to it. And the
 budget was about £40,000 a year to buy commercial
 Factor VIII, and I think in that particular year I spent
 £50,000 and the treasurer was actually pleased that I
 hadn't spent any more. He was expecting a hugely bigger

But, nevertheless, there were certain financial constraints and that's why, for certain patients, I felt that cryoprecipitate was a good option.

sum but we were trying to keep within reasonable bounds.

- Q. So you were reserving the more expensive commercial
 concentrate for this patient for when cryoprecipitate
 really couldn't be used, for travel, and so on?
- A. I think that's right. I mean, children would respond you didn't need to give much cryoprecipitate in terms of
 volume to a child, so that child was only exposed to the

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- 1 **Q.** For those patients that you considered to be appropriate 2 to -- and would be able to manage cryoprecipitate, did 3 it work reasonably well as a method of home treatment?
- 4 A. Well, I think it's the patients and their parents 5 themselves who are more qualified to answer that
 - question, mainly because of my lack of memory. But the
- 7 fact that it was documented in the returns of 1977 that
- 8 we were doing it, as well as this particular child
- 9 receiving it, confirms that some people were able to use 10 it and, presumably, with some satisfaction, although
- 11 I think it wouldn't be surprising if sometimes the -- we
- 12 had to resort, even for those children, for
- concentrates. And I think that is what happened to this particular boy.
- 15 **Q.** Now, you've just told us that one of the factors that
- was important when deciding whether a patient should get cryoprecipitate or factor concentrates was the age of
- 1/ cryoprecipitate or factor concentrates was the age of the patient. Were there any other factors that you took
- into account when making that decision?
- A. Well, apart from the social circumstances that the child
 or their family or the patient were actually living in,
- 22 which was quite an important factor in advising how to

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- care, I think probably the cryoprecipitate was more
- 24 reserved for the smaller people, which would be
- 25 basically children.

(10) Pages 37 - 40

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1 Q. What about when you were making that decision for 2 a treatment -- for a patient who was coming into 3 hospital for treatment, say somebody that's not on home 4 treatment? What factors would you take into account 5 when deciding whether or not to give them 6 cryoprecipitate or factor concentrate? 7

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be the commercial.

A. I think cryoprecipitate was preferred for most of those who attended the hospital. Either for a day treatment or for -- admitted for several days. Those circumstances, although I've described it was time consuming and people would be in some pain, we -- if we heard in advance that a patient was coming, we would have time to start forming and preparing the cryoprecipitate in advance.

So, consequently, we would be able to prepare the cryoprecipitate ready for them to use -- to be given, and also we, ourselves, were reconstituting the cryoprecipitate under controlled circumstances; we, ourselves, would be putting the needle, although sometimes the patient still preferred to needle themselves, once they'd got expert at doing it.

But it was done under more controlled circumstances in a health setting, which lowered the threshold, if you like, for using cryoprecipitate.

The other thing about cryoprecipitate that is

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with concentrate, what criteria did you use or how did

you decide whether or not that patient should get commercial concentrate or NHS factor concentrate? A. Well -- and I think this mostly applies to the latter year, so -- because that's when we had a more substantial amount of NHS Factor VIII. One important thing is: why were they admitted? If it was for surgery and we were, you know, giving -- there were patients who required surgical episodes, either urgent or planned. The occasional orthopaedic surgeon would be required to do something for patients for a haemophilic joint. Under those circumstances, we required large amounts of Factor VIII and the most readily available sources would

For other episodes, for example dental extractions that could be done at home, these -- some dental extractions that could be done in an outpatient department of the hospital or the dentistry, we would possibly give either NHS Factor VIII or cryoprecipitate, accompanied by antibiotics and also antifibrinolytic agents to stop the clot dissolving. So, in those circumstances, we might be able to avoid the use of commercial Factor VIII but, quite honestly, I cannot recall any details.

These are something of a supposition from what

important is that it was accompanied by a significant frequency of adverse reactions, mostly fever and headache. And, somehow, the children seemed to be more resilient, I think, for this, whereas the older children and adults were more prone to having these adverse

And it was much easier to deal with those adverse events when they were actually in the direct care of the nurses and doctors administering the Factor VIII. So, in many ways, cryoprecipitate was reserved for hospital care because we could keep a closer eye on the circumstances of the actual infusion, whereas at home we would be less able to keep a close eye, that would have required a standard of training, a standard of trust, a confidence among the parents that they were able to infuse the cryoprecipitate, and a confidence among the parents that they were able to infuse the more concentrated Factor VIII in dissolving it and preparing it for infusion.

So it's quite a long and complicated process. It's not just an easy thing to say "home therapy"; it involves an awful lot. And, actually, Peter Jones's book on Living with Haemophilia was immensely helpful in that particular regard.

25 **Q.** When you are faced with a patient who you want to treat

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1 I can recollect about what our general policies for 2 treatment were at that time and I don't think we can 3 place too much reliability on what I've just said about 4 whether we would choose to use NHS factor concentrate or 5 commercial Factor VIII. But clearly there was more 6 commercial Factor VIII around and so, consequently, they 7 were used for patients as a sort of second resource, 8 with the NHS Factor VIII being the first resource of 9 choice but I cannot make an accurate comment on those 10 policies going back 40-odd years. Did you introduce a prophylactic programme of treatment 11 Q.

12 at Liverpool?

13 No, I didn't. I know that there were advocates of home therapy, but I felt that -- sorry, of prophylaxis and 14 home therapy prophylaxis, but I felt that the home 15 16 therapy programme was adequate in aborting the early 17 stages of a bleed that the patients knew was going to be 18 painful. And that was not a form of prophylaxis, but it 19 was a form of treatment, a preventative treatment 20 stopping an established bleed getting bigger. But I did 21 not introduce a prophylactic programme in patients who 22 were not experiencing a bleed who nevertheless inject 23 themselves with enough Factor VIII to tide them over the 24 next few days so that if they did have some sort of 25 accident, the blood -- their blood would clot normally

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44 (11) Pages 41 - 44

1 within them. I did not do that as a prophylactic A. I think so. This data in my witness statement is based 2 programme. 2 entirely on the returns, which we've already shown. So 3 Q. So just drawing this together before we break, can we 3 I really cannot add any more details to this 4 4 description. So I think I have to leave it at that. look at a paragraph in your witness statement, 5 WITN3456002, page 28 of that witness statement, to 5 But yes, for mild haemophilia, and indeed understand what the treatment policies were during your 6 von Willebrand's disease, when DDAVP became available, 6 7 time in Liverpool for people with mild haemophilia. 7 that was the matter of choice. As again, particularly 8 8 At the bottom of that page, you're asked: if they needed a dental extraction, in which case we 9 9 "To what extent, and why, were people with mild or would also give, as I say, antibiotics and 10 10 moderate bleeding disorders treated with factor antifibrinolytics. Saliva has enzymes that dissolve concentrates?" clots, so it was important to try to inhibit that. So 11 11 12 And then you say at paragraph 72: 12 that was part of our treatment programme, including 13 "In 1977, of ten patients: one had only DDAVP; 8 13 DDAVP. 14 had cryo; one had 'Koate'." 14 I think that's all I can really say. 15 And if we go over the page, please: 15 Q. And again, drawing together what you've told us about 16 "In 1978, of five patients, all had just 16 those with severe haemophilia, is it right to say that 17 it's not really necessarily possible to identify a first 17 cryoprecipitate. "74. In 1979, of seven patients: three had just 18 line of preferred treatment for all of those severe with 18 19 cryo; 2 had cryo [plus] DDAVP; one had cryo plus 19 haemophilia, it would depend on their age and their 20 'factorate'; one had just 'factorate'. I cannot recall 20 circumstances as to whether they should have 21 the clinical circumstances." 21 cryoprecipitate or factor concentrates, and if they're 22 22 So from that, do we understand that, certainly to have factor concentrates it might depend on their own 23 from 1977, the primary -- the preferred course of 23 preference, or availability, as to whether they have 24 treatment for somebody with mild haemophilia was 24 NHS factor concentrates, commercial factor concentrates, 25 cryoprecipitate, and cryoprecipitate and DDAVP? 25 and if commercial, which commercial? 45 46 A. To be honest, I don't think that the patients were 1 But patients with mild haemophilia, as far as 1 2 offered much of a choice of concentrate. In other 2 their activities were concerned, if they started 3 words, I don't think they had an opportunity to say, 3 bleeding, they could bleed very heavily and they needed 4 "Could I have the NHS one, please?" Maybe that is 4 quite a lot of Factor VIII. So perhaps for them, the 5 regrettable, but for much of the time there wasn't much 5 first choice should have been NHS Factor VIII, but 6 NHS around until the last year. So it was a little bit 6 I cannot remember the details of my policy at that stage 7 7 of sort of Hobson's choice. But nevertheless, on in 1979 in the Liverpool Haemophilia Centre. 8 8 reflection, it would have been good practice to have So I can only give general comments and not 9 reserved the NHS Factor VIII for some of the most needy 9 perhaps what I actually did. 10 cases, for whom -- who perhaps didn't require treatment 10 MS SCOTT: Sir, I note the time. Would now be an appropriate time to take a break? 11 quite so often. 11 12 That's a little bit of a contradiction, I realise, 12 SIR BRIAN LANGSTAFF: Yes, it would. We'll take a break 13 but there were some patients who were severely affected 13 until 11.50. in terms of their Factor VIII content in their blood, We're just starting a break, Dr Boulton. Let me 14 14 the Factor VIII activity in their blood, but who didn't 15 tell you what I say to all witnesses at this stage. 15

the Factor VIII activity in their blood, but who didn't present very often, and if they needed therapy, they needed it properly.

There's no -- you couldn't go halves on this, and that's also true for people with mild haemophilia. If they needed a large amount of Factor VIII, because DDAVP would only give a boost and it wouldn't last -- and you couldn't give it the next day. You couldn't give

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was the most effective, it was a sort of exhaustion effect of the stores of Factor VIII in the body.

repeated courses of DDAVP, it was the first dose that

25 (11.49 am)

(11.21 am)

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(12) Pages 45 - 48

It's this: you're giving evidence, you must not discuss

anything you've said in evidence with anyone, your wife,

anyone else; you must not discuss anything which you

think you may yet be asked to give evidence about but

you can talk about anything else you like. I'll see you

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(A short break)

back on screen at 11.50.

A. Thank you very much, I take all those points.

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SIR BRIAN LANGSTAFF: Yes, Ms Scott? MS SCOTT: Dr Boulton, I'm going to move on now to ask you some questions about your knowledge of risk of hepatitis.

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Is it right to understand that you have known since you started practice that there was a risk of hepatitis B being transmitted by blood and blood products?

From the start of my practice, I'm not sure when to define that, but certainly as students we were taught about serum homologous hepatitis, the fact there are two sorts of hepatitis, which became known as A and B, and the B was the homologous serum hepatitis that could be transmitted by, for example, injections using shared needles, as in vaccinations, for example.

As my training proceeded, we got more specifically aware, and while I was senior registrar at the London Hospital, I spent five months at the Brentwood Transfusion Centre, which is where I first learnt specifically about the tests for the hepatitis B surface antigen, which was still known then as Australia antigen, had been known about 10 years. But the testing was introduced for blood donors in the early 1970s, and I was actually taught by the scientists who performed those assays how to do them back in about 1972.

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the hepatitis B virus. But it has a propensity in most people to over-produce that and it makes it very obvious. So it's easy to detect a person -- most people who are at the stage of carrying hepatitis B virus either because they've been acutely infected or because they're one of the minority who become a chronic carrier. And the chronic carrier state is quite important to us in transfusion, because those are people who are entirely healthy, well, asymptomatic, but do transmit the infection.

So we were aware that hepatitis B was an extraordinary virus, easy to detect, but not always foolproof. There were some people who, infected, did not exhibit this particular overproduction phenomenon, and also sometimes the carriers would go through phases with very low production of surface antigen, so it would still be quite possible for someone to test negative with those tests but still actually be infectious. And we knew that.

- Q. You tell us in your statement that you understood from a very early on in your career the importance of pool size in determining the infectivity or potential infectivity of a blood product; is that right?
- 24 A. Absolutely, yes. There was some excellent early work 25 done in the war, and actually I've also just seen

Q. Is it also right to understand that from the time that 2 you were at the Royal London, that you understood that 3 screening process did not screen out all cases of 4 hepatitis B?

5 A. Um, I obviously learnt from the experience I recounted 6 earlier that there was more than one form of serum 7 hepatitis. So that, in a sense, one was not surprised 8 to hear that others were aware of this particular 9 situation. Dr Craske in Manchester in particular was 10 very helpful in improving my understanding of that 11 situation.

> So yes, from the early 1970s, we were aware that not only was there other forms of infectious hepatitis, like hepatitis A, but other forms of hepatitis that could be transmitted by "serum", which included B but then other forms, which initially were called non-A, non-B.

- 18 Q. And that the screening processes for hepatitis B didn't 19 pick up all of the hepatitis B infections, some of them 20
- 21 Yes, that's also true. Yes. That's also true. 22 Hepatitis B is a strange virus in that it has of the 23 habit in most people it infects of going through a phase 24 of vast overproduction of this protein called the 25 surface antigen, which is the protein on the surface of

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the director of the Liverpool Centre, which also

a paper that came out in 1949 by Dr Lehane, who became

3 indicated the impacts of pooling. In those days they 4 called large pools of the order of 300 donations in 5 a pool, which is very much smaller than the pools that 6 we became more familiar with in the preparation of 7 Factor VIII concentrates. 8 Q. So is it fair to say that you have always known that 9 there is a risk of getting a transfusion-transmitted 10 infection from concentrate and that that risk was significant? 11 12 Yes, we -- that was well recognised by not only myself 13

but all my colleagues. But -- and you may be coming on to this -- the consensus of opinion in the 1970s among haemophilia doctors, and indeed among many other physicians, was that the non-A, non-B form of hepatitis was often mild, even asymptomatic, and people might get an infection from it, but only be slightly ill, if ill at all, and in time would completely recover.

It was that complete recovery that in the end came to -- back to bite us, because we obviously learnt in time that most people with non-A, non-B hepatitis -that became labelled as hepatitis C still -- were still affected for the rest of their lives, and their livers gradually deteriorated.

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(13) Pages 49 - 52

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- 1 Q. Just for the transcript, you mentioned some work that 2 came out in the war relating to pool size. I think you 3 might have been referring to the work of Dr Vaughan 4 in 1946, and for the transcript, that is RLIT0000052. 5 I'm afraid don't have the transcript reference for the 6 Lehane article that you --7
 - A. No, that was very recent. I can send that.

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Q. As I understand your evidence, you were aware, were you, of the publication of Professor Preston's study in The Lancet in 1978 in which he had carried out biopsies 10 on asymptomatic people with haemophilia, and discovered 11 12 a wide range of quite serious liver disease.

You're nodding. The transcript --

A. Yes, I will -- I mean, that was a remarkable piece of work. That was received in some quarters, including myself, with some incredulity at first. Partly because I think there was a sort of wishful thinking, partly because there were some criticisms about -- well, many of his patients, and there were eight biopsied, were middle-aged men, and there are lots of causes for cirrhosis in middle-aged men, particularly alcohol. So we were -- there was a certain amount of scepticism which, on reflection, was completely unjustified. Of course that is an incredibly bold piece of work.

There is also -- I know these things shouldn't

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biopsies indicated.

It's a classical case of looking at the patient, seeing how they are, and then noting what the laboratory investigations say without necessarily linking the two. So a bit of self-denial among the haemophilia doctors community. And I include myself in that. And we were wrong. There's little doubt of that.

- Q. When you say you should have taken more notice of that paper, are you referring there to amending your prescribing practice to turn away from factor concentrates back towards cryoprecipitate?
 - There was a lot of talk, not so much then, but I think in the early '80s and particularly with the onset of -of HIV/AIDS, that these infections -- these diseases that were caused by infections in the Factors that were being transfused to these people should have made us think more than twice about expanding the use of those concentrates. But the power of persuasion of those who witnessed -- and that's not just the families but the doctors -- who witnessed the instantaneous relief of the suffering that could be -- that could follow, that did follow the treatment of the haemophilic bleeding episode with these concentrates, it was -- this was miraculous. I mean, haemophilics before the 1960s had to lead

happen to the clear-cut academic mind, but nevertheless there was some reason to note the irony of the need to insert large needles through the skin into people's livers in order to get a bit of tissue. And if you do that to anybody, they will bleed. And if you've got a haemophilic there, then of course they will bleed even more. But Eric took the precaution of transfusing them with Factor VIII -- and I don't know where it came from. but I wouldn't be surprised if some of it was commercial -- to raise the activity of Factor VIII in those patients' plasma to normality, one hundred per cent. And that's a lot of Factor VIII, you had to give three to 4,000 units, and it only lasts for about 12 hours, it starts deteriorating immediately.

So he was giving the very materials that were potentially causing the problem to people with -- by doing the liver biopsy.

And so there was a sort of atmosphere of incredulity about the whole thing. But Eric is a very fine scientist, as is the tradition from Sheffield anyway, and we should have taken more notice of that. We still rather hoped that even if there were signs of cirrhosis, if the people were asymptomatic and leading normal lives, they were -- the actual clinical consequences would not be quite so severe as the

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their life expectancy was short. And I think others to the Inquiry have given witness to that. And certainly those haemophilics who I saw as a student at St Thomas' were brave young men already incredibly disabled.

So the prospect of being able to reduce or even prevent that degree of crippling by a relatively simple procedure of intravenous injection, that people could learn, sometimes even the patient themselves could learn, offered a bright future for these young men. And the persuasive power of that image -- it wasn't just an image, it was direct experience of the -- not just of the patients but of those treating the haemophilics -was very, if I can put it that way, seductive. So we felt, as a community, that it would be wrong to radically alter the approach.

There were stages when people thought about reducing it a bit and reducing the commercial doses a bit and improving the cryoprecipitate a bit, but actually, these were quite difficult to enact on a large

21 Q. Would you agree, as a matter of principle, that patients 22 being treated with factor concentrates should have been 23 told that a risk of that treatment was contracting 24 non-A, non-B hepatitis when you were practising in

25 Liverpool?

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1 A. Yes, that is a fundamental principle. And, to my 2 recollection, we did as doctors, try to -- well, we 3 did -- we did not deny and we actually did assert at 4 opportunities that there was a risk of infection in the 5 materials. But in the late 1970s, even after Eric's 6 paper, which is why I say we should have learnt more, 7 there was still a feeling that that risk was acceptable 8 because the infection symptoms were short lived and, as 9 far as we could see, the long-term effects were minimal, 10 so consequently the short-term disadvantage of a short 11 period of relatively mild jaundice -- although some 12 actually became quite ill -- that short-term effect was outweighed by the long-term benefits of not being 13 14 disabled as their predecessors had been. 15

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So I think we did tell patients and their families but we almost certainly underplayed it. I can certainly remember speaking to the haemophilics in Liverpool in the newly formed branch of the Haemophilia Society about the prospects of treatment and the patients were excited about the possibility of leading a life like diabetics, who were injecting themselves every day with insulin, and I sort of acknowledged the validity of that aspiration, but — and I think others may need to be asked about this — but my recollection is that I did say that little bit of a "but": there is a risk

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- A. Well, as I said earlier, it's because the visible
 benefits and the relief of suffering that these
 concentrates were able to produce seemed so much greater
 than the apparently minor adverse reaction of suffering
 from a short-term burst of hepatitis. So we got the
 balance wrong. So basically, as I said, the good news
 suppressed the understanding of the bad news.
- 8 Q. Were your patients subject to liver function tests at 9 appointments?
- A. No, I don't think they were, not as a routine. If they
 showed signs of jaundice, then they would have been
 conducted. But not as a routine.
- Q. If you suspected that a patient had been infected with
 non-A, non-B, would it have been your practice to tell
 them that?
- 16 A. Or indeed with hepatitis B, yes.
- Q. Well, yes, so you would have -- if you'd got abnormal
 liver function test results back and suspected
 non-A, non-B, you would have told the patient that under
 your practice?
- A. Well, I think it worked like we had regular follow-up
 clinics, so roughly every three/six months, or so, for
 an individual haemophilic. So they would come, we would
 ask "How are you getting on? How are you managing your
 home therapy?" et cetera, and they would answer. If in

associated with every injection and that could include infection.

But I, almost certainly -- in fact, I'm sure I did -- underplay that particular risk, and so the good news suppressed the bad news in practically everybody's mind.

- 7 Q. Just unpacking some of what you've said there, is it
 8 right to understand that the primary way of patients
 9 being informed of risk from treatment came through
 10 contact with the Haemophilia Society, rather than being
 11 told on a one-to-one basis when they were getting their
 12 treatment from you as their clinician?
- I think it was both. It so happened that the 13 Α. 14 Haemophilia Society branch in Liverpool, the setting of 15 that was encouraged by myself, but not every haemophilic 16 attended meetings of the societies so, consequently, it 17 would have been quite easy for them to have missed information. So it was incumbent upon us to actually 18 19 inform every patient that there was a risk. But how 20 well that was done. I have doubts. I think it was --21 probably the message was transmitted by me rather than 22 inadequately in retrospect, looking at what we now know. 23

Q. You have said that you almost certainly underplayed it
 and you've used the word "inadequate"; why was that?
 Why was that approach taken?

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1 that conversation there was apparently "I felt a bit 2 ill, I felt a bit funny the other day or last week", at 3 that point we might do -- include tests of liver 4 function for those patients and, if they were abnormal, 5 we would (a) test further specifically for hepatitis B. 6 because that was -- that test was available, obviously 7 no test available for hepatitis C. It wasn't even 8 called that then.

So the combination of disordered liver function and hepatitis B was certainly [audio disruption] worth passing on. And I imagine that we did so. But I have no recollection of precise conversations of that nature in the clinics. But that's what the follow-up clinics were for, to check not only how they were coping with the haemophilia, but how they were -- what their general state of health was.

So there were ways in which we could be informed but I don't think we regularly -- I don't think we conducted liver function tests on patients at every clinic they came to.

Q. Would you accept, as a matter of principle, that if you had made a diagnosis of non-A, non-B, to the extent that it could be made, a diagnosis could be made, given the limitations, would you accept, as a matter of principle, that the patient should have been told?

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(15) Pages 57 - 60

A. Yes.

Q.

- Q. Do you have any recollection of giving advice to
 patients about lifestyle and infecting others, if you
 had made a diagnosis of non-A, non-B?
- 5 A. Which would include reference to their sex lives, for6 example?
 - Q. Precisely.
- A. I think probably not on a regularly basis. I mean, the attitudes to those personal lifestyle matters were very much more constrained in those days, although obviously people working in the -- the staff working in sexually transmitted disease clinics would have a very different take. But I think -- and particularly with mothers and young children -- we would not really be referring very much to those lifestyle aspects.

And certainly in Liverpool, the attitude towards those lifestyle factors, and including injecting drug use -- and, by the way, it's much better to use the term "injecting drug use" than "intravenous", because some drug users don't intravenously, they actually do it by cutaneous injection. But we rarely, if ever, touched in any detail on that aspect of the lifestyles of the haemophilics and their families, back in the 1970s. In your statement you have suggested that some

information was given about the risk of needle-stick 61

and how much it was due just to the undesirability of an unfortunate accident like that, in general -- you don't want to hurt yourself unnecessarily -- I cannot really accurately recount. So it may well be that the mums didn't really understand -- excuse me using that phrase -- that the parents giving the injection didn't really understand the risk was in the materials they were giving.

They were much more concerned about the benefits from the materials they were giving and the risks was, sort of, put in the background, and probably my training schemes didn't emphasise that aspect to them as much as probably it should have done. So that's the way it went. As time went on, we learnt much more about how to deal with these things. But that was a difficult phase, at that particular time in the '70s, when home therapy was expanding, because the benefits were so obvious, and the disadvantages were much more obscure.

- Q. Were referrals made to hepatologists for those that had
 a diagnosis of hepatitis B and a diagnosis of
 non-A, non-B?
- A. Um, when the -- patients who developed jaundice, whether
 it was identified as hepatitis B related or not, would
 have been seen by a physician, referred to in the
- 25 hospitals, both in the children's hospital and in the

injury, for example, for a patient that had hepatic illness or hepatic virus, but you say that you had no evidence to suggest that the parents, when you were giving this information, understood the risks that -- understood what you were getting at -- I paraphrase, but can you tell us a little bit more about that?

A. I think so. I think I can. I'm not sure if the risk of infection was specifically identified. So, in other words, when training a mother how to inject her son, we would have said, you know: take care about these needles, of course they are sharp, that's why you have to be careful about your technique of injecting your child. But I am not sure if the specific risk of hepatitis transmission from the contents that they were injecting, how much that was emphasised.

But, clearly, the risk was that the concentrate was reconstituted in water at home, taken up into the syringe through the needle, so that needle was obviously then -- it was -- it contained the therapeutic materials. It was then injected into the child and if, in the meantime, a mishap occurred, and the mum scratched herself with that needle while giving the injection, that was an undesirable event.

Whether I stressed that the undesirability was as much to do with the contents of the vial being at risk

1 adult hospital.

But actually it was really quite rare. There were a few, as you will see from the tables, about up to six different people, although sometimes there was some double counting, who in my time did develop clinical jaundice. They would not only have had their liver function tests determined but they would have been referred to a physician, and also their GPs informed. But I honestly cannot remember specific episodes of such referrals.

Q. What role -- you touched on this to an extent, the role that patients had in choosing their treatment at the time you were in Liverpool, and I think you said they didn't get a choice between NHS concentrate and commercial concentrate but, as I understood what you were saying, if they had a preference for a particular type of commercial, that may have -- they may have had a say in whether they wanted a particular type of commercial if they found one easier to use than another? Is that a fair assessment of -- a fair summary of what you have said about their --

A. It may be a slight overinterpretation because all these
 things come from a memory, which is of events of more
 than 40 years ago. But I do remember conversation, not
 least at the meetings of the Haemophilia Society group

64 (16) Pages 61 - 64

which I met, of discussions about the problems and the choices that they had of giving Factor VIII concentrates. I think all of them would have preferred the NHS, had that been available. But, even in 1979, even though there was considerable increase in the productivity from the BPL laboratories, it was still in short supplier.

So I think, in many cases, they just had to accept what was made available to them. So there wasn't that much choice about it, although there could well have been preferences.

- Q. Would you agree, as a matter of general principle, that treatment decisions for patients involved weighing up the risks and benefits of one product against another?
- A. Among commercials, I don't think there was much differentiation. But I think people, on principle, would have probably preferred the NHS, had that been available in the quantities that were required.

So I think the dividing line in choices would have been between NHS concentrates and any of the commercials, the latter being given roughly the same degree of acceptance compared with the rather greater desirability of the NHS concentrates, for reasons which they understood on terms of pool sizes and where the materials came from. In other words, often

circumstances. It may well be that my performance, had anybody been around to witness it and document it accurately at that time, was not up to the ideals which I have perhaps currently said. So I do have to point out that the ideology which we've all been able to develop since may not have been fulfilled quite so much in practice -- in my practice -- for the haemophilic communities in the late 1970s.

Q. I've just got one more topic to ask you about before we move on to your time in Edinburgh, and that's record keeping.

What was the system for recording products received and batches used? Were records kept as part of the patient's medical records or were they kept separately?

A. I think there were two systems of recordings.

The main one would be in a patient's notes. Every time a patient received a blood transfusion or transfusion of blood products, the requirement for the doctors writing in a patient's notes, sometimes with the help of the nurses, was to document not just the fact that they'd been transfused but with the specific donation number of the transfusate.

And it is sometimes accompanied by laboratory forms that were sent back to the ward, including those

North America for the commercial stuff, but only British
people -- people donating in Britain for the NHS
concentrate.

Q. And they knew the risk, the difference in the risks
 between the NHS commercial and -- the NHS and the
 commercial because you had told them that or because it
 was generally well known, amongst the haemophilia --

I think it was generally well known among the haemophilia community, but -- because probably out of a sense of, as much as anything else, a national loyalty to what the NHS was able to do. So if the NHS was able to produce something that worked compared with a commercial company that was being paid, then ideologically, the -- everybody, including the patients, would have preferred the NHS.

But it was a sort of in -- ill-defined as that. When it actually came to the hard facts, data, that here was something that could save your life, stop your bleeding, and -- save your life, stop you from bleeding to death, there was a sort of more pragmatic approach about -- what they wanted was something that worked, rather than where it came from.

Now, I have to emphasise that these are recollections and impressions and what I, in a sense, would like to think I would have done under those

precise identification markers. So those should have been inserted in the patient's notes every time.

Obviously with a haemophilic, receiving lots of treatment, they would have been -- they would have accumulated and got a very thick set of notes, but that was the accepted.

So that's what should have happened, and I'm pretty sure it did happen in Liverpool.

The other set of records would, of course, be in the laboratories, where there was patient data associated with the laboratory findings, because quite often -- not always, but quite often -- particularly when covering surgical procedures, the samples were taken for assay, those assay details were recorded and kept on record in the laboratory files. So those would be less complete but there would still be records.

And I would imagine after I left Liverpool, those two sets of records still formed the principal of data access for subsequent searches.

Q. What about home treatment records? Were patients or
 patients' families expected to keep those and return
 them to the centre?

A. They were expected to return the -- well, yeah. Sorry,
 let me just go back on that.

I honestly can't remember exactly what the home

(17) Pages 65 - 68

therapy patients in Liverpool were -- what instructions they received about disposing of the waste materials, the products and needles, et cetera.

I think this would be the days before sinbins, so they were still instructed to take care about the disposal of the needles and that goes back to my previous recollection that I think that the people who were doing home therapy were certainly advised to take care about the disposal of the waste products.

The batch numbers of all the materials they were given should have been recorded in the patient's notes, whether that was the case or not, I cannot honestly answer, but they should have been recorded in the patient's notes. And that would have been the main record, because the ward would have had a refrigerator where these materials were kept. So, although they came from the blood bank and the blood bank would also have kept details of the batch numbers, the ward would have known -- would have been able to identify those that they were giving to the patient.

So, ideally, there should have been a record of the batch numbers on every bottle of Factor VIII concentrate that was given. But I honestly cannot recollect the details of how that system worked.

Q. Can we look at a document, it's HCDO0001093. It's

draw your attention to. You say:

"[The] man was treated with a batch of Kryobulin to cover a vasectomy, but unfortunately the doctors who with do the material failed to observe the departmental rule of the registration of batch numbers, etc. This has been a salutary lesson to me and I have tightened up our recording procedures but I must comment that, with the best will in the world, little can be done about doctors who fail to observe the rules."

So, just pausing there, then. There seem to have been two problems that you've identified in this letter, first of all problems with the recording procedures, which you've just told us about, and having to tighten up the rules and, at the beginning of that letter, the records have an annoying habit of going missing. This letter might give an impression of a somewhat chaotic recording and record-making system at Liverpool at the time you were there. Is that a fair conclusion to draw from this letter?

A. I think it's fair in one sense that it was highly undesirable, but this is not a unique experience, particularly for patients who were regular attendants at the clinics and on the wards. There would frequently -they would go missing in transit. So the wards had their record collections, the outpatient clinic would a document we've already looked at. It's the 1977 returns.

Sully, can we go to page 3 of that document, please. This is a letter from you to Ms Spooner at the Oxford Haemophilia Centre, dated 23 September 1977, and you say this at paragraph 1:

"I recall, rather shamefacedly, that when I saw you in Oxford on the day of Dr Biggs's retirement I promised to send you our Annual Return at our earliest opportunity. All I can say is that the final compilation has not been quite so easy as some of our medical records have the annoying habit of going missing just when they are wanted."

Then the next paragraph you say:

"However this is the best I can offer you at this stage. As you will remember from a telephone call some months ago I feel I am not able to take part in Dr Kirk's jaundice survey and this is a bit regrettable as two of our patients have had some form of hepatitis during 1976/1977."

Then you say:

"I would like to amplify a bit on those two cases."

Then you refer to one case, and it's just the first part of that in relation to records that I want to

require those records to be available to me when I saw the patients, and after I saw the patients and made my extra notes, I would put them on one side for them to be returned to the ward when possible.

With the best will in the world, sometimes it would be some days, or even occasionally weeks, when the records were not locateable with any great ease.

I think that was a day-to-day experience in many hospitals up and down the country in many specialties, so it wasn't unique. It's fair to comment on the chaos that surrounded that particular system, but I am sure this was not a unique experience, one of those that we sort of shrugged our shoulders and got on with.

It was difficult, it made life difficult to make accurate records at the appropriate time and, therefore, would prejudice the quality of those records. But these are busy hospitals, with regular recurring patients and ever-growing notes and finding pages missing in the notes was all much more difficult.

That's the problem with paper records. Similarly with donor records, when computerised systems became available, theoretically they should have been much more accessible through local devices, but those were the days of intensive paperwork, and depended upon the commitments of the -- those who were working and writing

72 (18) Pages 69 - 72

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the notes and keeping them as to how they would be used, and made available to others.

So it was a sort of standard expectation but --

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Scotland Centre.

and it was chaotic, but I think not more chaotic than was often found throughout the health services. Q. I'm going to move on now to ask you some questions about your time in Edinburgh. Just to remind ourselves of the chronology, we're now in 1980 and you spent 10 years in Edinburgh, first of all as a consultant, and then 1982 as the deputy director of the Edinburgh and South East

Now, we've heard oral evidence from both Dr Gillon and Dr Brian McClelland, who have covered some of the issues and events during the time that you were there, so I'm going to just pick up some specific issues with you, rather than run through all of the matters that are set out in your witness statement.

First of all, I'm going to ask you some questions about the centre itself and the role that it had. You describe to the Penrose Inquiry the South East Scottish Transfusion Centre being a transfusion centre that also had an active clinical base. What did you mean by that? A. One of the reasons why I was attracted to the Edinburgh post was that, unlike the standard system in England, where you have a Regional Transfusion Centre that is

73

the donors who were anaemic, so we were able to do blood counts but, in Edinburgh, not only were we able to do blood counts, we could do platelet counts on donors and we could do also clotting factor assays on donor plasma.

Also, this laboratory was available -- serviced the hospitals, and particularly the Royal Infirmary, for patients who had acquired bleeding disorders or thrombotic disorders as a result of an acquired condition, often surgery or some other illness, including liver failure. And so we were able to investigate those patients. So there was a rather greater availability to the hospital clinicians of investigations, laboratory investigations, for patients, conducted in the transfusion centre which in other places would have been conducted in the haematology laboratories.

I was given that responsibility for the clinical advice from that extra laboratory and particularly for the clotting factors associated with patients, because it wasn't just haemophilics who had abnormalities and clotting factors. So, although Christopher's laboratory Factor VIII and clotting investigations, particularly on the haemophilics, there was a sort of competition

separate from the hospital activities, sometimes in the same grounds as the hospital but actually organised as a separate unit, and sometimes quite remote from the working hospitals.

So the Transfusion Centre would be solely concerned with the collection and testing of blood donations with -- there would be reference laboratories that would do the specialist investigations mostly on rare blood group types for suitability of a transfusion to patients. So the patient contact was much less from the English centres, and I think -- well, in fact, I know the same really occurred at Glasgow when the centre was at Law Hospital, which was like 20 miles away from the main Glasgow hospitals. Whereas in Edinburgh, and the other centres in the east of Scotland, the centre was not only within the geographic hospital, but also directly issued blood for patients who were identified and crossmatched in the labs of the Transfusion Centre and not in the labs of the haematology laboratories, which is the case in most other hospitals.

But furthermore, in the Edinburgh Centre, there was a laboratory for haemostasis and blood counts. Blood counts were standard in Transfusion Centres, of course we needed to have some sort of investigation into

74

if he felt that we were intruding on his territory.

But, for me, that was one of the reasons I came up. I was advised by Dr Cash when I came that this facility was available and I found it very attractive. It enabled me, for example, to participate actively in audits around the hospital of blood usage, and particularly useful, and I think this has also been commented by others, for the cardiac surgery. When I arrived, the cardiac surgeons basically wanted 10 pints of fresh blood for every open heart surgery operation they conducted.

By the time I left, partly due to my work but also partly due to increasing awareness among the surgeons and particularly the anaesthetists, the use of blood was much more rational, much more use of red cell concentrates and much less emphasis on the freshness of the blood, which actually caused quite a hurdle in the provision of services, because it does take time, when a transfusion centre has received the blood from a donor, to get it tested for and suitable for transmission, usually two days at least between receipt and availability for issue. And those -- the virtue of the freshness of the blood would disappear within those two days, according to the surgeons.

And there was some justification of that

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(19) Pages 73 - 76

would also have been able to and did the assays of

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between the two, and I wouldn't blame Christopher at all

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particular thinking. But as a result of my close contact with the clinicians, physicians and particularly the surgeons, we were able to develop an audit system. And that was all to the good of the standard of practice within the hospital.

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But that explains a little bit sometimes of the interactions between Christopher and myself that went on.

Christopher was also very busy looking after other patients. Again, for him, only part of his service was to do with haemophilia, although it was a very important -- and he was very committed to that, but we were both busy doctors doing other things, but ultimately, very committed to high-quality standard patient care. And I, having left Liverpool, knew that I was deserting, if you like, the haemophilics there, about which I felt quite bad, not least because I never had to face up to the difficult conversations with those haemophilics in the -- and their families -in the 1980s. And I felt bad about that.

But I was, therefore, an experienced haemophilia doctor in the hospital, but I did take care to intrude minimally on Christopher's practice. It was his job, and my -- I had a different job. And I think I said that to the Penrose. So that we respected each other's

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A. Well, we were an immunohaematological unit, blood 1 2 transfusion is sometimes described as immunohaematology, 3 so I'm not quite sure what you mean about the -- what 4 you were referring to?

- Q. It's a question I've been asked to ask you, so perhaps we -- so perhaps we can -- I can get some more detail --
- Well, we were doing tissue types for patients in relation to the organ transplantation. We were looking at lymphocyte subtypes. That was part of the 10 immunological aspects of the work in the Centre. So we were pretty thoroughly involved in immunohaematological 11 investigations. 12
- 13 We heard evidence yesterday from -- as -- we'll come back to some of those issues, but, just before we do, we 14 heard evidence yesterday from Dr Gabra, who said that in 15 16 Glasgow they were heating plasma over many years, and he 17 thought that the same was happening in Edinburgh.

Do you have any -- can you assist us with whether that was taking place in Edinburgh or, to your knowledge, in Glasgow?

I didn't know about the heating of plasmas in Glasgow. We didn't do any heating of plasmas in Edinburgh. What was going on in Glasgow, which was intriguing, was that they were freeze drying units of cryoprecipitate, in other words they were exposing donations of plasma

interests and commitments, and indeed what we were expected to do, but there were times when we had to have open, friendly, frank conversations about how we actually approached a particular deal. And that came particularly for when it came to assaying haemophilics who were receiving the new heat-treated products to see how effective they were, not just clinically but also by the lab tests.

And so there was a real need for Christopher and I to work together, as well as the need to work together on ensuring he got adequate supplies for his own expanding home therapy program.

Dr Boulton, we'll come on to look at some of those issues you have just told us about in a little bit more detail, perhaps by reference to some documents.

Just picking up, then, on the work done by the centre, did the centre do ALT or AST testing of people with bleeding disorders?

19 A. No, I don't think we did. Just as in Liverpool, 20 the Edinburgh Centre would have referred those samples to the local laboratories in clinical chemistry, I think, for those particular determinations. So 22 23 I don't think we had a lab in the Centre that would do 24 those tests.

25 Q. And what about white cell or immunological testing?

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1 collected -- that were decanted into bottles, and 2 treating it in a freeze dryer in a way analogous to that 3 which was developed at the Protein Fractionation Centre 4 for freeze drying the fractionated concentrates. So 5 Glasgow was keen and had been doing for a long time 6 a freeze drying of plasmas, and they extended it, 7 I believe, in the 1970s, to the freeze drying of 8 cryoprecipitate.

> I think -- and the idea there would be that we could have bottles of cryoprecipitate that, instead of expiring within hours, unless it was deep frozen, these were cryoprecipitate preparations that could be stored for months or years, and then reconstituted in a few minutes by adding water in the same way that the Factor VIII concentrates were being reconstituted.

So those were being prepared from the Glasgow Centre. They may have been heated, I just don't know.

My understanding is that the -- sadly, the freeze drying apparatus in Glasgow, which was of Second World War time vintage, by the 1970s had become -- it had failed the standards of Good Manufacturing Practice required by the Medicines Inspectorate. So, consequently, the process of making and distributing freeze-dried cryoprecipitate for the use of haemophilics

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(20) Pages 77 - 80

within Scotland, or even in Glasgow, I think it never really got off the ground in the way that the Glasgow Centre Directors hoped. But that was certainly a valid aspiration, and it was worth trying to do.

But what happened in Edinburgh, of course, is the Protein Fractionation Centre moved out to Liberton Hospital sometime in the mid-1970s and took with them the equipment, including the freeze dryer. So the Edinburgh Centre was never in the position itself of freeze drying plasma or cryoprecipitate in quite the same way that Glasgow was hoping to do.

Q. I'm going to pick up now on some of the points you mentioned earlier in terms of consultation and discussion with your clinical colleagues about the use of blood and so on, and the audit of the use of blood.

We've heard from other witnesses the use of blood ordering schedules. Is that a practice that was used in Edinburgh?

- 19 A. Yes, we did. We developed the MbSOs, and I -- that was
 20 developed in quite -- in quite some strengths.
 - Q. And you have made reference to having various relationships with clinical colleagues. Was the audit and the training and discussions that you were having limited to those colleagues in the Edinburgh Royal Infirmary or was that work you did throughout the whole

Similarly for the more remote hospitals in Melrose and in Livingston in West Lothian.

So consequently -- and also, I think, in the Kirkcaldy hospitals, because I think I forgot to say, but the others would have said, that the Edinburgh Centre also distributed hospital blood to hospitals in the south of Fife, across the Forth.

So consequently, although we in Edinburgh were crossmatching blood for -- mostly for the -- although the blood we distributed was -- went to several other hospitals, most of it went to the Royal Infirmary but the Royal Infirmary also had satellite hospitals, and our efforts on blood ordering schedules would have been concentrated mostly on the practitioners in the Edinburgh Royal Infirmary.

That, of course, was facilitated considerably when the realignment of hospitals to the new Royal Infirmary occurred, somewhat after my time.

But yes, it -- we were doing the services, we were doing it for surgeons and for some of the physicians as well, but it was -- it came to be more expanded as the services within Edinburgh also got modified with the new hospital buildings.

Q. I'm going to come on to ask you some questions about your role in terms of procuring PFC concentrate for

area covered by the Edinburgh and South East ScotlandCentre?

Well, I understand what you're saying, because the --but just to clarify, which I think you've already got, the blood bank provided by the Edinburgh Blood Transfusion Centre, sited in the main Royal Infirmary, also supplied blood to small peripheral hospitals that have long since closed, the Elsie Inglis, the Bruntsfield Hospital, and others that are scattered around Edinburgh that had an interesting history providing specific services -- Bruntsfield for women in particular, for example. So only about 70 per cent of the blood which we distributed to the Edinburgh hospitals was distributed to the Royal Infirmary.

There was the other major hospital in Edinburgh called the Western General Hospital, which was also staffed by haematologists -- an excellent haematologist, Dr Norman Allan -- who had their own blood bank, so we would supply the blood to them but they did the cross matching. They did not treat, as far as I'm aware, any haemophilics at all. That was specifically for us in the Royal.

But the -- that hospital was a significant user of blood and they would have been drawing up their own blood ordering schedules.

Dr Ludlam in the Edinburgh Haemophilia Centre, and discussions with him about the use and prescribing of that. But now I'm going to ask you some questions about -- and you've already touched on this in your answers earlier -- your role and your input with those people with haemophilia being treated at the Haemophilia Centre in Edinburgh.

We heard evidence from Dr Brian McClelland who told us that it was his impression or his view that those patients were, to use his phrase, jealously guarded by Dr Ludlam, and that you hadn't got -- didn't have a chance to have any direct dealings with them. Is that correct as a matter of fact, that you didn't have face-to-face dealings with the patients being treated in the Edinburgh Haemophilia Centre?

A. Brian was immensely supportive of me. He was a great colleague. And so, consequently, he would have been prepared to, sort of, defend me in those sort of -- any of those sort of situations. I'm not sure I would use the words "jealously guarded". I mean, Christopher did allow me to speak to his patients at one meeting of a Haemophilia Society gathering there. I was well known to the laboratory scientists in his department, and that included in the haemophilia laboratories. They knew me. We also knew some of the -- were working with some of

4 (21) Pages 81 - 84

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the senior registrars who actually rotated through the blood transfusion centre, so it's not as if there was a brick wall between us.

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The departments were next-door neighbours. So it was inevitable that there'd be some informal, quite a lot of informal contact. So yes. There was --Christopher was very keen to make it clear that he was the one who was now running the Haemophilia Centre. I had no difficulty with that. He had every right to expect that, and also to expect that [audio disruption], and say, "Ooh, I think you've got that bit wrong". So, Christopher and I met within two weeks. We were both new, and I knew that he was wanting to expand his home therapy programme. Was fully supportive of that and always was.

As time went on, within two or three years, the expanding programme caused stresses on the supply, and so I was called in to advise Christopher. I think the words in my letters were "warn", which is a bit unfortunate. I think it would have been better to use the words "inform and advise" but, basically, I needed to clear with Christopher the degree of -- how the Transfusion Service and particularly how PFC could best respond to his requirements.

So it did require a regular set of meetings and we

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between Christopher and the transfusion directors from which -- which I didn't attend. And I understood that.

Brian briefed me as much as he could about those meetings, otherwise I couldn't have done my job, but it was a little bit of a barrier from that side, but it wasn't as if the Transfusion Centre's meetings were jealously guarded. But even less so did I think that "jealously guarding" is really the best way of describing Christopher's attitudes.

So he and I needed to work together, we both recognised that, and, yes, it caused, you know, a little bit of blood pressure raising occasionally in the way that these conversations do, but it was a dialogue. It was not a debate.

And so, consequently, we, on the whole, got on amicably, and I would still say that if I were to meet Christopher again today, and I don't quite know when I last met him, we would be on the best of friends terms. So that's the sort of memory that I've got and that's how I think we behaved at the time.

But it was not always easy, I do have to say. Q. So just picking up, then, on the role that you played between -- with the Haemophilia Centre Directors, and -with -- sorry, the Haemophilia Centre. We'll look at some of the correspondence but would it be fair to say

had them and some of them are documented and the correspondence around them are documented in the Inquiry's files.

So we developed a working relationship, which I think worked well for him, and particularly even more importantly, for the haemophilics. Some tragically developed inhibitors, others tragically developed hepatitis, others developed AIDS, and that was awful, and I think you've gone through that episode in November 1984 when, to our horror, in the Transfusion Services, and also Christopher's own horror, a batch of PFC Factor VIII concentrate was contaminated with the HIV virus and transmitted it to. I think, at least 16 or even 17 patients, and one or two possibly in Glasgow.

So that was -- and it may -- whether it's one donor or two or three we never quite got round to, but it was probably a very small number of donors over those years, you know, giving hundreds of thousands of donations, who infected that batch. An absolute tragedy. And we never quite got to the bottom of how that transpired, but it was awful. For us, for Christopher, and in particular for the patients.

So that degree of cross-communication was vital. I was under a bit of disadvantage, which Brian did his best to alleviate, in that there were meetings

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1 that you were doing two things, really. On the one 2 hand, you were providing Dr Ludlam with the PFC product, 3 the Factor VIII product from PFC that he wanted and 4 sometimes having to borrow and beg it from other areas 5 because he had exceeded what you'd already given him: 6 and, at the same time, telling him -- or you use the 7 word "warning" or whatever the correct word is --8 telling him, warning him, reminding him, to prescribe 9 within the Edinburgh -- the South East Scottish Regional 10 Transfusion Centre's allocation of PFC product.

11 A. I think that's correct, yes. And I think the 12 correspondence speaks for itself.

13 Q. So, in a sense, you are almost carrying out a coordinating role between, on the one hand, PFC and, 14 on the other, the Edinburgh Haemophilia Centre, and 15 16 there's you representing the South East Scotland 17 Regional Transfusion Centre and/or the SNBTS in the 18 middle, coordinating between those two?

19 A. Yes, and the most valuable part of that coordination was 20 the trialling of the various heat-treated products from 21 PFC to see how effective they were, both clinically and 22 with regards to the testing, and apart from the one 23 episode which we may not need to refer to, when there 24 was a misunderstanding, that was carried out with 25 cordiality, cooperation, not least from the patients,

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(22) Pages 85 - 88

The Infected Blood Inquiry

So 2.00. who needed lots of needlings to get the samples, and that was, in my opinion, highly successful and very A. Thank you. satisfactory work, to actually be able to demonstrate (12.59 pm) that these materials were actually working. (The Luncheon Adjournment) We were not able really to test how safe they were (2.00 pm) SIR BRIAN LANGSTAFF: Yes, Ms Scott? hepatitis-wise or HIV-wise, apart from the in vitro tests on those materials to see how well they were MS SCOTT: Before I return to my questions in relation to inactivating viruses. So part of those trials did not Dr Boulton's time at Edinburgh, he has asked me to bring really include a detailed study of their liver function; up a table that he has put into his witness statement. it was more directed toward the haemostatic functions He wants to say something about that. and that was carried out in some detail with schedules It's WITN3456002 and it's page 26. that Christopher helped me draw up. So this was So here, Dr Boulton, we've got a table that you've collaborative work of a very satisfying nature. put into your witness statement. The beginning of the Q. We see you being appointed or taking on the role of table is on page 26. The table's titled "Liverpool coordinator of some of those research or clinical Royal Infirmary Haemophilia Centre, numbers of patients treated and therapeutic materials used 1976-1979". investigations. And not just with Christopher but with outsiders such as And you've put a note there: Dr Mayne in Belfast and, indeed, Dr Bloom in Cardiff. "... some paediatric patients were treated at MS SCOTT: Sir. I'm about to look -- on the same topic but Alder Hey Children's Hospital." look at a couple of documents, and I note the time. And the table starts here and it goes over to I don't know whether it's appropriate to continue now page 27. for -- which will take us probably until 1.05 or Could we have page 27, please. And it continues there. possibly 1.10, or to take a break now. SIR BRIAN LANGSTAFF: All right, let's take a break now, and What would you like to say about that? come back at 2.00. Can we try to get both pages up at the same time?

1 That's helpful, thank you.

Well, thank you.

Yes, this table is compiled entirely from the records which [audio disruption] that I was sent in advance, but I'm sure they are authentic and they are -- they're a distillate of the separate returns to -- which we discussed earlier.

I think this shows a bit more clearly, perhaps, and I took some time preparing this, and although I'm fairly -- I am very confident about the numbers -- one or two may be slightly exceptional, but they show, I think, a very clear indication of [audio disruption] developing uses.

First of all, the number of patients treated is different from year to year a bit, so that's the degree of variation. I think that by 1979 a couple of the adult haemophilics had died, I think one of a brain haemorrhage and one in a road traffic accident, so that's one of the reasons that numbers vary. And of course new ones present.

The amount of cryoprecipitate that was used was quite substantial, and it increased from 1976, and that 700,000 represents, to my calculation, about 10,000 packs of cryoprecipitate, which would be a significant output from the Liverpool Transfusion

Centre.

Then when it comes to the next row, the NHS Factor VIII use for haemophilics, you can see pretty clearly the very substantial increase in 1979, which is the result of BPL's success in increasing their general outputs.

And I rather assume that there are similar patterns from other centres.

If you go to the next page, you can see that in 1976 -- well, it starts off with the number 387,665 of the amounts of units used of the various commercial factors -- you can see that although in 1976 it's a bit higgledy-piggledy, it was Immuno Kryoglobulin, which was the Austrian product, which was dominating in 1976. But that was associated with the outbreak of hepatitis
I believe in the patient who had a vasectomy under cover of Kryobulin, and he got the -- he was found to have hepatitis, and so we dropped it. So the next year is considerably less and I think the residual in 1979, that's 750, possibly represents the remaining bottles in the bank before they expired.

You can see that the most important, most significant replacer was the Armour product which dominated in 1978 and 1979, while at the same time of course the NHS product increased, and in that row

1 towards the end, "Total [Factor] VIII given", you can 2 see how it almost doubled in total from 1976 to 1979. 3 I think that gives a fairly clear summary of the 4 changing patterns of use in the Haemophilia Centre at --5 by the haemophilics in Liverpool and at Alder Hey during 6 that period, and I think that might be quite useful,

7 I hope, to the Inquiry.

8 Q. Thank you.

9 SIR BRIAN LANGSTAFF: Just one question on these documents. 10

It's really an arithmetical question, I think.

Can we just go back, Ms Scott, to the 1979 returns which we looked at earlier.

MS SCOTT: Yes. The 1979 return is at HCDO0001344. 13

14 SIR BRIAN LANGSTAFF: Yes. You see there the

cryoprecipitate which is 7,000, roughly. Now 15

16 630,000 units, that I think works out at 90 per bottle.

If you go back, please, to what we've just been looking

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19 MS SCOTT: That's WITN3456002. I've already forgotten the 20 page number, I beg your pardon.

21 SIR BRIAN LANGSTAFF: Yes, 3456002.

MS SCOTT: Dr Boulton, can you recall the page number? 22

23 A. I can't recall the page number I'm afraid.

But Sir Brian, you're absolutely right. The maths 24 25 do differ a bit.

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variable. And my later experience, I think in Edinburgh, indicated that the average per donation was about 70. But it could be anywhere between 20 and 120, depending upon the volume collected, the way it was processed, the temperature it was stored at, and indeed blood groups have an impact as well, because people of blood group O have distinctly lower Factor VIII levels than people of blood group A, 90 per cent compared with 110 per cent, for example. So there is variability in the potency. And I have shown 70 per cent arbitrarily across all, so that although in the returns it's a bit variable, sometimes 90 and I think others were 80, this table has the virtue, if you like, of consistency, although it is bedevilled by the variable characteristics of cryoprecipitate.

So, yes, there will be an impact on the interpretation of the absolute values as recorded here, by that particular variable.

So, once again, it shows one of those problems with cryoprecipitate that made it a little bit more difficult to use. The patients -- or at least I never knew exactly how much Factor VIII the patients were getting, so we had to do a certain amount of guesswork.

And that's, again, one of the reasons why cryoprecipitate was often pooled, even in maybe only SIR BRIAN LANGSTAFF: The reason I mention that --

2 A. -- (overspeaking) --

3 SIR BRIAN LANGSTAFF: Sorry, the reason I'm mentioning that is on your table you say that you're assuming that 4

5 it's 70 per bottle.

6 A. Yes.

7 SIR BRIAN LANGSTAFF: And obviously that doesn't work out,

8 does it? There's a slight inaccuracy there.

9 A. You're absolutely right.

SIR BRIAN LANGSTAFF: I wouldn't have --10

A. It --11

12 SIR BRIAN LANGSTAFF: -- drawn your attention to it if it

hadn't perhaps been that as a result it looks as though 13

14 there's been more cryoprecipitate than any other single

product in that year, whereas actually, on your figures, 15

16 it looks as though there's actually been more of the --

17 what is it? Let me just find where I am.

18 A. The Armour?

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19 SIR BRIAN LANGSTAFF: Yes, I think that's the Armour.

20 That's it. Thank you.

21 A. Sir Brian, you're absolutely right. I have made one or

two assumptions here, but it does illustrate the rather

irregular characteristic of cryoprecipitate. Whereas 23

24 all the concentrates were meticulously and accurately

25 determined, their potency, cryoprecipitate is highly

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1 three, because three would be just a little bit nearer

the average -- you know, a third of the total value of 2

three would be a little bit nearer the average of,

4 I chose 70, compared with others. And later

5 cryoprecipitates, when more plasma was taken from each 6 donation, would have been a bit more powerful, because

7 more plasma was taken from each donation for making into

8 cryoprecipitate.

9 So I'm sorry, this is a fairly long-winded answer, 10 but the cryoprecipitate is useful for a comparison, but not too much reliance should be placed on it for the 11 12 actual units that were given. Of course, they were not 13 directly assessed, whereas for all the others, the 14 concentrates, commercial and NHS, they were [audio 15 disruption]. Thank you.

SIR BRIAN LANGSTAFF: We have, I think, elsewhere seen, in 16

17 respect of some of the commercial products, that what it

18 said on the bottle was not necessarily what you got if

19 it was assayed in the lab. Am I right about that too?

20 A. You could be but the lab's assays were just as

21 vulnerable to variation, not error, but the -- what

22 you're assuming is that the lab's performances are

23 within, say, 95 per cent of what it says. There are

different ways of assaying, there's one stage and two

25 stage. There are different conditions under which those

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(24) Pages 93 - 96

1 assays are conducted. I had the advantage over some of So biology is not physics. Physics you can do 2 the witnesses of actually performing assays of 2 an exact measurement and, of course, it's very 3 3 Factor VIII and IX in plasmas during my training, mathematical. Biology is real life, with all its 4 I learned how to do it. And it's an intriguing 4 variety and diversity. So that's where I leave it, 5 5 Sir Brian. technique. 6 SIR BRIAN LANGSTAFF: So the bottom line is these tables 6 And furthermore, there are other techniques that 7 involve what's called chromogenic, colour generation 7 give you a spurious sense of absolute accuracy. The 8 8 from precursors. These all tend to give slightly truth is they're a pretty good indication. Is that 9 9 different absolute value, so it's one of those important a fair summary? features of laboratory medicine to realise that there is 10 A. Yes. 10 SIR BRIAN LANGSTAFF: Thank you. 11 a variability on the values of the factors. And people 11 12 themselves vary. So it would be fair to say that you A. Pinch of salt is very reasonable in that but I do think 12 couldn't totally rely on the number on the label of the they give a reasonable representation of the varying 13 13 14 bottle. 14 patterns of usage, and the almost doubling amounts of Factor VIII given between '76 and '79. I think that is 15 But I really doubt that the commercial 15 16 manufacturers exaggerated the amount in there. Quite 16 a reasonable assumption. It may not have been exactly apart from anything else, they were subject to 17 860,000 to 1,550,000, but it would be somewhere between, 17 inspections. The Americans, the FDA was quite a fierce 18 you know, 800 and 1,500, or 700 and 1,600, or whatever. 18 19 body, the federal drugs authority. So I think that they 19 So I think you can take it that that's a reasonable 20 would have been very wary about massaging the numbers on 20 assumption, reasonable indicator, but not an absolute. 21 the bottle. 21 Thank you. 22 22 SIR BRIAN LANGSTAFF: Thank you very much. But -- no, they might have done, but I rather 23 doubt it. But there are other reasons. They would come 23 MS SCOTT: Dr Boulton, I'm going to pick up now where we 24 back, if they were challenged, with all those points 24 left off before lunch. I'm going to turn first to I have just made. 25 25 a document, a letter that you wrote to Dr Ludlam, and 97 98 1 it's PRSE0003044. When it comes up on the screen we'll 1 "However, the amount of Factor VIII that we were see it's a letter you wrote to Dr Ludlam, dated 2 2 officially issued in the first quarter of this year was 3 10 May 1982. You start in the first paragraph by 3 only 261,530 units, although we did get some ... from 4 saying: 4 Inverness [for a particular patient]. 5 "Please find enclosed our Table of Haemophilia 5 "Hence, you will see that your home therapy 6 Home Therapy Patients and the amount of Factor VIII that 6 programme alone has accounted for about 80% of our 7 7 they were ..." allocation from PFC. 8 8 A. "... that they were issued [with] for home therapy ..." "As you know, this allocation is actually based on 9 9 Q. Thank you, I couldn't read that: the amount of plasma we supply to PFC." 10 "... in the first quarter of this year." 10 Then you set out what that runs to, and what that Then you go down into the second paragraph and you 11 11 will produce in terms of PFC stocks. 12 12 So just pausing there before we go over the page, say: 13 "My concern is the amount of Factor VIII that has 13 is it right to understand this letter to be saying to been issued." Dr Ludlam: look, there's a problem, we've been allocated 14 14 15 15 this X amount, you've used 80 per cent of X amount. You Then you set out some detail about this, in terms 16 16 of what's been issued and what's been -- what's been seem to be specifically saying, "Your prescribing 17 issued by Dr Ludlam, and you say at the end: 17 figures are actually pretty close to the UK national 18 "This means that for each of the 20 patients, the 18 average", so you don't seem to be making a point there 19 average annual consumption would be 41.360 [sic] 19 about how much Factor VIII Dr Ludlam is prescribing to 20 units -- or 34,467 units if you include all 24." 20 his patients, but there's a problem because of what we've been allocated from PFC; is that a fair summary of 21 24 patients, I presume. 21 22 A. Yes. 22 this part of the letter? 23 Q. "These figures are obviously pretty close to the UK 23 A. I think it is. The numbers at the top are subject to 24 national average." 24 the same caveat as we've just been talking about but, 25 Then you say: 25 again, I think they're reliable enough to indicate the

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(25) Pages 97 - 100

trend. And there was indeed what the English call the *pro rata* system, that the regions got back the amount of Factor VIII that would have been extracted from the kilograms of plasma that they were -- the PFC was sent from the centres and, in this case, we were clearly dependent upon an extra burst from Inverness.

So, in terms of its comparison with the national average, I'm at a disadvantage here in not having a copy either of the list of patients or indeed what the current practice was in the rest of the UK. But your surmise of the message I was giving is accurate.

- **Q.** So can we then turn over, please, to page 2. You say this.
- 14 A. Next page.

15 Q. Ah, page 3, it's my fault.

"I think that the SNBTS as a whole can just about hold your requirements as long as the following points are borne in mind:

"1) Maximum use is made of the Cryoprecipitate Programme ..."

Pausing there, what was the cryoprecipitate programme?

A. Thank you for putting me on the spot there. That's
 basically the -- I don't know whether it was agreed - negotiated beforehand, but the understanding of the

lower haemophilic loads, particularly if we are treating 'their' patients;

"Some of the heaviest users are counselled to use less."

You then go on at the paragraph below, if we can just miss out that next paragraph, and say:

"I feel therefore that you should be warned that we are now very definitely at the limits of our production for home therapy and therefore you may consider the necessity for buying some commercial product."

Then you set out future plans for increasing plasma procurement.

So what you're doing here is you're effectively setting out to Dr Ludlam a plan, a way in which you can just about cope with the home therapy programme and the amount of Factor VIII that he is prescribing by taking, as you've just described to us, these steps, some of which are pretty serious, and making it very clear to him that the alternative is purchasing commercial, because there's no more PFC; is that right?

A. I think that's correct. It was a real dilemma, and so putting Christopher on the spot was -- I felt I had to do, but tried to do it in the most constructive way. And, possibly, although this would be, again, a bit of amount of cryoprecipitate that would be made available for the haemophilics -- haemophiliacs in Edinburgh. So I can't remember the precise details of that programme, but it clearly was -- I assume it was a programme that was guiding the amount of Factor VIII that would be available in the form of cryoprecipitate for their patients.

Q. Then:

9 "No more patients are put on home therapy; 10 "No patients are put on the cold operating 11 lists ..."

12 If you just explain to us what the cold operating 13 lists are?

A. Elective surgery. So that if, for example a patient had a disordered joint, an elbow joint, or knee joint, or hip joint that would justify surgery, it would be -- the suggestion was that they might have to wait a bit. Now, that's a very significant thing to say, because I think in general we're all aware, particularly these days, of the impact of waiting lists. So, in many ways, this was a bit of cheek from me to ask Christopher to do all this but, nevertheless, there was a problem and we had to look at ways of alleviating it.

24 Q. Then you go on:

"We try to borrow from other Regions who may have

a cheek on my part, my experience as a director in Liverpool may have given me a little bit of authenticity in making these suggestions, but I am not in any way belittling the significance of those suggestions. They are quite profound and so, consequently, not to be taken lightly.

So I had a lot of sympathy for what Christopher was faced with, and I would have loved to have been able to give him more PFC Factor VIII but there were -- there was a limit to what they could produce and so there was -- we were in that very unfortunate dilemma of limiting the service to patients, which was a thing we hate doing, we hated it even more in those days than perhaps now is sometimes the case. But, nevertheless, it was important that we tried to work through those particular problems if we could.

- 17 Q. Can you recall what the response from Professor Ludlam18 was to those -- your suggested plan?
- A. I can't remember, to be honest. I wouldn't be at all
 surprised if, on opening the letter, he uttered a sigh
 of exasperation. But we did have further meetings, you
 know, down the line and we were able to continue a level
 of supply. I think he may have acquired some commercial
 Factor VIII and tried to put them aside for specific
- 24 I dotor vitratio thed to put them aside for specific

25 patients, rather different from the higgledy-piggledy

(26) Pages 101 - 104

fashion which I was practising in Liverpool in 1976 for example, because he was very conscious of the need to rationalise the use of these products.

And I nearly used the unsayable word in healthcare, which is "ration". That's, in a sense, what we were having to do, but it's not a concept that either the public or the healthcare professionals like to consider. So that was -- it was a difficult time. I can't remember his exact response but I'm sure he was going to do his best, what he thought was best for his patients.

Q. Can we then look at a later letter from February '83, PRSE0003653. This is a letter we looked at with Dr McClelland and when it comes up you will see it's not a letter from or to you, but it's a letter cc'd to you. It is, in fact, a letter, as we can see, from Dr McClelland to Dr Cash dated 2 February 1983.

In the second paragraph he is updating Professor Cash, or Dr Cash as he then was, about the discussions that you had had with Dr Professor Ludlam about the PFC -- the supply problem. And then it's in the third paragraph that I want to draw your attention to and ask you a question:

"My conclusion is that while I'm more than happy to meet with you and Chris (and Frank) to attempt to

among the Scottish haemophilia directors. Of course I don't think I would have been involved in it.

I think Brian felt that I was the appropriate person to deal with Chris, because the beginning of this letter indicates that if I couldn't sort it out,

John Cash was thinking that perhaps Brian could sort it out. But Brian was basically saying he didn't think he could sort it out because this needed a more -- a wider approach, and if anybody in the Edinburgh BTS had some understanding of the actual practical problems, it would be me rather than Chris, because of my previous experience.

So I think your analysis is correct that we were really approaching the brink of supply now, ahead of a period of trying to work out how to inactivate the viruses in the products, in the Scottish products, and so consequently there was a real concern that we might run out and there may have to be major recourse to commercial materials. Which in Scotland was anathema. Particularly for John Cash, because he was committed, as was Brian, and indeed myself, to the so-called self-sufficiency, whereby we didn't have to buy anything from other sources but obtain it within our own system.

So I think a peer review is a very nice idea from the outside. Practical difficulties from within, but --

resolve the problems, this really isn't the whole answer to the difficulties. I would suggest that there is a need for a peer review by the Haemophilia Directors producing some clear guidance as to a reasonable level of consumption for the SE haemophiliac population."

So is it right to understand, this letter, that matters had moved on somewhat from the letter we just looked at, where you weren't expressing a concern about the levels at which Dr Ludlam was using Factor VIII for his patients, because you had noted that it was along the national average, but by the time it comes to February 1983, having set out the plan that -- the workable plan, you're saying something rather different. You're saying, "Actually, there may be a problem now with whether or not there is a reasonable level of consumption for the South East haemophiliac population"?

A. Yes, I do actually remember this letter, and seeing it again a few weeks ago reminded me.

This was a difficult period, in more ways than one. And the idea of a peer review by the haemophilia directors is one which I'm sure Christopher would in principle welcome, so long as it was shared among all the haemophilia directors and was not targeted at particular ones.

I honestly don't know if there was a peer review

but I'm pretty sure that Christopher would have welcomed
 the concept of sharing experiences among the
 Haemophilia Directors and trying to get some consistency
 across the level of demand.
 But again, this is biology, it's not mathematics.

But again, this is biology, it's not mathematics, and variables occur all the time. Nevertheless, this is on a background of increasing demand to supply factor to a population group who were very much in need of the best that could be made available.

So I have sympathy on all sides. But whether that peer review was conducted and how effective it was, I cannot really remember.

Q. Did you have discussions with haemophilia clinicians in
 the South East of Scotland and hear their views about
 PFC products, Factor VIII products, Factor IX products?

A. Not with the haemophilia directors as a community. It would have been mostly with Christopher. I did know the Directors in -- of the adult haemophilics in Glasgow, and indeed the paediatricians as well, but I don't think we had detailed discussions about the significance of the supply -- you know, significance in terms of not just numbers but the concept of plasma coming from products being made and supplied from the PFC.

So my main contact with the Scottish haemophilic community in that sense would have been with

108 (27) Pages 105 - 108

Christopher. But I mean he was a very informed person, so his opinion was pretty sort of -- I think he was a bit of a leader among the haemophilia doctor community actually in the UK, quite apart from Scotland. So his feelings were very important to understand. Q. But did you gain an impression either from him or from, as you say, any of the other clinicians that you were in contact with about what their view was of the SNBTS intermediate product that was available between '83 and '84? A. Well, their opinion and our opinion would have been very much influenced and shaken by the discovery of a contaminated batch or a batch or two in November 1984. because until then there had been a hope -- I don't think it was complacent hope, but a hope -- that blood donated in Scotland from a carefully selected group of donors would not be contaminated with the AIDS virus. The fact that that was -- unfortunately proved to be misguided by this contamination was indeed a shattering blow, as I said earlier, and may well have had an impact. But until then, I think there was a real hope that Scotland would be more or less HIV --Scottish-derived blood products, not just Factor VIII but the donations, would be pretty well free of the

HIV virus.

the contamination was not due to an infected organism but was due, as I think I said in one of the other meetings, due to a concatenation of inflammatory experiences and lifetime experiences that put a strain on the immune profile of the people who were most likely to get AIDS as a result of their lifestyle.

It is too glib to say, but someone did say to me once, that what we are transfusing -- "We're not transfusing lifestyle, we're transfusing particles".

That's too glib a response, but it gives a flavour of the difference of hopes and attitudes at that crucial time in May.

But we in Edinburgh were working our socks off in trying to produce a way of excluding donors who might be at risk from donating, even if it was at the cost of less blood being donated.

So we were working hard at that angle, and -- so to come across a requirement that implied some sort of attitude to the PFC products, that's where we came from.

The experience in November would undoubtedly have changed the attitudes of the haemophilia community in Scotland about the safety and reliably (sic) of the product. The other thing of course going on at the same time was the virus inactivation programme, which took two or three years to mature.

This is an interesting period, because that donation was probably collected in 1983, which was the year, the crunch year, in many ways, for the country, and particularly in Scotland, because Brian in particular, Brian McClelland, and his -- our colleague Anne Smith, were working very hard on preparing the leaflets for donors to understand the significance of the impending HIV/AIDS epidemic, as it became, and would therefore refrain from donating. And this was because we felt -- and I shared this with Brian and with Anne -- that the most likely explanation for the rise of HIV that was beginning to appear among the haemophilics in America and then beginning over here, could only really be explained by infectious organism.

I do know that Christopher also accepted that as a probability, but [audio disruption] was, along with others in the English centres -- and I -- as you know, I had correspondence with others, including Professor Bloom and Peter Jones, in which, in the middle, in May 1983, they were still of the opinion that the chances of HIV actually being an infectious disorder and indeed, if it was, of it arriving in Britain, was sufficiently dubious for them not to abandon the use of American product.

In other words, they were hoping against hope that

So we were working very hard in the donation community to deal with that particular threat, but that window period of 1981 to -- well, actually, late 70s through to the mid-80s, was the crucial one, and it's during that period in particular that patients may well have been at most risk of acquiring HIV through blood products, which did cast a significant question over the reliability of the Scottish products. Which was a shame, shattering, but nevertheless understandable and inevitable.

Q. So that response you've just given me brings me on to mynext topic of questions, which is AIDS.

As I understand your witness statement, you were aware of the July 1982 MMWR report reporting on the infection of three people with haemophilia with AIDS. And you say in your statement that that was, to you, the first clear-cut evidence that haemophiliacs were affected by AIDS.

Is that when you, July 1982, put your understanding that there was -- the most likely explanation for AIDS was a transmissible agent carried by blood?

A. I have to say, on reflection, that I'm not too confident about the July date. I am confident that later, at the end of 1982, we were pretty -- we felt it very likely

112 (28) Pages 109 - 112

that it was a transmissible agent. I -- on reflecting my Penrose Inquiry statement, I see that I was pretty firm about that July date. I'd been thinking more about that and, quite apart from anything else, it took a little time for the MMWR reports to reach us. You know, a few weeks. And it may well have been a little later in that year.

I think it's fairly likely that we were aware enough of this particular risk, before the Edinburgh Festival of 1982, which of course was a very significant event in Edinburgh -- in Edinburgh life, but I don't think I could totally I say with certainty how much that impacted us for 1982.

We wouldn't know what to do, really, at that stage. By 1983 it was much more evident and so we worked very hard at that particular time. But I am confident by December 1982 we were of the opinion, in the Edinburgh and South East Transfusion Centre medical community that the most likely explanation of the increasing number of haemophilics -- in early 1983 there were some in Britain as well -- would have been due to an infectious particle with an epidemiology resembling that of hepatitis B, although probably a very different kind of particle. Different kind of virus, different kind of organism. May not even have been a virus but it

took you by -- I think took you by surprise. Does that help you date your knowledge of AIDS being caused by a transmissible agent?

A. Yes, that did. And, in fact, I probably understated in that report. I think you've been reading between the lines successfully. I think I understated in that report my attitude to the way the English directors were reacting to this particular oncoming challenge. That's why I said I wasn't quite sure, I couldn't be quite confident of the June date, I'm not quite sure how soon after that June date I actually saw that report but, certainly by the end of that year, there was enough around in my head, and probably discussed with Brian as well, because Brian would have been very, very aware of the implications there.

So I think there was a sort of split between the transfusion doctor community and the haemophilia-treating doctor community about the significance of this oncoming set of findings, and we were seeing dark clouds over the horizon, where perhaps they were trying to look for some sort of relief beyond that particular challenge. So there was an important difference of emphasis among the carers.

But that's why, in particular in Scotland, the transfusion community was working very hard to find

1 would have been a specific organism.

Q. In your -- forgive me while I just try to find a file.
 In your witness statement you refer to a -- wait
 a minute, that's not the right -- let me just find the
 right reference.

6 A. I think I know what you're referring to.

Q. The meeting -- ah, sorry, found it. Okay, I've got too many files here. Here we go.

Right. In your witness statement you refer to a meeting that took place in September 1982 of UK Haemophilia Centre Directors in Manchester that you attended. I don't think we need to go to it but, for the transcript, the reference is CBLA0001619. Your witness statement tells us that, in the discussion about AIDS, and in the minute there is a discussion about the MMWR report about the three haemophiliacs who were diagnosed with AIDS, and you comment on the fact that the minutes say, "It appeared that there was a remote possibility that commercial blood products had been involved", and then Dr Craske asked the directors to let him know if they have any cases of the AIDS syndrome.

In your witness statement, you make it clear that, at that meeting, you were surprised, troubled, noticed, that this was being underplayed by, as you saw it then, the English Haemophilia Centre Directors, in a way that

an appropriate set of wording for the leaflets, and
Brian and Anne were really working hard to get the
communications right, talking to the Scottish -- it
wasn't, I think, the Terrence Higgins Trust, it was the
Scottish Homosexual Rights Group that they were tal

Scottish Homosexual Rights Group that they were talking
 to and to the GP Roy Robertson, and those sort of
 people, in order to get to the community to discourage

people, in order to get to the community to discourage them from donating.

And that's why it was so shattering to find in November 1984 that, probably during that period, one or two donors were infected with HIV and the result was 16 haemophilics getting it, and suffering as a result.

Q. Can we turn to a document, a memo that you wrote to
 Dr McClelland in May 1983, PRSE0003709, and when it
 comes up on the screen we'll see that it's dated

16 30 May 1983.

17 A. Yes.

Q. It says:

"Dear Brian

"Just to let you know I telephoned Peter Jones on Tuesday 24 May, on the subject of AIDS. I was basically following what he was claimed to have said on the Nationwide Programme the previous week about non-rejection of gay donors.

"He told me that what he actually said was that

(29) Pages 113 - 116

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1 there should be no discrimination against anyone who 2 wished to donate blood and in particular there should be 3 no questions into their sex lives. However, literature 4 should be provided, to include definition of high risk 5 categories etc." 6 Then if we jump down to the penultimate paragraph: 7 "He also claimed that there is a lot of doubt 8 about the diagnosis of all the AIDS cases in the UK" --9 SIR BRIAN LANGSTAFF: We haven't got the right bit up on the 10 screen MS SCOTT: Thank you. 11 12 "He also claimed that there is a lot of doubt 13

about the diagnosis of all the AIDS cases in the UK, and

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in particular the haemophiliacs. I felt he was ... being somewhat less than cautious in his attitude, but

this is not unexpected given his interests etc."

So is this an example of what you were describing, a reticence on the part -- or reluctance on the part of haemophilia clinicians to accept what you saw as clear, even as late as May 1983?

A. Yes, that is the case. I think -- Peter Jones, I knew very well. I'd met him, I think, during my time at Liverpool and he was a leading author on the care of --Living with Haemophilia was his book, which came out in

several editions, and he was a very informed and

117

The second part, which you've still got up, about diagnosis, this is precisely what I was saying. There was what we thought, even then, a sense of wishful thinking among the haemophilia-treating community that this awful condition was not due to an infection but might go away because it was not very common yet at all in the UK.

So that's basically the thinking that we had. So we were not convinced by Peter's argument that this might not be an infectious disease after all.

- Q. The degree of wishful thinking that you've described, is it right to understand, from what you said earlier, that this was exhibited not only by the haemophilia clinicians in England but also in Scotland? I think you included Dr Ludlam in that camp, if I can put it that way.
 - Yes. Yes, I think that would be fair. I'm sure that, intellectually, Christopher accepted the probability of infection but, emotionally, the implications of that were so vast, in terms of potential withdrawal of treatment for patients, that, in a sense, it was almost unthinkable. So he, poor chap, was faced with that particular dilemma. For us, it was a little bit easier, in that, although there were other patients than haemophilics who would suffer as a result of

concerned clinician, concerned for the welfare of his patients.

So I sort of heard secondhand about what he was alleged to have said on that Nationwide programme and I wanted to check with him what he actually said, and he gave his answer, which, I have to say, I don't find totally satisfactory, partly because I felt he was trying to tell us how to do our job in donor selection, when we were working so hard on it already, partly because there was no guarantee that any donor turning up at a session would read a document like that and, in fact, later on we tried to initiate a system whereby donors would sign that they'd read up. All very difficult, contentious stuff.

So we were definitely doing rather more than he, I think, was assuming. So, as I say, he was sort of, in a sense, trying to tell us how to do our job.

I mean, he had a good point because donor sessions were difficult and confidential conversations with a haemophilic about their sex lives would have been very difficult but, nevertheless, a leaflet, we felt, was not sufficient, and we needed to do rather more than just the techniques which he was saying it was important to try to get this -- a more thorough aspect, and coyness about sex lives is not necessarily the best way ahead.

118

1 contamination of blood -- and we certainly know that 2 from later experience -- but -- nevertheless, this is 3 the value of a sort of dialogue situation which both 4 sides can discuss their viewpoints in and come to the 5 understanding of the other viewpoint. 6

I think in May we were not there yet and so, consequently, it wasn't until even more data became available from the MMW reports, and also occasions like Dr Galbraith's descriptions of a patient in Cardiff, which I think became more and more convincing, that this was not a condition that could be passed on by a concatenation of environmental circumstances or lifestyle, but actually, did represent the outcome of an infectious organism contaminating the blood donation and persisting in the end product even though it had been diluted more than 1,000 fold.

Q. I'm going to ask you about a different document now.

Can we have up, please, PRSE0003845.

It's a document, when it comes up, that's dated 27 June 1986. It's a letter from you to Dr Perry, and you say:

"May I pass onto you a couple of verbal comments about blood products from Christopher Ludlam."

> It's the second paragraph I want to take you to: "A young haemophiliac who previously had minimal

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(30) Pages 117 - 120

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1 therapy with factor VIII received an infusion of the 2 current heat-treated product a month ago. He now shows 3 signs of liver enzyme rises indicating non-A non-B hepatitis. Christopher is a bit ruthful with his own 4 5 staff about this because he feels that his patient should have received VIII Y or an equivalent product. 6 7 However, the patient is apparently guite well 8 clinically." 9 Did you discuss this case with Dr Ludlam? This 10 incident? 11 A. I think the letter indicates that that indeed was the 12 case. This is the value of -- I think this was at a formal meeting, which was, nevertheless, not really 13 14 minuted but these were verbal descriptions, reports to 15 me, by Christopher of his experience. So the first one

paragraph refers to the product which would be known as VIII Y, which was a product that had received enough treatment to inactivate home hopefully the HIV virus,

seemed not to transmit infections, but the last

is a good experience, Factor IX that was heat treated,

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21 HTLV-III virus, but there was some doubt about whether

22 it was able to inactivate the non-A. non-B hepatitis 23 viruses, and this was informative, in that this

24 patient's experience indicated that that process that

Dr Perry was -- the unit in the PFC was exercising on

121

somehow, that were implicated, which is probably a bit unfair because I think it was a shared responsibility between the Transfusion Centre staff and the haematology/haemophilia staff in the laboratory there.

But, nevertheless, Christopher regretted this particular episode, and possibly felt that the staff were responsible.

Now, Christopher would have to answer that for himself. This may be a misinterpretation on my part, but that's the impression I think I got from that particular meeting. Apportioning blame is always a bit easy when you think about a situation like this, and it would be a more complicated episode than perhaps immediately meets the eye.

Q. I'm going to ask you some questions now about some correspondence on 7 July 1986. Yes, that's correct. The first document -- I'm going to go to both of them and then ask you the questions.

The first document is PRSE0003814, which is a letter from Dr Perry to you, dated 7 July 1986, "Factor VIII Trials". It refers to a note of 4 July which we don't have and makes a couple of comments, and says:

"The PFC phase IV product (very high purity, non-infective as assessed by model virus studies etc) is

this particular batch of Factor VIII -- VIII Y, was indeed not sufficiently treated to inactivate the non-A, non-B viruses, although it probably was able to inactivate the HTLV-III viruses.

So -- but also note the little point about the patient being apparently quite well clinically. This would be characteristic of the usual sort of course of non-A, non-B patients.

So this was a very informative exercise, and this illustrates the value of the meetings that Christopher and I were holding. And this is three years after the previous correspondence that we had and nearly two years after the dreadful experience of November 1984. So this is a useful bit of information to pass on to Bob.

15 Q. The use of the term "ruthful" in the letter, does that 16 suggest that Dr Ludlam had thought there'd been some 17 mismanagement of the situation by his staff?

A. I have to say I don't quite know what "ruthful" means. 18 19 It's obviously the opposite of "ruthless", but basically 20 he was a bit cross with his own staff about this, 21 because he felt that they should have selected this 8Y, 22 rather than, I think, the previous product was NY. 23 I think it was NY that they gave him and, somehow, the 24 selection of products system had gone wrong, and he

> didn't blame me for that, but it was his own staff, 122

planned for production in January '87", and hope that there will be supply by September '87, and saying that after they've:

"... used up the stocks of Phase III product. This product is more than equivalent to 8Y [the BPL product 8Y], it's much better!"

Then:

"While there will be no PFC product virucidally comparable to 8Y until September '86, after that time it would be my intention to supply the Phase III product to 'virgins' since we hope to demonstrate by that time that it is virucidally equivalent thus removing the need to go South. However, in the immediate future (July-September '86), we could probably get supplies of 8Y for special cases. It would of course be preferable if these were obtained and supplied through PFC."

The other letter I wanted to take you to is PRSE0004097, which is a letter of the same date --I think you suggest in your witness statement that these would have crossed -- and it's a letter from you to Dr Perry. And it starts off saying:

"Sorry to be pestering you again."

It says:

"Last week, Dr Ludlam wrote to Brian asking if it would be possible to obtain some of the BPL products for

124

(31) Pages 121 - 124

1 use if a previously untreated haemophilic presented for dried in order to dissolve on reconstitution easily. 2 replacement therapy". 2 So it took a little longer to come out than they 3 3 had initially hoped. But in the meantime it was known Then you say in the third -- miss out the next 4 4 that BPL had this product, 8Y, whereas the product paragraph, and then you say: 5 "Before I write back to Christopher, would it be 5 I think that was usually distributed from PFC was NY. 6 possible for you to obtain perhaps 10,000 -- ie 50 vials 6 Now, I get confused by these various acronyms, but 7 which would at least enable us to cover the initial 7 I think the NY was the one that inactivated HTLV-III, 8 8 injection for such a case ..." but may not have inactivated the hepatitis viruses, 9 9 We can see from subsequent correspondence that whereas the 8Y and Z8 inactivated both. 10 10 indeed you did manage to get some 8Y from England, and Z8, there was great hope for, because that was it was provided on the basis that it was still in 11 11 very pure, and that purity would also be a factor 12 clinical trial, and so information had to be provided to 12 enabling its constitution in small volumes, very 13 BPL. Is that right? 13 powerful and good to administer. So that was 14 You're nodding. 14 the ambition. 15 A. Yes, that's so. I think that's so. The previous 15 So in the meantime there was a gap, and 16 letter, the top paragraph, the high purity product 16 Christopher needed reassurance that he could get hold of was -- that was -- later became known as Z8. And 17 NHS produced [audio disruption] that would be -- that 17 18 18 actually, I think there was some delay in the would be effectively virus-inactivated. So we managed 19 production. I think they ran into some technical 19 to procure 50 for him. Actually, I sort of beat him 20 problems when upscaling the production for this Z8 20 down. I think I beat him down from 500 to 50, which 21 product when it came to the freeze drying process, 21 would have been quite difficult for him, but the 500 22 22 would have been quite difficult for us to have taken which, as I alluded to earlier, is a delicate procedure 23 and, when upscaled, it probably needed a further 23 from BPL. 24 tweaking to ensure that the freeze drying was completely 24 But nevertheless, we did come to an amicable 25 freeze dried, because it had to be completely freeze 25 arrangement whereby some was available for Christopher's 125 126 1 new patients; in the case of need, was available from us 1 centre in terms of the quality of the products it was 2 in the Blood Transfusion Service. 2 making. 3 So in summary, that's correct. 3 It's not possible to just transfer one technology 4 Q. And did you understand that Dr Ludlam's request for this 4 from one place to another in toto, because there would 5 safe 8Y product was triggered by the episode we 5 be different scales, different degrees of equipment 6 looked at in the correspondence from June, the minimally 6 design and that sort of thing, but nevertheless, there 7 7 was a cordial relationship. And, okay, there was a bit treated patient who had been infected with non-A, non-B? 8 8 A. I think so. That sounds likely. of a barrier. We would be reluctant, because, quite 9 9 Q. Would there have been any impediment to you making apart from anything else, it would indicate that the 10 a request of BPL for a supply of 8Y earlier than you 10 Scottish system was failing, possibly. But we did recognise that there was a value in this product 11 11 Well, we know that BPL were also facing up to the same 12 from BPL, and it would be better to offer that to the 12 13 problem of quantity and supply. And we were loath to 13 Edinburgh haemophilics than, for example, commercial put them under extra pressure. In fact, the -- I think 14 concentrate. So BPL were very willing to help us out on 14 one would have understood that BPL may have thought: 15 that to the extent that they actually did. 15 well, the Scottish haemophilics are getting quite a good 16 16 Q. And then last document from me in your time in Scotland 17 service already, why would we have to give them some of 17 is PRSE0003825. And when that comes up on screen we 18 our stocks to -- which might prejudice our own ability? 18 will see that is a letter from Dr Ludlam to you dated 19 Now I'm sort of over-stating the case because the 19 11 June 1987, and it's in relation to the treatment of 20 relationship between the Scottish PFC and the 20 his patients with the Z8 product that you were just 21 English BPL was one I think I'd described as cordial 21 talking about. And he says: 22 22 rivalry, in which they shared ideas about production, "I'm led to believe that the issue of Z8 patients 23 23 has begun. I was aware that the standard product was and there was sort of a lot of cross-talk between them running short ..." 24 and indeed mutual benefit. But the way these things go, 24 25 at various stages, one centre would be ahead of another 25 Just pausing there, the standard product, is that

127

(32) Pages 125 - 128

1 the NY product? Is that your understanding? issuing the Z8 once the NY had been used up, was that 2 2 A. Yes, I think so, yeah. the situation: that in fact there was no more NY, which 3 Q. "... was running short and that we had agreed to discuss 3 was why the Z8 was being issued? A. I believe that was the case. I've gone through this the further evaluation of the new material but I was 4 4 5 under the impression that there were several weeks' 5 particular correspondence in great detail, because it's significant and an indication of how seriously, and 6 supply left. I do not recall that I agreed that 6 7 patients should be treated with this material. So far 7 rightly, Christopher took his responsibilities. 8 as I am aware it does not have a Product Licence from 8 So that is my understanding. 9 9 the CSM nor a Clinical Trials Exemption Certificate. The other thing is, that I didn't -- wasn't aware I am unclear on what legal basis it is being issued and 10 of at the time, is that there were detailed negotiations 10 going on between the Scottish haemophilia doctors, 11 who is responsible for any adverse side effects." 11 12 And then he says at the bottom of the letter, the 12 I think in a sense led by Christopher, and the 13 last paragraph -- or penultimate paragraph he says: 13 Scottish Home & Health Department about the licensing of 14 "As you know one patient who received Z8 developed 14 these modified products from the Protein Fractionation 15 central chest tightness ... and I am naturally very 15 Centre. And I was actually not aware of the depth of 16 worried that this material has been issued without any 16 those discussions. I think they were going on for agreed monitoring arrangements. 17 months. And the Scottish office were not really -- they 17 18 weren't satisfying Christopher, and at one stage there 18 Then in the last paragraph he says: 19 "I am now faced with a fait accompli over Z8. 19 was a meeting, the minutes of which Christopher actually 20 This has comprised my position and reduced the clinical 20 disagreed, and I think that's among -- on record, 21 options open to me; ie either to accept the situation 21 certainly in the Penrose Inquiry, and I guess it'll be 22 22 and hope for the best or to go over to the purchase of on your records as well. So consequently, I was, again, 23 commercial factor VIII." 23 sort of piggy in the middle, expected to activate these 24 24 particular investigations into Z8, because it was the Now, just bearing in mind the letter we saw from 25 Dr Perry earlier, who said that the plan was to start 25 product of the future and the more quickly it could be 129 130 1 validated, the better. And this was in a period when 1 I said, his situation was compromised and he was faced 2 2

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Christopher was away out of the country, and therefore not able to keep a close eye on things.

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I actually remember some aspects of this episode guite well because I know that I actually went into the ward with the registrars who were conducting the infusion and I actually spoke to the patient, but I didn't in any way actually participate in any procedure directly, I didn't put the needle in or anything like that, but I was in conversation with them.

One thing about the reaction he had, which I witnessed, he himself said, "Oh, I've had this before, with other products". So he wasn't by any means a previously untreated patient. He'd received previous products. And he wasn't particularly concerned about the reaction he had. Although Christopher was already aware that if there were adverse reactions in any of these patients, and if the product they were receiving hadn't been properly validated or licensed, then we were all on thin ice.

So he was absolutely valid in that concern.

I -- as I say, I was somewhat a bit piggy in the middle. I thought that the product we were giving had been approved. Christopher thinks it had not been approved, and so consequently he was on thin ice and, as with a fait accompli.

Very regrettable, very upsetting for him. As far as I was concerned, this was obviously an important matter, but I was relieved (a) that the patients didn't suffer any extra degree of adverse effect than he'd already experienced, and in fact within a few hours was entirely well. That's not to minimise the significance of an adverse effect of this nature but nevertheless that was a little bit reassuring.

And I also feel that, in the long run, this was a very unfortunate episode, but it didn't impair the further work that we were doing, and that indeed I was doing with the other Haemophilia Directors I've already alluded to, Dr Mayne in Belfast and Professor Bloom in Cardiff, about further trials of these materials.

So actually, we were able to ensure the clinical validity of Z8 over the course of the next few months, and this very regrettable episode fortunately didn't impair that but it certainly was a lesson learnt, that I learnt in particular, about the need to be absolutely sure that the products you were giving were properly approved.

I cannot blame Dr Perry and the PFC staff for issuing it, and I cannot blame Dr Ludlam for his

132

(33) Pages 129 - 132

complaint. If there is any person to blame at all, it's myself for not being sufficiently aware of the background to what was going on to be able to say, "Hang on a bit, we shouldn't do it just yet". But in the event this episode happened, and it did not impair the professional relationship that I continued to enjoy with Christopher for the rest of my time in Edinburgh. This letter gives an impression that the Haemophilia Centre is a passive party in the process of getting products into patients, that actually it's you that is making -- you, as in the blood transfusion centre --that's making the decision about what products they get, and so therefore what products they give their patients. Is that in reality how it worked? A. Well, I think that sort of happened in this particular instant because Christopher wasn't round, the registrars didn't know what was happening, the blood bank staff in my department knew we had this product waiting by, and so consequently the procedure was activated, possibly against the better judgment of those registrars, but they hadn't actually received enough -- they weren't

Regrettably, they didn't ask Dr Alistair Parker,

presence that it was an okay thing to do.

confident enough about that. And possibly, although

unintentionally, they may have been reassured by my

1970, 1969 or so, and was to be run by the Wessex Regional Health Authority, which was a sort of carve-out of the south-west bit of south Thames and the southeast bit of Bristol, to produce the region of Wessex, and a parallel thing happened for the Transfusion Service. So there was a decision to build a new transfusion centre in -- to open in about 1970.

And that was also in the background of Southampton University becoming an undergraduate school of medicine, so medical students started arriving to be trained in medicine around that time, and it was thought, I would say on good grounds, that to have a regional transfusion centre sited in the teaching hospital grounds of -- of the new teaching hospital, which was also being rebuilt, with lots of money, was a good thing.

So it all fitted together that there should be a nice new shiny transfusion centre that was distinctly post-war to be built in Wessex at that time. And I think the Centre opened in about 1971.

Regrettably, it had not escaped the whole style of the past, in that the main feature in the building was a bottle -- glass bottle washing plant expected to wash bottles analogous to a milk dairy in order to prepare. Because until -- during the war and afterwards, for the

who was standing in for Christopher at the time, and possibly, had they done that, there may have been a different outcome.

I don't think what you've said, Ms Scott, just recently, just now, about the force of choice is true on a total basis. I think on this particular episode there was perhaps an undue pressure put on those registrars to actually give this product in a way that ultimately their own boss did not approve.

Q. I'm going to move now to your time at the Wessex Regional Transfusion Centre in Southampton in England.

When you arrived there, as Centre Director, is it right to understand that the previous holder of that post, Dr Don Smith, who had been in post since 1969, had retired in 1978 (*sic*) or 1988, so a couple of years before you arrived, and there had been no director in that two/three-year period?

A. That is correct. 1988, when he retired.

I think he was persuaded by the region to stay on for another year. So consequently, you know, he was still around. And indeed, those returns which I've seen were signed by him and -- including the return for 1988 to 1989.

But yes, Don was very experienced. The history of the Wessex Transfusion Centre is that it was created in

first couple of decades, blood was supplied in bottles.

In fact the first blood transfusion I undertook to -- as medical student to patients was conducted with -- from blood in glass bottles.

These were transitioning during the 1960s and 70s to plastic. So most of the regions in the UK by 1970 were almost entirely using plastic for collecting blood, which was a great advance. Wessex wasn't there, and it didn't really get to a -- full plastic equipment until well into the 1970s. But that was the thinking of the Wessex Centre at that particular time.

And Dr Smith did retire, but there was a vacancy for the directorship. I saw the first advert in 1988 and decided not to apply because I wasn't getting good signals from Wessex, from the rest of the transfusion [audio disruption] centre about what Wessex was like. And, also, I was nowhere near ready in 1988 to actually consider a move. So when they readvertised in 1990, I was surprised because I thought the post had been filled. And when I went to visit the Centre in about April 1990, in order to consider whether to apply, he wasn't there. The only consultant there was Dr Andrew Herborn who did not want -- expressly did not want to be appointed as director because he felt that being a director would take him away from the hands-on bench

(34) Pages 133 - 136

job that he was actually doing as a consultant, mostly involved with blood donation procedures.

And Andrew was a very conscientious and good consultant, utterly reliable in his work and I can sort of understand why he did not want to take on the extra responsibilities of being a director.

So the place had been devoid of a medical director. The region had appointed a senior administrator/manager, whose name is Jim Smith -- there were lots of Smiths around at this time. Jim Smith was appointed from the region to be the administrator of the centre and, without making too great a play on this, it was everybody's opinion within a few months that this was a disaster and that he was not really leading the Centre in the direction it should have been. And that came from the senior staff there, not particularly Andrew, but from the senior scientific and nursing staff there, who felt that Mr Smith didn't really understand the business, felt -- underestimated the degree of work involved in running a transfusion centre.

So when I came, I was appointed to be his co-director, so I didn't take the post of director directly, I was required to work with Mr Smith. So when I went to visit them, I had a conversation with him and, never having met him before, I didn't really get to

there were lots of interesting people to meet in public health and it was an attractive way of working. It wasn't to last. That particular link was disrupted in two stages so that by 1995, the Regional Transfusion Centre -- there was no Regional Health Authority and the workings of the Regional Transfusion Centre were transferred to the National Blood Authority.

So that, in a nutshell, is the history of my appointment, the working which I took on, the relationships I had to develop, and how it went from there. But after Mr Smith's departure, the region were extraordinarily helpful [audio disruption].

They were 12 miles up the road in Winchester, and we were in Southampton and I honestly think that for most of the 1970s and '80s, after the initial flush of opening the centre, Dr Smith was more or less neglected by the region in many meaningful way to help him cope. When I arrived at the centre I found that there were five different bank accounts. That was quickly rationalised by me, in the course of the year, into one, when we took on a new treasurer for the Centre.

The region supported us very well, Dr Winyard supported me, as did Ken Jarrold, a very senior figure in the NHS management structure nationally. So, consequently, we were well supported for the last two or

grips with his own particular abilities. He was able to say all of the right words, so I didn't see beyond that.

So I applied, was appointed, somewhat to my surprise -- of course, there are other good candidates as well -- took on the post, and within two or three months realised that I was working with a man who was impossible to work with. He sort of countermanded everything that I instructed the staff to do.

And, eventually, other people, not in other -- the clinicians, the haematologists, not so much in Southampton, but in Portsmouth, and in Bournemouth, and in Winchester, went to Dr Winyard in the region and said, "You've got to give Frank the freedom to do what he wants to do because he's got all the right ideas and is not being allowed to do that".

Now, I didn't say that to anybody. They were able to discern that from the activities in the centre. So Jim Smith was reabsorbed into the Regional Health Authority, and Graham Winyard funded me to go on a King's Fund course in medical management in order to be prepared to take up the post of what he rather grandiosely described as chief executive officer of the Wessex Regional Blood Transfusion Service.

Naturally, I was a bit flattered by that, I enjoyed working with the Regional Health Authority,

three years of my time, which enabled to us develop a good comprehensive computerised system and, even better, a really spanking up-to-date blood processing operation, which I think was, in 1994/1995, would be among the best in England by that time, because we'd learnt the lessons from so many of the other centres.

So that was my beginning at Wessex and quite understanding why Dr Herborn didn't want to be director, he was doing a fine job as consultant and the two of us did get on very well.

We did take on a third consultant for a few years and that was less of a success because I think there were some aspects of the job that were taken over by the National Blood Authority so, consequently, what happened then is that Dr Herborn moved to Birmingham, I think, in about the year 2000, or so, or the late 1990s, and so it was left with me and Bob, really, to continue to be the medical staff at the Southampton centre. But, by that time, neither of us were directors because the National Blood Authority had taken on the principle role of the Wessex service from a more central base, actually a base in Bristol. Of course, we were part of the Supra South West Region.

I've gone on at length about that but that's a quick summary of the development of the Wessex

140 (35) Pages 137 - 140

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1 Transfusion Centre during -- before, during and after 2 my -- well, before and during my time. 3 Q. Just a couple of points -- of details I want to pick up 4 with you, so the area that you described, some of the 5 area that the centre covered but, importantly, it 6 included the Lord Mayor Treloar school; is that right? 7 A. Yes. 8 Q. You set out in your witness statement -- I don't think 9 we need to go to it -- the urgent priorities that you needed to address when you arrived at the station, which 10 11 included the fact that donor records were completely 12 paper based, and you've described that that was the system of computerisation that came in; and the research 13 14 scientists had not received any guidance for developing 15 research programmes; session organisations needed 16 reappraisal; and the blood products facility needed 17 updating, and you explained that that did, in fact, take place; and the stores which had been operating 18 19 traditionally as a repository of equipment needed 20 updating. 21 So those were your urgent priorities when you 22 first arrived; is that right? 23 You don't need to go to my statement. Those are --24 that's an accurate summary. It was a more challenging 25 job, in many ways, that I went to but I did get a little 141 1 I just want to at that for the record. 2 But the other points that you've made are entirely 3

valid. Those are the areas that needed improvement.

Q. Just for the transcript, that's paragraph 178 of your witness statement.

MS SCOTT: Sir, I note that I've gone on rather longer than 3.15. I've got at least half an hour left of questions to ask Dr Boulton about Wessex. I don't know whether now would be an appropriate time to take a break.

SIR BRIAN LANGSTAFF: I think if you've got half an hour, yes, it would. So we'll take a short break, shall we, until 3.45, if that's okay, and come back then and finish off your questions.

Dr Boulton, there will then be a short break again while those who have been watching remotely have a chance to put questions through Ms Scott to you in what will then be the final session of the day. So I can't tell you yet how soon you will be finished, how soon we'll be finished. We'll have to wait and see.

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20 3.45.

A. I understand, yes. Thank you. 21

22 (3.26 pm)

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(A short break) 23

24 (3.44 pm)

SIR BRIAN LANGSTAFF: Yes, Ms Scott?

bit of forewarning about that. I have to say that, in spite of the lack of leadership, the staff were very conscientious. Although it was a paper-based record, it was meticulously maintained. For that, Dr Herborn deserves a lot of credit. So when it actually came to computerisation, the data that was transferred was pretty reliable and so, consequently, we were -- we'd jumped from being the back -- the least developed to one of the most developed computerised centres by about 10 1993. So that is to the credit of the staff there.

> The sessions -- one of the things that helped us, and I didn't put this anywhere, I'd just like to add it, for the record. One of the things that was obtained during my time was a new bus: donor services bus. There had been an old one which had got -- become dilapidated and it was replaced at a cost of over £100,000 in, I think, 1992/3 with a bus that travelled with the team to, usually, industrial sites and was able to collect something of the order of 100 units of donations a day from that bus, which was a considerable contribution.

It was a new bus, it was actually a left-hand drive, because it was American designed, and that was very good for the drivers. They enjoyed doing it. It certainly enhanced our ability to get good quality of blood donated and collected and sent to the centre so

142

1 MS SCOTT: Dr Boulton, just to orientate you and those 2 listening to what I'm going to ask you in relation 3 to Wessex, I'm going to ask you some questions about 4 your relationship with clinical colleagues and then I'm 5 going to ask you some questions about hepatitis C 6 testing and the arrangements were put in place for that, 7 and the hepatitis C look-back programme, and then about 8 record keeping.

> Just on my first topic, on the relationship you had with clinical colleagues when you were at Wessex, is it right to understand that when you arrived in Wessex there was no hospital transfusion committee in place, but there was a regional association of haematologists which met every three months?

A. That is correct. 15

16 Q. And what was discussed at that three-monthly meeting? 17 Was a topic of conversation the safer use of blood, the 18 better use of blood, reduction in use of blood, in so 19 much as it could be safely reduced?

20 A. I cannot remember precisely what went on. I don't have 21 minutes of those particular meetings. But I do know, 22 and remember very clearly, that I developed in the 23 course of that time a real sense of the need to, as I say, cut off my nose to spite my face. That is

24 25 because we had gone into a system of cross-charging,

144 (36) Pages 141 - 144

about which I knew from the time that I'd applied for the job that was going to come in in the English Services, that there was an -- an internal market was going to develop in England, it did not in Scotland, but an internal market whereby the users of blood, the hospitals, the users of blood and blood products, would pay at a fixed price for each product, and that that money would be used to fund the workings of the transfusion centre.

It wasn't cash, it was a transfer of funds, if you like, from one source to another, so it was a translation of the use of the internal markets for using -- for funding the blood services.

The problem with that, as I saw it, was that if one took a purely commercial capitalist [audio disruption] my job would be to sell as much blood as I could, and that was professionally profoundly distasteful, because it was already becoming apparent that in order to improve the safety of the Service, we had to look very carefully at the indications for blood transfusion.

So I regarded part of my job as going round the hospitals, talking to the consultants, where I could, and talking to the laboratory staff as well, so that they were on board with the concept that it doesn't

disruption]. But nevertheless, the use of blood did slowly come down and, slightly to my chagrin, I felt that the marketing that -- the commercial -- the fact that they had to buy it sent a fairly powerful message to those in charge of hospital laboratory budgets.

But in the end it meant the same thing: that we were looking carefully at the proper use of blood.

Q. And did there come a time when there were hospital transfusion committees in the hospitals that the Wessex Centre served?

A. Yes, and some hospitals were better than others.

To my regret, the Southampton General Hospital was not among the leaders of this particular trend, whereas some of the smaller hospitals, particularly the Dorchester hospitals, were much more open to that sort of thinking.

Q. I'm going to turn now to hepatitis C testing.

It's right to understand, isn't it, that you weren't involved in any of the national English forums, such as the ACTTD and the ACVSB, in which decisions about the national introduction of hepatitis C testing were determined or were decided?

A. No, although I was kept somewhat informed about those
 developments, and although -- and indeed, I fairly
 quickly formed contact with the Donor Selection

matter what you -- what the prices are, what you need to do is to cut down your use for the benefit of the patients.

So in a sense, as I say, cutting off my nose to spite my face. I did not regard myself as a salesman.

Unfortunately, one or two of the hospitals did think that with the takeover, a few years later, by the National Blood Authority, that's precisely what we had become. That was one of the problems that we had to cope with. But that was my ideology, that there needed to be a rational, clinically justifiable system for the use of any blood or blood products that was entering a patient's veins.

So that --

15 Q. Did that --

A. So the consequence of that was, indeed, a series of
 largely informal meetings hoping to get the message home
 that it was a good thing to pay attention to the use of
 blood.

Ironically I began to realise after a time that it didn't matter what I said. What really counted was when they saw the bills. And -- it was the bills. But the bills were held by the haematology departments, not by the surgeons or by the ward users, so it was not all -- in a way, not all that successful [audio

Committee, which I later joined and took on a role on their committees, and also aware of the Transfusion Transmitted infections. That was on a UK basis rather than an English basis, so that I was less involved with, if you like, the nitty gritty of the work being done to introduce the testing of HCV.

I might just add that, personally, I was in favour of introducing these specific tests for HCV at the earliest possible moment, and I think I'm on record as -- before I came to Wessex as advocating quite strongly the need for the UK to introduce specific HCV testing as soon as possible, especially as the technology was actually coming online.

And in the event, somewhat to our shame the UK was among the latest countries in Europe to actually introduce the testing. And that was singularly unfortunate, because I felt that there was an ethical need to introduce it at the earliest opportunity.

That's the specific testing of -- for the HCV virus.

20 Q. And that letter is at PRSE0001562.

Could we have that up, please, Sully, just to have a look at what you were saying.

When we get it up, we'll see that it's a letter that you wrote to Professor Cash on 21 February 1990. And you say in the main paragraph of the letter:

148 (37) Pages 145 - 148

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"Could I just add that in spite of obvious difficulties with the current Ortho Elisa assay (susceptibility to 'stickiness', unreliable of predictive value with heat treated samples, etc) I have developed a very strong feeling that the screening of donors for HCV antibodies should be introduced at the earliest possible opportunity. This is not because of the 'science', but because there appears to be little doubt that people have contracted HCV as a result of 10 transfusions which they would not have received had 11 these transfusions been screened for HCV antibody. 12 Furthermore there are apparently five known cases of HCC due to PTH. The reason, therefore, from my proposing 13 14 this view is actually one based on future litigation. 15 I am pretty convinced that the NBTS and SNBTS will find 16 legal action taken against them in about 10 years' time 17 from persons who have sustained post transfusion hepatitis as a result of receiving HCV antibody 18 19 containing blood which was presumably infectious for HCV 20 at that time." 21

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So that's your view expressed, as you say, quite forcefully in February 1990, before coming to England, to Professor Cash.

And it's right to understand that, is it, that although you recognised some -- that the testing wasn't

149

So that was the background. This is a personal feeling I developed. And in a way, I'm pleased that I -- that this [audio disruption] letter is on the record, because it did reflect a real anxiety at that time, although some would say that my anxiety was based on only tenuous grounds at that particular time, because of the difficulties of developing that test, the stickiness and all those sort of technical problems that were getting in the way of developing a usable test for screening.

Screening tests are very different from diagnostic tests, and that's one thing that should be recognised. You can diagnose individual people on the basis of a test that may be not particularly easy to perform but as long as it's carefully conducted on that basis by skilled technicians, then that's reliable.

Screening -- screening hundreds of samples a day is a very much -- is a very different kettle of fish, and you need to have well proven technologies for that in order to reduce the false positive and false negative readings. So I'm not belittling the problems in developing an assay but nevertheless, the assays were well on the way to being developed, and I felt it was very important that those developments should be expedited as quickly as possible.

perfect, you nevertheless -- the science of the testing 2 wasn't perfect -- you nevertheless thought it should 3 still be implemented?

4 A. That is pretty correct.

> Just one little point of clarification for a potential ambiguity. The acronym "HCC" that's about two-thirds of the way down in that paragraph, is hepatocellular carcinoma. It's not a misprint. That's a deliberate HCC, because people with cirrhosis have a high risk of developing cancer of the liver, so it's -- hepatocellular carcinoma is what that stands for.

Yes, this was actually as a result of my attendance at meetings, and there were -- I think there was a meeting in New York and around about the same time there was a meeting in London, and I attended the London one, and there was a lot of talk about this. And I -my -- the actual reports of that meeting don't really reflect the sentiment that I'm expressing in this letter. But I was sort of picking up vibes, or maybe my antennae were attenuated because -- well, sensitive to this, possibly because of my experience with HIV back in 1983 when -- and indeed the introduction of the tests in 1985, how important it was to get this done as quickly as possible.

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Q. Then once you had taken up your post in Wessex and there 1 2 was -- the Inquiry has seen the correspondence and 3 discussions going back and forth between Dr Gunson and 4 the Directors about when the screening date -- when 5 screening should be implemented on a national basis, and 6 the date keeps getting put back, and Dr Lloyd 7 effectively goes early, and there's a correspondence 8 from you to Dr Lloyd in which you are saying to 9 Dr Lloyd, and we can look at it if we need to, but 10 you're saying that you think that the -- everybody 11 should go together, and that to break ranks in the way 12 that he is is not conducive to the image of 13 a coordinated service. And the reference for that for

> So is it right to say that in around May '91, when these discussions were taking place, you -- your view at that point was that it was more important for screening to be rolled out nationally than it was for screening to be introduced early on a piecemeal basis?

20 A. That's correct, although I would like to add a caveat or 21

the transcript is NHBT0000074 021.

This is definitely a -- reality hitting me when I got to Southampton, because the letter that's still up -- I don't think it needs to be up anymore, but the letter that's still up about me advocating an early

151

152 (38) Pages 149 - 152

adoption of tests was strongly felt at the time, and I think possibly justified. But the ground -- hitting the ground at Wessex in 1991, one faced reality in that although the laboratory was very well run, by some conscientious scientists, Wessex was not one of those centres that had been participating in any of the preliminary programmes, and the -- neither the region nor the hospitals were particularly willing to put up the extra bit of money when it came to introducing the new tests, which was like an extra pound per test.

And there was quite a lot of correspondence between me and the region, and some of the hospitals, about the funding of these particular tests. And at the end of the day Wessex was only funded by the RHA rather grudgingly, who felt that the hospitals were not paying their -- pulling their weight in this.

Again, this is the sort of typical narrow insight that accompanies the thinking of the market. I think it is profoundly regrettable that this situation was arising, which resulted in a delay of the implementation of the tests in England.

The other slight mitigation for me is that I was not party to any of the detailed discussions about the timing of the introduction. I've seen them since, from Harold Gunson, from John Cash and others, and

together, we -- and people breaking ranks were making life difficult for the others.

Well, really now I would say that was an unfortunate attitude. We should have been -- we should, I think, have been able to introduce the test earlier. But there were all sorts of other little things that -- the virologists being pernickety about the quality of the tests and all that sort of thing, so there was a lot going on. But it was, I think, wrong to delay it until September or so in 1991. It should have been introduced earlier that year, if not actually in late 1990, which I could see might have been a bit more difficult, but nevertheless, that was an unfortunate episode. Which is why the look-back period later on was so important.

- Q. Would Wessex have been able to implement testing earlier? We know from your witness statement that you had to undertake some building works. Were those complete, for example, by the time you'd arrived at Wessex?
- A. Yeah, I think part of the problem was that people like Jim Smith squashed those sort of thinkings in the time they were there. The letter that -- many were aware that such tests were going to be needed but just couldn't get anywhere with the -- with what was then the hierarchy within the Centre. So the Centre was poorly

I know that Huw was given a rough ride for his decision to introduce in June.

I now feel quite strongly that Huw was right although at the time, because I didn't know the full picture, I felt that he was -- by breaking ranks, was disrupting the Service and introducing a sort of postcode lottery for donors and patients living in certain areas.

What I hadn't really fully appreciated was quite a lot of English centres were already testing. They were describing it as trials rather than some screening, but nevertheless, a lot was already going on.

So I was a bit naive at that stage. So I feel that my initial instinct back in early 1990 was still right. The delays were unnecessary in the end. We could have introduced the technology, because -- well, I think one of the reasons was that the technology that was going to be introduced in the late year, September, October, was significantly better and easier than the Phase I technologies being used earlier that year, but experience turned out that there was really very little to choose. I may be wrong on this, but that's my impression, that there wasn't all that much difference between the standard of the two tests, but the -- but at the time it was felt that, yeah, we should all stand

prepared to take that on, even though I had written to
Andrew Herborn before I started, saying what's going on
about HCV testing?

Q. And the reference for that letter, we don't need to go to it, but for the transcript, the letter you wrote to Andrew Herborn on 26 June 1990 is NHBT0000189.

You also make clear in your witness statement that you were only -- Wessex was only given three weeks' notice of the date for testing having to be rolled out nationally, and I just wanted to read out a paragraph from your witness statement. I don't think we need to have it up on the screen.

Well, in fact perhaps we should have it up on screen. It's WITN3456002.

In which you set out the impact on Wessex of that short notice period.

Could we have, please, page 148. And it's paragraph 410 of your witness statement. You're asked what happened to all the unscreened blood that had been collected prior to the HCV testing being implemented and you say this:

"In order for all blood issued after 31st August 1991 to be negative for HCV, all the blood in stock from the 1st September would have been tested -- which is why early stocking of test kits was

156 (39) Pages 153 - 156

needed so that donations issued to hospitals during August 1991 would be HCV negative. I cannot be confident that this was the case given that Centres had at the most, 3 weeks (before 1st September) in which to introduce the systems. Hence, some untested blood may well have been issued during the first week or two after the tests were implemented. Although usually most blood was issued to hospitals within three weeks of donation, the expiry time of four or five weeks would indicate that a few HCV untested units may have been issued. I have no data on how many untested units were issued or even transfused after August 31st."

So you put the fact that there may have been untested blood being issued post-1 September down to the very short period of time that you -- the very short period of notice that Wessex were given to get testing up and running?

A. That's my understanding now of that time, which is 30 years ago, but nevertheless, it was an important development that I was faced with when I arrived.

I have to say that -- just be a bit cautious -- my -- this is another example in my memory not necessarily being totally accurate, and I don't have any papers backing this particular attitude, but nevertheless, this is a sort of -- I'm painting

So. **A.** Yes.

- Q. This is a letter that you wrote to -- it seems to name and shame the hospitals that you were asking to trace the potentially infected products from the HCV infected donors. And what you seem to have done here is done a sort of table, a league of shame to try to get those that had provided you with no feedback and done no investigations, to do so. Is that how to understand this letter?
- A. That's correct. I might say that this, of course, is the sort of master copy of the letter, and the details of the people I was posting it to would be occupying that top left-hand corner.

I cannot be absolutely certain how many of them received it, but I do remember bringing the subject up at a Wessex regional haematologists meeting, of which there was two or three each year, usually held at Salisbury, and I remember talking about this. So they certainly were familiar -- or had no reason not to know about this name and shame league table. And I'm afraid that the reaction from most of them at the bottom there was a mere shrug of the shoulders. It was deeply unsatisfying.

Q. And you say in the letter on that last paragraph:

deliberately a worst-case scenario here, in that if people -- if someone was able to say to me that someone was transfused in a Wessex hospital in, say, October 1991 and then developed hepatitis C, the last thing I could say is, "Well, it wasn't due to the blood"

My understanding now of the situation at the time was there was quite a lot of uncertainty about what we were doing, and I have no real means now of checking that up. But I did remember at the time feeling a little bit nervous about the possibility of HCV emerging among some of our recipients.

Q. I'm going to ask you now to move on to the look-back for hepatitis C.

If we can go, please, to NHBT0087650.

There's a letter that you have written to the hospitals served by the Centre. Now, rather curiously, this is only the first page of the letter, and the second page of the letter -- Sully, I wondered if we could have that up by the side, please -- is -- oh, there is a second page. There we go. Thank you.

We don't need them both up at the same time, it was just that on my copy it's a different document reference. But clearly not.

So if we can just look at page 1 of that, please.

"Levity aside, I must confess to a profound sense of disappointment, particularly as I had visited all the hospitals and spoken to haematologists in April about the need to progress the HCV Lookback programme."

What do you think it was that some of the hospitals simply didn't engage with the look-back?

A. Well, this is September 1995. By which time Wessex had been taken over, as you'll see in the top right-hand corner, by the National Blood Service. And to some -- some of the consultants -- not the scientific staff, not the nurses, this would be a consultant-led attitude -- felt that we had been downgraded in Wessex. We were no longer a regional centre. So consequently, our credibility was a bit sort of -- we'd lost a bit of credibility. And I think that's one particular thing.

The other thing is the smaller hospitals seemed able to cope better, you know, like Poole, which had a good result, Bournemouth less so. The really big hospitals at Queen Alexandra in Portsmouth, which was not a particularly big hospital, but the St Mary's in Portsmouth and Southampton General, those were big hospitals. And, indeed, the Portsmouth haematologists were generally very supportive of me, but this particular message went down like a lead balloon, and I don't think any of them really picked up on that.

160 (40) Pages 157 - 160

The Infected Blood Inquiry

I think the response to this was still very poor.

So my powers of persuasion were tested and basically unsuccessful. I think, it's an unfortunate reflection of the sense of priorities. And the other thing is, as I referred to earlier, this was quite an expensive exercise, and they were sort of expected to take this on without being funded. This meant going into the hospital records, the patient records and, as I think I said in my witness statement, that I did, on one occasion, somewhat linked to this, but more linked to an HIV Inquiry, visit the records of the -- in Southampton General and they were in a dreadful state. I can also say that the records for the Regional Transfusion Service under the management of the RHA in the early '90s, when I was there, was also in a very disgraceful state.

So, on the whole, paper records of this nature were basically disregarded or forgotten about, put on one side, and it was too inconvenient for them to go back into the basement and dig out this data. So I felt that this -- this is why I was disappointed. Because I was prepared to do this work, why weren't they?

Q. Can we then look at NHBT0036757. This is on the second page, it's a table that's provided to you by Tim Wallington.

Either the others were just as bad as Southampton or Southampton happened to have rather more people. I just don't know. Certainly Southampton, you know, those figures indicate that there was a look-back, but how effective it really was in Southampton, based on the previous slide, I've told you, I am unconvinced that those are really accurate figures. I think they may well be underestimates.

- Q. So my reading of this, and it may be that I'm wrong, was
 that Southampton referred to the work that you were
 doing in the old Wessex Centre, rather than the work
 that was being done by the Southampton Hospital. Is
 that --
- 14 A. Yes. Yes.
- 15 Q. Is that how you read it?
- A. Yes, this is the Southampton Centre not the Southampton hospitals. Yes, I'm pretty sure that it would be referring to the Wessex centre, not the Southampton General Hospital.
- Q. Then the last document from me before we have a break
 for further questions from Core Participants is
- 22 DHSC0004180_052. I'm going to be asking some questions
- 23 about records. So this is a letter from -- if we go
- 24 over to page 2, we don't need it -- it's from you to
- 25 Dr Rejman, dated 15 --

And if we go over to page 2, we can see the numbers for Southampton on that column at the end. So we see that number 1, the 95 number is number of donors identified who have given blood pre-1991, presumably who are HCV positive -- 95; number of relevant donations identified, 630; number of donations notified to hospitals, 306; number of recipients identified by hospitals, 173; number of recipients followed up, 176, slightly curiously more followed up than had been identified.

11 A. Yeah.

12 Q. Number of recipients counselled and tested, 34; number
 13 of recipients tested positive, 19; number of recipients
 14 tested negative, 12; and number of recipients who had
 15 died, 128.

Does that chime with your recollection of the

sorts of figures that we're looking at? Well, I don't -- I only recollect this retrospectively now; I'd forgotten this particular thing. I do suspect that the Southampton columns are an under -- that they would be reflecting -- reflected in the analysis that Tim's staff were doing on this, but I suspect that those numbers are an underestimate, even though row 5, the number of recipients followed up, it looked as if Southampton was doing more than any of the others.

1 A. Rejman [clarified pronunciation].

Q. Rejman, sorry. If we go back to the first page,
15 October, 1992, and you say, at the beginning of the
letter:

"Thank you for your letter of 12th October 1992, requesting information regarding the above patients."

There are two patients listed there:

"I apologise for the lack of response to this matter so far ..."

Then the next paragraph down, you say:

"We instituted a search of our records concerning
Mr [X] shortly after receiving your first letter on
20th July; and indeed my predecessors had kept
a detailed file. However, the information is very
incomplete and I cannot state with any certainty from
the records that are now available to me, that any of
the four unit numbers involved [then you set those out]
which were transfused in April 1984, can be traced with
certainty to a donor subsequently found to be HIV
positive."

Then if we could just go over the page, and go halfway down that second page, to the sentence that starts -- the paragraph that starts "I think" so below the crossing out:

"I think you will appreciate this has been

you will appreciate this has been

(41) Pages 161 - 164

The Infected Blood Inquiry

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an extremely difficult investigation; our time since the receipt of your first letter in July has been spent exhaustively combing through our files for further evidence which has been entirely unrewarding. I feel that some of the difficulties have arisen through a desire to maintain confidentiality of records of the donors, and indeed some of the documents which would have enabled us to provide the link have gone missing. Also, there has been no storage of any blood samples taken from donors in 1984, which now could be tested."

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I think I probably should have said at the beginning, the context of this letter is a request from the Department of Health to you to see whether or not two particular patients had been infected with HIV blood or tissue transfer, in order to see whether or not they met the requirement to receive payments from a Department of Health scheme.

So two issues that arise in relation to this, the first of which is the issue about generally the state of the records at Wessex, and I'll ask you to give us your views about that. But first, perhaps, while we've got this up in front of us, the second page, the second point that arises is this point that you make about the desire to maintain confidentiality in records of donors, causing problems to those that come back to read the

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might have been contaminated with HIV, whatever the reason might be. But the biggest reason that we were worried about was multiple men having multiple sexual encounters with other men, as the biggest risk factor.

And this was a very difficult subject and we were still getting round how to communicate with the donors about this. So it wouldn't be particularly surprising to me -- and this is well before my time, but both these patients were well before my time, and I happened to be around when Andrzej Rejman came up and asked us about this and I had two good conversations with him, but yeah, it's distinctly possible. But people didn't know how to record the suspicion of a high-risk behaviour on a donor card, or they may have put some squiggle on it that was a code, but the significance of that code was lost in a few years.

I am speculating but, basically, I think it is recognised that we didn't quite know how to deal with this sensitive data among donors around that particular time. And so I'm speculating that that may also have contributed to the paucity and poor quality of the record keeping in regard to these particular episodes at that time. But it is a speculation, although not based on idle musing.

MS SCOTT: I've come to the end of my questions. We'll need

records in later years.

records.

2 Can you tell us what it was that you found and why 3 you came to that view?

4 A. I think it would be more a case of what I suspect, 5 rather than found. You're right, this was a very difficult exercise. The state of the records was 6 7 disgraceful because I think these were ones which 8 I referred to had been farmed out to a decommissioned 9 mental hospital near Basingstoke, called Park Prewett, 10 and those records were contaminated with bird droppings through a leaky roof and, indeed, some of the --11 12 I didn't do it myself but some of the people who went 13 there felt that they were themselves suffering --14 susceptible to health hazards from the state of those

> So a few hundred records, I think, had to be destroyed or were inaccessible on that basis. So that indicates a sort of standard of care at that particular time, under the priority that historical records were thought to have. That's one aspect.

As far as the confidentiality is concerned, again, this was the era, as I say 1983/1984, crucial years, not just in Edinburgh but in the rest of the country, in how on earth we were to inform potential donors about the risks of -- about us not wanting to have any blood that

166

1 to take a further break so Core Participants can send in 2 any further questions that they would like me to ask

3 Dr Boulton.

SIR BRIAN LANGSTAFF: Yes. Do you have any sense as to how 5 long you might need?

6 MS SCOTT: Well, I've had some questions in from the break 7 before, the earlier break, but I'm conscious we've 8 covered quite a lot of ground with Dr Boulton, and so

9 it's certainly going to be more than 20 minutes. Could

10 I say -- I think it's probably going to be -- could

11 I say until 4.45?

SIR BRIAN LANGSTAFF: Yes. Well, let's say not before 4.45. 12

13 MS SCOTT: Yes.

SIR BRIAN LANGSTAFF: Using that formulation, Dr Boulton, to 14

15 allow for the fact that it might be a little later,

16 we'll just have to take our guidance from Ms Scott, but

17 if we're ready for 4.45, then we may well be able to

18 start then.

A. I'll be ready at 4.45. Thank you. 19

20 SIR BRIAN LANGSTAFF: Thank you very much.

21 (4.23 pm)

22 (A short break)

23 (4.44 pm)

24 SIR BRIAN LANGSTAFF: Yes, Ms Scott.

MS SCOTT: Dr Boulton, I've got a number of questions from

168 (42) Pages 165 - 168

Core Participants, so I think we'll be going slightly all over the place, but the first question is in relation to the evidence you gave this morning about your time in Liverpool, and you were describing how, for children, it was -- your practice was to give them cryoprecipitate and then at some point, as they got older, concentrate, and the question is at what age would you typically make the decision to move from cryoprecipitate to concentrate on the basis of age? 10 I am not sure that there was a very consistent policy

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there, but I suspect that it would be when they became teenagers. So somewhere between the age of 13 and 17, depending upon all sorts of things, like their -- the frequency of their bleeds, actually how big they were -as much as anything else, it was their size. So that -and indeed, some of the boys, by the age of 13, having been well treated, would be quite [audio disruption]. So consequently, you had to take it on a case-by-case basis. But I think it would be around about then.

But I have to say I have no clear memory of operating that policy specifically. My answer is based to some extent on suppositions and probabilities, rather than actually remembering a precise set of circumstances.

In your evidence this morning, you said that the amount Q.

169

details in ways that would be inappropriate these days. So in a sense, that was relying on a concept of confidentiality that no one would ever see what we'd written. Nowadays, a completely misplaced concept, but that was fairly common at that time. And as we grew more experienced and became more aware of the really important nature of patient/professional relationships, I think we changed.

In Edinburgh, I think there, it wasn't for me so much a record of patients, because it was more a question of confidentiality of communications around staff. And that was a real problem, because -- I mean, I know that some of my colleagues, I mean, were required to sign the Official Secrets Act concerning their discussions in Committees. And yet they've all been revealed. So it's actually -- that was a real hamper to communications.

So that part of my answer was probably more directed towards the degree of professional confidentiality and the way that interfered with transmission of -- the communications about policies, et cetera. There was a lot of secrecy about at that time -- which I think was unnecessary -- possibly because those who were talking felt vulnerable, but these days I rather hope that attitudes have changed,

of confidential material which was inappropriately 2 confidential and hampered communications was quite

3 profound. Now, you've given us some evidence this

4 afternoon about what you found and what you concluded 5 from looking at records in Wessex. Was that also the

6 case in Liverpool and Edinburgh?

7 A. Is that about donor characteristics?

8 Well, I think you, in a -- I can't remember the question 9 that I asked you, but as part of your response, you said 10 either these words or words to this effect; the amount 11 of confidential material which was inappropriately 12 confidential and hampered communication was quite

13 profound.

14 A.

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15 Q. And as I say, you've dealt with that in relation to 16 Wessex but is there something you can assist us with, 17 whether you found that also to be the case in Liverpool 18 and Edinburgh?

19 A. Well, in -- Liverpool and Edinburgh were a very 20 different set of circumstances. I don't ...

> Liverpool, 40 years ago, confidentiality, the concept among medical practitioners, including myself, was perhaps less sophisticated than it is now. And to a certain extent my shame, I will be party to the common medical practice of making personal records of patient

> > 170

1 and the concept of openness and accountability is at 2 least acknowledged more, although sadly, judging by 3 official public records on other circumstances, the 4 degree of redactions when people ask for the Freedom of 5 Information inquiries is still -- there's a lot of 6 obfuscation at that level. 7

So my feeling is that confidentiality often went too far and hampered communications, both with patients, who should have been handled better, with donors, who could have had clearer information about what was required of them, and then within the professional -professions that were involved in the whole provision of blood service. So that's my answer to that, my rather long answer to that particular question.

15 Q. You referred to cryoprecipitate being made, in your time 16 as a houseman, from plasma collected from the naval base 17 in Portsmouth in the late 1960s. Can you recall what 18 knowledge there was or what consideration was given at 19 that time to the risk of viral hepatitis being 20 transmitted by military personal at the naval base? And

21 of course bearing in mind that this was pre-hepatitis B

22 screening.

23 A. But still known to be associated with transmitting 24 hepatitis. My answer to that question is there would 25 have been no regard taken to that particular aspect.

172

(43) Pages 169 - 172

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In fact, Dr O'Brien, who was the consultant in charge, a very eminent haematologist, part of the team that discovered Christmas disease in Oxford in 1952, was a very effective operator, and he would have had no hesitation, under the circumstances of this particular patient, in pulling strings with his contacts in the navy, getting onto the boats, and having a lot of exercise in producing literally hundreds of donations.

The effect on the staff in the lab, I learnt afterwards, was profound, particularly in the end it all turned out to be -- the patient died fairly soon. So a lot of hard work for a particular episode, but in terms of things like transmutant -- transmitted infections, no, that was the last thing on Dr O'Brien's mind. And I have to say that it wasn't very prominent in my mind either, because this was a very significantly ill person who I thought was unlikely to survive anyway.

- 17 When you were in Liverpool, did you monitor the white 18 19 cells of your patients, ie the CD4 and CD8 counts and 20 ratios?
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Were you involved in white cell testing on a haemophilia 22 23 patients, ie CD4 and CD8 counts and ratios, while you 24 were in Edinburgh?

25 **A**. No.

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- 1 Festival, for example, may have been able to donate 2 blood?
- 3 A. You're absolutely right. I should have said people donating in Britain. So we would not have excluded 4 5 tourists, that was one of the concerns we had about the 6 Edinburgh Festival, the possibility that American 7 visitors, in their spirit of goodwill, would turn up at 8 a donor session offering to give blood and they would 9 not have been turned down, unless we actually identified
- 10 a specific feature.
- Q. Sorry, Dr Boulton, I'm just getting in another question, 11 12 so let me just -- thank you.

Do you know anything -- do you have any awareness of blood being collected at the US naval base in Holy Loch in the 1980s?

- 16 A. There were donations from military and naval 17 institutions collected in Edinburgh at that particular 18 time, I wasn't actually responsible for those 19 organisations, but I think on looking back there was 20 some sessions at those. Those would have been included 21 as sort of public session and so, consequently, I could 22 not exclude the possibility of that happening. But 23 I wasn't directly involved.
- 24 Q. So presumably those sessions would have been taking 25 donations from US naval --

Q. In relation to the infection with AIDS in Edinburgh, 2 what investigations were done into how the products 3 those patients received had come to be infected by 4 a donor in Scotland?

A. There would have been extensive -- there were extensive records of the donors who attended particular sessions. Those donors could be identified with each batch of Factor VIII concentrate that was produced by PFC. So it was indeed possible, at least in theory, to trace everybody who -- to identify, or at least have some identifying features, of everybody who gave.

It was not possible to be 100 per cent certain on following up those donors, that those identifications would reach the intended donor. They may have moved away, they may indeed have died, or something else might have happened, and we wouldn't have known about that.

So the system was very sophisticated, very intensive but by no means expected to be 100 per cent foolproof, and I think that the donor or donors who are implicated in that -- who would have contaminated that batch were never actually identified.

22 You described NHS factor concentrates as being derived 23 only from the blood of British people, and I've been 24 asked to ask you whether or not that's, in fact, 25 correct. Is it the case that tourists at the Edinburgh

174

- 1 A. Yes, what I don't know is how long that continued into 2 the 1980s
- 3 Q. Just in relation to the position at Wessex, at the time 4 that hepatitis C testing was instituted, did you re-call
- 5 blood or blood products that had already been issued
- 6 prior to 1 September? So they would have been untested, 7 sent out to the hospitals prior to the 1 September. Did
- 8 you re-call those to get them tested or destroy them?
- 9 A. I'm not guite sure that I understand the guestion but is 10 it that, okay, the tests were introduced on 14 October for HIV. Blood collected before that date, which was 11

12 still in date, was that tested for HIV before it was

13 distributed?

And I'm pretty sure the answer to that is they 14 15 were tested so that after 14 October, no blood in the 16 blood bank of Edinburgh Royal Infirmary had been -- had 17 not been tested for HIV. I'm fairly sure that's the 18 situation.

19 Q. So this is a question in relation to Wessex, and --

20 A. Oh sorry, Wessex.

21 Q. -- and to HCV testing. So the question is, for the 22 blood and blood products that had been issued from

Wessex prior to 1 September 1991, ie untested --23

24 A. -- HCV, yes.

Q. -- HCV -- would those have been re-called or could

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176 (44) Pages 173 - 176

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1 untested blood have been issued and used from hospitals 2 post-1 September 1991?

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of that.

- A. I cannot actually remember if there was a re-call at that particular time, and that's why I think I couldn't exclude the possibility of untested blood being issued at that time. But I think that's what I said at the time, so I'm not sure. It's a possibility, distinctly, that some blood may have been issued that was not -that had not been tested for HCV, but I can't be certain
- 11 Q. We've heard some centres re-called all the blood and 12 blood products that were sitting in their hospitals, and so -- that was untested, re-called it and either tested 13 14 it or destroyed it; did Wessex do that?
- 15 A. I cannot recall if that's what happened at Wessex.
- 16 Q. In relation to products in Wessex that had been made and were untested prior to 1 September '91, frozen 17 components that have a long shelf life, were they tested 18 19 before they were released?
- 20 A. That's a very good question about the testing, both for 21 the HIV and the HCV, because the frozen stuff would have 22 been still there a year or so after they donated. So 23 there could be stuff that was collected in 24 September 1990 that was still in our freezers. And, to

be honest, I cannot recall how those donations were 177

that point of view the programme achieved its aims. It may not have achieved the aims of actually banning the import of American products, but nevertheless ...

So that programme was actually very informative to guite a lot of the people that I was dealing with in Liverpool.

- 7 Did you tell your patients directly about the relative 8 risks of cryoprecipitate versus concentrate?
- A. Um ... I do not recall specific conversations to that 10 effect. I think it's highly likely that I would have done, to explain to those on home programmes why 11 12 cryoprecipitate was preferred. But I honestly cannot 13 say the -- how much of detail I went into with the patients of that level. 14

I apologise for my lack of memory on that one. It's an important question, but I can't answer it in any more detail than I think I probably did.

- 18 Q. And it may be that this is -- the answer to this question is the same but I've been asked to ask it, so, again, did you discuss the relative merits of pool sizes and the impact on infection risk with your patients?
- 22 Again, that featured in the World in Action programme. 23 So if that question was asked, I would have answered 24 about the greater risk potentially from the larger

25 pooled products, but again, I don't recall specific

handled. So I can't give a satisfactory answer to that question.

I think it could -- it may be possible to check from colleagues who have retired, who I know are still around, what their recollection of that particular experience was, and the other person who might have an insight is Dr Andrew Herborn, if he's contactable, and we could do our best to try to contact him.

- 9 Q. This is returning now to your time in Liverpool. You 10 said that you thought patients preferred NHS concentrates because they knew of the risk -- they knew 11 12 that the risks were -- that it was a less risky product 13 than the commercial concentrate. What's the factual 14 basis for your belief that patients preferred NHS 15 concentrate for that reason? Did your patients tell you 16 that or was that an assumption on your part?
- I think some patients would have mentioned it, possibly 17 18 in passing.

Don't forget that the World in Action programme of 1970 -- whenever that was, was Granada, and lots of people in Liverpool would have heard it, so consequently there was an awareness, certainly among the haemophilic community in the Liverpool, of that particular programme, and it did cause them to ask all sorts of questions about the nature of the products. So from

178

1 conversations to that effect.

- 2 Q. Now you told us that you would tell patients if you 3 thought that they had contracted non-A, non-B. Would you also tell them that the illness was due to the 4 5 products that had been provided to them for their 6 medical treatment?
- 7 A. Yes, I think I would have done. And that also -- also 8 is for hepatitis B, as I think I said, so our patients 9 who contracted hepatitis B, I think they or their 10 parents would have been informed this would have come from the product which they were given. 11
- 12 And the last question I'm going to ask you is, did you 13 also -- for those patients that you thought had 14 contracted non-A, non-B, did you also explain the 15 potential long-term consequences of liver cancer, 16 cirrhosis and so on?
- 17 A. I don't think I would have done. I was not particularly 18 aware of those risks -- I was of hepatitis -- of the 19 cancer, but not of -- the cancer from hepatitis B 20 contamination, but I wasn't -- I don't think anybody was 21 really aware of the long-term consequences of 22 hepatitis C until Eric Preston published his paper in 23 1978, and I can't recall any specific questions from the 24 haemophilia community with regards to that. So I don't 25 think I would have told them about the long-term risk of

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(45) Pages 177 - 180

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1 them getting a product contaminated with non-A, non-B. So we learn as we go along. SIR BRIAN LANGSTAFF: Well, you've made that perfectly 2 MS SCOTT: Sir, those are the questions that I'm going to 2 3 3 clear, and I applaud you for it. The thrust of the ask from the Core Participants. 4 Questions from SIR BRIAN LANGSTAFF 4 question really is the number of letters which many will 5 SIR BRIAN LANGSTAFF: Thank you. 5 have seen from doctors which say nice things about 6 Just one question which comes out of the question 6 a patient but they're not to the patients, they're not 7 you had early on in this session about confidentiality 7 forming a relationship with the patient by doing so. 8 8 and what you said earlier about a description of They are really beside the point when it comes to 9 9 a mother as "histrionic", you would accept, would you, medical treatment; is there really any place for them? A. Well, I think there is, if it's not meant in a -- that that, a character assessment is not part of the proper 10 10 function of a doctor whose job is to treat a patient 11 11 sort of critical, judgmental way. I mean, doctors 12 medically? 12 particularly -- or anyone who has face-to-face contact A. I would agree. 13 with people on that sort of medico-social basis, and who 13 14 SIR BRIAN LANGSTAFF: But that must then mean that comments 14 is describing, in a professional context, their 15 about how nice a person is or how lively, et cetera, are 15 experience with that, is entitled to put a human face 16 unlikely to be of any clinical significance and should 16 onto the nature of their communications. And that, to be omitted? Would you be happy with that? 17 be totally objective, could actually appear to be 17 A. That is correct. That is correct from the -- yes, that 18 heartless and, in itself, therefore have regrettable 18 19 I would say. But, on the other hand, there is such 19 consequences. 20 a thing as developing human relationships and so one 20 So, philosophically, I think we are dealing with 21 isn't necessarily effective in doing that if one adopts 21 people who have feelings, whether they're our 22 22 co-professionals and, in particular, whether they're the too objective an approach. But certainly in people we have some responsibility for their care. So, 23 documentation, any judgementalism of that nature is 23 24 inappropriate, and I actually think that that particular 24 consequently, putting that human face on our 25 comment was unjustified and inappropriate. 25 communications is, I think, an understandable and, on 181 182 1 the whole, so long as it's not overdone and so long as 1 2 2 it's also honest, it is a justifiable approach. fractionators. 3 3

SIR BRIAN LANGSTAFF: Well, thank you. Thank you for that.

That's all that I ask.

5 Ms Scott?

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MS SCOTT: Sir, Dr Boulton's legal representatives don't have any questions so it just falls to ask Dr Boulton whether or not he would like to add anything to his evidence.

10 A. Yes, thank you, I would. And I've got it written down, 11 so I will be reading it out.

> I'm profoundly sorry and deeply regret that my professional activities as a doctor during the period covered by the Inquiry led to the deaths and sufferings of so many people. In the late 1970s, I was responsible for the care of haemophiliacs in Merseyside and prescribed vials of commercially prepared Factor VIII concentrate, many of which happened to be contaminated with viruses and led to the development of hepatitis or AIDS, and sometimes both.

> Within 10 years or so, many of these people had died, while others had to cope with the severe morbidity of chronic infection. AIDS was unknown at that time but almost certainly some batches of the commercial products given in the late 1970s were contaminated with AIDS

viruses originating from plasma bought by American

On the other hand, potential contamination with viruses causing hepatitis was well recognised by professionals including myself, and not just in commercial products but also from donations to the UK Blood Transfusion Services. Although from the early 1970s, screening tests were applied to UK blood donations to prevent the transfusions of blood contaminated with what was thought to be the most common source of serum hepatitis (that's hepatitis B), it is recognised that these tests were unlikely to offer complete protection, even from hepatitis B, and, furthermore, that other hepatitis-related viruses, especially non-A, non-B, could not be detected even when present even NHS blood.

Nevertheless, the professional consensus was that such infections were usually mild, often asymptomatic, and short lived, so that the possibility of adverse consequences were often downplayed when advising the patients and their parents.

I should have done my best to ensure that everyone who received blood and blood products understood that there were risks of transfusion-transmitted infections in the products they were using. Although the degree of

183

184 (46) Pages 181 - 184

1	those risks was unknown.	1	difficult conversations, although I also recognise the
2	I was keen to extend the home therapy programme	2	part that I played in this tragic saga when I was at
3	for the haemophiliacs in Merseyside and this was	3	Edinburgh, and pay tribute to my Scottish colleagues who
4	welcomed by the haemophilia community, especially the	4	tried so hard to improve the testings for transmissible
5	mothers of affected boys. Mothers, many mothers, on	5	infections, to increase donor awareness, and hence to
6	learning that they had carried the defective genes to	6	improve patient safety, as well as their pioneering
7	their sons, felt guilty although such carriage was	7	efforts to inactivate the viruses contaminating
8	actually a form of lottery. Nevertheless, many were	8	the plasma while retaining the biological clotting
9	keen to be trained by me so that they could deal with	9	activity.
10	the consequences of their parentage, and see the	10	The consequences of the contamination of Scottish
11	palpable relief of pain which would follow their	11	Factor VIII concentrates revealed in November 1984 were
12	administrations of Factor VIII or Factor IX to their	12	permanent and will never leave the affected patients,
13	young children. In no way can they be held responsible	13	their families, myself, my Edinburgh BTS colleagues and
14	for the later sufferings of their children.	14	the Scottish Haemophilia Directors, and other people who
15	After I left Liverpool in January 1980, I never	15	administered the treatments.
16	saw those people again. Although I note from some of	16	I am therefore very pleased that this Inquiry is
17	the testimonies that the service to haemophiliacs in	17	taking place and hope that those people and their
18	Merseyside may not have improved very much, if at all,	18	families, who suffered and survived, and the families of
19	until substantial developments occurred there under	19	those who died, obtain full recognition of their
20	later haemophilia directors. The haemophilia community	20	sufferings.
21	on Merseyside were great people, and I miss them. But	21	•
			I extend this, of course, to any recipient of UK blood who has suffered from the contamination of that
22	it was proper to let my immediate successors take over	22 23	
23	from me completely.		blood. I want no excuses but hope that everyone gets
24	I have felt since that I sort of deserted them in	24	a clear explanation enabling them to develop an adequate
25	never having, for example, to conduct the personal and	25	sense of closure. Thank you.
	185		186
1	SIR BRIAN LANGSTAFF: Well, thank you. What you've given us	1	begin at 1.
2	today has been really most informative, it really has	2	SIR BRIAN LANGSTAFF: Yes, he's in Canada, I think.
3	and you haven't sought to make excuses, quite the	3	MS SCOTT: Yes.
4	opposite, in many cases. Perhaps living up to your	4	SIR BRIAN LANGSTAFF: So we will have we start him
5	name, you've been frank.	5	at 1.00.
6	A. (Laughs)	6	MS SCOTT: Yes.
7	SIR BRIAN LANGSTAFF: I hope you'll forgive me for that.	7	SIR BRIAN LANGSTAFF: Very well. 10.00, then, on Monday
8	But it is particularly useful, I think, for us to see	8	(sic). Thank you again.
9	somebody who has had experience from, as it were, both	9	MS SCOTT: On Tuesday, sir.
10	sides of the fence, both in the Transfusion Service but	10	SIR BRIAN LANGSTAFF: On Tuesday, deary me! It's getting
11	also as a treating clinician, and has had the experience	11	too late in the day, isn't it. But thank you for your
12	of doing it both in Liverpool and in Edinburgh, and in	12	staying power too, Dr Boulton.
13	dealing with blood supplies both in Edinburgh and in	13	So until Tuesday, 10.00, goodnight.
14	Wessex.	14	(5.17 pm)
15	So you have the ability to give a comparison to	15	(Adjourned until 10.00 am on Tuesday, 8 February 2022)
	us, which few others have, and I just want to thank you	16	(Adjodined until 10.00 am on 1 desday, 0 1 ebidary 2022)
16 17	for that.	17	
18	Now, I'll turn to Ms Scott and ask her what we	18	
19	have in store for us next week.	19	
20	MS SCOTT: Well, sir, we sit again on Tuesday, 8 February.	20	
21	We start at 10.00 with a presentation about Wessex	21	
22	before Dr Boulton arrived in 1990, so the early years of	22	
23	Wessex, which will take us up until 12.00. And then we	23	
24	have the oral evidence, remotely, of Dr Huw Lloyd. He	24	
25	is abroad, and so he the plan is for his evidence to	25	

(47) Pages 185 - 188

188

1	INDEX	
2	DR FRANK ERNEST BOULTON (affirmed)	2
3	Questioned by MS SCOTT	2
4	Questions from SIR BRIAN LANGSTAFF	18
5		
6		
7		
8		
9		
10		
11		
12		
13		
4		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

(48) Pages 189 - 189

			l		
		1949 [1] 52/1	1985 [1] 150/24	27 June 1986 [1]	630,000 units [2]
MS SCOTT: [26] 2/13	176/23	1952 [1] 173/3	1986 [4] 5/7 120/20	120/20	29/16 93/16
21/10 22/17 36/5 36/8	1,000 fold [1] 120/16	1960s [3] 55/24 136/5		28 [1] 45/5	67 [1] 6/25
48/10 49/2 89/19 90/7	1,500 [1] 98/18	172/17	1987 [1] 128/19	28,100 [1] 22/13	7
93/13 93/19 93/22	1,550,000 [1] 98/17	1966/67 [1] 6/25	1988 [5] 134/15	29 October [1] 35/12	
98/23 117/11 143/6	1,600 [1] 98/18	1967 [1] 2/16	134/18 134/22 136/13	3	7 July 1986 [2]
144/1 167/25 168/6	1.00 [1] 188/5	1969 [2] 134/14 135/1			123/16 123/20
168/13 168/25 181/2	1.05 [1] 89/22	1970 [5] 2/16 135/1	1989 [1] 134/23	3.15 [1] 143/7	7,000 [1] 93/15
183/6 187/20 188/3	1.10 [1] 89/23	135/7 136/6 178/20	1990 [11] 3/13 3/16	3.26 [1] 143/22	7,000 bottles [1] 29/15
188/6 188/9	10 [2] 15/11 39/8	1970s [14] 49/23	136/18 136/21 148/24	3.45 [2] 143/12 143/20	
SIR BRIAN	10 May 1982 [1] 99/3	50/12 52/14 57/5	156/6 177/24 187/22	30 May 1983 [1]	95/10 96/4
LANGSTAFF: [48]	10 pints [1] 76/10 10 years [3] 49/22	61/23 67/8 80/7 80/21 81/7 136/10 139/15	1990s [1] 140/16	116/16	70 international [1]
1/3 1/5 1/8 1/11 1/13	73/8 183/21	183/15 183/25 184/8	1991 [8] 153/3 155/10	1	19/22
1/16 2/9 2/12 20/23	10 years' [1] 149/16	1971 [3] 2/17 5/14	156/23 157/2 158/4	300 donations [1]	70 units [1] 19/25
21/4 22/15 36/3 36/6	10,000 [2] 29/13 125/6		162/4 176/23 177/2	52/4	700 [2] 31/22 98/18
48/12 49/1 89/24 90/6	10,000 packs [1]	1972 [1] 49/25	1992 [2] 164/3 164/5	306 [1] 162/7	700,000 [1] 91/23
93/9 93/14 93/21 94/1	91/24	1973 [1] 2/21	1992/3 [1] 142/17	31st [1] 157/12	700,750 [1] 31/24
94/3 94/7 94/10 94/12	10.00 [5] 1/2 187/21	1974 [1] 5/22	1993 [1] 142/10	31st August 1991 [1]	70s [2] 112/3 136/5
94/19 96/16 98/6	188/7 188/13 188/15	1975 [4] 2/21 2/25	1994/1995 [1] 140/4	156/23	72 [1] 45/12
98/11 98/22 117/9	100 [6] 1/20 9/2 20/4	5/14 10/22	1995 [4] 3/18 139/4	330 [1] 22/12	74 [1] 45/18
143/10 143/25 168/4	142/19 174/12 174/18	1976 [9] 10/3 28/13	140/4 160/7	34 [1] 162/12	750 [2] 28/1 92/20
168/12 168/14 168/20	100,000 [1] 142/16	35/12 91/22 92/10	1ml [1] 20/9	34,467 [1] 99/20	79 [1] 16/25
168/24 181/5 181/14	10p [1] 30/14	92/12 92/14 93/2	1st September [2]	3456002 [1] 93/21	
182/2 183/3 187/1	11 [1] 24/24	105/1	156/24 157/4	387,665 [1] 92/10	8
187/7 188/2 188/4 188/7 188/10	11 June 1987 [1]	1976-1979 [1] 90/16		A	8 February [1] 187/20
THE WITNESS: [6]	128/19	1976/1977 [1] 70/20	2	4	8 February 2022 [1]
1/4 1/7 1/10 1/12 1/15	11.21 [1] 48/23	1977 [28] 18/16 18/18		4 February 2022 [1]	188/15
2/7	11.49 [1] 48/25	18/21 19/14 22/2 22/6	105/17	1/1	80 [5] 19/23 22/16
	11.50 [2] 48/13 48/21	22/8 22/10 22/19 24/8		4 July [1] 123/21	95/12 100/6 100/15
'	110 per cent [1] 95/9	24/25 25/21 25/23	90/5	4,000 [1] 54/13	800 [1] 98/18
'70s [1] 63/16	115,000 [1] 28/4	26/1 28/21 29/6 29/8	20 [6] 17/20 20/4	4.23 [1] 168/21	800,000 [1] 19/6
'76 [1] 98/15	12 [2] 139/13 162/14	29/13 30/3 30/22	74/13 95/3 99/18	4.44 [1] 168/23	800,000 units [1]
'77 [1] 28/13	12.00 [1] 187/23	31/13 32/7 40/7 45/13	168/9	4.45 [4] 168/11 168/12	
' 79 [1] 98/15	12.59 [1] 90/3	45/23 70/1 70/5 70/20		168/17 168/19	80s [1] 112/4 860,000 [1] 98/17
'80s [2] 55/13 139/15	120 [1] 95/3	1978 [5] 45/16 53/10	2005 [1] 4/24 2006 [1] 3/25	40 years [2] 64/24 170/21	8Y [10] 122/21 124/5
'83 [2] 105/12 109/10	128 [1] 162/15 12th October 1992 [1]	92/24 134/15 180/23	2007 [1] 4/25	40,000 [1] 38/12	124/6 124/9 124/15
'84 [1] 109/10	164/5	1979 [20] 18/16 26/4	2022 [2] 1/1 188/15	40-odd [1] 44/10	125/10 126/4 126/9
'86 [2] 124/9 124/14	13 [4] 21/24 21/25	26/6 28/10 29/8 29/15	1	40s [1] 27/2	127/5 127/10
'87 [2] 124/1 124/2	169/12 169/16	30/8 31/15 32/7 45/18		41.360 [1] 99/19	
'90s [1] 161/15	13,000 [1] 19/7	48/7 65/4 90/16 91/16		410 [1] 156/18	9
'91 [2] 152/15 177/17	13,000 units [1] 29/18			457,320 [2] 31/15 32/2	90 [2] 95/8 95/12
'factorate' [2] 45/20	14 [3] 14/2 18/20	93/11 93/13	17/14	49 [1] 26/11	90 per [1] 93/16
45/20	29/10	1980 [6] 2/25 3/12	20th July [1] 164/13		92 [1] 32/3
'Koate' [1] 45/14	14 October [2] 176/10		21 February 1990 [1]	5	920,750 [2] 31/16 32/4
'science' [1] 149/8 'stickiness' [1] 149/3	176/15	185/15	148/24	5 per [1] 8/11	95 [3] 96/23 162/3
'their' [1] 103/2	148 [1] 156/17	1980s [3] 77/20	220,000 [2] 27/25	5 per cent [1] 35/2	162/5
'virgins' [1] 124/11	15 [4] 15/11 21/20	175/15 176/2	29/18	5.17 [1] 188/14	A
Virgino [1] 124/11	25/7 163/25	1981 [1] 112/3	23 September [1]	50 [3] 125/6 126/19	
-	15 October [1] 164/3	1982 [10] 3/14 73/9	70/5	126/20	A , [15] 8/5 50/17
and [1] 110/10	150,000 [1] 28/2	99/3 112/14 112/19	23,000 [1] 22/15	50,000 [1] 38/14	52/16 59/14 59/19
	16 [2] 86/13 116/11	112/25 113/10 113/13		500 [2] 126/20 126/21	60/22 61/4 63/21
0	17 [2] 86/14 169/12	113/17 114/10	24 [2] 99/20 99/21	50s [1] 27/3	122/3 122/8 127/7
021 [1] 152/14	173 [1] 162/8	1983 [10] 105/17	24 May [1] 116/21	550,000 [1] 28/1	180/3 180/14 181/1 184/15
052 [1] 163/22	176 [1] 162/8		244,000 [1] 19/11	 56 [3] 18/25 24/9 26/11	abandon [1] 110/23
	177 [1] 28/3	113/15 113/20 116/14			Abbott [1] 19/8
1	178 [1] 143/4	116/16 117/20 150/23		58,000 [1] 19/8	abilities [1] 138/1
1 September [2]	18 [1] 14/2	1983/1984 [1] 166/22	156/6 264 530 [4] 100/3	6	ability [4] 28/14
176/6 176/7	18 million [1] 27/11	1984 [8] 86/10 109/13 116/10 122/13 164/18		630 [1] 162/6	127/18 142/24 187/15
1 September '91 [1]	19 [1] 162/13 1946 [1] 53/4	165/10 166/22 186/11		630,000 [1] 27/24	able [49] 7/5 7/18
177/17	1370 [1] 33/4	100/10 100/22 100/11	VVIZZ	, [-]	F1
L	L	l	1	L	(49) MS SCOTT: - able

Α	accuracy [2] 39/18	181/24 182/17 185/8	affirmed [2] 2/10	Aldwych [1] 1/16	also [76] 1/23 4/2
able [47] 7/25 9/11	98/7	acutely [1] 51/5	189/2	Alexandra [1] 160/19	4/13 5/9 5/18 5/20
9/14 12/5 12/24 21/18	accurate [7] 35/3 44/9	ACVSB [1] 147/20	afraid [3] 53/5 93/23	Alistair [2] 26/19	7/20 8/2 8/2 8/14
29/23 31/17 33/12	72/15 101/11 141/24	add [6] 46/3 142/12	159/21	133/25	14/15 14/24 16/2 24/1
34/8 40/2 40/9 41/15	157/23 163/7	148/7 149/1 152/20	after [24] 8/3 9/10	Alistair Bellingham	27/19 34/10 41/17
42/13 42/15 42/17	accurately [3] 63/4	183/8	57/5 68/17 72/2 77/9	[1] 26/19	43/20 46/9 47/19 50/1
43/22 56/5 59/3 66/11	67/3 94/24	adding [1] 80/14	83/18 115/11 119/10	all [90] 3/19 4/25 8/13	50/21 50/21 51/15
66/11 67/5 69/19	achieved [2] 179/1	address [1] 141/10	122/11 122/13 124/3	10/23 13/13 13/16	51/25 52/2 53/25 64/8
70/17 75/1 75/2 75/10	179/2	adequate [3] 44/16	124/9 139/11 139/15	14/9 14/9 14/20 15/16	69/17 73/21 74/17
75/22 77/3 89/3 89/5	acknowledged [2]	78/11 186/24	141/1 146/20 156/22	23/22 25/2 26/17	75/4 75/5 75/22 76/7
104/8 104/22 121/22	57/22 172/2	Adjourned [1] 188/15	157/6 157/12 164/12	27/12 27/16 27/17	76/12 77/9 78/7 82/7
122/3 131/3 132/17		Adjournment [1] 90/4	176/15 177/22 185/15	29/3 30/23 32/2 32/4	82/16 83/3 83/6 83/12
133/3 138/1 138/16	104/23	administer [2] 34/4	afternoon [1] 170/4	32/15 32/21 34/15	83/22 84/25 85/10
142/18 155/5 155/15	acquiring [1] 112/6	126/13	afterwards [2] 135/25		86/11 110/15 117/7
158/2 160/17 168/17	acronym [1] 150/6	administered [1]	173/10	46/18 48/15 48/22	117/12 119/14 120/8
175/1	acronyms [1] 126/6	186/15	again [28] 8/7 15/3	50/3 50/19 52/13	122/5 126/11 127/12
abnormal [2] 59/17	across [7] 30/9 31/14	administering [3]	20/25 22/9 23/14	52/19 64/22 65/3 67/5	132/11 135/8 135/15
60/4	31/15 83/7 95/11	6/22 6/24 42/9	27/13 30/8 46/7 46/15	69/10 70/10 71/12	136/17 148/2 156/7
abnormalities [1]	108/4 111/18	Administration [1]	77/10 87/17 95/19	72/19 73/9 73/16	161/13 161/15 165/9
75/20	Act [1] 171/14	35/16	95/24 100/25 103/25	73/18 75/25 77/4	167/20 170/5 170/17
aborting [1] 44/16	acting [1] 26/19	administrations [1] 185/12	106/18 108/5 124/22 130/22 143/14 153/17	82/21 89/24 91/14 94/24 95/11 96/13	180/4 180/7 180/7 180/13 180/14 183/2
about [198]	action [5] 10/3 20/19			97/8 97/24 98/3 99/20	
about 12 hours [1]	149/16 178/19 179/22 activate [1] 130/23	administrator [2] 137/9 137/11	166/21 179/20 179/22 179/25 185/16 187/20	102/19 102/21 104/19	184/6 186/1 187/11 ALT [1] 78/17
54/14	activated [1] 133/19	administrator/manage	i	106/22 108/6 108/10	alter [1] 56/15
above [1] 164/6	active [1] 73/22	r [1] 137/9	against [5] 65/14	117/8 117/13 118/13	alternative [1] 103/20
abroad [1] 187/25	actively [1] 76/5	admit [1] 20/21	110/25 117/1 133/20	119/6 119/10 131/20	alternatives [1] 38/1
abscess [2] 8/15 9/3	activities [5] 20/10	admitted [5] 8/19	149/16	133/1 135/17 138/2	although [51] 7/17
absolute [5] 86/19	48/2 74/1 138/17	17/18 17/18 41/9 43/7	age [7] 14/1 40/17	138/14 146/25 146/25	8/12 10/8 12/5 13/19
95/17 97/9 98/7 98/20	183/13	adoption [1] 153/1	46/19 169/7 169/9	151/8 154/23 154/25	14/13 30/4 30/15
absolutely [8] 51/24	activity [5] 8/11 9/2	adopts [1] 181/21	169/12 169/16	155/6 155/8 156/19	33/23 34/9 35/24
93/24 94/9 94/21	47/15 54/10 186/9	adult [6] 13/19 13/24	aged [2] 53/20 53/21	156/22 156/23 160/2	37/24 40/10 41/10
131/21 132/21 159/15	ACTTD [1] 147/20	39/8 64/1 91/17	agent [3] 112/21	169/2 169/13 171/15	41/19 57/11 61/10
175/3	actual [5] 42/12 54/24	108/18	113/1 115/3	173/10 177/11 178/24	64/4 65/10 69/16
academic [2] 6/9 54/1	96/12 107/10 150/18	adults [3] 14/8 14/23	agents [1] 43/21	183/4 185/18	75/21 77/11 83/8 83/9
accept [6] 60/21 60/24 65/8 117/19	actually [88] 2/7 7/10	42/5	ages [1] 14/10	Allan [1] 82/18	91/9 92/12 95/11
129/21 181/9	8/18 10/18 11/21 13/7	advance [4] 41/12	ago [7] 37/13 64/24	alleged [1] 118/4	95/14 100/3 103/25
acceptable [1] 57/7	14/20 15/13 16/14	41/14 91/5 136/8	70/17 106/18 121/2	alleviate [1] 86/25	113/23 119/24 122/3
acceptance [1] 65/22	21/24 24/16 27/23	advanced [1] 14/19	157/19 170/21	alleviating [1] 102/23	131/16 133/22 142/3
accepted [4] 5/22	28/25 29/4 32/24	advantage [1] 97/1	agree [3] 56/21 65/12	allocated [2] 100/14	147/23 147/24 149/25
68/6 110/15 119/18	33/16 34/1 35/4 38/14	adverse [9] 42/2 42/5		100/21	151/5 152/20 153/4
access [3] 14/16	40/21 42/8 42/22 48/9		agreed [5] 2/8 101/24		154/4 157/7 167/23
33/22 68/19	49/24 51/18 51/25	131/17 132/6 132/9	129/3 129/6 129/17	100/7 100/8	172/2 184/7 184/25
accessible [1] 72/23	56/19 57/3 57/12	184/19	ah [2] 101/15 114/7	allow [3] 20/16 84/21	185/7 185/16 186/1
accident [3] 44/25	58/18 61/20 64/2	advert [1] 136/13	ahead [3] 107/14	168/15	altogether [1] 32/2
63/2 91/18	66/17 74/2 76/17 78/4	advice [2] 61/2 75/18	118/25 127/25	allowed [1] 138/15	always [8] 21/13 33/5
accompanied [3] 42/1	85/1 89/3 89/4 94/15	advise [2] 85/18	AIDS [20] 55/14 86/8	alluded [2] 125/22	51/12 52/8 68/12
43/20 67/24	94/16 97/2 100/8	85/21	109/17 110/8 111/6	132/15	85/15 87/21 123/11
accompanies [1]	100/17 106/14 106/17	advised [3] 31/5 69/8	112/12 112/15 112/18		am [23] 1/2 1/10
153/18	109/4 110/21 112/3	76/3	112/21 114/15 114/17		48/23 48/25 62/13
accompli [2] 129/19	115/11 116/25 118/5	advising [3] 33/11	114/21 115/2 116/21	88/13 93/2 98/14	70/17 72/11 91/10
132/2	120/13 125/18 126/19 128/15 130/15 130/19	40/22 184/20	117/8 117/13 174/1	119/21 136/7 183/24	94/17 96/19 104/3
according [1] 76/24	l	advisory [5] 4/2 4/5	183/20 183/23 183/25	alone [1] 100/6	112/24 113/16 129/8
account [2] 40/19	131/4 131/5 131/7	4/10 4/13 4/20	aims [2] 179/1 179/2	along [7] 13/22 14/12 14/15 18/22 106/10	129/10 129/15 129/19 149/15 163/6 167/17
41/4	131/8 132/17 133/10 133/21 134/8 136/17	advocates [1] 44/13 advocating [2] 148/10	albeit [1] 3/13	110/16 182/1	169/10 186/16 188/15
accountability [1]	137/1 140/21 142/5	152/25	Alder [7] 13/15 14/3	already [18] 20/13	ambiguity [1] 150/6
172/1	142/21 148/13 148/15	affected [12] 8/14 9/8	14/5 23/24 24/9 90/19		ambition [1] 126/14
accounted [2] 29/3	149/14 150/13 155/11	28/14 28/19 33/2 35/3		82/4 84/4 88/5 93/19	amending [1] 55/9
100/6	169/14 169/23 171/16	35/5 47/13 52/24	Alder Hey [7] 13/15	118/9 127/17 131/16	America [2] 66/1
accounts [1] 139/19	174/21 175/9 175/18	112/18 185/5 186/12	14/3 14/5 23/24 24/9	132/7 132/14 145/18	110/13
accumulated [1] 68/5	177/3 179/2 179/4	affirmation [1] 2/7	90/19 93/5	154/10 154/12 176/5	American [9] 10/5
	.11.0 110/2 110/7		33, 10 30/0	.01/10/10/12/110/0	onean [o] 10/0
		***************************************	***************************************	·	(50) able - America

(50) able... - American

A	165/1	19/2 27/6 27/8 149/6	applied [3] 138/3	are similar [1] 92/7	aspects [6] 15/16
American [8] 10/8	an HIV [1] 161/11	antibody [2] 149/11	145/1 184/8	area [4] 13/15 82/1	16/7 61/15 79/10
10/11 10/13 110/24	an hour [1] 143/10	149/18	applies [1] 43/4	141/4 141/5	131/4 140/13
142/22 175/6 179/3	an impact [1] 9/22	antifibrinolytic [1]	apply [3] 22/15	areas [3] 88/4 143/3	aspiration [2] 57/23
184/1	an important [2]	43/20	136/14 136/21	154/8	81/4
Americans [1] 97/18	40/22 115/22	antifibrinolytics [1]	appointed [6] 89/14	aren't [1] 34/24	assay [4] 68/14 68/14
amicable [1] 126/24	an infectious [2]	46/10	136/24 137/8 137/11	argument [1] 119/9	149/2 151/22
amicable [1] 120/24 amicably [1] 87/16	119/10 120/14	antigen [4] 49/21	137/21 138/3	arise [1] 165/18	assayed [1] 96/19
	an infusion [1] 121/1	49/22 50/25 51/16	appointment [3] 36/1	arisen [1] 165/5	assaying [3] 6/2 78/5
among [25] 7/17 12/14 42/15 42/16	an insight [1] 178/7	anxieties [1] 37/1	36/9 139/9	arises [1] 165/23	96/24
	an option [2] 32/25	anxiety [2] 151/4	appointments [1]	arising [1] 153/20	assays [7] 49/25 75/4
52/14 52/15 55/5	38/4	151/5	59/9	arithmetical [1] 93/10	75/22 96/20 97/1 97/2
65/15 66/8 76/13	an outpatient [1]	anxious [1] 10/4	Apportioning [1]	Armour [6] 19/8 27/25	151/22
106/22 107/1 108/2	43/17	any [53] 9/7 18/13	123/11	31/11 92/23 94/18	assert [1] 57/3
109/3 110/12 115/23	an under [1] 162/20	27/3 38/15 39/18	appreciate [1] 164/25	94/19	assessed [2] 96/13
119/4 130/20 140/5	an understandable [1]	40/18 43/24 46/3 61/2	appreciated [1] 154/9	arose [1] 8/8	123/25
147/13 148/15 158/12	182/25	61/22 65/20 72/7	approach [6] 56/15	around [20] 1/12	assessment [2] 64/20
167/19 170/22 178/22	an undesirable [1]	79/18 79/22 82/20	58/25 66/20 107/9	17/21 38/2 44/6 47/6	181/10
amongst [1] 66/7	62/23	84/12 84/18 94/14	181/22 183/2	67/2 76/6 82/10 86/2	assist [2] 79/18
amount [33] 19/17	an unfortunate [2]	104/3 109/7 114/21	approached [1] 78/4	115/13 134/21 135/11	170/16
20/6 20/8 20/17 20/20	63/2 161/3	118/10 127/9 129/11	approaching [1]	137/10 150/15 152/15	assisted [1] 16/24
22/10 23/6 23/13	anaemia [1] 15/15	129/16 131/8 131/8	107/14	167/10 167/19 169/19	associated [5] 58/1
23/15 24/25 28/1 30/5	anaemic [1] 75/1	131/13 131/17 132/6	appropriate [8] 36/21	171/11 178/5	68/11 75/19 92/15
30/14 32/8 37/8 43/6	anaesthetists [1]	133/1 141/14 146/12	40/1 48/11 72/15	arrangement [1]	172/23
47/20 53/22 91/21	76/14	147/19 153/6 153/23	89/21 107/3 116/1	126/25	association [2] 10/14
95/23 97/16 99/6	analogous [2] 80/2	157/23 160/25 162/25	143/9	arrangements [4]	144/13
99/13 100/1 100/9	135/24	164/15 164/16 165/9	approve [1] 134/9	10/24 24/6 129/17	assume [2] 92/7
100/15 100/15 101/2	analysis [2] 107/13	166/25 168/2 168/4	approved [3] 131/24	144/6	102/4
102/1 102/5 103/17	162/21	175/13 179/16 180/23	131/25 132/23	arrived [10] 76/9	assumed [2] 19/21
169/25 170/10	anathema [1] 107/19	181/16 181/23 182/9	approximate [1] 20/2	134/12 134/16 139/18	19/24
amounts [6] 23/1 23/6	Andrew [6] 136/22	183/7 186/21	approximately [4]	141/10 141/22 144/11	assuming [3] 94/4
31/12 43/12 92/11	137/3 137/17 156/2	anybody [5] 54/5 67/2	19/6 22/13 28/4 29/13	155/18 157/20 187/22	96/22 118/16
98/14	156/6 178/7	107/9 138/16 180/20	approximation [1]	arriving [2] 110/22	assumption [3] 98/16
amplify [1] 70/22	Andrew Herborn [2]	anymore [1] 152/24	20/5	135/10	98/20 178/16
an abscess [1] 8/15	156/2 156/6	anyone [4] 48/17	April [3] 136/21 160/3		assumptions [1]
an absolute [1] 98/20	Andrzej [1] 167/10	48/18 117/1 182/12	164/18	as [256]	94/22
an accurate [2] 44/9	angle [1] 111/17	anything [12] 48/17	April 1984 [1] 164/18	aside [2] 104/24	AST [1] 78/17
141/24	Anne [3] 110/6 110/11		April 1990 [1] 136/21	160/1	asymptomatic [5]
an acquired [1] 75/8	116/2	97/17 107/22 113/4	arbitrarily [1] 95/10	ask [37] 2/3 2/3 2/6	51/9 52/17 53/11
an adequate [1]	Anne Smith [1] 110/6	128/9 131/10 169/15	are [75] 1/9 1/23 4/25	3/7 10/23 29/5 32/12	54/23 184/18
186/24	annoying [2] 70/12	175/13 183/8	20/5 21/3 21/3 23/23	49/2 59/24 67/9 73/6	atmosphere [1] 54/18
an adult [1] 39/8	71/15	anyway [2] 54/21	25/17 30/3 35/1 36/19	73/18 79/5 83/24 84/3	attempt [1] 105/25
an annoying [1] 71/15	annual [8] 13/10	173/17	40/5 42/25 43/25	102/21 105/23 120/17	attend [1] 87/2
an approach [1]	18/15 18/21 21/21	anywhere [3] 95/3	49/11 51/4 51/8 51/9	123/15 123/18 133/25	attendance [1] 150/14
181/22	26/6 28/8 70/9 99/19	142/12 155/24	53/20 55/3 55/9 59/24	143/8 144/2 144/3	attendants [1] 71/22
an appropriate [3]	another [9] 12/9 64/19		59/24 62/11 66/23	144/5 158/13 165/20	attended [5] 41/8
48/11 116/1 143/9	65/14 127/25 128/4	40/20 88/22 89/6	70/13 72/17 73/16	168/2 172/4 174/24	58/16 114/12 150/16
an assumption [1]	134/20 145/11 157/22	97/17 109/4 113/4	82/9 86/1 86/2 88/13	178/24 179/19 180/12	174/6
178/16	175/11	128/9	91/5 91/5 92/7 96/22	181/3 183/4 183/7	attention [4] 71/1
an attractive [1] 139/2	answer [16] 40/5	apologies [1] 36/17	96/23 96/25 97/1 97/6		94/12 105/22 146/18
an easy [1] 42/21	59/25 69/13 96/9	apologise [3] 37/11	97/23 99/23 100/17	asked [15] 1/23 36/2	attenuated [1] 150/21
an equivalent [1]	106/1 118/6 123/8	164/8 179/15	100/23 101/18 102/9	36/10 45/8 48/19	attitude [7] 61/16
121/6	169/21 171/18 172/13	apparatus [1] 80/20	102/10 102/13 103/1	57/24 79/5 90/8	111/19 115/7 117/15
an exact [1] 98/2	172/14 172/24 176/14	apparatus [1] 00/20 apparent [1] 145/18	103/3 103/8 103/19	114/20 156/18 167/10	155/4 157/24 160/11
an example [1]	178/1 179/16 179/18	apparently [5] 59/4	104/5 111/8 127/16	170/9 174/24 179/19	attitudes [5] 61/9 87/9
117/17	answered [1] 179/23	60/1 121/7 122/6	138/4 141/23 143/2	179/23	111/11 111/21 171/25
an expensive [1]	answers [1] 84/5	149/12	143/3 146/1 149/12	asking [6] 1/23 2/13	attract [1] 17/15
161/6					attracted [1] 73/23
an extra [1] 101/6	antennae [1] 150/21	appear [2] 110/12 182/17	151/11 152/8 162/5 162/20 162/23 163/7	13/5 124/24 159/4 163/22	
an extraordinarily [1]	antibiotic [1] 9/4		164/7 164/16 174/19		attractive [3] 30/17 76/4 139/2
55/25	antibiotics [2] 43/20 46/9	appeared [1] 114/18		aspect [5] 61/22	
an extremely [1]	46/9 antibodies [5] 19/1	appears [1] 149/8	178/4 181/2 181/15	63/12 118/24 166/20 172/25	audience [2] 1/18 1/22
	antiboules [3] 19/1	applaud [1] 182/3	182/8 182/20	112120	1122
	L	L		l	 51) American audience

(51) American... - audience

A	44/10 48/21 49/25	2/23 3/13 4/7 4/8 6/5	71/11 72/22 75/15	behaviour [1] 167/13	115/21 138/2
audio [13] 60/10	52/21 55/11 59/18	6/10 6/11 6/11 7/10	75/22 76/7 79/5 80/5	behind [1] 21/11	big [5] 16/6 160/18
85/10 91/4 91/12	61/23 67/25 68/24	13/17 28/11 46/6	80/17 82/24 83/13	being [55] 10/2 14/7	160/20 160/21 169/14
96/14 110/16 126/17	69/6 79/14 89/25	49/12 52/1 52/6 52/23	84/17 85/20 93/17	17/9 19/13 20/8 21/6	bigger [4] 38/15 39/4
	93/11 93/17 97/24	57/12 72/21 110/8	94/13 94/14 94/16	23/19 32/9 39/20 44/8	39/4 44/20
136/16 139/12 145/15	101/2 125/5 142/8	120/7 120/10 125/17	96/6 97/20 98/16	49/7 55/16 56/5 56/22	biggest [3] 20/24
146/25 151/3 169/17	143/12 144/7 150/22	169/11 171/6	99/14 99/16 99/16	57/13 58/9 58/10	167/2 167/4
audit [3] 77/3 81/15	152/3 152/6 154/14	because [106] 10/16	99/16 100/14 100/21	62/25 65/21 66/13	Biggs's [1] 70/8
81/22	155/14 158/13 160/6	12/18 15/23 16/3	100/24 101/3 104/8	73/21 80/15 80/16	bills [3] 146/22
audits [1] 76/6	161/20 163/4 164/2	17/13 19/18 20/25	107/2 108/17 108/25	84/6 84/14 89/14	146/22 146/23
August [3] 156/23	165/25 175/19	21/16 22/7 23/15	109/11 109/14 112/6	108/23 110/21 111/16	biological [1] 186/8
157/2 157/12	background [5] 63/11	24/17 33/16 35/15	113/3 113/6 113/21	114/24 115/2 117/15	biology [3] 98/1 98/3
August 1991 [1]	108/7 133/3 135/8	36/4 37/25 39/6 40/6	113/25 114/1 114/19	122/6 129/10 130/3	108/5
157/2	151/1	42/11 43/5 47/20 51/5	115/5 115/14 118/20	133/2 135/15 136/24	biopsied [1] 53/19
August 31st [1]	backing [1] 157/24	51/5 51/8 52/21 53/16	120/16 122/16 126/21	137/6 138/15 142/8	biopsies [2] 53/10
157/12	bad [5] 58/5 59/7	53/18 57/8 59/1 60/6	126/22 127/7 127/9	148/5 151/23 154/20	55/1
Australia [1] 49/21	77/17 77/20 163/1	61/19 63/17 64/22	129/16 130/1 131/19	155/7 156/20 157/14	biopsy [1] 54/17
Austria [1] 10/9	balance [1] 59/6	66/6 66/6 66/9 68/11	131/24 131/24 133/23	157/23 161/7 163/12	bird [1] 166/10
Austrian [4] 10/15	balloon [1] 160/24	69/15 75/19 76/18	134/2 134/14 134/16	172/15 172/19 174/22	Birmingham [1]
10/17 20/12 92/14	Bangor [1] 11/21	77/17 82/3 83/4 88/5	136/19 137/7 137/15	175/14 177/5	140/15
authentic [1] 91/5	bank [10] 15/15 18/5	95/6 96/1 96/6 100/20	141/18 142/15 143/15	Belfast [2] 89/18	birth [1] 25/17
authenticity [1] 104/2	69/17 69/17 82/5	102/18 103/21 105/2	149/11 153/6 155/4	132/15	bit [69] 3/7 4/11 5/2
author [1] 117/23	82/18 92/21 133/17	106/10 107/4 107/8	155/5 155/10 155/12	belief [1] 178/14	5/15 6/14 7/15 13/20
authority [11] 3/19	139/19 176/16	107/11 107/20 109/14	155/15 156/19 156/24	believe [7] 3/25 27/1	14/1 15/25 24/13
3/22 97/19 135/2	banning [1] 179/2	110/1 110/4 110/10	157/6 157/10 157/13	29/20 80/7 92/16	34/17 36/3 37/18 47/
138/19 138/25 139/5	barrier [2] 87/5 128/8	115/14 118/7 118/10	160/8 160/12 162/9	128/22 130/4	47/12 54/4 55/5 56/1
139/7 140/14 140/20	base [7] 7/6 73/22	118/18 119/6 121/5	164/25 165/2 165/4	belittling [2] 104/4	56/18 56/18 57/25
146/8	140/21 140/21 172/16	122/21 123/2 125/25	165/9 165/14 166/8	151/21	60/1 60/2 62/6 70/18
availability [3] 46/23	172/20 175/14	126/10 127/19 128/4	167/1 169/17 171/15	Bellingham [6] 10/25	70/22 77/6 78/14
75/12 76/22	based [11] 3/11 23/2	128/8 130/5 130/24	172/9 172/25 174/5	11/4 17/2 18/23 26/9	85/11 85/19 86/24
available [25] 7/20	46/1 100/8 141/12	131/5 133/16 135/25	174/23 175/1 175/9	26/19	87/5 87/12 91/8 91/1
9/1 10/6 19/18 28/11	142/3 149/14 151/5	136/14 136/19 136/24	175/20 175/24 176/5	below [3] 23/21 103/5	92/12 93/25 95/11
43/13 46/6 60/6 60/7	163/5 167/23 169/21	138/14 140/5 140/12	176/6 176/16 176/17	164/23	95/20 96/1 96/3 96/6
65/4 65/9 65/18 72/1	basement [1] 161/20	140/19 142/22 144/25	176/22 176/25 177/1	bench [1] 136/25	102/17 102/21 103/2
72/22 73/2 75/5 76/4	basically [17] 10/9	145/18 148/17 149/7	177/8 177/9 177/16	benefit [2] 127/24	104/2 109/3 117/9
102/1 102/6 108/9	11/14 20/9 20/14	149/8 150/9 150/21	177/22 179/19 180/5	146/2	119/23 121/4 122/14
109/9 120/8 126/25	33/17 40/25 59/6 76/9	150/22 151/4 151/6	180/10 187/2 187/5	benefits [5] 57/13	122/20 123/1 123/11
127/1 164/16	85/21 101/24 107/7	152/23 154/4 154/16	before [32] 26/15	59/2 63/9 63/17 65/14	128/7 131/22 132/10
average [8] 95/2 96/2	116/21 119/8 122/19	161/21 166/7 171/10	28/10 29/3 45/3 55/24	beside [1] 182/8	133/4 135/3 135/4
96/3 99/19 99/24	161/3 161/18 167/17	171/12 171/24 173/16	67/9 69/4 79/14 90/7	best [16] 29/3 70/15	138/24 142/1 153/9
100/18 101/8 106/11	Basingstoke [1]	177/21 178/11	92/21 98/24 100/12	71/8 72/5 85/23 86/25	154/13 155/12 157/2
avoid [3] 10/12 10/13	166/9	because we [1]	113/9 125/5 131/12	87/8 87/18 105/10	158/11 160/14 160/1
43/22	basis [18] 35/19	110/10	134/16 137/25 141/1	105/10 108/9 118/25	bite [1] 52/21
aware [23] 10/2 30/11	35/23 58/11 61/8	become [4] 51/6	141/2 148/10 149/22	129/22 140/5 178/8	bits [1] 25/18
49/17 50/8 50/12	125/11 129/10 134/6	80/21 142/15 146/9	156/2 157/4 163/20	184/22	bladder [1] 7/1
51/11 53/8 82/20	148/3 148/4 151/13	becoming [3] 30/11	167/8 167/9 168/7	better [16] 13/18	blame [6] 75/25
102/19 112/14 113/8	151/15 152/5 152/19	135/9 145/18	168/12 176/11 176/12	13/23 17/5 29/2 61/18	122/25 123/11 132/2
115/14 128/23 129/8	166/17 169/9 169/19	bed [2] 17/23 17/23	177/19 187/22	85/20 124/6 128/12	132/25 133/1
130/9 130/15 131/17	178/14 182/13	bedevilled [1] 95/14	beforehand [1]	131/1 133/20 140/3	bleed [7] 34/7 44/17
133/2 148/2 155/22	batch [13] 8/4 69/10	beds [1] 17/20	101/25	144/18 147/11 154/19	44/20 44/22 48/3 54/
171/6 180/18 180/21	69/18 69/22 71/2 71/5	been [154] 2/1 4/2 7/3		160/17 172/9	54/6
awareness [4] 76/13	86/11 86/19 109/13	16/11 17/15 25/16	31/25 36/5 88/4 93/20	between [32] 2/25	bleeding [16] 7/1 7/
175/13 178/22 186/5	109/13 122/1 174/7	26/12 28/9 29/2 31/1	began [2] 7/13 146/20		8/16 8/22 23/1 23/3
away [7] 11/10 55/10	174/21	31/8 47/8 48/5 49/22	begin [1] 188/1	29/8 32/7 64/14 65/20	34/1 34/1 36/11 45/1
74/13 119/6 131/2	batches [3] 30/24	51/5 53/3 56/22 57/14		66/5 75/25 76/21 77/7	48/3 55/22 66/19
136/25 174/15	67/13 183/24	58/17 59/11 59/13	20/13 71/14 90/13	85/3 87/1 87/23 88/14	66/19 75/7 78/18
awful [4] 42/22 86/8	be [246]	59/14 60/25 63/24	107/4 110/12 110/13	88/18 95/3 98/15	bleeds [1] 169/14
86/21 119/5	bearing [2] 129/24	64/7 65/4 65/11 65/17	140/7 164/3 165/12	98/17 109/9 115/5	blessing [1] 13/20
В	172/21	65/20 67/2 67/5 67/6	beginnings [1] 37/20	115/16 123/3 127/20	block [1] 16/20
	beat [2] 126/19	67/22 68/2 68/4 69/11	begun [1] 128/23	127/23 130/11 152/3	blood [143] 3/11 3/1
back [37] 3/7 6/24	126/20	69/13 69/14 69/19	behalf [1] 37/3	153/12 154/24 169/12	
22/22 23/10 29/6	became [25] 2/20	69/21 70/11 71/6	behaved [1] 87/20	beyond [4] 1/19 15/25	
	[]		[-1] 3./.ma	J [-]o ,0,20	
					(E2) audia bla

(52) audio - blood

В	6/20 8/4 9/12 11/2	107/3 107/6 107/7	76/3 76/8 76/12 78/7	26/11 27/6 27/9 27/12	carriage [1] 185/7
blood [133] 10/3	17/11 58/13 63/25	107/21 110/4 110/5	78/15 78/16 80/14	27/16 27/17 28/8 29/7	carried [5] 53/10
10/5 10/5 15/14 17/17	73/12 77/13 85/12	110/10 115/13 115/14	80/21 80/23 82/1 82/5	29/11 29/12 29/14	88/24 89/11 112/21
18/5 28/19 39/3 44/25	87/10 88/21 90/25	116/2 116/19 124/24 181/4 189/4	82/17 84/11 91/16 93/5 95/14 95/18 99/3	29/17 29/18 30/1	185/6
44/25 47/14 47/15	120/3 123/17 126/9		99/17 103/17 106/3	31/18 33/5 35/8 35/12 35/13 35/24 36/6	carrier [2] 51/7 51/7
49/7 49/8 49/23 51/23	158/22 167/8 172/8 177/20 183/20 187/9	brick [1] 85/3 briefed [1] 87/3	106/11 106/20 109/12	36/11 36/12 36/14	carriers [2] 21/23 51/15
67/18 67/19 69/17	187/10 187/12 187/13	bright [1] 56/9	109/19 110/14 112/18	36/17 38/7 39/16 44/1	carrying [2] 51/4
69/17 74/6 74/9 74/17	bottle [8] 69/22 93/16	bring [6] 14/12 14/15	112/22 113/15 113/17	44/2 45/3 46/14 48/8	88/13
74/23 74/24 75/1 75/3	94/5 96/18 97/14	14/20 36/2 36/10 90/8	114/24 115/1 115/1	48/20 53/7 56/13	carve [1] 135/2
76/6 76/10 76/14	97/21 135/23 135/23	bringing [1] 159/16	115/2 115/12 119/9	57/16 62/6 62/7 69/25	carve-out [1] 135/2
76/17 76/19 76/23	bottles [12] 21/8 22/5	brings [1] 112/11	119/13 120/11 121/15	70/3 70/10 70/15 71/8	case [23] 31/10 46/8
79/1 81/15 81/15 81/16 82/5 82/5 82/7	22/12 28/4 29/13	brink [1] 107/14	122/17 123/25 124/2	79/6 79/6 79/18 90/25	55/2 69/12 70/24
82/13 82/18 82/19	29/15 80/1 80/10	Bristol [2] 135/4	124/11 126/6 127/5	92/3 92/9 92/12 92/22	74/20 101/5 104/14
82/24 82/25 83/6 83/9	92/20 135/24 136/1	140/22	130/12 131/13 133/18	93/1 93/11 93/22 98/1	117/21 121/9 121/12
83/10 83/13 85/2	136/4	Britain [4] 66/2	133/23 134/19 134/22	98/19 101/12 101/16	125/8 127/1 127/19
87/12 95/6 95/7 95/8	bottom [7] 23/21 28/3	110/22 113/21 175/4	135/1 136/6 138/24	103/5 103/15 104/17	130/4 157/3 158/1
109/15 109/23 111/16	45/8 86/20 98/6	British [5] 4/21 4/23	139/4 139/17 139/20	105/12 105/16 116/13	166/4 169/18 169/18
112/6 112/22 114/19	129/12 159/22	13/10 66/1 174/23	140/5 140/13 140/18	119/15 120/4 120/18	170/6 170/17 174/25
117/2 120/1 120/14	bought [1] 184/1	broader [1] 16/9	142/9 146/7 146/23	125/9 137/4 151/13	cases [11] 7/25 47/10
120/23 127/2 133/11	Boulton [23] 1/3 2/10 2/13 29/11 31/18	broadly [1] 5/1	146/24 146/24 151/16 153/4 153/14 154/5	152/9 158/15 158/25 161/13 161/23 162/1	50/3 65/8 70/23 114/21 117/8 117/13
133/17 136/1 136/2	48/14 49/2 78/13	brothers [1] 8/14 Bruntsfield [2] 82/9	155/18 158/17 158/20	164/18 166/2 168/1	124/15 149/12 187/4
136/4 136/7 137/2	90/12 93/22 98/23	82/11	160/7 160/9 161/24	170/16 172/17 185/13	cash [10] 76/3 105/17
138/23 139/7 140/3	143/8 143/14 144/1	BTS [4] 4/14 35/22	162/7 163/12 169/16	can't [16] 24/14 27/20	105/19 105/19 107/6
140/14 140/20 141/16	168/3 168/8 168/14	107/9 186/13	169/18 172/2 172/20	32/4 35/2 39/18 68/25	107/20 145/10 148/24
142/25 144/17 144/18	168/25 175/11 183/7	budget [3] 38/10	174/3 174/8 174/18	93/23 102/3 104/19	149/23 153/25
144/18 145/5 145/6	187/22 188/12 189/2	38/11 38/12	182/7 183/14 184/1	105/9 143/18 170/8	cast [1] 112/7
145/6 145/13 145/16 145/20 146/8 146/12	Boulton's [2] 90/8	budgets [1] 147/5	184/4 185/4 185/9	177/9 178/1 179/16	catch [1] 5/2
146/12 146/19 147/1	183/6	build [1] 135/6	189/3	180/23	catches [1] 37/5
147/7 149/19 156/19	boundary [1] 11/18	building [4] 16/15	by injection [1] 28/17	Canada [1] 188/2	categories [1] 117/5
156/22 156/23 157/5	bounds [1] 38/16	29/22 135/22 155/17	by skilled [1] 151/16	cancer [5] 7/2 150/10	caught [1] 17/16
157/7 157/14 158/6	Bournemouth [2]	buildings [1] 83/23	С	180/15 180/19 180/19	cause [1] 178/24
160/9 162/4 165/9	138/11 160/18	built [1] 135/19		candidates [1] 138/4	caused [5] 55/15
165/14 166/25 172/13	boy [4] 14/2 33/7	burden [1] 12/12	calculation [1] 91/23 calculations [1] 31/12	cannot [24] 8/25	76/17 85/17 87/11 115/2
174/23 175/2 175/8	36/25 40/14 boys [5] 13/17 14/7	burst [2] 59/5 101/6 bus [5] 142/14 142/14		30/18 35/6 39/21 43/23 44/9 45/20 46/3	causes [1] 53/20
175/14 176/5 176/5	14/8 169/16 185/5	142/17 142/20 142/21	176/4 176/8 177/3	48/6 63/3 64/9 69/12	causing [3] 54/16
176/11 176/15 176/16	BPL [13] 29/20 65/6	business [1] 137/19	called [14] 9/12 17/13	69/23 108/12 132/24	165/25 184/4
176/22 176/22 177/1	124/5 124/25 125/13	busy [3] 72/17 77/9	50/16 50/24 52/4 60/8	132/25 144/20 157/2	cautious [2] 117/15
177/5 177/8 177/11	126/4 126/23 127/10	77/13	82/16 85/18 97/7	159/15 164/15 177/3	157/21
177/12 184/7 184/8 184/9 184/16 184/23	127/12 127/15 127/21	but [374]	107/21 166/9 176/25	177/15 177/25 179/12	caveat [2] 100/24
184/23 186/22 186/23	128/12 128/14	But Brian [1] 107/7	177/11 177/13	capacity [1] 29/20	152/20
187/13	BPL's [1] 92/5	buy [3] 38/12 107/22	came [27] 10/3 52/1	capitalist [1] 145/15	CBLA0001619 [1]
blood products [1]	brain [1] 91/17	147/4	52/20 53/2 54/8 58/9	carcinoma [2] 150/8	114/13
49/8	branch [2] 57/18	buying [2] 35/17	60/20 65/25 66/17	150/11	cc'd [1] 105/15
Bloom [3] 89/18	58/14 brove [1] 56/4	103/10	66/22 69/16 76/2 76/3 78/4 78/5 83/21	card [1] 167/14	CD4 [2] 173/19 173/23
110/19 132/15	brave [1] 56/4	by [139] 1/23 2/11 2/13 7/15 10/13 10/15	111/19 117/24 125/21	cardiac [2] 76/8 76/9	CD8 [2] 173/19 173/23 cell [3] 76/15 78/25
blow [1] 109/20	break [17] 45/3 48/11 48/12 48/14 48/24	13/8 15/8 15/10 15/19	137/16 137/21 141/13	Cardiff [3] 89/18 120/9 132/16	173/22
board [1] 145/25	89/23 89/24 143/9	15/20 20/18 22/4	142/5 148/10 153/9	care [19] 4/11 6/16	cells [1] 173/19
boats [1] 173/7	143/11 143/14 143/23	22/25 23/24 24/8	166/3 167/10	11/6 14/5 18/3 26/15	cent [15] 8/11 9/2
Bob [2] 122/14 140/17	152/11 163/20 168/1	25/14 26/14 26/18	camp [1] 119/15	33/10 40/23 42/8	15/11 34/25 35/1 35/2
body [2] 47/25 97/19	168/6 168/7 168/22	26/24 27/19 28/17	can [114] 1/5 1/5 1/7	42/11 62/10 69/5 69/9	54/12 82/12 95/8 95/9
bold [1] 53/24	breakdown [1] 25/14	29/15 30/8 31/1 31/12		77/15 77/22 117/23	95/10 96/23 100/15
book [2] 42/23 117/24 boost [1] 47/21	breaking [2] 154/5	31/15 32/9 39/22 42/1	9/24 12/7 18/20 18/24	166/18 182/23 183/16	174/12 174/18
borne [1] 101/18	155/1	43/20 49/7 49/14	19/3 19/5 19/10 19/12	career [2] 2/14 51/21	central [3] 35/15
borrow [2] 88/4	Brentford [1] 7/19	49/24 50/15 52/1	19/15 19/20 21/11	careful [1] 62/12	129/15 140/21
102/25	Brentwood [1] 49/18	52/12 54/16 55/15	21/20 21/25 22/3 22/7	carefully [4] 109/16	centre [103] 3/14 6/3
boss [2] 6/8 134/9	Brian [23] 21/7 73/13	56/6 57/13 58/15	22/11 23/13 23/21	145/20 147/7 151/15	7/20 10/24 10/25 11/1
both [28] 5/9 5/20 6/8	84/8 84/16 86/24 87/3	58/21 61/18 61/20	24/24 25/2 25/12	carers [1] 115/23	11/2 11/17 12/2 12/3
	93/24 94/21 98/5	63/24 67/24 73/22	25/18 25/21 26/4 26/6	caring [1] 4/11	12/3 12/3 12/8 13/24
L	L	L	L	L	(53) blood centre

С	115/8 115/22	75/25 77/7 77/9 78/9	144/4 144/10 181/16	78/13 79/13 83/24	communications [9]
centre [89] 13/25	challenged [1] 97/24	84/20 85/7 85/12	clinically [5] 78/7	89/25 97/23 111/18	37/10 116/3 170/2
15/7 15/9 16/12 16/16	challenging [2] 13/21	85/18 85/22 86/22	88/21 121/8 122/6	120/4 126/2 126/24	171/11 171/17 171/21
32/9 48/7 49/19 52/2	141/24	87/1 87/17 89/12	146/11	143/12 145/2 147/2	172/8 182/16 182/25
68/22 70/5 73/11	chance [4] 27/1 30/10	89/17 102/21 103/23	clinician [3] 58/12	147/8 165/25 167/25	communities [1] 67/8
73/10 73/21 73/21	84/12 143/16	104/7 106/21 108/1	118/1 187/11	174/3 180/10	community [21] 7/18
73/25 74/5 74/13	chances [1] 110/21	108/17 109/1 110/15	clinicians [7] 75/12	comes [11] 31/14	18/11 18/14 55/6
74/16 74/10 74/22	change [1] 27/4	119/18 120/23 121/4	77/2 108/13 109/7	35/11 92/2 99/1	56/14 66/9 108/16
75/14 76/19 78/17	changed [5] 3/21 29/8	121/15 122/10 123/5	117/19 119/14 138/10	105/14 106/11 116/15	108/25 109/3 111/21
78/17 78/20 78/23	111/21 171/8 171/25	123/8 125/5 126/16	clinics [8] 14/4 14/9	120/19 128/17 181/6	112/2 113/19 115/17
79/10 80/3 80/17 81/3	changing [1] 93/4	130/7 130/12 130/18	14/11 59/22 60/13	182/8	115/18 115/25 116/7
81/6 81/0 82/2 82/6	chaos [1] 72/10	130/19 131/2 131/16	60/13 61/12 71/23	coming [7] 23/10 41/2	119/4 178/23 180/24
83/6 84/1 84/7 84/15	chaotic [3] 71/16 73/4	131/24 133/7 133/16	close [7] 33/2 34/13	41/12 52/13 108/22	185/4 185/20
85/2 85/8 87/23 87/24	73/4	134/1	42/13 77/1 99/23	148/13 149/22	company [2] 20/18
88/15 88/17 90/15	chap [2] 36/24 119/22		100/17 131/3	comment [5] 44/9	66/13
92/1 93/4 113/18	character [1] 181/10	75/21 77/23 86/11	closed [1] 82/8	71/7 72/10 114/17	comparable [1] 124/9
114/11 114/25 123/3	characteristic [2]	87/9 126/25	closer [1] 42/11	181/25	compared [6] 20/20
127/25 128/1 130/15	94/23 122/7	chromogenic [1] 97/7	closure [1] 186/25	commented [1] 76/8	39/9 65/22 66/12 95/8
133/9 133/11 134/11	characteristics [2]	chronic [3] 51/6 51/7	clot [2] 43/21 44/25	comments [5] 23/22	96/4
134/12 134/25 135/7	95/15 170/7	183/23	clots [1] 46/11	48/8 120/22 123/22	comparison [3] 96/10
135/13 135/18 135/20	charge [3] 6/11 147/5 173/1	chronology [1] 73/8	clotting [9] 6/2 23/7	181/14 commercial [56] 8/4	101/7 187/15
136/11 136/16 136/20	charging [2] 30/13	circular [1] 17/20 circumstance [1] 23/9	35/17 38/9 75/4 75/19	8/25 20/24 21/5 21/12	compatibility [1] 6/1
137/12 137/15 137/20	144/25	circumstances [16]	75/21 75/23 186/8 clouds [1] 115/20	21/17 23/18 25/3	competition [1] 75/24 compilation [1] 70/11
138/17 139/5 139/6	check [4] 9/14 60/14	8/8 40/20 41/10 41/18		25/23 26/2 30/3 30/4	compiled [1] 91/3
139/16 139/18 139/21	118/5 178/3	41/23 42/12 43/12	co-director [1] 137/22	30/13 31/13 31/16	complacent [1]
140/18 141/1 141/5	checking [1] 158/9	43/22 45/21 46/20	co-professionals [1]	32/1 35/17 38/3 38/9	109/15
142/25 145/9 147/10	cheek [2] 102/21	67/1 120/12 169/24	182/22	38/12 38/20 39/9	complaint [1] 133/1
155/25 155/25 158/17	104/1	170/20 172/3 173/5	coagulation [2] 4/15	39/15 43/3 43/14	complete [5] 28/25
160/13 163/11 163/16	chemistry [1] 78/21	cirrhosis [4] 53/21	15/24	43/23 44/5 44/6 46/24	52/20 68/16 155/18
163/18	chest [1] 129/15	54/23 150/9 180/16	code [2] 167/15	46/25 46/25 54/10	184/13
Centre's [2] 07/0	chief [1] 138/22	claim [1] 10/7	167/15	56/17 64/15 64/17	completely [8] 37/17
88/10	child [8] 36/15 38/6	claimed [3] 116/22	cold [3] 31/5 102/10	64/19 66/1 66/5 66/6	52/19 53/23 125/24
centres [15] 3/20 13/1	38/25 38/25 40/8	117/7 117/12	102/12	66/13 92/11 96/14	125/25 141/11 171/4
24/6 74/11 74/15 74/24 92/8 101/5	40/20 62/13 62/20	clarification [1] 150/5	collaborative [1]	96/17 97/15 103/10	185/23
110/17 140/6 142/9	children [17] 13/14	clarified [1] 164/1	89/13	103/20 104/23 107/19	completing [1] 26/23
153/6 154/10 157/3	14/12 14/21 15/5	clarify [1] 82/4	colleague [2] 84/17	114/19 128/13 129/23	complicated [2] 42/20
177/11	23/23 24/9 30/20	classical [1] 55/2	110/5	145/15 147/3 178/13	123/13
century [1] 17/14	38/23 39/12 40/12	clear [20] 9/15 19/16	colleagues [12] 12/11		components [1]
certain [11] 13/11	40/25 42/3 42/4 61/14	20/6 24/15 27/20	13/2 52/13 81/14	commercially [1]	177/18
38/5 38/17 38/18	169/5 185/13 185/14	39/23 54/1 85/7 85/22		183/17	comprehensive [1]
53/22 95/23 154/8	children's [6] 13/19	91/12 93/3 103/19	144/10 171/13 178/4	commercials [2]	140/2
159/15 170/24 174/12	13/25 23/24 23/25	106/4 112/17 114/22	186/3 186/13	65/15 65/21	comprised [1] 129/20
177/9	63/25 90/19	117/19 156/7 169/20	collect [1] 142/18	commitment [4]	compromised [1]
certainly [23] 8/19	chime [1] 162/16	182/3 186/24	collected [10] 80/1	15/11 15/20 15/23	132/1
45/22 49/10 56/2	choice [8] 44/9 46/7 47/2 47/7 48/5 64/14	clear-cut [4] 9/15 20/6	95/4 110/2 142/25 156/20 172/16 175/14	15/24	computerisation [2] 141/13 142/6
57/16 57/16 58/3	65/10 134/5	54/1 112/17 clearer [1] 172/10	175/17 176/11 177/23	commitments [2] 72/25 78/1	
58/23 60/10 61/16	choices [2] 65/2		collecting [1] 136/7	committed [4] 25/10	computerised [3] 72/21 140/2 142/9
69/8 81/3 115/12	65/19	clearly [12] 7/22 12/15 36/22 36/24	collection [1] 74/6	77/12 77/14 107/20	concatenation [2]
120/1 130/21 132/20	choose [2] 44/4	44/5 62/16 91/8 92/4	collections [1] 71/25	committee [11] 4/5	111/3 120/12
142/24 159/20 163/3	154/22	101/5 102/4 144/22	College [2] 2/21 5/19	4/6 4/8 4/10 4/13 4/18	concentrate [52] 19/7
168/9 178/22 181/22	choosing [1] 64/12	158/24	colour [1] 97/7	4/21 5/2 5/4 144/12	19/11 19/13 20/24
103/24	chords [1] 23/4		column [1] 162/2	148/1	21/6 21/17 22/5 23/7
certainty [3] 113/12	chose [1] 96/4	71/25	columns [1] 162/20	committees [4] 4/3	23/13 23/15 25/23
104/10 104/19		clinical [25] 4/14 4/18		147/9 148/2 171/15	26/2 27/25 28/1 29/17
Certificate [1] 129/9	107/11	5/4 6/16 11/8 11/13	combination [1] 60/9	common [4] 119/6	29/21 30/9 31/14 32/1
cetera [4] 59/25 69/3	Christmas [10] 8/15	15/13 17/3 18/8 45/21	combined [2] 14/17	170/24 171/5 184/10	32/2 32/3 32/4 32/5
171/22 181/15	9/5 19/1 21/21 24/23	54/24 64/5 73/22	15/3	communicate [1]	32/9 35/17 35/25
chagrin [1] 147/2 chair [2] 4/8 4/21	26/7 27/7 28/4 28/5	75/17 78/21 81/14	combing [1] 165/3	167/6	38/21 39/6 39/9 39/15
challenge [3] 33/5	173/3	81/22 89/15 125/12	come [23] 3/7 10/7	communication [2]	41/6 43/1 43/3 43/3
onanonge [J] 00/0	Christopher [41]	129/9 129/20 132/17	10/8 34/3 59/23 64/23	86/23 170/12	44/4 47/2 52/10 62/16
					54) centre - concentrate

(54) centre... - concentrate

C 171/20 172/7 181/7 175/21 176/25 177/23 consuming [1] 41/11 cooperation [1] 88/25 cross-charging [1] confirm [3] 21/8 24/14 consumption [3] cooperative [1] 6/18 178/3 178/8 182/17 144/25 concentrate... [14] 37/22 99/19 106/5 106/16 coordinated [1] 184/15 185/9 cross-communication 64/14 64/15 66/3 contact [91 58/10 couldn't [12] 33/14 [1] 86/23 confirms [1] 40/9 152/13 69/23 83/25 86/12 confused [1] 126/6 74/10 77/2 85/6 coordinating [3] 17/3 38/22 47/18 47/22 cross-references [1] 128/14 169/7 169/9 88/14 88/18 confusion [1] 12/13 108/24 109/8 147/25 47/22 87/4 97/13 99/9 12/21 174/8 178/13 178/15 conjunction [1] 14/24 178/8 182/12 coordination [1] 107/5 115/9 155/24 cross-talk [1] 127/23 179/8 183/18 connection [2] 1/9 contactable [1] 178/7 88/19 177/4 crossed [1] 124/20 concentrated [3] coordinator [1] 89/15 counselled [2] 103/3 1/25 contacted [1] 9/10 crossing [1] 164/24 39/14 42/18 83/14 **cope [7]** 33/4 33/12 162/12 crossmatched [1] cons [1] 32/22 contacts [1] 173/6 concentrates [29] contained [2] 39/9 103/16 139/17 146/10 counted [1] 146/21 74/18 conscientious [3] 6/22 23/18 25/2 30/3 137/3 142/3 153/5 62/19 160/17 183/22 countermanded [1] crossmatching [1] 30/4 40/13 40/17 conscious [2] 105/2 containing [1] 149/19 coping [1] 60/14 138/7 83/9 45/11 46/21 46/22 copy [3] 101/8 158/23 168/7 contaminated [10] counting [1] 64/5 crucial [3] 111/11 46/24 46/24 52/7 consensus [2] 52/14 86/12 109/13 109/17 159/12 **countries** [1] 148/15 112/4 166/22 55/11 55/18 55/23 184/17 166/10 167/1 174/20 cordial [2] 127/21 country [5] 29/23 72/9 crunch [1] 110/3 56/22 59/3 65/3 65/20 consequence [1] 181/1 183/18 183/25 128/7 110/3 131/2 166/23 cryo [6] 38/4 38/4 65/23 76/16 80/4 146/16 184/10 cordiality [1] 88/25 counts [7] 74/23 45/14 45/19 45/19 80/15 94/24 96/14 consequences [7] contaminating [2] Core [4] 163/21 168/1 74/24 75/2 75/3 75/3 45/19 174/22 178/11 186/11 54/25 180/15 180/21 120/14 186/7 169/1 181/3 173/19 173/23 cryoprecipitate [80] concept [8] 105/6 182/19 184/20 185/10 contamination [7] couple [9] 10/16 6/22 6/24 7/3 7/6 7/8 corner [2] 159/14 108/2 108/22 145/25 186/10 11/11 89/20 91/16 109/19 111/1 120/1 160/9 7/11 7/19 8/21 8/23 170/22 171/2 171/4 correct [41] 2/19 2/22 19/6 19/20 19/22 20/1 consequently [29] 180/20 184/3 186/10 120/22 123/22 134/15 172/1 5/18 10/19 17/1 34/9 186/22 3/1 3/2 3/14 3/15 3/24 136/1 141/3 22/4 22/20 23/6 23/12 concern [5] 21/16 34/12 41/15 44/6 contend [1] 17/6 4/9 4/25 5/1 5/8 6/4 course [35] 9/4 11/10 24/14 27/15 27/24 99/13 106/8 107/17 57/10 58/16 80/24 content [2] 39/10 6/15 8/6 12/4 21/3 13/9 15/1 31/5 33/19 29/12 34/3 35/19 131/21 83/3 83/8 84/17 87/15 21/3 21/7 21/15 22/21 35/24 36/13 37/23 47/14 33/23 35/22 37/4 concerned [11] 20/2 23/16 23/17 25/4 26/3 45/23 53/24 54/6 38/19 38/21 38/24 104/5 107/17 120/7 contentious [1] 36/22 37/15 48/2 63/9 130/22 131/25 133/19 32/10 36/17 84/13 62/11 68/9 74/25 81/5 39/1 39/11 39/13 118/14 74/6 118/1 118/1 134/20 139/25 140/14 39/17 39/20 39/24 contents [2] 62/14 88/7 88/11 103/22 83/16 91/20 92/25 131/15 132/4 166/21 142/7 160/13 169/18 107/13 123/16 127/3 96/12 98/2 107/1 40/2 40/17 40/23 41/6 62/25 concerning [3] 35/16 175/21 178/21 182/24 134/18 144/15 150/4 111/23 113/10 122/7 context [2] 165/12 41/7 41/14 41/16 164/11 171/14 consider [4] 103/10 182/14 152/20 159/11 174/25 124/15 132/18 138/4 41/18 41/24 41/25 concerns [1] 175/5 105/8 136/18 136/21 continue [4] 35/23 181/18 181/18 138/20 139/20 140/22 42/10 42/16 43/19 concluded [1] 170/4 considerable [3] 32/8 89/21 104/22 140/17 correctly [1] 23/11 144/23 159/11 172/21 45/17 45/25 45/25 conclusion [2] 71/18 65/5 142/20 continued [2] 133/6 correspondence [12] 186/21 46/21 55/11 56/18 105/24 considerably [2] 176/1 86/2 87/25 88/12 courses [1] 47/23 79/24 80/8 80/10 condition [4] 25/19 cover [4] 11/17 71/3 83/16 92/19 continues [1] 90/23 110/18 122/12 123/16 80/12 80/25 81/10 75/9 119/5 120/11 125/9 127/6 130/5 consideration [1] contracted [4] 149/9 92/16 125/7 91/21 91/24 93/15 conditions [2] 32/24 172/18 180/3 180/9 180/14 152/2 152/7 153/11 covered [5] 73/13 94/14 94/23 94/25 96/25 considered [1] 40/1 contracting [1] 56/23 cost [2] 111/15 82/1 141/5 168/8 95/15 95/20 95/25 conducive [1] 152/12 consistency [2] 95/13 contradiction [1] 142/16 183/14 96/8 96/10 101/19 conduct [1] 185/25 could [73] 7/14 16/17 108/3 101/21 102/1 102/6 47/12 covering [1] 68/13 conducted [9] 59/12 169/6 169/9 172/15 consistent [1] 169/10 contributed [2] 39/1 20/3 22/22 27/13 coyness [1] 118/24 60/19 75/14 75/15 constitution [2] 36/13 | 167/21 28/16 29/9 33/1 33/4 Craske [3] 9/10 50/9 179/8 179/12 76/11 97/1 108/11 126/12 38/1 39/6 42/11 43/16 contribution [1] 114/20 Cryoprecipitate: [2] 136/3 151/15 constrained [1] 61/10 142/20 43/17 47/4 48/3 49/13 created [1] 134/25 27/10 27/14 conducting [1] 131/6 constraints [1] 38/18 control [2] 8/22 23/5 50/15 55/21 55/21 credibility [2] 160/14 Cryoprecipitate: confess [1] 160/1 controlled [2] 41/18 56/7 56/8 57/9 58/1 Whole [2] 27/10 constructive [1] 160/15 confidence [2] 42/15 103/24 41/22 60/17 60/23 60/23 credit [2] 142/5 27/14 42/16 consultancy [1] 3/3 convenience [1] 31/3 65/10 66/18 75/3 75/4 142/10 cryoprecipitates [1] confident [8] 36/12 consultant [16] 2/23 conversation [6] 13/9 80/10 80/12 85/23 crippled [1] 55/25 96/5 91/10 112/23 112/24 3/4 3/5 3/9 3/21 7/18 60/1 64/24 131/10 87/3 90/22 95/3 96/20 crippling [1] 56/6 CSM [1] 129/9 113/17 115/10 133/22 14/4 15/13 73/9 137/24 144/17 104/10 104/16 107/6 criteria [2] 32/16 43/1 curiously [2] 158/17 157/3 136/22 137/1 137/4 conversations [10] 107/8 108/9 110/13 critical [1] 182/11 162/9 confidential [8] 37/6 140/9 140/11 160/11 33/2 60/12 77/18 78/3 113/12 120/11 124/14 criticised [1] 20/19 current [3] 101/10 37/9 37/10 118/19 126/16 130/25 144/19 121/2 149/2 173/1 87/13 118/19 167/11 criticisms [1] 53/18 170/1 170/2 170/11 consultants [2] 179/9 180/1 186/1 145/17 145/23 148/21 cross [7] 6/1 12/21 currently [1] 67/4 170/12 82/19 86/23 122/20 145/23 160/10 convinced [2] 119/9 149/1 154/16 155/12 cut [6] 9/15 20/6 54/1 confidentiality [9] consultation [1] 149/15 156/17 158/5 158/20 127/23 144/25 112/17 144/24 146/2 165/6 165/24 166/21 81/13 convincing [1] 120/10 164/21 165/10 168/9 cross matching [1] cutaneous [1] 61/21 170/21 171/3 171/11 **cutting [2]** 33/25 consulting [1] 36/15 **cooking [1]** 33/17 168/10 172/10 174/7 6/1

(55) concentrate... - cutting

С	41/1 133/12 135/6	deputy [2] 3/13 73/10	158/4	130/9 131/8 131/9	106/21 106/23 107/1
cutting [1] 146/4	154/1 169/8	derived [2] 109/23	developing [7] 91/13	132/5 132/12 132/19	108/3 108/16 108/18
	decisions [3] 32/14	174/22	141/14 150/10 151/7	133/17 133/25 136/9	114/11 114/20 114/25
D	65/13 147/20	describe [2] 16/17	151/9 151/22 181/20	137/18 137/22 137/25	115/7 132/14 140/19
dairy [1] 135/24	declined [1] 18/3	73/20	development [4] 18/3	138/2 138/16 140/8	152/4 185/20 186/14
dark [1] 115/20	decommissioned [1]	described [9] 41/10	140/25 157/20 183/19	142/12 146/21 154/4	directors' [1] 11/16
data [12] 26/15 26/18	decrepit [1] 17/4	79/2 103/18 119/11 127/21 138/22 141/4	developments [3] 147/24 151/24 185/19	160/6 166/12 167/12 167/18	directorship [2] 6/4 136/13
28/23 46/1 66/17	dedicated [2] 15/8	141/12 174/22	devices [1] 72/23	died [6] 91/17 162/15	disabled [2] 56/4
68/10 68/18 120/7	16/12	describing [5] 87/9	devoid [1] 137/7	173/11 174/15 183/22	57/14
142/6 157/11 161/20 167/19	deep [2] 35/20 80/11	117/17 154/11 169/4	DHSC0004180 [1]	186/19	disadvantage [3]
date [12] 112/24	deeply [2] 159/23	182/14	163/22	differ [1] 93/25	57/10 86/24 101/8
113/3 115/2 115/10	183/12	description [2] 46/4	diabetics [1] 57/20	difference [8] 3/2 23/8	
115/11 124/18 140/3	defective [1] 185/6	181/8	diagnose [1] 151/13	30/15 31/8 66/4	63/18
152/4 152/6 156/9	defend [1] 84/18	descriptions [2]	diagnosed [1] 114/17	111/11 115/23 154/23	disagreed [1] 130/20
176/11 176/12	define [1] 49/10	120/9 121/14 deserted [1] 185/24	diagnoses [1] 15/16 diagnosis [8] 60/22	different [30] 11/1 17/24 21/12 23/18	disappear [1] 76/23 disappointed [1]
dated [9] 35/12 70/5	defined [1] 66/16 definitely [3] 103/8	deserting [1] 77/16	60/23 61/4 63/20	25/22 30/1 30/2 30/8	161/21
99/2 105/17 116/15	118/15 152/22	deserves [1] 142/5	63/20 117/8 117/13	30/9 61/12 64/4 77/24	disappointment [1]
120/19 123/20 128/18	definition [1] 117/4	design [2] 17/20	119/2	91/15 96/24 96/25	160/2
163/25 dates [1] 25/17	degree [12] 13/11	128/6	diagnostic [1] 151/11	97/9 104/25 106/13	disaster [1] 137/14
dates [1] 25/17 day [12] 41/8 47/22	56/6 65/22 85/22	designed [1] 142/22	dialogue [2] 87/13	113/23 113/24 113/24	discern [1] 138/17
57/21 60/2 70/8 72/8	86/23 91/15 119/11	desirability [1] 65/23	120/3	120/17 128/5 128/5	discourage [1] 116/7
72/8 142/19 143/17	132/6 137/19 171/19	desire [2] 165/6	did [96] 5/11 6/21	134/3 139/19 151/11	discovered [3] 7/3
151/17 153/14 188/11	172/4 184/25	165/24	10/8 10/9 11/17 12/7	151/18 158/23 170/20	53/11 173/3
days [16] 6/25 36/20	degrees [1] 128/5	desmopressin [1] 28/16	18/10 28/22 30/22	differentiation [2]	discovery [1] 109/12
38/1 41/9 44/24 52/3	delay [3] 125/18 153/20 155/9	destroy [1] 176/8	31/10 32/16 32/23 34/12 37/22 40/2 43/1	14/1 65/16 difficult [21] 7/24	discrimination [1] 117/1
61/10 69/4 72/6 72/24	delays [1] 154/15	destroyed [2] 166/17	43/1 44/11 44/20	56/19 63/15 72/14	discuss [6] 48/16
76/21 76/24 102/19	delegated [1] 11/7	177/14	44/24 45/1 48/9 50/3	72/14 72/19 77/18	48/18 120/4 121/9
104/13 171/1 171/25	deleted [2] 27/19	detail [10] 3/8 29/1	51/13 55/21 57/2 57/3	95/21 105/8 106/19	129/3 179/20
DDAVP [15] 28/6 28/7 28/8 28/9 28/11 28/16	27/22	61/22 78/15 79/6	57/3 57/3 57/15 57/24	118/14 118/19 118/21	discussed [3] 91/7
28/23 28/24 45/13	deliberate [1] 150/9	89/11 99/15 130/5	58/4 60/11 64/5 68/8	126/21 126/22 155/2	115/13 144/16
45/19 45/25 46/6	deliberately [1] 158/1	179/13 179/17	73/22 75/22 77/22	155/12 165/1 166/6	discussing [2] 32/21
46/13 47/20 47/23	delicate [1] 125/22	detailed [5] 89/9	78/17 78/19 81/19	167/5 186/1	32/22
deal [7] 42/7 63/15	delved [1] 8/24	108/20 130/10 153/23 164/14	81/25 82/19 82/20	difficulties [6] 33/22 106/2 107/25 149/2	discussion [4] 12/9 81/14 114/14 114/15
78/4 107/4 112/2	demand [2] 108/4 108/7	details [13] 4/25	84/20 85/25 86/24 87/7 89/8 100/3	151/7 165/5	discussions [12] 13/2
167/18 185/9	demand to [1] 108/7	30/18 31/8 43/24 46/3	104/21 108/13 108/17		65/1 81/23 84/2
dealing [6] 14/20 15/2	demonstrate [2] 89/3	48/6 68/14 69/18	109/6 111/7 112/7	dig [1] 161/20	105/20 108/13 108/20
15/12 179/5 182/20	124/11	69/24 102/3 141/3	115/4 120/13 121/9	dilapidated [1] 142/15	
187/13 dealings [4] 12/4	denial [1] 55/5	159/12 171/1	125/10 126/24 127/4	dilemma [3] 103/22	153/23 171/15
18/13 84/12 84/14	dental [3] 43/15 43/16		127/11 128/10 128/15	104/11 119/23	disease [15] 10/14
dealt [3] 13/18 33/18	46/8	detected [1] 184/15	133/5 134/9 136/12	diluted [1] 120/16	19/1 21/21 22/2 23/3
170/15	dentist [1] 14/15	deteriorated [1] 52/25	!	direct [3] 42/8 56/11	24/23 26/7 27/7 28/5
Dear [1] 116/19	dentistry [1] 43/18	deteriorating [1] 54/14	139/23 140/10 140/11	84/12 directed [3] 35/7	28/15 46/6 53/12
deary [1] 188/10	deny [1] 57/3 department [8] 6/6	determinations [1]	141/17 141/25 145/4 146/5 146/6 146/15	89/10 171/19	61/12 119/10 173/3 diseases [4] 17/16
death [1] 66/20	11/5 43/18 84/23	78/22	147/1 147/8 151/4	direction [1] 137/15	18/1 18/2 55/14
deaths [1] 183/14	130/13 133/18 165/13	determined [3] 64/7	158/10 161/9 173/18	directly [6] 74/17	disgraceful [2] 161/16
debate [1] 87/14 decades [1] 136/1	165/17	94/25 147/22	176/4 176/7 177/14	96/13 131/9 137/23	166/7
decades [1] 130/1		determining [1] 51/22		175/23 179/7	disorder [1] 110/21
December [1] 113/17	departments [2] 85/4	develop [10] 7/17	179/17 179/20 180/12	• •	disordered [2] 60/9
December 1982 [1]	146/23	13/24 34/12 64/5 67/6	180/14	3/17 10/25 11/1 11/3	102/15
113/17	departure [1] 139/11	77/3 139/10 140/1	didn't [46] 5/1 9/7	16/18 18/22 26/8	disorders [8] 7/24
decide [2] 32/16 43/2	depend [2] 46/19 46/22	145/4 186/24 developed [18] 10/18	10/7 21/23 27/11 27/17 31/6 38/24	26/20 52/2 73/10 104/1 134/12 134/16	16/2 18/6 18/6 45/10 75/7 75/8 78/18
decided [2] 136/14	46/22 depended [1] 72/24	37/24 63/22 80/3	44/13 47/10 47/15	136/24 136/25 137/6	displays [1] 39/19
147/22	dependent [1] 101/6	81/19 81/20 86/4 86/7	50/18 63/5 63/6 63/12	137/8 137/22 137/22	disposal [2] 69/6 69/9
deciding [2] 40/16	depending [3] 20/2	86/7 86/8 129/14	64/14 79/21 79/22	140/8	disposing [1] 69/2
41/5	95/4 169/13	142/8 142/9 144/22	84/11 84/13 87/2	directors [20] 12/24	disregarded [1]
decision [6] 40/19	depth [1] 130/15	149/5 151/2 151/23	107/7 107/22 122/25	81/3 87/1 87/23 106/3	161/18
				2.0	66) cutting disregarded
				15	IN CUTTION MICTOROPHIA

(56) cutting... - disregarded

n	document [22] 24/18	67/23 95/2 96/6 96/7	18/10 23/24 24/2	Dr Huw Lloyd [1]	due [13] 7/2 31/9 63/1
D	25/13 25/25 29/6 35/8	110/2 112/1 120/14	29/11 31/18 35/9	187/24	76/12 76/13 111/1
disrupted [1] 139/3	35/13 37/19 67/2	137/2 157/8	35/11 36/15 48/14	Dr J [1] 23/24	111/2 111/3 113/21
disrupting [1] 154/6	67/21 69/25 70/1 70/3	donations [16] 29/22	49/2 50/9 52/1 53/3	Dr John [1] 7/4	119/5 149/13 158/5
disruption [13] 60/10	98/25 116/13 118/11	52/4 74/7 79/25 86/19	70/8 70/18 73/12	Dr Kirk's [1] 70/18	180/4
85/10 91/4 91/12	120/17 120/19 123/17	109/24 142/19 157/1	73/13 76/3 78/13	Dr Lehane [1] 52/1	during [26] 4/9 13/8
96/15 110/16 126/17	123/19 128/16 158/23	162/5 162/6 173/8		Dr Lloyd [3] 152/6	22/10 24/25 25/5 25/8
136/16 139/12 145/16	163/20	175/16 175/25 177/25	84/11 88/2 89/18	152/8 152/9	25/21 25/23 26/10
147/1 151/3 169/17	documentation [1]	184/6 184/9	89/18 90/8 90/12	Dr Ludlam [16] 84/1	45/6 70/20 73/14 93/5
disruptive [1] 17/1	181/23	done [25] 33/1 35/6	93/22 98/23 98/25	84/11 88/2 98/25 99/2	97/3 112/5 116/10
dissipate [1] 17/22	documented [4]	41/22 43/16 43/17	99/2 99/17 100/14	99/17 100/14 100/19	117/22 135/25 136/5
dissolve [5] 30/23	28/24 40/7 86/1 86/2	51/25 58/20 63/13	100/19 103/15 105/14	103/15 106/9 119/15	141/1 141/1 141/2
31/6 33/15 46/10	documents [6] 11/1	66/25 71/8 78/16 87/4	105/17 105/17 105/19	121/9 122/16 124/24	142/14 157/1 157/6
126/1	17/8 78/15 89/20 93/9	97/22 134/2 148/5	105/20 106/9 114/20	128/18 132/25	183/13
dissolved [2] 30/21	165/7	150/24 159/6 159/6	116/14 119/15 120/9	Dr Ludlam's [1] 127/4	
30/24	does [8] 24/9 76/18	159/8 163/12 174/2	120/20 121/9 121/25	Dr Martin [3] 35/9	
dissolving [3] 31/3	94/8 94/22 115/1			35/11 36/15	E
42/18 43/21	122/15 129/8 162/16	179/11 180/7 180/17 184/22	122/16 123/20 124/21 124/24 127/4 128/18	Dr Mayne [2] 89/18	each [11] 19/21 20/3
distasteful [1] 145/18		donor [19] 4/5 72/21	129/25 132/15 132/24	132/15	25/14 30/13 77/25
distillate [1] 91/6	does it [1] 94/8 doesn't [2] 94/7	75/4 76/20 86/16	132/25 132/15 132/24	Dr McClelland [3]	96/5 96/7 99/18 145/7
distinction [1] 34/24	145/25	118/8 118/10 118/18	136/12 136/22 138/12	105/14 105/17 116/14	159/18 174/7
distinctly [4] 95/7		141/11 142/14 147/25	139/16 139/22 140/8		earlier [22] 5/2 29/12
135/18 167/12 177/7	doing [28] 28/20 29/2 33/20 40/8 41/21	164/19 167/14 170/7	140/15 142/4 143/8	Dr Michael [1] 11/12 Dr Norman [1] 82/18	29/24 39/19 50/6 59/1
distributed [6] 82/13	54/17 69/8 77/13 79/7	174/4 174/14 174/19	143/14 144/1 152/3	Dr O'Brien [1] 173/1	81/13 84/5 91/7 93/12
82/14 83/6 83/10		175/8 186/5		Dr O'Brien's [1]	109/20 119/12 125/22
126/5 176/13	80/5 83/19 83/20 88/1 103/14 104/13 118/15	donors [30] 4/11 10/8	152/6 152/8 152/9 163/25 168/3 168/8	173/14	127/10 129/25 154/20
distributing [1] 80/24	132/13 132/14 137/1	10/9 29/21 39/1 49/23	168/14 168/25 173/1	Dr Perry [6] 120/20	155/5 155/11 155/16
District [1] 35/16	140/9 142/23 158/9	75/1 75/3 86/17	173/14 175/11 178/7	121/25 123/20 124/21	161/5 168/7 181/8
diversity [1] 98/4	162/22 162/25 163/11	109/17 110/7 111/14	183/6 183/7 187/22	129/25 132/24	earliest [4] 70/9 148/9
dividing [1] 65/19	181/21 182/7 187/12	116/11 116/24 118/13	187/24 188/12 189/2	Dr Professor Ludlam	148/18 149/7
do [77] 9/18 12/8	dominant [1] 21/9	149/6 154/7 159/6	Dr Alistair [1] 133/25	[1] 105/20	early [18] 7/8 33/14
20/21 24/16 24/19	dominated [2] 22/25	162/3 165/7 165/10		Dr Rejman [1] 163/25	
24/21 31/17 33/13	92/24	165/24 166/24 167/6	Dr Andrew Herborn	Dr Rob [1] 18/10	51/21 51/24 55/13
34/12 37/11 43/11	dominating [1] 92/14	167/19 172/9 174/6	[1] 178/7	Dr Smith [2] 136/12	113/20 152/7 152/19
45/1 45/22 49/25 51/9	Don [2] 134/14 134/24	174/7 174/13 174/19	Dr Biggs's [1] 70/8	139/16	152/25 154/14 156/25
54/4 60/3 61/2 61/20	don't [55] 24/18 27/3	door [4] 16/2 16/15	Dr Bloom [1] 89/18	Dr T [1] 24/2	161/15 181/7 184/7
62/25 64/24 66/11	31/17 32/24 34/23	17/15 85/4	Dr Boulton [21] 1/3	Dr Vaughan [1] 53/3	187/22
67/4 71/4 74/8 75/1	44/2 47/1 47/3 53/5	Dorchester [1] 147/15		Dr Winyard [2] 138/12	
75/2 75/3 75/4 77/11	54/8 59/10 60/18	dosage [1] 20/1	48/14 49/2 78/13	139/22	ease [1] 72/7
78/2 78/17 78/23	60/18 61/20 63/3	dose [1] 47/23	90/12 93/22 98/23	drained [1] 9/4	easier [4] 42/7 64/19
79/14 79/18 79/22	65/15 78/19 78/23	doses [2] 39/4 56/17		draw [4] 71/1 71/18	119/23 154/19
81/4 81/11 87/13	80/17 87/17 89/21	double [1] 64/5	168/3 168/8 168/14	89/12 105/22	easily [3] 30/25 39/6
87/21 93/25 95/23	100/18 101/24 106/25	doubled [1] 93/2	168/25 175/11 183/7	drawing [3] 45/3	126/1
97/4 98/1 98/12	107/2 108/19 109/14	doubling [1] 98/14	187/22 188/12	46/15 82/24	east [10] 3/10 73/10
102/21 103/24 103/24	113/11 114/12 118/6	doubt [8] 8/16 55/7		drawn [1] 94/12	73/20 74/15 82/1 88/9
105/6 105/10 106/17	122/18 123/22 134/4	97/15 97/23 117/7	183/6	dreadful [2] 122/13	88/16 106/16 108/14
110/15 113/14 118/8	141/8 141/23 143/8	117/12 121/21 149/9	Dr Brian [2] 73/13	161/12	113/18
118/17 118/22 129/6	144/20 150/18 152/24	doubts [1] 58/20	84/8	dried [3] 80/25 125/25	
133/4 133/24 138/8	156/4 156/11 157/23	down [20] 10/16 19/3	Dr Cash [3] 76/3	126/1	51/12 58/17 70/11
138/13 138/14 138/15	158/22 160/25 162/18	27/9 29/15 35/14 72/9	105/17 105/19	drive [1] 142/22	87/21 123/12 151/14
144/21 146/2 159/9	163/3 163/24 170/20	99/11 104/22 117/6	Dr Colvin [1] 9/19	driven [1] 31/1	edge [1] 17/21
159/16 160/5 161/22	176/1 178/19 179/25	126/20 126/20 146/2	Dr Craske [3] 9/10	drivers [1] 142/23	Edinburgh [58] 3/10
162/19 166/12 168/4	180/17 180/20 180/24	147/2 150/7 157/14	50/9 114/20	dropped [1] 92/18	3/12 67/10 73/7 73/9
175/13 175/13 177/14	183/6		Dr Don Smith [1]	droppings [1] 166/10	73/10 73/23 74/14
178/8 179/9	donate [2] 117/2	175/9 183/10	134/14	drug [3] 61/17 61/19	74/22 75/2 78/20
doctor [6] 77/22 109/3	175/1	downgraded [1]	Dr Gabra [1] 79/15	61/20	79/17 79/19 79/22
115/17 115/18 181/11	donated [4] 109/16	160/12	Dr Galbraith's [1]	drugs [1] 97/19	81/5 81/9 81/18 81/24
183/13	111/16 142/25 177/22	downplayed [1]	120/9	dryer [2] 80/2 81/8	82/1 82/5 82/10 82/13
doctors [12] 42/9	donating [5] 66/2	184/20	Dr Gillon [1] 73/12	drying [8] 79/24 80/4	82/15 83/5 83/8 83/15
52/15 55/5 55/20 57/2	110/9 111/15 116/8	dozen [1] 39/23	Dr Gunson [1] 152/3	80/6 80/7 80/20 81/10	83/22 84/1 84/7 84/15
67/20 71/3 71/9 77/13	175/4	Dr [99] 1/3 2/10 2/13	Dr Herborn [3] 140/8	125/21 125/24	88/9 88/15 90/8 95/2
130/11 182/5 182/11	donation [10] 10/10	7/4 9/10 9/19 11/12	140/15 142/4	dubious [1] 110/23	102/2 107/9 111/13
	uonauon [10] 10/10	117 3110 3113 11112	170/10 174/4	uunious [1] 110/23	102/2 10//3 11///3
					57) disrupted - Edinburgi

(57) disrupted - Edinburgh

E	encounters [1] 167/4	ERNEST [2] 2/10	evident [1] 113/15	107/12 111/20 120/2	faced [8] 33/6 42/25
	encourage [1] 35/23	189/2	evolved [1] 4/9	121/15 121/16 121/24	104/8 119/22 129/19
Edinburgh [21]	encouraged [1] 58/15	error [3] 20/23 27/23	exact [3] 9/1 98/2	122/13 150/22 154/21	132/1 153/3 157/20
113/9 113/11 113/11	end [12] 52/20 93/1	96/21	105/9	178/6 182/15 187/9	facilitated [1] 83/16
113/18 128/13 133/7	99/17 112/25 115/12	escaped [1] 135/21	exactly [3] 68/25	187/11	facility [2] 76/4
166/23 170/6 170/18	120/15 147/6 153/14	especially [3] 148/12	95/22 98/16	experienced [4] 77/21	
170/19 171/9 173/24	154/15 162/2 167/25	184/15 185/4	exaggerated [1] 97/16		facing [1] 127/12
174/1 174/25 175/6	173/10	essentially [1] 21/5		experiences [3] 108/2	
175/17 176/16 186/3	engage [1] 160/6	established [2] 25/11	example [17] 11/7	111/4 111/4	10/1 10/16 27/22 40/7
186/13 187/12 187/13	England [8] 73/24	44/20	43/15 49/14 49/15	experiencing [1]	49/11 58/3 67/21
Edinburgh Royal [1]	119/14 125/10 134/11	estimated [1] 22/14	61/6 62/1 76/5 82/12	44/22	74/11 84/13 105/16
81/24	140/5 145/4 149/22	et [4] 59/25 69/3	95/9 102/14 105/2	expert [1] 41/21	109/18 114/17 115/4
editions [1] 117/25	153/21	171/22 181/15		expired [1] 92/21	118/12 127/14 130/2
effect [10] 17/17	English [11] 29/21	et cetera [4] 59/25	157/22 175/1 185/25	expiring [1] 80/11	132/7 136/2 141/11
26/19 47/25 57/12	74/11 101/1 110/17	69/3 171/22 181/15	exasperation [1]	expiry [1] 157/9	141/17 147/3 156/13
132/6 132/9 170/10	114/25 115/7 127/21	etc [5] 71/5 117/5	104/21	explain [3] 102/12	157/13 168/15 173/1
173/9 179/10 180/1	145/2 147/19 148/4	117/16 123/25 149/4	exceeded [1] 88/5	179/11 180/14	174/24
effective [8] 10/1	154/10	ethical [1] 148/17	excellent [2] 51/24	explained [3] 21/10	factor [121] 4/15 6/2
47/24 78/7 88/21	English BPL [1]	Ethics [3] 4/18 5/2 5/4		110/14 141/17	6/22 8/11 8/25 18/25
108/11 163/5 173/4	127/21	Europe [1] 148/15		explains [1] 77/6	19/2 19/7 19/8 19/8
181/21	enhanced [1] 142/24	European [1] 10/9	excited [1] 57/19	explanation [6] 27/20	19/10 19/13 19/17
effectively [7] 7/23	enjoy [1] 133/6	evaluation [1] 129/4	exclude [2] 175/22	29/25 110/11 112/21	20/3 20/8 20/15 20/22
18/7 33/25 34/8	enjoyed [2] 138/25	Eve [1] 8/15	177/5	113/19 186/24	21/9 22/5 22/16 23/7
103/14 126/18 152/7	142/23		excluded [1] 175/4	explore [1] 16/7	23/13 23/15 25/2 27/6
effects [2] 57/9	enough [8] 20/15			exposed [1] 38/25	27/8 27/25 27/25
129/11	44/23 100/25 113/9	54/22 56/5 56/8 57/5	excuse [1] 63/5	exposing [1] 79/25	28/18 28/18 29/17
efficaciously [1]	115/12 121/19 133/21	60/7 65/4 65/5 72/6	excuses [2] 186/23	expressed [1] 149/21	29/21 29/24 30/14
34/10	133/22	81/1 86/5 86/14 87/7	187/3	expressing [2] 106/8	31/13 32/3 32/5 32/8
efforts [2] 83/13 186/7	ensure [5] 21/13 29/3	95/25 104/13 111/15	executive [1] 138/22	150/19	33/15 33/17 33/23
eight [2] 19/1 53/19	125/24 132/17 184/22	113/25 117/20 119/3		expressly [1] 136/23	34/4 35/17 38/2 38/3
either [16] 11/2 11/10	ensuring [1] 78/11	120/7 120/15 140/2	exercise [4] 122/9	extend [2] 185/2	38/9 38/13 39/10
23/24 38/3 41/8 43/9	entered [1] 28/8	156/1 157/12 162/23	161/6 166/6 173/8	186/21	40/17 40/22 41/6 42/9
43/19 51/5 101/9	entering [1] 146/12	184/13 184/15 184/16	exercising [1] 121/25	extended [1] 80/6	42/18 43/3 43/6 43/13
105/6 109/6 129/21	entirely [9] 11/7 15/8	event [4] 62/23	exhaustion [1] 47/24	extensive [2] 174/5	43/19 43/23 44/4 44/5
163/1 170/10 173/16	46/2 51/9 91/3 132/8	113/11 133/5 148/14	exhaustively [1]	174/5	44/6 44/8 44/23 45/10
177/13	136/7 143/2 165/4	events [4] 42/6 42/8	165/3	extent [6] 45/9 60/22	46/21 46/22 46/24
elbow [1] 102/15	entitled [1] 182/15	64/23 73/14	exhibit [1] 51/14	64/11 128/15 169/22	46/24 47/9 47/14
Elective [1] 102/14	entry [1] 27/14	eventually [2] 23/5	exhibited [1] 119/13	170/24	47/15 47/20 47/25
Elisa [1] 149/2	environmental [1]	138/9	exhibiting [1] 36/25	extra [8] 72/3 75/18	48/4 48/5 52/7 54/8
else [8] 48/18 48/20	120/12	ever [3] 61/21 72/18	expand [2] 7/13 85/13		54/10 54/12 55/10
66/10 97/17 113/4	enzyme [1] 121/3	171/3	expanded [3] 18/4	137/5 153/9 153/10	56/22 65/2 69/22 75/4
128/9 169/15 174/15	enzymes [1] 46/10	ever-growing [1]	29/20 83/21	extracted [2] 9/3	75/23 80/15 86/12
elsewhere [1] 96/16	epidemic [1] 110/8	72/18	expanding [6] 25/10	101/3	88/3 92/3 93/1 95/7
Elsie [1] 82/8	epidemiology [1]	every [12] 57/21 58/1	32/11 55/17 63/17	extraction [2] 8/18	95/22 97/3 98/15 99/6
emergencies [1]	113/22	58/15 58/19 59/22	78/12 85/17	46/8	99/13 100/1 100/19
emerging [1] 158/12	episode [14] 37/16	60/19 67/17 68/2	expect [3] 31/17	extractions [2] 43/15	101/3 102/5 103/17
eminent [1] 173/2	55/22 86/9 88/23	69/22 76/10 85/9	85/10 85/10	43/17	104/9 104/24 106/9
emotionally [1]	123/6 123/13 127/5	144/14	expectancy [1] 56/1	extraordinarily [2]	108/7 108/15 108/15
119/19	131/4 132/12 132/19	everybody [4] 66/14	expectation [1] 73/3	55/25 139/12	109/23 121/1 121/16
emphasis [2] 76/16	133/5 134/6 155/13	152/10 174/10 174/11	expected [7] 68/21	extraordinary [2] 37/5	122/1 123/21 126/11
115/23	173/12	everybody's [2] 58/5	68/23 78/2 130/23	51/12	129/23 167/4 174/8
emphasise [2] 63/12	episodes [6] 12/13	137/13	135/23 161/6 174/18	extremely [1] 165/1	174/22 183/17 185/12
66/23	23/2 43/9 43/15 64/9	everyone [2] 184/22	expecting [1] 38/15	eye [4] 42/11 42/13	185/12 186/11
emphasised [1] 62/15	167/22	186/23	expedited [1] 151/25	123/14 131/3	Factor IX [6] 19/2
enable [1] 125/7	equipment [4] 01/0	everything [1] 138/8	expense [1] 35/16	F	19/10 27/8 108/15
enabled [3] 76/5	128/5 136/9 141/19	evidence [18] 5/10	expensive [2] 38/20		121/16 185/12
140/1 165/8	equivalent [4] 39/10	48/16 48/17 48/19	161/6		factor VIII [71] 6/2
enabling [2] 126/12	121/6 124/5 124/12	53/8 62/3 73/12 79/13	experience [28] 6/21	77/18 84/14 84/14	8/11 8/25 18/25 19/17
186/24	era [1] 166/22	79/15 84/8 112/17	6/23 7/8 9/15 12/19	144/24 146/5 182/12	20/3 20/8 20/15 20/22
	Eric [3] 54/7 54/19	165/4 169/3 169/25	17/1 33/8 37/20 50/5	182/12 182/15 182/24	22/5 27/6 28/18 29/21
enact [1] 56/19 enclosed [1] 99/5	180/22	170/3 183/9 187/24	56/11 71/21 72/8	face-to-face [3] 32/21	
enciosed [1] 88/0	Eric's [1] 57/5	187/25	72/12 95/1 104/1	84/14 182/12	33/17 33/23 34/4 38/2
				158	B) Edinburgh factor VIII

(58) Edinburgh... - factor VIII

F	featured [1] 179/22	find [9] 26/4 94/17	44/19 50/6 52/16	fulfilled [1] 67/6	137/25 140/10 141/25
factor VIII [51] 38/3	features [2] 97/10	99/5 114/2 114/4	70/19 102/6 185/8	full [5] 4/9 9/2 136/9	142/24 146/17 148/23
38/13 42/9 42/18 43/6	174/11	115/25 116/9 118/6	formal [3] 13/3 13/6	154/4 186/19	150/24 155/24 157/16
43/13 43/19 43/23	February [8] 1/1	149/15	121/13	fully [3] 14/14 85/14	159/7 176/8
44/6 44/8 44/23 47/9	105/12 105/17 106/12	finding [1] 72/18	formality [1] 13/12	154/9	gets [1] 186/23
47/14 47/15 47/20	148/24 149/22 187/20	findings [2] 68/11	formed [3] 57/18	function [10] 12/5	getting [17] 44/20
47/25 48/4 48/5 52/7	188/15	115/19	68/18 147/25	16/23 59/8 59/18 60/4	52/9 58/11 59/24 62/5
54/8 54/10 54/12 65/2	February '83 [1]	fine [2] 54/20 140/9	forming [2] 41/13	60/9 60/19 64/7 89/9	95/23 116/12 127/16
69/22 75/23 80/15	105/12	finish [1] 143/13	182/7	181/11	133/9 136/14 151/9
86/12 88/3 95/7 95/22	February 1983 [1]	finished [2] 143/18	forms [6] 9/12 39/15	functions [2] 13/10	152/6 167/6 173/7
97/3 98/15 99/6 99/13	106/12	143/19	50/13 50/14 50/16	89/10	175/11 181/1 188/10
100/1 100/19 101/3	February 1990 [1]	firm [2] 30/13 113/3	67/25	fund [2] 138/20 145/8	Gillon [1] 73/12
102/5 103/17 104/9	149/22	first [43] 6/23 9/15	formulation [1]	fundamental [1] 57/1	give [29] 2/8 9/7
104/24 106/9 108/15	federal [1] 97/19	10/23 11/11 17/13	168/14	funded [3] 138/19	27/20 37/23 38/3
109/23 122/1 123/21	feedback [2] 37/18	27/14 28/7 32/15	forth [2] 83/7 152/3	153/14 161/7	38/24 41/5 43/19 46/9
129/23 174/8 183/17	159/8	32/21 36/18 37/14	fortunately [1] 132/19		47/21 47/22 47/22
185/12 186/11	feel [8] 33/3 35/17	44/8 46/17 47/23 48/5	forum [1] 12/9	153/13	48/8 48/19 54/13
Factorate [2] 30/5	70/17 103/7 132/11	49/19 53/16 70/25	forums [1] 147/19	funds [1] 145/10	71/16 97/8 98/7 98/13
31/11	154/3 154/13 165/4	71/12 73/9 73/18	found [12] 33/15	funny [1] 60/2	104/9 127/17 133/13
factors [10] 6/2 40/15	feeling [5] 57/7 149/5	91/14 98/24 99/3	64/19 73/5 76/4 92/17	further [12] 36/1 36/9	134/8 138/13 165/20
40/18 41/4 55/15	151/2 158/10 172/7	99/10 100/2 112/17	114/7 139/18 164/19	60/5 104/21 125/23	169/5 175/8 178/1
61/17 75/19 75/21	feelings [2] 109/5	121/15 123/17 123/19	166/2 166/5 170/4	129/4 132/13 132/16	187/15
92/12 97/11	182/21	136/1 136/2 136/13	170/17	163/21 165/3 168/1	given [35] 20/7 20/10
facts [1] 66/17	feels [1] 121/5	141/22 144/9 157/6	founder [1] 4/23	168/2	20/22 23/7 23/8 23/14
factual [1] 178/13	felt [36] 8/21 13/21 38/18 44/14 44/15	158/18 164/2 164/12	four [5] 30/3 31/14	furthermore [4] 74/22	
fail [1] 71/9	ł	165/2 165/19 165/21	33/6 157/9 164/17	97/6 149/12 184/14	38/10 41/16 56/2
failed [2] 71/4 80/22	56/14 60/1 60/2 76/1	169/2	fractionated [1] 80/4	future [6] 37/2 56/9 103/12 124/13 130/25	60/23 61/25 65/21
failing [1] 128/10	77/17 77/20 103/23 107/3 110/10 112/25	firstly [1] 19/15 fish [1] 151/18	Fractionation [3] 80/3 81/6 130/14	149/14	69/11 69/23 75/17 88/5 93/1 96/12 98/15
failure [1] 75/10	117/14 118/7 118/21	fitted [1] 135/17	fractionators [1]		104/2 112/11 117/16
fair [13] 15/21 15/22	122/21 123/6 136/24	five [7] 27/8 33/7	184/2	G	154/1 156/8 157/3
52/8 64/20 64/20	137/18 137/19 147/2	45/16 49/18 139/19	frank [6] 2/10 78/3	Gabra [1] 79/15	157/16 162/4 170/3
71/18 71/20 72/10	148/17 151/23 153/1	149/12 157/9	105/25 138/13 187/5	gain [1] 109/6	172/18 180/11 183/25
87/25 97/12 98/9	153/15 154/5 154/25	five months [1] 49/18	189/2	Galbraith's [1] 120/9	187/1
100/21 119/17		fixed [1] 145/7	free [1] 109/24	gap [1] 126/15	gives [4] 25/13 93/3
fairly [11] 34/12 38/10	171/24 185/7 185/24	flattered [1] 138/24	freedom [2] 138/13	garbled [1] 6/14	111/10 133/8
91/10 93/3 96/9 113/8	fence [1] 187/10	flavour [1] 111/10	172/4	gathering [1] 84/22	giving [17] 10/15
147/4 147/24 171/5		flush [1] 139/15	freeze [14] 35/20	gave [7] 8/21 16/8	23/11 43/8 48/16
173/11 176/17	175/1 175/6	fold [1] 120/16	79/24 80/2 80/4 80/6	31/25 118/6 122/23	54/15 61/2 62/4 62/22
fait [2] 129/19 132/2		follow [5] 55/21 55/22		169/3 174/11	63/6 63/8 63/10 65/2
falls [1] 183/7	few [18] 4/4 10/23	59/21 60/13 185/11	81/10 125/21 125/24	gay [1] 116/24	69/20 86/18 101/11
false [2] 151/20 151/20	34/4 35/5 44/24 64/3	follow-up [2] 59/21	125/25 125/25	general [14] 13/9 16/9	131/23 132/22
familiar [2] 52/6	80/13 106/18 113/6	60/13	freeze drying [1]	44/1 48/8 60/15 63/2	Glasgow [14] 74/12
159/20	132/7 132/18 137/13	followed [3] 162/8	80/20	65/12 82/16 92/5	74/14 79/16 79/20
families [8] 55/19	140/11 146/7 157/10	162/9 162/24	freeze-dried [1] 80/25	102/19 147/12 160/21	79/21 79/23 80/5
57/15 61/23 68/21	166/16 167/16 187/16	following [4] 25/25	freezers [1] 177/24	161/12 163/19	80/17 80/20 81/1 81/2
77/19 186/13 186/18	fierce [1] 97/18	101/17 116/22 174/13	frequency [2] 42/2	generally [4] 66/7	81/11 86/14 108/18
186/18	Fife [1] 83/7	foolproof [2] 51/13	169/14	66/8 160/23 165/19	Glasgow Centre [1]
family [1] 40/21	figure [3] 27/10 31/20	174/19	frequently [1] 71/23	generation [1] 97/7	80/17
far [15] 2/1 7/16 18/13	139/23	force [2] 4/23 134/5	fresh [1] 76/10	genes [1] 185/6	glass [2] 135/23
20/1 20/11 35/2 37/14	figures [10] 21/1	forced [1] 39/5	freshness [2] 76/16	geographic [1] 74/16	136/4
48/1 57/9 82/20 129/7	23/22 26/24 31/25	forcefully [1] 149/22	76/23	George [1] 6/11	glib [2] 111/7 111/10
132/3 164/9 166/21		forewarning [1] 142/1		get [41] 21/18 22/7	global [1] 2/9
172/8	•	forget [1] 178/19	fridge [2] 31/4 31/5	24/19 24/21 25/8	go [44] 12/24 21/23
farmed [1] 166/8	file [2] 114/2 164/14	forgive [3] 2/2 114/2	friendly [1] 78/3	32/18 33/3 35/24	21/24 21/25 22/1
fashion [1] 105/1	files [4] 68/15 86/3	187/7	friends [1] 87/18	39/13 40/16 43/2	22/22 26/17 29/6
fault [1] 101/15	114/8 165/3	forgot [1] 83/4	from [210]	52/17 54/4 64/14	32/17 35/12 45/15
favour [1] 148/7		forgotten [5] 5/6	from 1977 [1] 45/23	76/20 79/6 89/1 90/25 100/3 108/3 111/6	47/18 51/15 68/24
FDA [1] 97/18	filled [2] 11/15 136/20	37/17 93/19 161/18	from BPL [1] 128/12	116/2 116/7 118/24	70/3 71/24 92/9 93/11
feature [2] 135/22	filling [1] 26/17	162/19	front [2] 23/10 165/22	124/14 125/10 126/6	93/17 99/11 100/12
175/10	final [2] 70/10 143/17 financial [1] 38/17	form [11] 9/14 24/18 27/12 29/1 44/18	frozen [3] 80/11 177/17 177/21	126/16 133/12 136/9	102/24 103/5 114/8
		7 11 17 7 20 1 44/10		120/10 100/12 100/9	114/12 119/6 123/17
	mianciai [1] 50/17				
	inianciai [1] 30/17	27772 2377 7 777			

(59) factor VIII... - go

		0.112 2.12 0.12 0.12			
G	gradually [1] 52/25	6/17 7/18 8/10 8/12	haemorrhage [1]	hazards [1] 166/14	headache [1] 42/3
go [17] 124/13	Graham [1] 138/19	11/15 11/17 12/2	91/18	HCC [3] 149/12 150/6	health [12] 41/23
127/24 129/22 138/19	Granada [1] 178/20	12/24 13/14 14/15	haemostasis [4] 16/3	150/9	60/16 73/5 130/13
141/9 141/23 152/11	grandiosely [1]	15/2 16/6 16/16 16/18	16/6 16/9 74/23	HCDO0001093 [1]	135/2 138/18 138/25
156/4 158/15 158/21	138/22	17/9 18/5 22/11 24/22	haemostatic [1] 89/10		139/2 139/5 165/13
161/19 162/1 163/23	granted [1] 6/9	25/1 26/7 28/5 28/22	half [4] 21/5 39/22	HCDO0001178 [2]	165/17 166/14
164/2 164/21 164/21	gratified [1] 37/15	34/19 34/21 35/7	143/7 143/10	18/19 29/10	healthcare [2] 105/5
182/1	great [8] 27/3 72/7	42/23 45/7 45/24 46/5	halfway [1] 164/22	HCDO0001344 [2]	105/7
goes [4] 6/24 69/6	84/16 126/10 130/5	46/16 46/19 47/19	halves [1] 47/18	26/5 93/13	healthy [1] 51/9
90/20 152/7	136/8 137/12 185/21	48/1 48/7 52/15 53/11	hamper [1] 171/16	HCV [23] 148/6 148/8	hear [4] 1/5 1/21 50/8
going [55] 1/23 2/13	greater [4] 59/3 65/22	55/5 57/18 58/10	hampered [4] 37/10	148/12 148/19 149/6	108/14
10/1 10/23 18/15	75/12 179/24	58/14 60/15 64/25	170/2 170/12 172/8	149/9 149/11 149/18	heard [9] 41/12 73/12
18/16 29/5 32/12	grew [2] 39/3 171/5	66/7 66/9 70/5 77/11	hand [8] 25/17 88/2	149/19 156/3 156/20	79/13 79/15 81/16
32/15 34/7 44/10	grips [1] 138/1	77/21 84/1 84/6 84/6	88/14 142/21 159/14	156/23 157/2 157/10	84/8 118/3 177/11
44/17 49/2 50/23	gritty [1] 148/5	84/15 84/22 84/24	160/8 181/19 184/3	158/11 159/5 160/4	178/21
70/12 71/15 73/6	ground [4] 81/2 153/2	85/8 87/23 87/24	handled [2] 172/9	162/5 176/21 176/24	heart [1] 76/10
73/15 73/18 79/23	153/3 168/8	88/15 90/15 93/4 99/5	178/1	176/25 177/9 177/21	heartless [1] 182/18
81/12 83/24 84/3	grounds [4] 74/2	106/3 106/20 106/23	handover [1] 29/2	HCV testing [1]	heat [5] 78/6 88/20
98/23 98/24 105/10	135/12 135/14 151/6	107/1 108/3 108/13	hands [1] 136/25	148/12	121/2 121/16 149/4
111/23 120/17 123/15	group [11] 1/17 4/15	108/16 109/3 111/21	hands-on [1] 136/25	he [120] 6/5 6/5 6/6	heat-treated [3] 78/6
123/17 130/11 130/16	4/20 4/20 64/25 74/9	112/15 114/11 114/25	handwriting [1] 19/15	6/10 6/10 7/2 8/10	88/20 121/2
133/3 134/10 144/2	95/7 95/8 108/8	115/18 117/19 117/24	Hang [1] 133/3	8/12 8/14 8/16 8/18	heated [1] 80/17
144/3 144/5 145/2	109/16 116/5	119/4 119/13 123/4	happen [2] 54/1 68/8	8/19 9/5 9/6 9/8 9/9	heating [3] 79/16
145/4 145/22 147/17	group A [1] 95/8	130/11 132/14 133/8	happened [15] 9/19	9/11 9/11 9/17 9/18	79/21 79/22
I .	groups [2] 4/3 95/6	173/22 180/24 185/4	40/13 58/13 68/7 81/5	11/6 11/8 11/11 14/13	heaviest [1] 103/3
152/3 154/12 154/18	growing [4] 13/23	185/20 185/20 186/14	133/5 133/15 135/5	23/4 23/7 24/13 24/17	heavily [1] 48/3
155/9 155/23 156/2	14/21 15/6 72/18	Haemophilia A [1]	140/14 156/19 163/2	28/25 33/14 33/16	held [7] 2/21 3/12
158/13 161/7 163/22	grudgingly [1] 153/15		167/9 174/16 177/15	33/17 38/15 53/10	3/18 14/3 146/23
168/9 168/10 169/1	guarantee [1] 118/10	haemophilia B [1]	183/18	54/15 76/1 77/12	159/18 185/13
180/12 181/2	guarded [3] 84/11	24/22	happening [3] 79/17	78/11 79/16 84/16	Helens [1] 11/23
gone [8] 29/18 86/9	84/20 87/7	Haemophilia	133/17 175/22	84/17 85/7 85/9 85/13	
122/24 130/4 140/24	guarding [1] 87/8	Directors [1] 108/3	happens [1] 2/1	87/3 87/10 88/3 88/5	27/16 27/17 67/21
143/6 144/25 165/8	guess [1] 130/21	Haemophilia Society	happy [2] 105/24	90/8 90/9 90/10 92/17	115/2 128/14 139/17
good [30] 1/3 1/4 1/5	guesswork [1] 95/23	[4] 57/18 58/10 58/14	181/17	92/17 103/17 104/20	helped [3] 7/10 89/12
6/18 9/5 14/6 14/19	guidance [3] 106/4	64/25	hard [10] 66/17 110/6	104/23 105/2 105/9	142/11
38/19 47/8 58/4 59/6	141/14 168/16	haemophilia-treating	111/17 112/1 113/16	105/10 105/18 105/19	helpful [6] 12/11 16/8
77/4 80/22 98/8	guiding [1] 102/5	[2] 115/18 119/4	115/25 116/2 118/9	107/7 107/7 107/20	42/23 50/10 91/1
118/18 121/16 126/13	guilty [1] 185/7	haemophiliac [3]	173/12 186/4	109/1 109/2 116/22	139/12
127/16 135/12 135/16	Gunson [2] 152/3	106/5 106/16 120/25	Harold [1] 153/25	116/25 116/25 117/7	helps [2] 24/18 24/18
136/14 137/3 138/4	153/25	haemophiliacs [9]	has [33] 2/1 18/17	117/12 117/14 117/23	Hemofil [3] 19/9 20/17
140/2 142/23 142/24		7/14 34/16 102/2	18/17 29/8 29/17	117/25 118/3 118/5	30/5
146/18 160/18 167/11	<u>H</u>	112/17 114/16 117/14	31/15 35/19 46/10	118/5 118/7 118/15	hence [3] 100/5 157/5
177/20	habit [3] 50/23 70/12	183/16 185/3 185/17	50/22 51/1 70/11 71/6	118/16 118/18 118/23	186/5
goodnight [1] 188/13	71/15	haemophilic [17] 6/19	1	119/22 121/2 121/5	hepatic [2] 62/1 62/2
goodwill [1] 175/7	had [192]	7/2 12/16 15/11 18/14	95/13 99/13 100/6		hepatitis [65] 8/5 9/13
got [49] 5/7 5/21 7/16	hadn't [7] 7/16 38/15	43/11 54/6 55/22	128/23 129/16 129/20	126/16 128/21 129/12	
9/2 13/4 21/2 22/1	84/11 94/13 131/19	58/15 59/23 67/7 68/3	152/2 164/25 165/2	129/13 129/18 131/11	49/7 49/11 49/12
22/3 27/15 27/21	133/21 154/9	103/1 108/24 118/20	165/4 165/9 182/12	131/12 131/13 131/15	49/13 49/20 50/4 50/7
31/19 34/6 39/4 41/21	haematologist [6]	125/1 178/22	186/22 187/2 187/2	131/16 131/21 131/25	50/13 50/14 50/14
49/16 54/5 59/5 59/17	2/24 3/10 3/22 7/4	haemophilics [38]	187/9 187/11	132/1 134/18 134/19	50/18 50/19 50/22
67/9 68/5 72/13 78/11	82/17 173/2	11/6 11/9 14/5 15/10	hate [1] 104/13	134/20 136/21 136/24	51/1 51/4 51/11 52/16
81/2 82/4 83/22 84/11	haematologists [7]	15/17 15/17 15/25	hated [1] 104/13	137/1 137/5 137/14	52/22 52/23 56/24
85/11 86/16 86/20	6/10 82/17 138/10	16/22 17/7 18/9 28/12	have [292]	138/1 138/7 138/14	59/5 59/16 60/5 60/7
87/15 87/19 90/12	144/13 159/17 160/3	28/14 30/19 35/4	haven't [2] 117/9	138/21 140/9 152/12	60/10 62/14 63/20
92/17 96/18 101/2	160/22	55/24 56/3 56/12	187/3	154/5 173/4 183/8	63/23 70/19 86/8 89/6
114/7 117/9 119/1	haematology [11]	57/17 61/23 75/20	having [19] 21/12	187/24 187/25	92/15 92/18 113/23
123/10 138/13 138/14	2/17 4/22 5/25 6/7	75/24 77/16 77/19	30/3 34/24 36/20 42/5	he'd [5] 8/13 8/13	121/4 121/22 126/8
142/15 143/7 143/10	13/11 18/4 18/8 74/20	78/5 80/25 82/21 86/6	71/13 77/15 81/21	14/15 131/14 132/6	144/5 144/7 147/17
152/23 165/21 168/25	75/15 123/4 146/23	91/17 92/3 93/5 102/2	81/23 88/4 101/8	he's [3] 138/14 178/7	147/21 149/18 158/4
169/6 183/10	haematology/haemop	108/18 110/12 113/20	105/6 106/12 137/25	188/2	158/14 172/19 172/21
GP [1] 116/6	hilia [1] 123/4	116/12 119/25 127/16	156/9 167/3 169/16	head [3] 6/6 11/5	172/24 176/4 180/8
GPs [1] 64/8	haemophilia [88] 6/3	128/13	173/7 185/25	115/13	180/9 180/18 180/19
			·		(60) go hepatitis

(60) go... - hepatitis

Н	104/9 109/6 114/21	35/18 35/24 37/23	153/8 153/12 153/15	I am [15] 1/10 62/13	138/2 138/16 142/12
	117/22 118/5 122/23	39/16 39/25 40/3 41/3	157/1 157/8 158/17	70/17 72/11 94/17	154/4 166/12
hepatitis [7] 180/22	126/19 126/19 126/20	42/12 42/21 43/16	159/4 160/3 160/6	104/3 112/24 113/16	I do [15] 9/18 20/21
183/19 184/4 184/11	126/21 132/3 134/22	44/13 44/15 44/15	160/16 160/19 160/22	129/10 129/15 129/19	33/13 37/11 64/24
184/11 184/13 184/14	136/25 137/24 137/25	59/25 62/17 63/16	162/7 162/8 163/17	149/15 167/17 169/10	67/4 87/21 98/12
hepatitis A [1] 50/14 hepatitis B [22] 8/5	139/17 167/11 178/8	68/20 68/25 69/8	176/7 177/1 177/12	186/16	106/17 110/15 129/6
9/13 49/7 49/20 50/4	188/4	78/12 85/13 99/6 99/8	hour [3] 34/2 143/7	I apologise [2] 164/8	144/21 159/16 162/19
50/18 50/19 50/22	himself [2] 123/9	100/5 102/9 103/9	143/10	179/15	179/9
51/1 51/4 51/11 59/16	131/12	103/16 121/20 130/13	hours [5] 11/13 34/5	I applaud [1] 182/3	I don't [37] 24/18 27/3
60/5 60/10 63/20	hip [1] 102/16	146/17 179/11 185/2	54/14 80/11 132/7	I applied [1] 138/3	31/17 32/24 34/23
63/23 113/23 180/8	his [50] 7/1 8/13	homes [1] 32/25	houseman [2] 6/24	I arrived [3] 76/9	44/2 47/1 47/3 54/8
180/9 180/19 184/11	14/12 23/4 33/14	homologous [2]	172/16	139/18 157/20	59/10 60/18 65/15
184/13	53/19 76/1 77/10	49/11 49/13	how [68] 20/3 28/24	I assume [1] 102/4	78/19 78/23 87/17
hepatitis C [10] 52/23	77/23 78/11 84/9 84/9	Homosexual [1]	29/7 32/13 33/3 33/4	I assumed [1] 19/24	89/21 101/24 107/2
60/7 144/5 144/7	84/10 84/21 84/23	116/5	37/5 39/16 39/21	attended [1] 150/16	108/19 109/14 113/11
147/17 147/21 158/4	85/13 85/24 86/25	honest [5] 13/7 47/1	39/24 40/22 43/1	I basically [1] 11/14	114/12 118/6 122/18
158/14 176/4 180/22	90/9 100/20 105/9	104/19 177/25 183/2	49/25 55/3 58/19		134/4 141/8 143/8
hepatitis-related [1]	105/10 105/10 106/10	honestly [8] 43/23	59/24 59/24 60/14	became [1] 7/10	144/20 152/24 156/11
184/14	109/2 109/4 110/5	64/9 68/25 69/12	60/15 62/9 62/15 63/1 63/14 69/24 73/1 78/3	l beg [4] 24/20 31/20	157/23 160/25 162/18 176/1 179/25 180/17
hepatitis-wise [1]	117/15 117/16 117/24 118/1 118/6 121/4	69/23 106/25 139/14 179/12	78/7 85/22 85/23	31/25 36/5 I began [1] 146/20	180/24
89/6	121/5 121/15 122/17	honorary [2] 2/23 3/5	86/20 87/20 88/21		l enjoyed [1] 138/25
hepatocellular [2]	122/20 122/25 128/20	hope [16] 1/24 29/11	89/5 89/7 93/2 95/22	29/20 80/7 92/16	l extend [1] 186/21
150/8 150/11	130/7 132/1 132/25	93/7 109/14 109/15	97/4 100/19 107/15	130/4	I fairly [1] 147/24
hepatologists [1]	137/4 137/21 138/1	109/15 109/21 110/25	108/11 113/12 115/10		I feel [5] 35/17 70/17
63/19	154/1 173/6 180/22	124/1 124/11 126/10	118/8 118/17 130/6	137/21 148/10	103/7 154/13 165/4
her [8] 14/14 18/12	183/8 187/25	129/22 171/25 186/17	133/14 139/10 143/18	I can [20] 5/12 7/22	I felt [15] 38/18 44/14
35/23 36/10 36/22	historical [1] 166/19	186/23 187/7	143/18 150/24 157/11	12/7 19/15 21/11	44/15 60/1 60/2 77/17
37/2 62/9 187/18	history [3] 82/10	hoped [3] 54/22 81/3	159/9 159/15 163/5	36/11 38/7 44/1 46/14	77/20 103/23 117/14
Herborn [7] 136/23	134/24 139/8	126/3	163/15 166/23 167/6	48/8 53/7 56/13 57/16	118/7 147/2 148/17
140/8 140/15 142/4	histrionic [1] 181/9	hopefully [1] 121/20	167/13 167/18 168/4	62/7 70/10 70/15 79/6	151/23 154/5 161/20
156/2 156/6 178/7	histrionics [1] 36/20	hopes [1] 111/11	169/4 169/14 174/2	119/15 137/4 161/13	I first [1] 49/19
here [14] 1/17 22/1 34/24 66/17 90/12	hitting [2] 152/22	hoping [3] 81/11	176/1 177/25 179/13	I can't [14] 24/14	I forgot [1] 83/4
90/20 94/22 95/17	153/2	110/25 146/17	181/15 181/15	27/20 32/4 35/2 39/18	I found [3] 33/15 76/4
101/8 103/14 114/8	HIV [20] 55/14 86/13	horizon [1] 115/20	However [7] 35/21	93/23 102/3 104/19	139/18
114/8 158/1 159/6	89/6 109/22 109/25	horrendous [1] 7/1	70/15 100/1 117/3	105/9 143/18 177/9	I gave [1] 31/25
here, [1] 110/13	110/8 110/12 110/21	horrible [1] 17/16	121/7 124/13 164/14	178/1 179/16 180/23	l get [1] 126/6
here, could [1] 110/13	112/6 116/11 121/20	horror [2] 86/10 86/11		I cannot [20] 8/25	I got [3] 21/2 123/10
herself [1] 62/22	130/22 101/11 104/19		122/4 126/7	30/18 35/6 39/21	152/23
hesitation [1] 173/5	165/14 167/1 176/11	2/18 2/20 5/14 6/7 8/1		43/23 44/9 45/20 48/6	
Hey [7] 13/15 14/3	176/12 176/17 177/21			63/3 69/12 108/12	I had [16] 3/3 7/8
14/5 23/24 24/9 90/19	HIV virus [1] 109/25	17/10 18/11 23/25	hugely [1] 38/15	132/24 132/25 144/20 157/2 159/15 164/15	26/15 33/11 37/16
93/5	HIV-wise [1] 89/6 HIV/AIDS [2] 55/14	23/25 24/13 34/3 41/3 41/8 42/10 43/18	human [3] 181/20 182/15 182/24	177/3 177/15 177/25	77/24 85/9 97/1 103/23 104/7 110/18
hiccup [1] 2/1	110/8	49/18 63/25 64/1 74/1	1	I chose [1] 96/4	137/24 139/10 156/1
hierarchy [1] 155/25	Hobson's [1] 47/7	74/2 74/13 74/16	166/16	contacted [1] 9/10	160/2 167/11
Higgins [1] 116/4	hold [2] 101/17	75/12 76/6 77/5 77/22	hundreds [3] 86/18	I continued [1] 133/6	I hadn't [1] 154/9
higgledy [2] 92/13	126/16	81/7 82/9 82/15 82/16	151/17 173/8	I could [7] 16/17	I happened [1] 167/9
104/25	holder [1] 134/13	82/23 83/6 83/23	hurdle [1] 76/17		I have [28] 2/7 32/6
higgledy-piggledy [2]	holding [1] 122/11	90/19 135/14 135/14	hurt [1] 63/3	155/12 158/5 175/21	36/1 36/9 37/13 39/23
92/13 104/25	Holy [1] 175/15	144/12 147/5 147/8	Huw [3] 154/1 154/3	I couldn't [5] 87/4	46/4 47/4 58/20 60/11
high [7] 27/2 77/14	Holy Loch [1] 175/15	147/12 158/3 160/20	187/24	99/9 107/5 115/9	66/23 67/4 71/6 94/21
117/4 123/24 125/16	home [65] 1/9 7/16	161/8 163/12 163/19	Hyland [2] 19/9 28/1	177/4	95/10 97/25 108/10
150/10 167/13	9/5 9/9 22/8 22/11	166/9		I developed [2] 37/24	112/23 118/6 122/18
high-quality [1] 77/14	22/18 23/12 23/14	hospitals [43] 2/25	<u> </u>	151/2	142/1 157/11 157/21
highlighting [1] 36/4	23/19 24/14 24/19	11/21 12/14 63/25	I actually [9] 21/24	I did [11] 5/11 34/12	158/9 169/20 169/20
highly [4] 71/20 89/2 94/25 179/10	24/20 24/22 25/1 25/6	72/9 72/17 74/4 74/14	24/16 29/4 32/24 48/9	44/20 57/24 58/4	173/15 185/24
him [34] 8/21 9/2 9/7	25/8 25/11 30/20 31/4	74/21 75/6 82/7 82/14	115/11 131/4 131/7	77/22 108/17 141/25	I honestly [6] 64/9
9/19 36/24 77/10 84/2	32/11 32/15 32/17	83/1 83/4 83/6 83/11	181/24	146/5 158/10 161/9	68/25 69/23 106/25
86/5 87/18 88/5 88/6	32/18 32/22 33/24	83/12 83/17 145/6	I advised [1] 31/5	I didn't [12] 44/13	139/14 179/12
88/8 88/8 88/8 103/20	34/6 34/15 34/18	145/23 146/6 147/9	I alluded [1] 125/22	79/21 87/2 131/8	I hope [3] 29/11 93/7
23,0 00,0 00,0 100,20	34/22 34/23 35/4 35/9	147/11 147/14 147/15	I also [1] 186/1	131/9 137/22 137/25	187/7
					(64) hanatitia I han

(61) hepatitis... - I hope

I include [1] 55/6 l just [8] 22/22 80/17 114/2 143/1 149/1 156/10 163/3 187/16 I knew [5] 7/9 18/12 85/13 117/21 145/1 I know [8] 34/7 44/13 53/25 74/12 131/5 154/1 171/13 178/4 I last [1] 87/18 I later [1] 148/1 I learned [1] 97/4 I learnt [3] 7/9 132/21 173/9 I leave [1] 98/4 I left [4] 26/16 68/17 76/12 185/15 I may [2] 28/23 154/22 I mean [10] 9/25 38/23 39/22 53/14 55/24 84/20 109/1 118/18 171/12 182/11 I mention [1] 94/1 I met [2] 65/1 85/12 I might [2] 148/7 159/11 I miss [1] 185/21 I missed [1] 34/17 I must [2] 71/7 160/1 I nearly [1] 105/4 I needed [2] 85/21 87/10 I never [3] 77/18 95/21 185/15 I note [4] 48/10 89/20 143/6 185/16 I now [1] 154/3 I obviously [1] 50/5 I offered [1] 34/23 I only [2] 37/12 162/18 I paraphrase [1] 62/5 I pass [1] 120/22 I personally [1] 32/19 I preferred [1] 38/5 I probably [3] 115/4 165/11 179/17 I promised [1] 70/9 I rather [3] 92/7 97/22 171/25 I realise [1] 47/12 I recall [1] 70/7 I recounted [1] 50/5 I referred [2] 161/5 166/8 I regarded [1] 145/22 I regret [2] 36/21 37/4 I remember [5] 18/13 20/11 28/13 35/2 136/19 137/21 137/23

159/19 I return [1] 90/7 I right [1] 96/19 I said [11] 59/1 59/6 77/24 109/20 111/2 115/9 132/1 146/21 161/9 177/6 180/8 I saw [5] 56/3 70/7 72/2 136/13 145/14 I say [14] 11/25 36/23 46/9 48/15 57/6 113/12 118/16 131/22 144/24 146/4 166/22 168/10 168/11 170/15 I see [2] 37/19 113/2 I shall [1] 2/3 I shared [1] 110/10 I should [2] 175/3 184/22 I sort [3] 57/22 118/3 126/19 I spent [2] 38/13 49/18 I started [1] 156/2 I stressed [1] 62/24 I suspect [3] 162/22 166/4 169/11 I take [1] 48/22 I telephoned [1] 116/20 I think [197] I thought [2] 136/19 173/17 I to [1] 78/10 I took [2] 91/9 139/9 I tried [2] 10/12 10/20 I understand [4] 53/8 82/3 112/13 143/21 I understated [1] 115/6 I understood [2] 64/15 87/2 I undertook [1] 136/2 I want [3] 25/12 120/24 141/3 I wanted [1] 118/5 I warmed [1] 36/24 I was [61] 3/4 3/5 5/17 5/18 5/20 5/21 5/23 6/19 9/17 11/10 11/13 12/24 15/18 15/19 16/5 16/14 16/17 20/12 20/13 28/20 29/2 37/15 38/11 49/17 49/24 73/23 75/17 76/3 84/22 85/18 86/24 101/11 105/1 119/2 128/23 129/4 130/15 130/22 131/10 131/22 132/4 132/5 132/13 136/17

138/24 147/23 148/7 150/20 154/13 159/13 161/15 161/21 161/22 180/17 180/18 183/15 185/2 186/2 I was, therefore [1] 77/21 I wasn't [6] 26/22 115/9 136/14 175/18 175/23 180/20 I went [6] 9/25 13/22 136/20 137/24 141/25 179/13 | I were [2] 87/16 122/11 I will [3] 53/14 170/24 183/11 I witnessed [1] 131/12 I wonder [1] 7/14 I wondered [1] 158/19 identified [11] 62/8 I would [23] 15/10 16/7 16/22 36/19 37/3 39/24 66/25 68/17 72/3 84/19 87/16 104/8 106/2 107/2 135/12 152/20 155/3 179/23 180/7 180/17 180/25 181/13 183/10 I wouldn't [4] 54/9 75/25 94/10 104/19 I write [1] 125/5 **I'd [8]** 5/6 15/12 113/3 117/22 127/21 142/12 145/1 162/19 I'II [5] 3/7 48/20 165/20 168/19 187/18 I'm [71] 2/13 5/1 8/18 10/22 18/15 18/16 28/20 29/5 32/12 32/15 49/2 49/9 53/5 58/3 62/7 68/7 73/6 73/15 73/18 79/3 81/12 82/20 83/24 84/3 84/19 89/19 91/5 91/9 93/23 94/3 96/9 98/23 98/24 101/8 105/9 105/24 106/21 108/1 112/23 115/10 119/17 120/17 123/15 123/17 127/19 128/22 134/10 144/2 144/3 144/4 147/17 148/9 150/19 151/2 151/21 157/25 158/13 159/21 163/9 163/17 163/22 167/20 168/7 175/11 176/9 176/14 176/17 177/7 180/12 181/2 183/12 I've [28] 5/7 15/21

19/21 31/19 34/6

41/10 44/3 51/25 67/9 79/5 87/19 93/19 114/7 130/4 131/12 132/14 134/21 140/24 143/6 143/7 153/24 163/6 167/25 168/6 168/25 174/23 179/19 183/10 I, [1] 77/15 I, having [1] 77/15 ice [2] 131/20 131/25 idea [3] 80/9 106/20 107/24 ideally [1] 69/21 ideals [1] 67/3 ideas [2] 127/22 138/14 identification [1] 68/1 identifications [1] 174/13 63/23 71/11 74/18 162/4 162/6 162/7 162/10 174/7 174/21 175/9 identify [3] 46/17 69/19 174/10 identifying [1] 174/11 ideologically [1] 66/14 ideology [2] 67/5 146/10 idle [1] 167/24 ie [5] 125/6 129/21 173/19 173/23 176/23 if [119] 2/1 5/12 7/14 8/18 10/5 12/7 12/15 13/13 18/18 18/20 19/3 20/25 21/11 21/16 21/20 22/9 22/15 23/20 23/20 24/24 27/9 31/9 33/1 34/1 34/2 35/21 38/2 38/7 40/11 41/11 41/24 43/7 44/24 45/15 46/8 46/21 46/25 47/16 47/19 48/2 52/18 54/4 54/5 54/9 54/22 54/23 56/13 59/10 59/13 59/17 59/25 60/4 60/21 61/3 61/21 62/7 62/13 62/20 64/16 64/19 66/11 76/1 77/16 85/2 87/6 87/16 92/9 93/17 94/12 95/13 96/18 97/24 99/20 102/12 102/14 103/1 103/5 104/16 104/20 106/25 107/5 107/9 110/22 111/15 114/21 117/6 119/15

124/16 124/24 125/1 131/17 131/18 133/1 143/10 143/12 145/10 145/14 148/5 152/9 155/11 158/1 158/2 158/15 158/19 158/25 162/1 162/24 163/23 164/2 164/21 168/17 177/3 177/15 178/7 179/23 180/2 181/21 182/10 185/18 III [5] 121/21 122/4 124/4 124/10 126/7 **ill [6]** 52/18 52/18 57/12 60/2 66/16 173/17 ill-defined [1] 66/16 illness [3] 62/2 75/9 180/4 illustrate [1] 94/22 illustrates [1] 122/10 image [3] 56/10 56/11 152/12 imagine [3] 33/6 60/11 68/17 immediate [2] 124/13 185/22 immediately [2] 54/14 123/14 immensely [2] 42/23 84/16 **immune [1]** 111/5 Immuno [5] 19/9 20/11 22/5 28/2 92/13 immunohaematologic al [2] 79/1 79/11 immunohaematology [1] 79/2 immunological [2] 78/25 79/10 impact [9] 8/9 9/22 9/24 95/6 95/16 102/20 109/21 156/15 179/21 **impacted** [1] 113/13 impacts [1] 52/3 impair [3] 132/12 132/20 133/5 impediment [1] 127/9 **impending [1]** 110/8 implement [1] 155/15 implementation [1] 153/20 implemented [4] 150/3 152/5 156/20 157/7 implicated [2] 123/1 174/20 implications [2] 115/15 119/19 implied [1] 111/18

implies [1] 27/22

import [1] 179/3 importance [1] 51/21 important [27] 4/12 15/4 15/5 15/17 17/7 34/11 40/16 40/22 42/1 43/6 46/11 51/8 77/12 92/22 97/9 104/15 109/5 115/22 118/23 132/4 150/24 151/24 152/17 155/14 157/19 171/7 179/16 importantly [2] 86/6 141/5 **impossible [1]** 138/7 **impression** [7] 71/16 84/9 109/6 123/10 129/5 133/8 154/23 impressions [1] 66/24 **improve [3]** 145/19 186/4 186/6 improved [2] 30/24 185/18 improvement [1] 143/3 **improving [2]** 50/10 56/18 inaccessible [1] 166/17 inaccuracy [1] 94/8 inactivate [6] 107/15 121/20 121/22 122/2 122/4 186/7 inactivated [4] 126/7 126/8 126/9 126/18 inactivating [1] 89/8 inactivation [1] 111/24 inadequate [1] 58/24 inadequately [1] 58/22 inappropriate [3] 171/1 181/24 181/25 inappropriately [3] 37/9 170/1 170/11 incident [4] 8/2 8/8 9/21 121/10 incidentally [1] 16/25 include [8] 23/22 55/6 58/1 60/3 61/5 89/9 99/20 117/4 included [14] 5/25 7/24 11/23 15/14 16/1 18/8 24/1 38/6 50/15 84/24 119/15 141/6 141/11 175/20 includes [1] 24/9 including [15] 11/21 23/23 32/3 32/5 46/12 53/15 61/17 66/14 67/25 75/10 81/8 110/18 134/22 170/22 184/5

(62) I include - including

93/7 113/2 130/21 61/20 61/18 69/25 69/25 infectious [8] 50/13 14/11 14/11 34/2 51/18 110/14 110/21 152/2 161/11 183/14 intriguing [2] 79/23 70/1 70/24 71/20 43/11 102/15 102/15 incomplete [1] 164/15 113/22 119/10 120/14 186/16 97/4 72/10 79/5 85/2 86/15 102/15 102/16 inconvenient [1] Inquiry's [1] 86/3 introduce [9] 44/11 89/21 90/11 90/11 149/19 Jones [3] 110/19 161/19 infective [1] 123/25 insert [1] 54/3 44/21 148/6 148/11 92/12 93/10 94/5 116/20 117/21 increase [5] 28/17 148/16 148/18 154/2 infectivity [2] 51/22 inserted [1] 68/2 95/11 97/4 97/9 98/2 Jones's [1] 42/22 32/8 65/5 92/4 186/5 51/23 insight [3] 16/9 155/5 157/5 99/1 99/2 101/15 joy [1] 14/21 increased [4] 25/7 153/17 178/7 introduced [7] 49/23 105/6 105/14 105/15 judgementalism [1] infects [1] 50/23 31/15 91/22 92/25 inspections [1] 97/18 149/6 152/19 154/16 105/21 108/5 112/4 181/23 Infirmary [15] 3/12 increasing [5] 76/13 113/8 116/15 120/19 14/3 17/12 18/22 24/8 Inspectorate [1] 154/18 155/10 176/10 judging [1] 172/2 92/5 103/12 108/7 75/6 81/25 82/6 82/14 80/23 introducing [3] 148/8 120/20 120/24 122/19 judgment [1] 133/20 113/20 83/11 83/12 83/15 instance [1] 18/2 153/9 154/6 124/6 124/20 128/3 judgmental [1] 182/11 incredibly [3] 6/18 July [11] 5/7 112/14 83/17 90/15 176/16 instant [1] 133/16 introduction [3] 128/19 130/5 133/1 53/24 56/4 147/21 150/23 153/24 133/10 147/18 148/23 112/19 112/24 113/3 inflammatory [1] instantaneous [1] incredulity [2] 53/16 55/20 149/24 150/8 150/11 111/3 intrude [1] 77/22 123/16 123/20 123/21 54/19 influenced [1] 109/12 instead [1] 80/10 intruding [1] 76/1 151/15 156/14 156/17 124/14 164/13 165/2 incumbent [1] 58/18 inform [4] 9/11 58/19 instinct [1] 154/14 Inverness [2] 100/4 158/23 161/3 161/24 July 1982 [2] 112/14 indeed [34] 1/10 6/7 85/21 166/24 instituted [2] 164/11 101/6 163/24 167/12 168/9 112/19 6/23 15/25 21/7 28/18 investigate [1] 75/11 informal [3] 85/5 85/6 176/4 168/10 171/16 177/7 July 1986 [1] 5/7 46/5 52/15 59/16 78/1 July-September '86 146/17 institutions [1] investigation [2] 179/10 179/16 182/10 89/18 95/5 101/1 informality [1] 13/12 175/17 183/1 183/2 188/10 74/25 165/1 **[1]** 124/14 101/9 107/21 108/19 its [6] 10/13 35/20 instructed [2] 69/5 information [12] 22/8 investigations [12] jump [1] 117/6 109/19 110/22 121/11 4/19 5/5 55/4 74/8 98/3 101/7 126/12 24/20 25/18 58/18 138/8 jumped [1] 142/8 122/2 125/10 127/24 61/25 62/4 122/14 instructions [1] 69/1 75/13 75/13 75/23 179/1 June [7] 115/10 132/13 134/21 146/16 125/12 164/6 164/14 insulin [1] 57/21 79/12 89/16 130/24 itself [5] 10/24 73/19 115/11 120/20 127/6 147/24 150/23 160/22 81/9 88/12 182/18 172/5 172/10 intellectually [1] 159/9 174/2 128/19 154/2 156/6 164/13 165/7 166/11 involve [2] 32/20 97/7 informative [4] 119/18 IV [1] 123/24 junior [1] 16/12 169/16 174/9 174/15 121/23 122/9 179/4 IX [7] 19/2 19/10 27/8 just [122] 1/14 1/24 intended [1] 174/14 involved [15] 8/17 indicate [4] 100/25 26/17 33/1 65/13 97/3 108/15 121/16 4/3 7/3 7/14 7/18 7/20 187/2 intense [1] 34/5 128/9 157/9 163/4 intensive [2] 72/24 79/11 107/2 114/20 informed [7] 58/9 185/12 8/7 9/14 10/21 19/7 indicated [4] 52/3 60/17 64/8 109/1 137/2 137/20 147/19 19/12 21/5 21/16 174/18 55/1 95/2 121/24 intention [1] 124/10 148/4 164/17 172/12 22/18 22/22 24/5 27/1 117/25 147/23 180/10 indicates [3] 107/5 infuse [2] 42/16 42/17 interactions [1] 77/7 173/22 175/23 January [2] 124/1 27/13 28/7 29/12 121/11 166/18 185/15 infusion [4] 42/12 interest [1] 15/23 involves [1] 42/22 29/15 30/10 31/12 indicating [1] 121/3 42/19 121/1 131/7 interested [2] 16/2 involving [1] 12/13 January '87 [1] 124/1 32/1 33/3 33/20 35/8 indication [3] 91/12 Inglis [1] 82/8 Ironically [1] 146/20 January 1980 [1] 36/3 36/17 39/2 40/15 98/8 130/6 inhibit [1] 46/11 interesting [3] 82/10 irony [1] 54/2 185/15 42/21 44/3 45/3 45/16 indication of [1] inhibitors [1] 86/7 110/1 139/1 irregular [1] 94/23 Jarrold [1] 139/23 45/18 45/20 48/14 130/6 jaundice [6] 9/7 57/11 51/25 53/1 55/19 initial [3] 125/7 interests [2] 78/1 isn't [5] 21/1 106/1 indications [1] 145/20 139/15 154/14 117/16 147/18 181/21 188/11 59/11 63/22 64/6 56/10 56/11 58/7 63/1 indicator [1] 98/20 interfered [1] 171/20 70/18 initially [2] 50/16 issue [3] 76/22 65/8 67/9 67/21 68/24 individual [4] 22/25 126/3 128/22 165/19 jealously [4] 84/10 70/13 70/24 71/10 intermediate [1] 23/2 59/23 151/13 84/20 87/7 87/8 109/9 71/13 73/7 73/15 initiate [2] 35/18 issued [21] 74/17 induce [1] 28/17 99/8 99/14 99/16 Jenkins [1] 6/4 75/20 78/7 78/14 118/12 internal [3] 145/3 industrial [1] 142/18 inject [4] 39/6 39/8 Jim [4] 137/9 137/10 78/16 78/19 79/14 145/5 145/12 99/17 100/2 129/10 inevitable [2] 85/5 129/16 130/3 156/22 138/18 155/21 80/17 82/4 87/22 44/22 62/9 international [4] 112/10 injected [1] 62/20 19/22 19/23 20/7 20/8 157/1 157/6 157/8 Jim Smith [4] 137/9 89/17 93/9 93/11 infected [12] 8/4 51/5 137/10 138/18 155/21 injecting [5] 57/21 interpretation [1] 157/10 157/11 157/14 93/17 94/17 96/1 51/13 59/13 86/19 job [14] 15/18 77/23 61/17 61/19 62/12 176/5 176/22 177/1 96/20 97/25 100/12 95/17 111/1 116/11 127/7 77/24 87/4 118/8 into [29] 8/24 16/9 62/15 177/5 177/8 100/24 101/16 102/12 159/5 159/5 165/14 injection [7] 28/17 118/17 137/1 140/9 34/1 40/19 41/2 41/4 issues [5] 73/14 103/6 103/16 103/18 174/3 140/13 141/25 145/2 56/7 58/1 61/21 62/23 54/3 62/17 62/20 73/15 78/14 79/14 106/7 108/22 109/23 infecting [1] 61/3 63/6 125/8 74/25 80/1 90/9 90/13 165/18 145/16 145/22 181/11 112/11 114/2 114/4 infection [13] 51/10 injections [1] 49/14 96/7 99/11 117/3 issuing [2] 130/1 John [6] 7/4 14/4 116/20 118/22 128/3 52/10 52/18 57/4 57/8 injury [1] 62/1 125/19 130/24 131/5 132/25 14/12 107/6 107/20 128/20 128/25 129/24 58/2 62/8 112/15 it'll [1] 130/21 133/10 136/10 138/18 153/25 inpatient [1] 18/3 133/4 134/4 134/5 119/5 119/19 174/1 inpatients [3] 6/20 John Cash [3] 107/6 139/20 144/25 161/8 it's [85] 1/13 9/19 141/3 142/12 143/1 179/21 183/23 107/20 153/25 7/23 8/1 161/20 174/2 176/1 22/15 25/2 27/22 30/5 143/4 144/1 144/9 infections [10] 17/23 input [1] 84/5 179/13 31/22 31/24 34/7 John Martin [1] 14/4 148/7 148/21 149/1 50/19 55/14 55/15 inquiries [1] 172/5 35/10 35/12 37/4 40/4 John's [1] 14/19 150/5 155/23 156/10 intravenous [2] 56/7 121/17 148/3 173/14 Inquiry [12] 5/10 61/19 42/20 42/21 46/17 joined [1] 148/1 157/21 158/23 158/25 184/18 184/24 186/5 joint [10] 14/4 14/9 18/17 37/8 56/2 73/20 intravenously [1] 48/16 51/3 55/2 59/1 163/1 163/3 164/21

(63) incomplete - just

just... [9] 166/23 168/16 175/11 175/12 176/3 181/6 183/7 184/5 187/16 justifiable [2] 146/11 183/2 justification [1] 76/25 justified [1] 153/2 justify [1] 102/16 K-O-R-N [1] 24/4 keen [5] 38/11 80/5 85/7 185/2 185/9 keep [8] 26/1 29/5 38/11 38/16 42/11 42/13 68/21 131/3 keeping [4] 67/11 73/1 144/8 167/22 keeps [1] 152/6 Ken [1] 139/23 kept [9] 31/4 31/5 67/13 67/14 68/15 69/16 69/18 147/23 164/13 kettle [1] 151/18 kilograms [1] 101/4 kind [3] 113/24 113/24 113/25 King's [1] 138/20 Kirk's [1] 70/18 Kirkcaldy [1] 83/4 kits [1] 156/25 knee [3] 34/2 34/7 102/15 knew [16] 7/9 8/12 18/12 44/17 51/19 66/4 77/15 84/24 84/25 85/13 95/22 117/21 133/18 145/1 178/11 178/11 know [53] 9/18 34/7

39/22 43/8 44/13 53/25 54/8 58/22 62/10 74/12 79/21 80/18 86/18 87/11 87/17 89/21 96/2 98/18 100/8 101/24 104/22 106/25 108/17 108/21 110/15 110/17 113/6 113/14 114/6 114/21 116/20 120/1 122/18 127/12 129/14 131/5 133/17 134/20 143/8 144/21 154/1 154/4 155/16 159/20 160/17 163/3 163/3 167/12 167/18 171/13 175/13 176/1 178/4 knowledge [5] 9/20

49/3 79/20 115/2 172/18 known [16] 10/13 49/5 49/12 49/21 49/22 52/8 66/7 66/8 69/19 84/22 121/18 125/17 126/3 149/12 172/23 174/16 Koate [3] 19/9 21/1 21/4 Kom [1] 24/3 Korn [1] 24/4 Kryobulin [6] 19/10 20/21 20/25 30/6 71/2 92/17 Kryoglobulin [1] 92/13

lab [4] 78/8 78/23 96/19 173/9 lab's [2] 96/20 96/22 label [1] 97/13 labelled [1] 52/23 laboratories [8] 16/20 | learned [1] 97/4 65/6 68/10 74/7 74/20 75/16 78/21 84/24 laboratory [22] 5/24 12/18 15/13 15/14 15/15 16/20 17/3 55/3 67/24 68/11 68/15 74/23 75/5 75/13 75/18 75/21 84/23 97/10 123/4 145/24 147/5 153/4 labs [2] 74/18 74/19 lack [4] 40/6 142/2 164/8 179/15 lady [1] 36/22 lag [1] 1/8 Lancashire [1] 11/24 Lancet [1] 53/10 LANGSTAFF [2] 181/4 189/4 large [8] 7/5 23/5 39/22 43/12 47/20 52/4 54/3 56/19 largely [1] 146/17 larger [1] 179/24 last [17] 25/12 47/6 47/21 60/2 87/18 121/17 124/24 128/16 129/13 129/18 139/3 139/25 158/4 159/25 163/20 173/14 180/12 lasts [1] 54/13 late [11] 57/5 67/8 112/3 117/20 140/16 154/18 155/11 172/17 183/15 183/25 188/11 late 70s [1] 112/3 later [22] 5/21 6/6 9/6

9/22 18/5 19/24 37/24 | lesson [3] 37/7 71/6 95/1 96/4 105/12 112/24 113/7 118/12 120/2 125/17 146/7 148/1 155/14 166/1 168/15 185/14 185/20 latest [1] 148/15 latter [2] 43/4 65/21 Laughs [1] 187/6 **Law [1]** 74/13 lead [2] 55/24 160/24 leader [1] 109/3 leaders [1] 147/13 leadership [1] 142/2 leading [4] 54/23 57/20 117/23 137/14 leaflet [1] 118/21 leaflets [2] 110/7 116/1 league [2] 159/7 159/21 leaky [1] 166/11 learn [3] 56/8 56/9 182/1 learning [5] 5/18 5/23 5/24 33/7 185/6 learnt [11] 7/9 33/9 49/19 50/5 52/21 57/6 63/14 132/20 132/21 140/6 173/9 least [17] 10/2 10/10 10/19 18/4 26/20 64/25 76/21 77/17 86/13 88/25 95/21 125/7 142/8 143/7 172/2 174/9 174/10 leave [3] 46/4 98/4 186/12 lecturer [6] 2/20 2/23 5/12 5/13 6/12 11/12 lectureship [1] 3/3 led [5] 128/22 130/12 160/11 183/14 183/19 left [14] 25/17 26/16 26/16 29/4 68/17 76/12 77/15 98/24 129/6 140/17 142/21 143/7 159/14 185/15 left-hand [2] 25/17 159/14 legal [3] 129/10 149/16 183/6 Lehane [2] 52/1 53/6 length [1] 140/24 less [18] 30/12 34/25 42/13 68/16 74/10 76/16 87/7 92/19 103/4 109/22 111/16 117/15 139/16 140/12 148/4 160/18 170/23

178/12

132/20 lessons [1] 140/6 let [9] 10/16 48/14 68/24 94/17 114/4 114/20 116/20 175/12 185/22 let's [2] 89/24 168/12 letter [57] 35/10 37/12 likely [8] 110/11 111/5 37/14 70/4 71/11 71/14 71/16 71/19 98/25 99/2 100/13 100/22 104/20 105/12 105/13 105/15 105/15 105/16 106/6 106/7 106/17 107/5 120/20 121/11 122/15 123/20 124/17 124/18 124/20 125/16 128/18 129/12 129/24 133/8 148/20 148/23 148/25 150/20 151/3 152/23 152/25 155/22 156/4 156/5 158/16 158/18 158/19 159/3 159/10 159/12 159/25 163/23 164/4 164/5 164/12 165/2 165/12 letters [2] 85/19 182/4 leukaemia [2] 15/15 18/6 leukaemias [1] 18/8 level [7] 28/17 104/22 106/4 106/15 108/4 172/6 179/14 levels [2] 95/7 106/9 Levity [1] 160/1 **Leyland [1]** 11/12 liberal [1] 30/12 Liberton [1] 81/7 Liberton Hospital [1] 81/7 Licence [1] 129/8 licensed [2] 28/12 131/19 licensing [1] 130/13 life [11] 8/13 55/25 56/1 57/20 66/18 66/19 72/14 98/3 113/11 155/2 177/18 lifestyle [7] 61/3 61/9 61/15 61/17 111/6 111/9 120/13 lifestyles [1] 61/22 lifetime [1] 111/4 lightly [1] 104/6 like [37] 1/20 13/10 17/16 17/23 19/25 32/23 32/24 41/24 48/20 50/14 57/20 59/21 63/2 66/25 70/22 74/13 77/16

90/24 95/13 105/7 118/11 120/8 123/12 131/10 136/16 142/12 145/11 148/5 152/20 153/10 155/20 160/17 160/24 168/2 169/13 173/13 183/8 liked [1] 30/20 112/20 112/25 113/8 113/19 127/8 179/10 limit [1] 104/10 limitations [1] 60/24 limited [3] 23/15 55/25 81/24 limiting [1] 104/12 limits [1] 103/8 line [5] 27/19 46/18 65/19 98/6 104/22 lines [1] 115/6 link [2] 139/3 165/8 linked [2] 161/10 161/10 linking [1] 55/4 links [1] 13/24 liquid [1] 39/8 list [1] 101/9 listed [1] 164/7 listen [1] 1/17 listening [1] 144/2 lists [3] 102/11 102/13 102/20 literally [1] 173/8 literature [1] 117/3 litigation [1] 149/14 little [46] 3/7 5/15 6/5 6/14 7/15 8/7 8/23 14/1 15/25 19/13 24/13 30/12 31/7 33/7 34/17 36/23 36/25 37/18 38/2 47/6 47/12 55/7 57/25 62/6 71/8 77/6 78/14 87/5 87/11 95/20 96/1 96/3 104/2 113/5 113/6 119/23 122/5 126/2 132/10 141/25 149/8 150/5 154/21 155/6 158/11 168/15 live [1] 1/20 lived [2] 57/8 184/19 lively [2] 36/23 181/15 liver [13] 53/12 54/17 59/8 59/18 60/3 60/9 60/19 64/6 75/10 89/9 121/3 150/10 180/15 Liverpool [56] 2/24 2/25 3/3 3/6 9/25 10/2 10/18 10/21 12/1 12/2 12/19 13/14 14/3 15/19 16/1 16/18 16/24 17/12 18/17

18/21 23/25 24/8 25/6 44/12 45/7 48/7 52/2 56/25 57/17 58/14 61/16 64/13 68/8 68/17 69/1 71/17 77/15 78/19 90/14 91/25 93/5 104/2 105/1 117/23 169/4 170/6 170/17 170/19 170/21 173/18 178/9 178/21 178/23 179/6 185/15 187/12 livers [2] 52/24 54/4 lives [6] 52/24 54/24 61/5 117/3 118/20 118/25 living [5] 40/21 42/23 117/24 154/7 187/4 **Livingston** [1] 83/2 Lloyd [4] 152/6 152/8 152/9 187/24 load [1] 20/15 loads [1] 103/1 loath [1] 127/13 local [4] 7/14 12/16 72/23 78/21 locateable [1] 72/7 Loch [1] 175/15 London [11] 2/18 2/20 3/4 5/14 6/7 8/1 9/18 49/18 50/2 150/16 150/16 London Hospital [2] 2/18 49/18 long [19] 42/20 57/9 57/13 80/5 82/8 96/9 101/17 106/22 132/11 151/15 168/5 172/14 176/1 177/18 180/15 180/21 180/25 183/1 183/1 long-term [5] 57/9 57/13 180/15 180/21 180/25 long-winded [1] 96/9 longer [3] 126/2 143/6 160/13 look [30] 18/15 18/16 19/3 20/25 22/9 23/20 24/24 25/12 27/9 35/8 45/4 69/25 78/13 87/24 89/19 89/20 100/14 102/23 105/12 115/21 144/7 145/20 148/22 152/9 155/14 158/13 158/25 160/6 161/23 163/4 look-back [4] 144/7 155/14 158/13 160/6 Lookback [1] 160/4 looked [8] 18/18 29/12 70/1 93/12

(64) just... - looked

84/8 105/14 105/17 57/11 184/18 135/22 148/25 35/9 35/11 36/15 12/25 13/3 13/6 13/8 mainly [1] 40/6 Mary [2] 2/3 2/5 110/5 116/14 13/10 32/21 58/16 mildly [5] 9/8 9/8 looked... [4] 105/13 maintain [2] 165/6 Mary's [1] 160/20 MD [1] 5/21 64/25 85/25 86/25 28/14 28/19 35/3 106/8 127/6 162/24 MD thesis [1] 5/21 87/4 87/6 104/21 165/24 massaging [1] 97/20 milds [1] 35/1 looked at [5] 18/18 maintained [2] 1/25 miles [2] 74/13 master [1] 159/12 me [60] 1/5 1/6 6/11 111/3 122/10 144/21 93/12 105/13 106/8 9/11 11/7 12/12 16/8 142/4 matching [2] 6/1 146/17 150/14 139/13 127/6 major [2] 82/15 82/20 17/7 23/10 48/14 meets [1] 123/14 military [2] 172/20 looking [12] 25/24 Melrose [1] 83/1 107/18 material [10] 25/20 58/21 63/5 68/24 71/6 175/16 31/12 31/19 55/2 make [12] 7/20 20/15 31/3 37/9 37/25 71/4 72/1 76/2 76/5 84/16 member [8] 4/2 4/4 milk [1] 135/24 58/22 77/9 79/8 93/17 84/18 84/21 84/24 4/7 4/15 4/17 4/19 23/7 30/16 44/9 72/14 129/4 129/7 129/16 million [1] 27/11 147/7 162/17 170/5 170/1 170/11 87/3 89/12 90/8 94/17 4/23 16/12 mind [7] 54/1 58/6 85/7 114/22 156/7 175/19 165/23 169/8 187/3 materials [18] 22/10 101/23 102/21 104/2 memo [1] 116/13 101/18 129/24 172/21 looks [4] 21/4 31/9 24/25 28/6 39/5 54/15 memory [8] 24/15 makes [2] 51/2 106/18 107/11 111/7 173/15 173/16 94/13 94/16 112/11 112/11 114/2 123/22 57/5 62/20 63/7 63/10 39/23 40/6 64/23 mine [1] 19/15 Lord [1] 141/6 making [15] 40/19 65/25 69/2 69/10 114/4 116/25 121/15 87/19 157/22 169/20 minimal [2] 57/9 lost [4] 15/22 36/3 41/1 71/17 80/24 96/7 69/16 89/4 89/7 90/16 122/25 128/16 129/21 179/15 120/25 160/14 167/16 100/18 103/19 104/3 107/19 132/16 138/19 139/20 139/23 men [8] 6/19 13/20 minimally [2] 77/23 lot [30] 17/6 19/8 20/4 127/9 128/2 133/11 mathematical [1] 98/3 140/17 152/22 152/25 53/20 53/21 56/4 56/9 127/6 20/11 23/4 31/7 33/1 133/12 137/12 155/1 mathematics [2] 153/12 153/22 158/2 167/3 167/4 minimise [1] 132/8 33/20 42/22 48/4 170/25 31/18 108/5 160/23 163/20 164/16 mental [2] 31/17 minor [1] 59/4 54/12 55/12 85/6 maladroit [1] 36/18 167/8 168/2 171/9 maths [3] 19/23 19/24 166/9 minority [1] 51/6 104/7 117/7 117/12 175/12 185/9 185/23 malaria [1] 17/16 93/24 mention [1] 94/1 minute [2] 114/4 127/23 142/5 150/17 matter [11] 30/10 46/7 man [6] 8/10 24/11 187/7 188/10 mentioned [3] 53/1 114/15 153/11 154/10 154/12 33/13 37/21 71/2 56/21 60/21 60/24 mean [17] 9/25 21/23 81/13 178/17 minuted [1] 121/14 155/8 158/8 168/8 138/6 65/12 84/13 132/5 27/18 38/23 39/22 mentioning [1] 94/3 minutes [5] 80/14 171/22 172/5 173/7 manage [2] 40/2 146/1 146/21 164/9 53/14 55/24 61/8 mere [1] 159/23 114/18 130/19 144/21 173/12 179/5 125/10 matters [3] 61/9 73/16 73/22 79/3 84/20 merits [1] 179/20 168/9 Lothian [1] 83/2 106/7 109/1 118/18 171/12 Merseyside [10] miraculous [1] 55/23 managed [3] 1/25 lots [7] 53/20 68/3 misguided [1] 109/19 mature [1] 111/25 171/13 181/14 182/11 11/18 11/19 11/23 23/5 126/18 89/1 135/15 137/10 meaningful [1] 139/17 11/25 13/15 23/23 mishap [1] 62/21 management [5] 11/8 **Maximum [1]** 101/19 139/1 178/20 24/2 138/20 139/24 may [66] 8/21 9/20 183/16 185/3 185/18 means [9] 15/10 misinterpretation [1] lottery [2] 154/7 185/8 161/14 20/23 21/17 21/17 15/19 15/20 27/12 185/21 123/9 loved [1] 104/8 manager [1] 137/9 24/13 28/23 31/1 39/8 99/18 122/18 131/13 message [5] 58/21 mismanagement [1] low [2] 27/3 51/16 managing [1] 59/24 48/19 52/13 57/23 158/9 174/18 101/11 146/17 147/4 122/17 lower [2] 95/7 103/1 Manchester [8] 9/11 63/4 64/17 64/17 meant [4] 7/15 147/6 160/24 misplaced [1] 171/4 lowered [1] 41/23 64/22 67/1 67/6 80/17 11/19 12/3 12/17 161/7 182/10 met [7] 65/1 85/12 misprint [1] 150/8 loyalty [1] 66/10 12/19 13/3 50/9 86/15 88/23 91/11 meantime [3] 62/21 87/18 117/22 137/25 miss [3] 103/6 125/3 Ludlam [19] 84/1 98/16 99/3 102/25 144/14 165/16 114/11 126/3 126/15 185/21 84/11 88/2 98/25 99/2 manufactured [1] 103/9 104/2 104/23 measurement [1] method [1] 40/3 missed [2] 34/17 99/17 100/14 100/19 20/18 106/14 107/18 109/20 meticulously [2] 58/17 103/15 104/17 105/20 110/20 111/12 112/5 medical [14] 2/21 94/24 142/4 missing [5] 70/12 manufacturer [1] 106/9 119/15 120/23 113/6 113/25 116/14 3/17 67/14 70/12 Michael [1] 11/12 71/15 71/24 72/18 30/23 121/9 122/16 124/24 116/16 116/21 117/20 113/18 135/10 136/3 mid [2] 81/7 112/4 165/8 manufacturers [2] 128/18 132/25 120/6 120/22 123/9 137/7 138/20 140/18 30/9 97/16 mid-1970s [1] 81/7 misunderstanding [1] Ludlam's [1] 127/4 126/8 127/15 133/23 170/22 170/25 180/6 Manufacturing [1] mid-80s [1] 112/4 88/24 lunch [1] 98/24 134/2 151/14 152/15 182/9 middle [7] 17/22 80/22 mitigation [1] 153/22 **Luncheon [1]** 90/4 154/22 157/5 157/10 medically [1] 181/12 53/20 53/21 88/18 mixed [1] 13/20 many [27] 25/21 lymphocyte [1] 79/9 39/16 39/21 39/24 157/13 163/7 163/9 medicine [6] 4/14 110/20 130/23 131/23 mixture [2] 13/6 20/21 16/1 17/14 97/10 middle-aged [2] 53/20 MMW [1] 120/8 М 42/10 52/15 53/18 167/14 167/20 168/17 65/8 72/8 72/9 79/16 174/14 174/15 175/1 135/10 135/11 53/21 MMWR [3] 112/14 made [28] 26/14 102/20 110/3 114/8 177/8 178/3 179/2 Medicines [1] 80/23 might [28] 27/18 29/2 113/5 114/16 31/24 32/14 36/1 36/9 139/17 140/6 141/25 179/18 185/18 medico [1] 182/13 31/8 35/6 39/2 43/22 model [3] 17/24 17/25 39/7 55/16 60/22 155/22 157/11 159/15 May '91 [1] 152/15 medico-social [1] 46/22 52/17 53/3 60/3 123/25 60/23 60/23 61/4 182/4 183/15 183/18 May 1983 [3] 110/20 182/13 71/16 93/6 97/22 moderate [3] 34/21 63/19 65/9 72/2 72/14 meet [4] 13/9 87/16 183/21 185/5 185/8 116/14 117/20 102/17 107/17 111/14 34/24 45/10 73/2 81/21 94/21 maybe [4] 39/2 47/4 105/25 139/1 119/6 119/10 127/18 187/4 moderately [1] 35/5 95/20 97/25 101/19 95/25 150/20 markers [1] 68/1 meeting [12] 84/21 148/7 155/12 159/11 moderates [1] 34/25 102/1 108/9 108/23 market [4] 10/7 145/3 Mayne [2] 89/18 114/7 114/10 114/23 167/1 167/2 168/5 modified [2] 83/22 143/2 172/15 177/16 145/5 153/18 132/15 121/13 123/11 130/19 168/15 174/15 178/6 130/14 144/16 150/15 150/16 mild [11] 8/10 9/7 moment [5] 1/12 1/13 marketing [1] 147/3 Mayor [1] 141/6 main [7] 67/17 69/14 markets [1] 145/12 MbSOs [1] 81/19 150/18 159/17 45/7 45/9 45/24 46/5 2/3 3/7 148/9 74/14 82/6 108/24 McClelland [6] 73/13 meetings [19] 12/25 Martin [5] 14/4 23/24 47/19 48/1 52/17 Monday [1] 188/7

(65) looked... - Monday

M	20/13 24/12 42/2 43/4	musing [1] 167/24	100/17 101/7 106/11	151/20 156/23 157/2	92/3 92/25 96/14
	74/8 83/9 83/14	must [6] 35/18 48/16	139/7 140/14 140/19	162/14	126/17 139/24 174/22
money [3] 135/15	108/17 137/1	48/18 71/7 160/1	146/8 147/19 147/21	neglected [1] 139/16	178/10 178/14 184/16
145/8 153/9	mother [4] 33/6 38/6	181/14	152/5 160/9	negotiated [1] 101/25	NHS concentrates [1]
monitor [1] 173/18	62/9 181/9	mutual [1] 127/24	nationally [3] 139/24	negotiations [1]	65/23
monitoring [1] 129/17	mothers [6] 30/19	my [133] 4/10 5/18	152/18 156/10	130/10	NHS factor [1] 46/24
month [1] 121/2	32/20 61/13 185/5	5/23 6/8 6/23 6/24 7/8	Nationwide [2] 116/23		NHS Factor VIII [2]
monthly [1] 144/16	185/5 185/5	9/15 9/20 11/9 11/11	118/4	neither [3] 9/15	27/25 92/3
months [11] 9/6 9/10	motivated [1] 33/9	11/13 12/7 13/8 15/10	!	140/19 153/7	NIBSC [2] 4/6 4/14
49/18 59/22 70/17	move [11] 15/18 17/3	15/11 15/18 15/20	138/24	nervous [1] 158/11	nice [4] 107/24
80/13 130/17 132/18	26/8 36/6 49/2 67/10	15/22 15/23 15/23	nature [10] 16/9 37/25		135/18 181/15 182/5
137/13 138/6 144/14	73/6 134/10 136/18	15/24 16/5 17/1 24/15	60/12 89/13 132/9	77/18 81/1 81/9 86/16	Nightingale [1] 17/24
morbidity [1] 183/22	158/13 169/8	26/14 26/16 26/20	161/17 171/7 178/25	86/20 95/21 137/25	nil [1] 21/22
more [108] 1/21 3/8	moved [7] 3/8 3/16	26/22 28/24 29/3	181/23 182/16	174/21 185/15 185/25	nitty [1] 148/5
7/9 7/19 7/20 12/18	16/24 81/6 106/7	31/12 34/7 36/17 40/6	naval [5] 172/16	186/12	no [56] 8/16 9/18
13/3 18/18 19/25 25/8	140/15 174/14	46/1 48/6 49/9 49/16	172/20 175/14 175/16	nevertheless [27]	14/11 15/10 15/19
29/24 30/11 30/16	moving [1] 10/21	50/10 52/13 57/1	175/25	37/22 38/17 44/22	15/20 16/12 16/15
30/24 33/23 33/25	Mr [4] 137/18 137/23		navy [2] 7/6 173/7	47/7 54/1 102/22	19/4 19/7 21/20 23/8
34/8 34/9 34/10 35/1	139/11 164/12	67/7 69/6 72/2 76/12	NBTS [1] 149/15	104/14 108/6 112/9	25/2 25/25 28/11
38/15 38/20 39/6	Mr Smith [2] 137/18	77/1 77/24 80/19	near [2] 136/17 166/9	118/21 120/2 121/13	39/23 44/13 47/18
39/12 39/14 39/14	137/23	83/18 85/19 87/4 89/2	nearer [2] 96/1 96/3	123/5 126/24 128/6	53/7 59/10 60/7 60/12
40/5 40/23 41/22 42/3	Mr Smith's [1] 139/11	90/7 91/23 95/1 97/3	nearly [2] 105/4	132/9 147/1 150/1	62/2 78/19 85/9 97/22
42/5 42/17 43/5 44/5	Mrs [3] 35/19 36/2	99/13 101/15 104/1	122/12	150/2 151/22 154/12	102/9 102/10 103/21
46/3 49/16 50/6 52/6	36/10			155/13 157/19 157/25	117/1 117/3 118/10
54/7 54/21 55/8 55/17	Ms [16] 1/23 2/6 2/11	104/1 105/24 107/11 108/24 112/11 113/2	necessarily [6] 46/17 55/4 96/18 118/25	179/3 184/17 185/8	124/8 130/2 134/16
57/6 61/10 62/6 63/9	2/12 49/1 70/4 90/6	115/7 115/13 117/22	157/23 181/21	new [20] 16/24 17/5	139/5 144/12 147/23
63/14 63/18 64/23	93/11 134/4 143/16	123/9 124/10 129/20	1	17/6 17/11 26/8 78/6	157/11 158/9 159/8
66/20 67/9 72/19	143/25 168/16 168/24	130/8 133/7 133/18	necessary [1] 33/1 necessity [1] 103/10	83/17 83/22 85/13	159/8 159/20 160/12
72/22 73/4 76/15	183/5 187/18 189/3	133/23 138/3 139/8	need [31] 26/17 30/11	91/20 127/1 129/4	165/9 169/20 171/3
76/15 78/14 79/6 83/1	Ms Scott [14] 1/23 2/6		38/24 39/8 54/2 57/23	135/6 135/14 135/18	172/25 173/4 173/14
83/21 86/5 89/10 91/8	2/11 2/12 49/1 93/11	141/2 141/23 142/14	78/9 78/10 88/23	139/21 142/14 142/21	173/21 173/25 174/18
94/14 94/16 95/20	134/4 143/16 143/25	144/9 144/24 144/24	105/2 106/3 108/8	150/15 153/10	176/15 185/13 186/23
96/5 96/6 96/7 102/9	168/16 168/24 183/5	145/16 145/22 146/4	114/12 124/12 127/1	New York [1] 150/15	nodding [2] 53/13
103/21 104/9 104/13	187/18 189/3	146/5 146/10 147/2	132/21 141/9 141/23	newly [1] 57/18	125/14
105/24 106/19 107/8	Ms Spooner [1] 70/4	147/12 149/13 150/13	144/23 146/1 148/11	news [4] 58/5 58/5	nominal [1] 11/5
109/22 113/3 113/15	much [62] 8/12 17/2	150/18 150/20 150/22	148/18 151/19 152/9	59/6 59/7	nominally [1] 26/20
118/15 118/22 118/24	20/2 20/3 23/8 26/21	151/5 154/14 154/22	156/4 156/11 158/22	next [20] 12/7 16/2	non [42] 8/5 8/5 9/16
120/7 120/10 120/10	28/24 30/15 34/8	157/18 157/22 157/22	160/4 163/24 167/25	17/15 29/7 29/9 36/11	9/16 50/17 50/17
120/16 123/13 124/5	38/24 39/4 39/7 42/7	158/7 158/23 161/2	168/5	44/24 47/22 70/14	52/16 52/16 52/22
130/2 130/25 139/16	44/3 47/2 47/5 47/5	161/9 163/9 164/13	needed [25] 8/17	85/4 92/2 92/9 92/18	52/22 56/24 56/24
140/21 141/24 147/15	48/22 52/5 55/12 59/3	167/8 167/9 167/25	33/10 35/4 39/4 46/8	101/14 103/6 112/12	59/14 59/14 59/19
152/17 155/12 161/10	61/10 61/15 61/18	169/21 170/24 171/13		125/3 132/18 164/10	59/19 60/22 60/22
162/9 162/25 163/2	62/15 62/25 63/1 63/9	171/18 172/7 172/13	48/3 74/25 85/21	187/19	61/4 61/4 63/21 63/21
166/4 168/9 171/6	63/12 63/14 63/18	172/13 172/24 173/16	1	next-door [1] 85/4	116/24 121/3 121/3
171/6 171/10 171/19	65/10 65/15 66/10	179/15 183/12 184/22	1	~ -	121/22 121/22 122/3
172/2 179/17	67/6 72/19 72/22	185/22 186/3 186/13	141/10 141/15 141/16	152/14	122/3 122/8 122/8
more directed [1]	74/10 76/15 76/15	myself [14] 16/17	141/19 143/3 146/10	NHBT0000189 [1]	123/25 127/7 127/7
171/19	76/16 87/3 95/22	26/24 52/12 53/16	155/23 157/1	156/6	180/3 180/3 180/14
morning [4] 1/3 1/4	96/11 98/22 100/19	55/6 58/15 77/7	needing [2] 18/3	NHBT0036757 [1]	180/14 181/1 181/1
169/3 169/25	108/8 109/12 113/12	107/21 133/2 146/5	39/14	161/23	184/15 184/15
most [33] 12/5 13/13	113/15 124/6 138/10	166/12 170/22 184/5	needle [9] 33/7 36/12	NHBT0087650 [1]	non-A [5] 9/16 52/22
20/18 26/15 26/23	144/19 145/16 147/15	186/13	41/19 41/20 61/25	158/15	56/24 121/3 121/22
30/21 41/7 43/13 47/9	151/18 154/23 168/20		62/18 62/18 62/22	NHS [43] 3/3 19/7	non-A, non-B [15] 8/5
47/24 50/23 51/1 51/3	169/15 171/10 179/13	N	131/9	19/10 19/13 19/17	50/17 52/16 59/14
52/22 74/20 83/11	185/18	naive [1] 154/13	needle-stick [1] 61/25		59/19 60/22 61/4
88/19 92/22 92/22	multi [1] 15/4	name [6] 11/1 26/22	needles [5] 49/15	27/25 29/17 32/3 32/5	63/21 122/3 122/8
103/24 110/11 111/5	multi-professional [1]	137/9 159/3 159/21	54/3 62/11 69/3 69/6	38/2 43/3 43/6 43/19	127/7 180/3 180/14
112/6 112/20 113/19	15/4	187/5	Needling [1] 33/5	44/4 44/8 46/24 47/4	181/1 184/15
136/6 139/15 142/9	multiple [2] 167/3	names [1] 25/16	needlings [1] 89/1	47/6 47/9 48/5 64/14	non-B [5] 9/16 52/22
157/4 157/7 159/22	167/3	narrow [1] 153/17	needs [1] 152/24	65/4 65/17 65/20	56/24 121/3 121/22
184/10 187/2	mum [1] 62/21	national [16] 3/18	needy [1] 47/9	65/23 66/2 66/5 66/5	non-infective [1]
mostly [11] 8/1 19/20	mums [1] 63/5	3/22 4/17 66/10 99/24	negative [5] 51/17	66/11 66/11 66/15	123/25
	manie [1] 00/0		adatta fal a itti	33/11 33/11 33/13	, 20/20
	l	I			

(66) money - non-infective

number [35] 4/2 18/24 74/12 83/18 185/19 127/25 128/3 128/4 29/13 29/15 30/10 originating [1] 184/1 N 21/7 24/7 25/6 25/22 October [7] 35/12 129/14 130/18 131/11 30/19 31/2 32/19 34/2 origins [1] 20/22 non-rejection [1] 26/10 27/6 27/7 31/13 154/19 158/4 164/3 139/20 142/8 142/11 34/4 37/13 38/3 39/2 Ortho [1] 149/2 116/24 39/1 39/22 67/23 164/5 176/10 176/15 142/13 142/15 145/11 39/2 39/8 39/23 40/17 orthopaedic [1] 43/10 none [4] 18/25 19/1 86/17 91/14 92/10 October 1991 [1] 145/15 146/6 146/9 40/21 40/21 41/5 41/6 other [67] 8/13 9/14 27/8 35/3 93/20 93/22 93/23 158/4 149/14 150/5 150/17 41/9 43/1 43/2 43/3 nor [3] 9/15 129/9 97/13 113/20 162/3 odd [2] 2/1 44/10 151/12 153/3 153/5 43/9 43/18 43/19 44/4 25/3 27/2 28/6 30/17 153/8 162/3 162/3 162/5 off [8] 81/2 92/10 154/17 160/15 161/10 45/9 46/21 46/23 51/5 30/17 40/18 41/25 normal [1] 54/24 51/22 56/5 59/16 162/6 162/7 162/8 98/24 111/13 124/21 161/19 166/20 171/3 normality [1] 54/11 59/22 60/2 62/2 63/23 162/12 162/12 162/13 143/13 144/24 146/4 175/5 179/15 181/6 50/14 50/16 52/15 normally [2] 23/23 162/14 162/24 168/25 offer [4] 36/17 70/15 66/6 67/14 67/18 60/2 62/8 65/25 68/9 181/20 181/21 44/25 182/4 128/12 184/12 one donor [1] 86/16 68/20 69/12 72/6 75/7 74/15 74/21 75/9 Norman [1] 82/18 offered [3] 34/23 47/2 number 1 [1] 162/3 one hundred per cent | 75/9 78/17 78/25 north [9] 11/18 11/20 number 387,665 [1] 56/9 **[1]** 54/12 79/19 80/13 81/1 11/22 11/24 12/14 83/10 88/4 88/15 92/8 92/10 offering [1] 175/8 one's [1] 37/5 81/10 81/25 84/9 23/2 24/1 24/10 66/1 ones [3] 91/20 106/24 85/16 86/13 86/14 numbers [15] 24/7 office [1] 130/17 94/14 97/6 97/23 North America [1] 27/4 69/10 69/18 officer [1] 138/22 166/7 86/16 86/16 88/6 88/7 102/25 107/23 109/7 66/1 69/22 71/5 90/15 official [2] 171/14 online [1] 148/13 88/17 89/6 89/14 nose [2] 144/24 146/4 91/10 91/19 97/20 172/3 only [33] 13/7 15/20 89/15 89/22 89/23 not [212] 100/23 108/22 162/2 officially [1] 100/2 27/16 27/24 37/12 91/11 94/21 95/21 not all [1] 146/25 often [13] 12/22 47/11 38/25 39/8 45/13 98/18 98/18 99/20 162/23 164/17 note [8] 48/10 54/2 47/16 52/17 65/25 47/21 48/8 50/13 numerals [1] 20/6 101/9 102/15 102/15 89/20 90/17 122/5 nurse [2] 14/12 16/12 68/12 68/12 73/5 75/9 52/12 52/18 54/13 105/7 105/15 105/19 123/21 143/6 185/16 nurses [4] 15/1 42/9 95/25 172/7 184/18 60/14 64/6 66/1 74/16 106/15 109/6 109/13 noted [3] 18/22 26/9 67/21 160/11 75/2 77/10 82/12 109/13 109/22 111/25 181/19 184/3 184/14 184/20 106/10 oh [3] 131/12 158/20 nursing [1] 137/17 95/25 100/3 110/13 116/10 117/18 120/12 186/14 notes [10] 67/17 119/13 136/22 151/6 nutshell [1] 139/8 176/20 121/6 129/13 129/22 other's [1] 77/25 67/20 68/2 68/5 69/11 NY [7] 122/22 122/23 okay [5] 114/7 128/7 153/14 156/8 156/8 131/9 131/19 134/15 others [26] 17/16 20/5 69/14 72/3 72/18 126/5 126/7 129/1 20/14 23/1 50/8 56/1 158/18 162/18 174/23 135/1 138/5 139/16 133/24 143/12 176/10 72/19 73/1 130/1 130/2 old [10] 8/10 17/4 onset [1] 55/13 139/25 140/16 140/16 57/23 61/3 73/2 76/8 notice [5] 54/21 55/8 onto [4] 28/8 120/22 82/9 83/5 86/7 86/8 17/10 17/12 17/12 146/6 146/12 146/24 156/9 156/16 157/16 147/22 150/20 152/20 17/24 33/6 33/7 173/7 182/16 95/12 96/4 96/13 noticed [1] 114/23 O'Brien [2] 7/4 173/1 142/15 163/11 Ooh [1] 85/11 155/10 157/6 157/9 notified [1] 162/6 O'Brien's [1] 173/14 older [4] 13/23 39/13 open [5] 76/10 78/3 157/11 159/18 159/20 153/25 155/2 162/25 noting [1] 55/3 oath [2] 2/4 2/9 42/4 169/7 129/21 135/7 147/15 161/18 163/2 165/13 November [6] 86/10 obfuscation [1] 172/6 omitted [1] 181/17 opened [1] 135/20 165/15 165/15 166/17 otherwise [3] 19/19 109/13 111/20 116/10 once [5] 41/21 95/19 objective [2] 181/22 opening [2] 104/20 167/14 170/10 172/18 37/16 87/4 122/13 186/11 182/17 111/8 130/1 152/1 174/10 174/15 174/19 139/16 our [36] 8/24 21/19 November 1984 [5] obscure [1] 63/18 174/24 176/5 176/8 44/1 46/12 70/9 70/9 oncoming [2] 115/8 openness [1] 172/1 86/10 109/13 116/10 observe [2] 71/4 71/9 115/19 operating [4] 102/10 176/25 177/14 177/22 70/11 70/19 71/7 122/13 186/11 obtain [4] 107/23 one [103] 8/4 9/13 102/12 141/18 169/21 178/16 180/9 181/15 72/13 83/13 86/10 now [58] 1/16 5/12 124/25 125/6 186/19 11/2 12/13 18/12 operation [2] 76/11 182/12 183/8 183/19 99/5 100/6 103/8 7/12 16/14 18/15 21/16 22/22 22/25 obtained [2] 124/16 183/21 185/12 140/4 23/10 26/11 32/3 23/2 24/1 24/11 26/1 oral [3] 5/9 73/12 142/13 operator [1] 173/4 32/12 40/15 48/10 obvious [3] 51/3 30/4 30/16 31/10 opinion [8] 52/14 89/2 187/24 49/2 58/22 66/23 73/6 63/17 149/1 33/13 33/13 35/4 37/5 109/2 109/11 109/11 order [13] 34/11 52/4 73/8 73/12 81/12 84/3 obviously [11] 38/4 38/3 39/2 39/5 40/15 110/20 113/17 137/13 54/4 116/7 126/1 85/8 89/21 89/23 50/5 52/21 60/6 61/10 43/6 45/13 45/14 opportunities [1] 57/4 135/24 136/21 138/20 89/24 93/15 98/23 62/18 68/3 94/7 99/23 142/19 145/19 151/20 45/19 45/20 47/4 50/6 opportunity [4] 47/3 180/8 182/21 182/24 102/17 103/8 104/14 122/19 132/4 50/7 51/6 54/12 58/11 70/10 148/18 149/7 156/22 165/15 ourselves [4] 10/22 106/14 107/14 120/17 occasion [3] 33/13 58/11 64/19 65/14 opposite [2] 122/19 ordering [3] 81/17 41/17 41/19 73/7 121/2 123/8 123/15 36/11 161/10 67/9 67/17 70/24 187/4 82/25 83/13 out [58] 1/12 4/3 10/3 126/6 127/19 129/19 occasional [4] 12/4 71/20 72/3 72/12 option [3] 32/25 38/4 organ [1] 79/8 11/13 19/21 21/17 129/24 134/5 134/10 12/21 30/16 43/10 73/23 76/2 84/21 85/8 38/19 organisation [2] 23/11 26/18 26/24 138/16 143/9 147/17 occasionally [2] 72/6 86/14 86/16 88/1 options [1] 129/21 11/16 12/25 27/11 27/17 33/15 154/3 155/3 157/18 87/12 35/21 38/7 50/3 52/1 88/14 88/22 91/10 or [161] 1/20 1/20 organisations [2] 158/7 158/9 158/13 occasions [1] 120/8 91/17 91/18 91/19 1/21 2/3 10/25 11/2 141/15 175/19 53/2 53/10 66/9 67/5 158/17 162/19 164/16 occupational [2] 93/9 94/21 95/19 11/11 12/13 13/3 13/7 organised [1] 74/2 73/17 81/6 88/13 165/10 170/3 170/23 14/17 14/25 95/24 96/24 97/9 14/10 16/12 16/15 organism [5] 110/14 88/24 89/11 93/16 178/9 180/2 187/18 occupying [1] 159/13 106/20 106/21 111/2 17/10 17/11 22/13 111/1 113/25 114/1 94/7 99/15 100/10 Nowadays [1] 171/4 occur [1] 108/6 112/4 116/10 121/15 23/25 24/22 25/3 26/7 120/14 nowhere [1] 136/17 occurred [4] 62/21 126/7 127/15 127/21 28/13 28/16 28/19 orientate [1] 144/1

(67) non-rejection - out

103/6 103/12 103/15

106/12 107/5 107/7

11/12 13/10 16/7 18/4

43/15 47/2 50/13

75/14 77/9 77/13

79/25 81/16 82/15

110/25 111/2 111/23

119/24 120/5 124/17

130/9 131/13 132/14

138/4 138/9 138/9

140/6 143/2 153/22

155/6 160/16 161/4

110/17 110/18 147/11

163/1 183/22 187/16

107/23 109/11 110/5

111/13 118/8 118/17

127/18 127/18 142/24

148/14 158/12 160/13

164/11 165/1 165/3

168/16 177/24 178/8

167/4 172/3 178/6

0	21/24 21/24 21/25	156/18	particularly [36] 9/25	43/8 43/11 44/7 44/17	39/24 40/9 40/24
	22/7 22/9 24/24 25/12	paragraph 72 [1]	15/1 15/5 18/6 30/22	44/21 45/13 45/16	41/11 45/7 45/9 47/19
out [23] 107/8	25/13 27/9 29/6 29/10	45/12	46/7 53/21 55/13	45/18 47/1 47/13 48/1	50/23 51/2 51/3 51/8
107/15 107/18 117/24	35/12 45/5 45/8 45/15	parallel [1] 135/5	61/13 68/12 71/22	53/19 56/12 56/21	51/13 52/17 52/22
125/3 126/2 128/14	70/3 90/11 90/14	paraphrase [1] 62/5	75/6 75/18 75/23 76/7	57/15 57/19 58/8 59/8	53/11 54/16 54/23
131/2 135/2 141/8	90/21 90/22 92/9	Parasites [1] 4/21	76/14 77/2 78/5 85/23	60/4 60/19 61/3 63/22	55/16 56/7 56/16
152/18 154/21 156/9	93/20 93/22 93/23	pardon [5] 24/21	86/5 102/19 103/1	64/12 65/13 66/14	61/11 64/4 65/16 66/2
156/10 156/15 161/20	100/12 101/12 101/14	31/20 31/25 36/5	107/20 110/4 131/15	68/20 69/1 70/19	66/2 69/7 78/17 84/6
164/17 164/24 166/8	101/15 156/17 158/18	93/20	137/16 147/14 151/14	71/22 72/2 72/2 72/17	95/6 95/8 97/11 111/5
173/11 176/7 181/6	158/19 158/21 158/25	parentage [1] 185/10	153/8 160/2 160/20	74/10 74/17 75/7	112/15 116/7 138/9
183/11	161/24 162/1 163/24	parents [10] 31/2	167/7 173/10 180/17	75/11 75/13 75/19	139/1 149/9 150/9
outbreak [1] 92/15	164/2 164/21 164/22	32/19 34/14 40/4	182/12 187/8	77/10 79/7 84/10	151/13 155/1 155/20
outcome [2] 120/13	165/22	42/15 42/17 62/3 63/6	partly [7] 17/22 53/16	84/14 84/21 86/14	158/2 159/13 163/2
134/3	page 1 [2] 25/13	180/10 184/21	53/17 76/12 76/13	86/22 88/25 90/15	166/12 167/12 172/4
outpatient [2] 43/17 71/25	158/25	Park [1] 166/9	118/7 118/9	90/18 91/14 95/21	174/23 175/3 178/21
1	page 11 [1] 24/24	Park Prewett [1]	party [3] 133/9 153/23	95/22 99/6 99/18	179/5 182/13 182/21
outpatients [2] 6/20 16/22	page 13 [2] 21/24	166/9	170/24	99/21 100/20 101/9	182/23 183/15 183/21
1	21/25	Parker [1] 133/25	pass [2] 120/22	102/7 102/9 102/10	185/16 185/21 186/14
output [1] 91/25 outputs [1] 92/6	page 14 [2] 18/20	part [29] 14/19 15/18	122/14	103/2 104/12 104/25	186/17
	29/10	16/6 16/20 17/13	passed [1] 120/11	105/11 106/10 112/5	people's [1] 54/3
outside [1] 107/25 outsiders [1] 89/17	page 15 [1] 21/20	23/19 46/12 67/13	passing [2] 60/11	118/2 119/21 119/24	per [20] 8/11 9/2
outweighed [1] 57/13	page 2 [3] 101/12	70/17 70/25 77/10	178/18	122/8 127/1 128/20	15/11 30/14 34/25
outweighed [1] 57/13 over [32] 3/19 5/15	162/1 163/24	79/9 88/19 89/8	passive [1] 133/9	128/22 129/7 131/18	35/1 35/2 54/12 82/12
11/13 16/14 16/23	page 26 [2] 90/11	100/22 104/1 117/18	past [2] 37/5 135/22	132/5 133/10 133/13	93/16 94/5 95/2 95/8
19/7 26/12 29/15	90/14	117/18 119/1 123/9	pathologist [1] 2/15	136/3 146/3 154/7	95/9 95/10 96/23
44/23 45/15 51/2	page 27 [2] 90/21	140/22 145/22 155/20	Pathologists [1] 5/20	164/6 164/7 165/14	100/15 153/10 174/12
79/16 86/17 90/20	90/22	170/9 171/18 173/2	pathology [1] 16/21	167/9 171/10 172/8	174/18
97/1 100/12 101/12	page 28 [1] 45/5	178/16 181/10 186/2	patient [53] 6/25 8/3	173/19 173/23 174/3	perfect [2] 150/1
110/13 112/7 115/20	page 3 [2] 70/3	Participants [4]	10/17 24/1 24/11	178/10 178/14 178/15	150/2
127/19 129/19 129/22	101/15	163/21 168/1 169/1	24/16 25/14 25/15	178/17 179/7 179/14	perfectly [1] 182/2
132/18 140/13 142/16	page 4 [1] 35/12	181/3	31/9 34/6 36/16 37/18	179/21 180/2 180/8	perform [1] 151/14
160/8 162/1 163/24	page 9 [1] 22/7	participate [2] 76/5	38/21 40/16 40/18	180/13 182/6 184/21	performance [1] 67/1
164/21 169/2 185/22	page number [3]	131/8	40/21 41/2 41/12	186/12	performances [1]
over-produce [1] 51/2	93/20 93/22 93/23	participating [1]	41/20 42/25 43/2 55/2	patients' [3] 25/16	96/22
over-stating [1]	pages [3] 25/25 72/18	153/6	56/8 58/19 59/13	54/11 68/21	performed [1] 49/24
127/19	90/25	particle [2] 113/22	59/19 60/25 62/1	pattern [1] 30/1	performing [1] 97/2
overdone [1] 183/1	paid [2] 10/10 66/13	113/24	67/18 68/10 69/20	patterns [3] 92/8 93/4 98/14	perhaps [20] 30/2
overinterpretation [1]	pain [4] 33/22 34/5	particles [1] 111/9	74/10 77/15 92/16		47/10 48/4 48/9 67/4
64/22	41/11 185/11	particular [71] 12/15	100/4 102/14 120/9 121/5 121/7 122/6	paucity [1] 167/21	78/15 79/5 79/6 91/8
overproduction [2]	painful [2] 34/2 44/18	18/9 28/23 36/21	1	pause [1] 36/3	94/13 104/14 107/6
50/24 51/14	painting [1] 157/25 palpable [1] 185/11	37/16 38/13 40/8 40/14 42/24 50/8 50/9	127/7 129/14 131/7	pausing [6] 22/18 28/7 71/10 100/12	115/20 123/13 125/6 134/7 156/13 165/21
overseas [1] 17/15	paper [8] 52/1 55/9	51/14 58/4 63/16	131/14 161/8 170/25 171/7 173/6 173/11	101/21 128/25	170/23 187/4
overspeaking [1] 94/2	57/6 72/20 141/12	64/16 64/18 72/11	181/11 182/6 182/7	pay [3] 145/7 146/18	period [19] 6/17 7/13
own [12] 46/22 78/11	142/3 161/17 180/22	77/1 78/4 78/22 82/12	186/6	186/3	25/9 26/13 57/11 93/6
82/18 82/24 86/11	papers [1] 157/24	86/22 95/18 100/4	patient's [8] 67/14	paying [2] 38/8	106/19 107/15 110/1
107/23 121/4 122/20	paperwork [2] 26/17	104/16 106/24 110/5	67/17 67/20 68/2	153/15	112/3 112/5 116/10
122/25 127/18 134/9	72/24	112/2 112/5 113/9	69/11 69/14 121/24	payments [1] 165/16	131/1 134/17 155/14
138/1	paragraph [28] 35/14	113/16 115/8 115/22	146/13	peer [5] 106/3 106/20	156/16 157/15 157/16
ownership [1] 19/16	36/19 45/4 45/12 70/6	115/24 117/2 117/14	patient/professional	106/25 107/24 108/11	183/13
Oxford [4] 28/3 70/5	70/14 99/3 99/11	119/23 122/1 123/6	[1] 171/7	peninsular [1] 11/21	peripheral [1] 82/7
70/8 173/3	103/5 103/6 105/18	123/11 130/5 130/24	patients [140] 5/24	Penrose [5] 5/10	permanent [1] 186/12
Р	105/22 117/6 120/24	132/21 133/15 134/6	6/19 15/2 18/24 19/1	73/20 77/25 113/2	pernickety [1] 155/7
	121/18 125/4 125/16	136/11 138/1 139/3	22/1 22/3 22/11 22/19	130/21	Perry [6] 120/20
pack [3] 19/21 20/3 39/2	129/13 129/13 129/18	144/21 147/13 151/6	22/23 23/12 23/22	penultimate [2] 117/6	121/25 123/20 124/21
packs [1] 91/24	143/4 148/25 150/7	153/13 157/24 160/15	24/8 24/10 24/22 25/1	129/13	129/25 132/24
paediatric [1] 90/18	156/10 156/18 159/25	160/24 162/19 165/14	25/6 25/8 25/22 26/1	people [80] 1/17 1/21	persisting [1] 120/15
paediatrician [1] 14/5	164/10 164/23	166/18 167/19 167/22	26/7 26/10 26/13 27/1	6/16 7/21 15/5 17/8	person [8] 36/24 51/3
paediatricians [1]	paragraph 1 [1] 70/6	172/14 172/25 173/5	27/4 27/7 28/19 28/20	17/15 22/19 28/15	107/4 109/1 133/1
108/19	paragraph 178 [1]	173/12 174/6 175/17	31/2 32/17 32/18	33/2 33/19 34/1 34/15	173/17 178/6 181/15
page [42] 18/20 21/20	143/4	177/4 178/5 178/23	32/19 34/13 38/18	34/18 34/18 34/21	personal [5] 61/9
Pago [72] 10/20 21/20	paragraph 410 [1]	181/24 182/22	39/16 39/21 40/1 40/4	36/20 37/23 38/5 39/3	151/1 170/25 172/20
	I				

(68) out... - personal

n	Dinob [4] 00/12	needed [3] 05/25	prostical [3], 107/10	present [2] 47/46	100/2 102/1 104/14
<u>P</u>	Pinch [1] 98/12 pints [1] 76/10	pooled [2] 95/25 179/25	practical [2] 107/10 107/25	present [3] 47/16 91/20 184/16	122/3 123/1 124/14 125/23 165/11 168/10
personal [1] 185/25	pioneering [1] 186/6	pooling [1] 52/3	practicalities [1]	presentation [2]	171/18 179/17
personally [2] 32/19	place [12] 44/3 79/19	pools [2] 52/4 52/5	32/23	18/17 187/21	problem [17] 8/12 9/3
148/7	114/10 128/4 137/7	poor [3] 119/22 161/1	practically [1] 58/5	presented [5] 7/21	9/18 12/16 13/5 24/17
persons [1] 149/17 persuaded [1] 134/19	141/18 144/6 144/12	167/21	practice [17] 9/22	8/14 9/6 11/9 125/1	54/16 72/20 100/14
persuasion [2] 55/18	152/16 169/2 182/9	poorly [1] 155/25	29/8 47/8 49/6 49/9	presenting [2] 7/1	100/20 102/22 105/21
161/2	186/17	population [4] 11/22	55/10 59/14 59/20	28/13	106/14 127/13 145/14
persuasive [1] 56/10	placed [1] 96/11	106/5 106/16 108/8	67/7 67/7 77/4 77/23	preserve [1] 17/25	155/20 171/12
pestering [1] 124/22	places [1] 75/15 plan [6] 103/15	Portsmouth [8] 6/25 7/4 7/7 138/11 160/19	80/22 81/17 101/10 169/5 170/25	president [1] 4/24 pressure [4] 38/7	problems [15] 12/10 16/10 17/5 65/1 71/11
Peter [4] 42/22 110/19	104/18 106/12 106/13	160/21 160/22 172/17	practising [2] 56/24	87/12 127/14 134/7	71/12 95/19 104/16
116/20 117/21	129/25 187/25	position [3] 81/9	105/1	Preston [1] 180/22	106/1 107/10 125/20
Peter Jones [3]	planned [2] 43/9	129/20 176/3	practitioners [2]	Preston's [1] 53/9	146/9 151/8 151/21
110/19 116/20 117/21 Peter Jones's [1]	124/1	positive [4] 151/20	83/14 170/22	presumably [5] 36/10	165/25
42/22	plans [1] 103/12	162/5 162/13 164/20	pragmatic [1] 66/20	40/10 149/19 162/4	procedure [4] 56/7
Peter's [1] 119/9	plant [1] 135/23	possibility [8] 57/20	pre [2] 162/4 172/21	175/24	125/22 131/9 133/19
PFC [27] 83/25 85/23	plasma [19] 7/5 10/13	114/19 158/11 175/6	pre-1991 [1] 162/4	presume [1] 99/21	procedures [4] 68/13
86/12 88/2 88/3 88/10	19/4 20/9 29/22 54/11	175/22 177/5 177/7 184/19	pre-hepatitis B [1]	pretty [18] 1/25 68/8	71/7 71/12 137/2
88/14 88/21 100/7	75/4 79/16 79/25 81/10 96/5 96/7 100/9	possible [18] 9/19	172/21 precaution [1] 54/7	79/11 92/3 98/8 99/23 100/17 103/19 108/1	proceeded [1] 49/16 process [8] 33/10
100/9 100/11 100/21	101/4 103/13 108/22	35/5 35/18 46/17	precise [4] 60/12 68/1	109/2 109/24 112/25	36/14 42/20 50/3
101/4 103/21 104/9	172/16 184/1 186/8	51/17 72/4 124/25	102/3 169/23	113/2 142/7 149/15	80/24 121/24 125/21
105/21 108/15 108/23 111/19 121/25 123/24	plasmas [4] 79/21	125/6 128/3 148/9	precisely [4] 61/7	150/4 163/17 176/14	133/9
124/8 124/16 126/5	79/22 80/6 97/3	148/12 149/7 150/25	119/2 144/20 146/8	prevent [2] 56/6 184/9	
127/20 132/24 174/8	plastic [3] 136/6	151/25 167/12 174/9	precursors [1] 97/8	preventative [1] 44/19	
phase [6] 50/23 63/15	136/7 136/9	174/12 178/3	predecessors [2]	previous [11] 22/22	processing [1] 140/3
123/24 124/4 124/10	platelet [1] 75/3	possibly [15] 12/18 43/19 86/14 89/23	57/14 164/13	26/11 69/7 107/11 116/23 122/12 122/22	procure [3] 7/5 7/19 126/19
154/20	play [1] 137/12 played [2] 87/22	92/20 103/25 123/6	predictive [1] 149/4 prefer [1] 31/10	125/15 131/14 134/13	procurement [1]
Phase I [1] 154/20	186/2	128/10 133/19 133/22	preferable [1] 124/15	163/6	103/13
Phase III [2] 124/4	please [19] 2/2 18/20	134/2 150/22 153/2	preference [4] 31/2	previously [3] 120/25	procuring [1] 83/25
124/10	25/13 29/5 29/9 35/13	171/23 178/17	31/9 46/23 64/16	125/1 131/14	produce [8] 30/24
phases [1] 51/15 phenomenon [1]	45/15 47/4 70/4 90/22	post [18] 2/16 2/21	preferences [1] 65/11	Prewett [1] 166/9	51/2 59/3 66/12
51/14	93/17 99/5 101/12	3/9 3/12 3/18 3/21	preferred [11] 38/5	price [2] 30/15 145/7	100/11 104/10 111/14
philosophically [1]	120/18 148/21 156/17	73/24 134/14 134/14	41/7 41/20 45/23	prices [1] 146/1	135/4
182/20	158/15 158/20 158/25	135/19 136/19 137/22	46/18 65/3 65/17 66/15 178/10 178/14	primarily [2] 22/4 30/5	
phone [1] 13/4	pleased [4] 15/18 38/14 151/2 186/16	138/5 138/21 149/17 152/1 157/14 177/2	179/12	primary [2] 45/23 58/8 principal [1] 68/18	producing [2] 106/4
phrase [2] 63/6 84/10	plus [2] 45/19 45/19	post-1 September [1]	prejudice [2] 72/16	principally [1] 35/7	173/8
physical [1] 32/20	pm [7] 90/3 90/5	157/14	127/18	principle [8] 56/21	product [51] 8/4
physician [2] 63/24 64/8	143/22 143/24 168/21	post-1 September	preliminary [1] 153/7	57/1 60/21 60/24	10/17 20/12 20/17
physicians [4] 17/25	168/23 188/14	1991 [1] 177/2	preparation [1] 52/6	65/12 65/16 106/22	21/13 31/10 51/23
52/16 77/2 83/20	point [14] 23/11 24/15		preparations [2]	140/20	65/14 88/2 88/3 88/10
physics [2] 98/1 98/1	60/3 67/4 100/18	postcode [1] 154/7	30/22 80/12	prior [5] 156/20 176/6	92/14 92/23 92/25
physiotherapists [2]	118/18 122/5 150/5	posting [1] 159/13	prepare [6] 7/11 26/15		94/15 103/11 109/9
14/16 14/24	152/17 165/23 165/23 169/6 179/1 182/8	posts [2] 3/8 5/15 potency [2] 94/25	29/21 34/3 41/15 135/24	priorities [3] 141/9 141/21 161/4	110/24 111/23 120/15 121/2 121/6 121/18
pick [6] 4/3 50/19	pointing [1] 17/21	95/10	prepared [7] 27/19	priority [2] 17/7	121/19 122/22 123/24
73/15 81/12 98/23		potential [6] 51/22	80/16 84/18 138/21	166/19	124/4 124/5 124/6
141/3	97/24 101/17 141/3	119/20 150/6 166/24	156/1 161/22 183/17	pro [1] 101/2	124/8 124/10 125/16
picked [1] 160/25 picking [4] 13/4 78/16	143/2	180/15 184/3	preparing [6] 5/18	probabilities [1]	125/21 126/4 126/4
87/22 150/20	policies [7] 11/8	potentially [3] 54/16	5/21 41/13 42/18 91/9	169/22	127/5 128/11 128/20
picture [1] 154/5	32/13 32/13 44/1	159/5 179/24	110/6	probability [2] 110/16	128/23 128/25 129/1
piece [2] 53/14 53/24	44/10 45/6 171/21	pound [1] 153/10	prescribe [1] 88/8	119/18	129/8 130/25 131/18
piecemeal [1] 152/19	policy [8] 21/10 21/11 25/7 26/1 30/8 48/6	powdered [2] 31/3 35/24	prescribed [2] 32/9 183/17	probably [28] 9/12 9/13 10/1 13/18 33/24	131/23 133/18 134/8 145/7 178/12 180/11
piggledy [2] 92/13	169/10 169/21	power [3] 55/18 56/10	prescriber [1] 38/8	39/21 40/23 58/21	181/1
104/25	pool [5] 51/22 52/5	188/12	prescribing [6] 29/8	61/8 63/11 63/13	production [7] 7/6
piggy [2] 130/23 131/22	53/2 65/24 179/20	powerful [3] 96/6	55/10 84/2 100/16	65/17 66/9 86/17	51/16 103/9 124/1
pillar [1] 17/22	pool size [1] 51/22	126/13 147/4	100/19 103/17	89/22 110/2 113/23	125/19 125/20 127/22
hum [1] 11/22	Poole [1] 160/17	powers [1] 161/2	presence [1] 133/24	115/4 115/13 116/10	productivity [1] 65/6
	<u> </u>			/60) personal productivity

(69) personal... - productivity

163/11 166/5 169/22 P 33/24 34/11 44/11 PRSE0004097, which 143/7 143/13 143/16 137/25 140/3 140/17 44/16 44/21 45/2 [1] 124/18 144/3 144/5 163/21 171/25 172/13 146/21 150/18 154/9 products [54] 10/5 ration [1] 105/5 46/12 85/14 85/17 PTH [1] 149/13 163/22 167/25 168/2 154/21 155/3 160/18 10/6 10/6 25/3 25/3 public [5] 37/7 105/7 100/6 101/20 101/22 168/6 168/25 178/25 rational [2] 76/15 160/25 163/5 163/7 31/16 49/8 67/12 102/3 102/4 103/16 139/1 172/3 175/21 180/23 181/2 181/4 146/11 171/6 180/21 182/4 67/19 69/3 69/9 78/6 111/24 116/23 118/4 publication [1] 53/9 183/7 189/4 rationale [2] 21/11 182/8 182/9 187/2 88/20 96/17 105/3 144/7 160/4 178/19 published [1] 180/22 quick [1] 140/25 32/13 187/2 107/16 107/16 108/15 178/24 179/1 179/4 pulling [2] 153/16 quickly [6] 30/21 rationalise [1] 105/3 reappraisal [1] 141/16 108/15 108/15 108/23 179/22 185/2 130/25 139/19 147/25 173/6 rationalised [1] reason [11] 23/14 109/23 111/19 112/7 programmes [4] purchase [2] 10/4 26/25 29/19 54/2 94/1 150/24 151/25 139/20 112/8 114/19 120/23 35/19 141/15 153/7 quite [77] 3/4 5/1 5/1 ratios [2] 173/20 94/3 149/13 159/20 129/22 122/24 124/25 128/1 179/11 purchasing [2] 11/8 7/16 7/24 13/21 14/18 173/23 167/2 167/2 178/15 130/14 131/13 131/15 18/12 19/8 32/7 33/20 | re [7] 36/13 176/4 progress [1] 160/4 103/20 reasonable [8] 38/16 132/22 133/10 133/12 prominent [1] 173/15 34/5 37/4 37/10 37/15 | 176/8 176/25 177/3 pure [1] 126/11 98/12 98/13 98/16 133/13 141/16 145/6 98/19 98/20 106/4 promised [1] 70/9 purely [1] 145/15 40/22 42/20 43/23 177/11 177/13 146/12 159/5 174/2 47/11 48/4 51/7 51/17 prone [1] 42/5 purity [3] 123/24 re-call [2] 176/4 176/8 106/15 176/5 176/22 177/12 pronunciation [1] 125/16 126/11 53/12 54/25 56/19 re-called [3] 176/25 reasonably [2] 33/11 177/16 178/25 179/3 164/1 put [31] 12/7 21/11 57/12 58/17 64/2 67/6 177/11 177/13 40/3 179/25 180/5 183/24 propensity [1] 51/1 29/5 33/7 33/17 34/22 68/11 68/12 70/11 re-constitution [1] reasons [7] 65/23 184/6 184/23 184/25 proper [3] 147/7 38/7 56/13 63/11 72/3 74/3 76/17 77/17 79/3 36/13 73/23 76/2 91/19 professional [9] 90/9 90/13 90/17 81/10 81/20 81/20 95/24 97/23 154/17 181/10 185/22 reabsorbed [1] 12/11 15/4 133/6 102/9 102/10 104/24 85/5 86/16 86/20 properly [4] 36/12 138/18 reassurance [1] 171/7 171/19 172/11 reach [2] 113/5 47/17 131/19 132/22 111/4 112/19 119/15 87/17 91/22 93/6 126/16 182/14 183/13 184/17 127/14 131/9 134/7 97/16 97/18 104/5 174/14 prophylactic [3] reassured [1] 133/23 professionally [1] 44/11 44/21 45/1 142/12 143/16 144/6 109/4 113/4 115/9 reassuring [1] 132/10 reacting [1] 115/8 145/17 prophylaxis [3] 44/14 152/6 153/8 157/13 115/9 115/10 121/7 reaction [4] 59/4 rebuilt [1] 135/15 professionals [5] 161/18 167/14 182/15 122/6 122/18 126/21 44/15 44/18 131/11 131/16 159/22 recall [15] 39/16 14/20 37/3 105/7 putting [4] 41/19 126/22 127/16 128/8 reactions [2] 42/2 39/18 43/24 45/20 proposing [1] 149/13 182/22 184/5 131/5 140/7 148/10 pros [1] 32/22 101/23 103/23 182/24 131/17 70/7 93/22 93/23 professions [1] 149/21 153/11 154/3 104/17 129/6 172/17 read [8] 29/11 32/4 prospect [1] 56/5 172/12 prospects [1] 57/19 154/9 158/8 161/5 177/15 177/25 179/9 99/9 118/11 118/13 professor [16] 6/4 6/5 protection [1] 184/13 qualified [1] 40/5 167/18 168/8 169/17 156/10 163/15 165/25 179/25 180/23 6/10 10/25 11/4 17/2 qualifying [1] 5/19 protein [5] 50/24 170/2 170/12 176/9 readily [1] 43/13 receipt [2] 76/21 18/23 26/9 53/9 quality [6] 72/16 50/25 80/3 81/6 179/5 187/3 reading [3] 115/5 165/2 104/17 105/19 105/20 130/14 77/14 128/1 142/24 163/9 183/11 receive [1] 165/16 110/19 132/15 148/24 R 155/7 167/21 proved [1] 109/18 readings [1] 151/21 received [21] 10/17 149/23 proven [1] 151/19 quantities [3] 7/5 radically [1] 56/15 readvertised [1] 23/1 24/13 25/21 Professor Bellingham 19/18 65/18 raging [1] 8/15 25/22 53/15 67/13 provide [1] 165/8 136/18 **[5]** 10/25 11/4 17/2 quantity [2] 20/20 raise [1] 54/10 67/18 69/2 76/19 provided [9] 5/9 16/17 ready [4] 41/16 18/23 26/9 82/5 117/4 125/11 127/13 raising [1] 87/12 136/17 168/17 168/19 121/1 121/6 121/19 Professor Bloom [2] 125/12 159/8 161/24 quarter [2] 99/10 ran [3] 11/14 14/23 real [12] 18/13 20/21 129/14 131/14 133/21 110/19 132/15 100/2 125/19 78/9 98/3 103/22 141/14 149/10 159/16 180/5 Professor Cash [3] quarters [1] 53/15 range [3] 23/18 35/20 107/17 109/21 144/23 174/3 184/23 **providing [3]** 6/16 105/19 148/24 149/23 Queen [1] 160/19 53/12 151/4 158/9 171/12 receiving [8] 8/3 82/11 88/2 Professor Jenkins [1] queries [1] 35/15 ranks [3] 152/11 39/13 40/9 68/3 78/6 provision [2] 76/18 171/16 6/4 question [28] 12/7 154/5 155/1 131/18 149/18 164/12 172/12 realignment [1] 83/17 Professor Ludlam [1] 13/4 32/6 40/6 79/5 PRSE0001562 [1] rare [3] 12/17 64/2 realise [3] 47/12 recent [2] 35/15 53/7 104/17 93/9 93/10 105/23 74/9 148/20 97/10 146/20 recently [1] 134/5 Professor Preston's 112/7 169/2 169/7 PRSE0003044 [1] rarely [1] 61/21 realised [1] 138/6 recipient [1] 186/21 **[1]** 53/9 170/8 171/11 172/14 rash [1] 9/6 99/1 reality [3] 133/14 recipients [8] 158/12 profile [1] 111/5 172/24 175/11 176/9 rata [1] 101/2 PRSE0003653 [1] 152/22 153/3 162/7 162/8 162/12 profound [9] 17/17 176/19 176/21 177/20 rather [37] 13/19 105/13 really [54] 7/24 8/11 162/13 162/13 162/14 36/17 37/8 37/11 PRSE0003709 [1] 178/2 179/16 179/19 13/24 17/4 17/19 14/18 14/19 17/19 162/24 104/5 160/1 170/3 116/14 179/23 180/12 181/6 29/24 30/1 30/2 37/20 30/20 37/20 38/22 recognise [2] 128/11 170/13 173/10 PRSE0003814 [1] 181/6 182/4 54/22 58/10 58/21 46/3 46/14 46/17 186/1 profoundly [3] 145/17 Questioned [2] 2/11 65/22 66/22 70/7 61/14 63/4 63/5 63/7 123/19 recognised [7] 52/12 153/19 183/12 73/16 75/11 92/7 64/2 74/12 81/2 87/8 PRSE0003825 [1] 87/11 149/25 151/12 program [2] 32/16 questions [32] 1/22 94/22 97/22 104/25 128/17 88/1 89/5 89/9 93/10 167/18 184/4 184/12 78/12 106/13 107/11 118/15 PRSE0003845 [1] 2/6 2/14 10/23 32/12 97/15 106/1 107/14 recognition [1] programme [33] 10/3 49/3 73/6 73/18 83/24 118/22 122/22 138/21 108/12 110/14 113/14 186/19 120/18 20/19 22/8 22/19 PRSE0004097, [1] 84/3 90/7 112/12 143/6 148/3 153/14 116/2 121/13 130/17 recollect [3] 44/1 25/11 29/23 32/11 117/3 123/15 123/18 154/11 158/17 163/2 124/18 136/9 137/14 137/18 69/24 162/18

(70) products - recollect

n	refer [4] 70/24 88/23	133/25 135/21	reminded [2] 37/15	85/24	114/5 114/0 116/3
R	refer [4] 70/24 88/23 114/3 114/9	regretted [1] 123/5	reminded [2] 37/15 106/18	response [7] 104/17	114/5 114/9 116/3 117/9 119/12 125/13
recollection [7] 57/2	reference [15] 12/2	regular [4] 59/21	reminding [2] 10/22	105/9 111/10 112/11	134/13 138/2 138/14
57/24 60/12 61/2 69/7	12/3 12/8 13/1 17/8	71/22 72/17 85/25	88/8	161/1 164/8 170/9	141/6 141/22 144/11
162/16 178/5	53/5 61/5 74/7 78/15	regularly [2] 60/18	remote [3] 74/3 83/1	responsibilities [2]	147/18 149/24 152/15
recollections [1]	81/21 114/5 114/13	61/8	114/18	130/7 137/6	154/3 154/15 160/8
66/24	152/13 156/4 158/24	reinforced [1] 39/19	remotely [4] 1/19 1/24	responsibility [6]	166/5 175/3
reconstituted [3]	references [1] 12/21	rejection [1] 116/24	143/15 187/24	11/6 11/9 12/12 75/17	right-hand [1] 160/8
62/17 80/13 80/15 reconstituting [1]	referrals [2] 63/19	Rejman [4] 163/25	removing [1] 124/12	123/2 182/23	rightly [1] 130/7
41/17	64/10	164/1 164/2 167/10	repeat [1] 27/13		Rights [1] 116/5
reconstitution [1]	referred [7] 63/24	related [3] 32/10	repeated [1] 47/23		rise [1] 110/11
126/1	64/8 78/20 161/5	63/23 184/14	replaced [1] 142/16	185/13	rises [1] 121/3
record [16] 67/11	163/10 166/8 172/15	relating [2] 20/6 53/2	replacement [2] 21/18		risk [32] 10/12 17/23
68/15 69/15 69/21	referring [6] 53/3 55/9	relation [13] 36/15	125/2	13/8 15/12 37/12	49/3 49/6 52/9 52/10
71/17 71/25 130/20	61/14 79/4 114/6	70/25 79/8 90/7	replacer [1] 92/23	37/19 52/24 101/10	56/23 57/4 57/7 57/25
142/3 142/13 143/1	163/18 refers [2] 121/18	128/19 144/2 165/18 169/3 170/15 174/1	report [5] 112/14 114/16 115/5 115/7	133/7 136/15 166/23 result [13] 29/22 75/8	58/4 58/9 58/19 61/25 62/7 62/13 62/16
144/8 148/9 151/4	123/21	176/3 176/19 177/16	115/11	77/1 92/5 94/13 111/6	62/25 63/7 66/4
167/13 167/22 171/10	reflect [2] 150/19	relationship [9] 18/10	reporting [1] 112/14	116/11 116/12 119/25	111/15 112/6 113/9
record keeping [1]	151/4	34/13 86/4 127/20	reporting [1] 112/14	149/9 149/18 150/13	117/4 150/10 167/4
67/11	reflected [1] 162/21	128/7 133/6 144/4	120/8 121/14 150/18	160/18	167/13 172/19 178/11
record-making [1]	reflecting [2] 113/1	144/9 182/7	repository [1] 141/19	resulted [1] 153/20	179/21 179/24 180/25
71/17	162/21	relationships [4]	represent [1] 120/13	results [1] 59/18	risks [10] 62/4 63/10
recorded [4] 68/14 69/11 69/13 95/17	reflection [4] 47/8	81/22 139/10 171/7	representation [1]	retaining [1] 186/8	65/14 66/4 166/25
recording [4] 67/12	53/23 112/23 161/4	181/20	98/13	reticence [1] 117/18	178/12 179/8 180/18
71/7 71/12 71/17	reflects [1] 24/5	relative [3] 19/17	representatives [1]	retire [1] 136/12	184/24 185/1
recordings [1] 67/16	refrain [1] 110/9	179/7 179/20	183/6	retired [4] 3/25 134/15	risky [1] 178/12
records [39] 67/13	refrigerator [2] 32/23	relatively [3] 19/13	representing [1]	134/18 178/4	rivalry [1] 127/22
67/14 68/9 68/16	69/15	56/6 57/11	88/16	retirement [1] 70/8	RLH [3] 26/8 27/15
68/18 68/20 70/12	regard [4] 42/24 146/5		represents [2] 91/23	retrospect [1] 58/22	27/24
70/25 71/15 72/1 72/7	167/22 172/25	relevant [1] 162/5	92/20	retrospectively [1]	RLIT0000052 [1] 53/4
72/15 72/16 72/20	regarded [1] 145/22	reliability [2] 44/3 112/8	request [4] 28/22	162/18	road [2] 91/18 139/13
72/21 91/4 130/22	regarding [1] 164/6 regards [2] 88/22	reliable [4] 100/25	127/4 127/10 165/12 requesting [1] 164/6	return [12] 18/21 21/21 26/4 26/6 26/14	Rob [1] 18/10 Robertson [1] 116/6
141/11 161/8 161/8	180/24	137/4 142/7 151/16	require [3] 47/10 72/1	26/23 68/21 68/23	role [13] 5/12 5/15
161/11 161/13 161/17	region [16] 3/11 11/17		85/25	70/9 90/7 93/13	15/8 64/11 64/11
163/23 164/11 164/16	27/10 27/15 27/18	reliance [1] 96/11	required [12] 7/25	134/22	73/19 83/25 84/5
165/6 165/20 165/24	134/19 135/4 137/8	reliant [1] 19/20	19/19 23/4 42/14 43/9	returned [2] 26/18	87/22 88/14 89/14
166/1 166/6 166/10	137/11 138/12 139/11	relief [5] 33/22 55/20	43/10 43/12 65/18	72/4	140/20 148/1
166/15 166/16 166/19 170/5 170/25 172/3	139/17 139/22 140/23	59/2 115/21 185/11	80/23 137/23 171/13	returning [1] 178/9	rolled [2] 152/18
174/6	153/7 153/12	relieved [1] 132/5	172/11	returns [11] 11/15	156/9
recount [1] 63/4	regional [18] 3/16	reluctance [1] 117/18	requirement [3] 67/19		roof [1] 166/11
recounted [2] 8/2	3/19 73/25 88/9 88/17	reluctant [1] 128/8	111/18 165/16	46/2 70/2 91/6 93/11	room [4] 1/13 1/19
50/5	134/11 135/2 135/13	rely [1] 97/13	requirements [2]	95/11 134/21	16/15 31/6
recourse [1] 107/18	138/18 138/23 138/25	relying [1] 171/2	85/24 101/17	revealed [3] 37/7	rotated [1] 85/1
recover [1] 52/19	139/4 139/5 139/6	remained [1] 3/20	research [5] 4/18 5/4	171/16 186/11	rough [1] 154/1
recovered [2] 9/9 9/17	144/13 159/17 160/13 161/13	remaining [1] 92/20	89/15 141/13 141/15	review [5] 106/3	roughly [4] 30/13
recovery [1] 52/20	regions [3] 101/2	remarkable [1] 53/14 remarkably [1] 36/23	resembling [1] 113/22 reservations [1]	106/20 106/25 107/24 108/11	59/22 65/21 93/15 round [4] 86/16
recurrence [1] 9/9	102/25 136/6	remember [30] 7/22	37/24	rewarding [1] 37/17	133/16 145/22 167/6
recurring [1] 72/17	registrar [5] 2/17 5/13		reserved [3] 40/24	RHA [2] 153/14	routine [3] 24/2 59/10
red [1] 76/15	5/17 6/8 49/17	28/13 30/18 33/13	42/10 47/9	161/14	59/12
redacted [1] 25/16	registrars [5] 85/1	35/2 35/6 39/21 48/6	reserving [1] 38/20	ride [1] 154/1	row [3] 92/2 92/25
reductions [1] 172/4	131/6 133/16 133/20	57/17 64/9 64/24	residual [1] 92/19	right [49] 2/18 3/23	162/23
reduce [2] 56/5 151/20	134/7	68/25 70/16 102/3	resilient [1] 42/4	4/8 9/22 12/1 13/13	Roy [1] 116/6
reduced [4] 19/17	registration [1] 71/5	104/19 105/9 106/17	resolve [1] 106/1	16/11 21/2 21/14	Royal [22] 2/24 3/12
29/14 129/20 144/19	regret [4] 36/21 37/4	108/12 131/4 144/20	resort [2] 39/14 40/12	25/20 25/24 32/6	5/19 7/6 14/3 16/24
reducing [2] 56/17	147/12 183/12		resource [2] 44/7 44/8		17/12 18/22 23/25
56/17	regrettable [6] 47/5	159/19 170/8 177/3	resourcing [1] 30/12	49/5 50/1 51/23 58/8	24/8 50/2 75/6 81/24
reduction [3] 26/12	70/18 132/3 132/19	remembering [1]	respect [2] 14/9 96/17		82/6 82/14 82/22
26/25 144/18	153/19 182/18	169/23	respected [1] 77/25	94/21 96/19 100/13	83/11 83/12 83/15
	Regrettably [2]	remind [1] 73/7	respond [2] 38/23	103/21 106/6 114/4	83/17 90/15 176/16
					(71) recollection - Roya

_					100/00
R	satisfied [3] 33/11	scientific [2] 137/17	31/16 31/18 35/11	114/10 124/2 124/9	183/22
Royal Infirmary [9]	35/22 36/11	160/10 scientist [1] 54/20	35/13 36/14 37/19	124/14 154/18 155/10 156/24 157/4 157/14	severely [1] 47/13
3/12 18/22 24/8 75/6	satisfying [2] 89/13 130/18		48/20 57/9 64/3 78/6 88/21 89/7 89/14 92/3	160/7 176/6 176/7	sex [4] 61/5 117/3 118/20 118/25
82/6 82/14 83/15	save [2] 66/18 66/19	scientists [4] 49/24 84/23 141/14 153/5	92/9 92/12 92/22 93/2	176/23 177/2 177/17	sexual [1] 167/3
90/15 176/16	saw [14] 24/7 37/12	Scotland [19] 3/9 3/10		177/24	sexually [1] 61/11
Royal Navy [1] 7/6	56/3 70/7 72/1 72/2	73/11 74/15 81/1 82/1	105/14 105/16 113/2	September '87 [1]	shaken [1] 109/12
rule [1] 71/5	114/24 115/11 117/19	88/16 107/19 108/14	116/15 125/9 128/18	124/2	shall [2] 2/3 143/11
rules [2] 71/9 71/14	129/24 136/13 145/14	109/4 109/16 109/22	138/2 143/19 148/23	September 1982 [1]	shame [6] 112/9
run [6] 21/17 73/16	146/22 185/16	110/4 111/22 115/24	155/12 160/8 162/1	114/10	148/14 159/4 159/7
107/18 132/11 135/1	say [93] 1/18 1/22	119/14 128/16 145/4	162/3 165/13 165/15	September 1990 [1]	159/21 170/24
153/4	11/25 13/25 15/10	174/4	171/3 185/10 187/8	177/24	shamefacedly [1]
running [5] 85/8	15/21 15/22 34/6	Scott [15] 1/23 2/6	seeing [5] 6/20 39/18	September 1995 [1]	70/7
128/24 129/3 137/20	36/23 37/3 37/13 41/3	2/11 2/12 49/1 90/6	55/3 106/17 115/20	160/7	shared [5] 49/14
157/17	42/21 45/12 46/9	93/11 134/4 143/16	seem [4] 71/10	series [1] 146/16	106/22 110/10 123/2
runs [1] 100/10	46/14 46/16 47/3	143/25 168/16 168/24	100/16 100/18 159/6	serious [2] 53/12	127/22
ruthful [3] 121/4	48/15 52/8 55/4 55/8	183/5 187/18 189/3	seemed [5] 23/7 42/3	103/19	sharing [2] 12/9 108/2
122/15 122/18	57/6 57/25 62/2 64/18	Scottish [19] 4/17	59/3 121/17 160/16	seriously [1] 130/6	sharp [1] 62/11
ruthless [1] 122/19	70/6 70/10 70/14	73/20 88/9 107/1	seems [1] 159/3	serum [6] 9/12 49/11	shattering [3] 109/19
S	70/21 71/1 83/4 85/11	107/16 108/24 109/23	seen [7] 51/25 63/24	49/13 50/6 50/15	112/9 116/9
SACTTI [2] 4/19 4/20	87/16 87/21 87/25	112/8 116/3 116/5	96/16 134/21 152/2	184/11	she [4] 1/23 36/12
sadly [2] 80/19 172/2	90/10 90/24 94/4	127/16 127/20 128/10	153/24 182/5	served [2] 147/10	36/12 36/25
safe [2] 89/5 127/5	96/23 97/12 99/12	130/11 130/13 130/17	select [1] 1/17	158/17	she's [2] 1/12 1/12
safely [1] 144/19	99/17 99/25 101/12	186/3 186/10 186/14	selected [2] 109/16	service [24] 3/11 3/17	Sheffield [1] 54/20
safer [1] 144/17	102/18 103/6 109/7	Scottish Home [1]	122/21	4/6 4/18 7/13 11/15	shelf [1] 177/18
safety [3] 111/22	111/7 111/7 112/16	130/13	selection [5] 4/5 4/11	14/23 15/3 77/10	shiny [1] 135/18
145/19 186/6	112/23 113/12 114/18	Scottish-derived [1]	118/8 122/24 147/25	85/23 104/12 127/2	short [19] 33/25 48/24
saga [1] 186/2	118/6 118/16 120/21	109/23	self [2] 55/5 107/22	127/17 135/5 138/23	56/1 57/8 57/10 57/10
said [40] 5/3 16/16	122/18 125/3 125/4	scratched [1] 62/22	self-denial [1] 55/5	140/21 145/19 152/13	57/12 59/5 65/7
33/14 44/3 48/17 58/7	131/22 133/3 135/12	screen [10] 29/6 36/4	self-sufficiency [1]	154/6 160/9 161/14	128/24 129/3 143/11
58/23 59/1 59/6 62/10	138/2 138/16 142/1	48/21 50/3 99/1	107/22	172/13 185/17 187/10	143/14 143/23 156/16
64/13 64/21 67/4	144/24 146/4 148/25 149/21 151/5 152/15	116/15 117/10 128/17 156/12 156/14	sell [1] 145/16	serviced [1] 75/5	157/15 157/15 168/22 184/19
77/24 79/15 83/5	155/3 156/21 157/21	screened [1] 149/11	send [3] 53/7 70/9 168/1	services [16] 15/14 15/15 16/16 16/18	short-term [2] 57/10
96/18 109/20 111/2	158/2 158/3 158/5	screening [14] 50/3	senior [17] 2/17 2/20	17/4 18/4 73/5 76/18	57/12
115/9 116/22 116/25	159/11 159/25 161/13	50/18 149/5 151/10	2/23 3/2 5/12 5/13	82/11 83/19 83/22	shortly [1] 164/12
118/4 118/5 119/12	164/3 164/10 166/22	151/11 151/17 151/17	5/13 5/17 6/8 6/12	86/11 142/14 145/3	should [46] 32/17
129/25 131/12 132/1	168/10 168/11 168/12	152/4 152/5 152/17	11/12 49/17 85/1	145/13 184/7	32/18 35/23 40/16
134/4 138/13 146/21	169/20 170/15 173/15	152/18 154/11 172/22	137/8 137/16 137/17	session [6] 118/11	43/2 46/20 48/5 54/21
161/9 165/11 169/25	179/13 181/19 182/5	184/8	139/23	141/15 143/17 175/8	55/8 55/16 56/22 57/6
170/9 175/3 177/6	saying [16] 64/16	SE [1] 106/5	sense [24] 10/12	175/21 181/7	60/25 63/13 68/1 68/7
178/10 180/8 181/8	82/3 99/4 100/13	search [1] 164/11	14/18 16/8 33/3 35/4	sessions [5] 118/18	69/11 69/13 69/21
salesman [1] 146/5 Salisbury [1] 159/19	100/16 106/13 106/14	searches [1] 68/19	50/7 66/10 66/24	142/11 174/6 175/20	72/22 96/11 103/7
Saliva [1] 46/10	107/7 118/23 119/2	second [13] 35/13	71/20 88/13 98/7	175/24	117/1 117/2 117/4
salt [1] 98/12	124/2 124/21 148/22	44/7 80/20 99/11	105/5 108/25 118/17	set [19] 10/24 12/19	121/6 122/21 129/7
salutary [1] 71/6	152/8 152/10 156/2	105/18 119/1 120/24	119/3 119/21 130/12	12/20 38/7 68/5 68/9	135/17 137/15 149/6
same [20] 30/13	says [11] 18/21 22/13	158/19 158/21 161/23	144/23 146/4 160/1	73/17 85/25 99/15	150/2 151/12 151/24
30/23 65/21 74/2	28/6 96/23 116/18	164/22 165/22 165/22	161/4 168/4 171/2	100/10 103/12 106/12	152/5 152/11 154/25
74/12 79/17 80/14	123/23 124/23 128/21	secondhand [1] 118/3		115/19 116/1 141/8	155/4 155/4 155/10
81/11 88/6 89/19	129/12 129/13 129/18	secrecy [1] 171/22	sensitive [2] 150/21	156/15 164/17 169/23	156/13 165/11 172/9
90/25 92/24 100/24	scale [1] 56/20	secretary [1] 4/7	167/19	170/20	175/3 181/16 184/22
111/23 124/18 127/12	scales [1] 128/5	Secrets [1] 171/14	sent [6] 67/25 91/4	set-up [3] 10/24 12/19	
147/6 150/15 158/22	scattered [1] 82/9	seductive [1] 56/13	101/4 142/25 147/4	12/20	159/23
179/19	scenario [1] 158/1	see [70] 1/6 1/7 16/22	176/7	sets [1] 68/18	shouldn't [2] 53/25
samples [6] 68/13	scepticism [1] 53/22	17/8 18/20 18/24 19/3 19/10 19/12 20/14	sentence [2] 37/14 164/22	setting [3] 41/23 58/14 103/15	133/4
78/20 89/1 149/4	schedules [4] 81/17 82/25 83/13 89/11	21/20 22/3 22/12	sentiment [1] 150/19	seven [2] 26/13 45/18	show [1] 91/11 showed [2] 39/20
151/17 165/9	scheme [1] 165/17	23/13 23/18 23/21		several [5] 16/23 41/9	
satellite [1] 83/12	schemes [1] 63/12	24/7 24/24 25/2 25/18	91/6	83/10 117/25 129/5	shown [2] 46/2 95/10
satisfaction [1] 40/10	school [5] 16/1 17/14	25/21 26/6 27/6 27/9	separately [2] 12/6	severe [9] 23/3 34/15	shows [5] 21/22 21/25
satisfactory [4] 35/21	17/14 135/9 141/6	28/8 29/7 29/12 29/14	67/15	34/18 34/25 35/7	91/8 95/19 121/2
89/3 118/7 178/1	science [1] 150/1	29/17 30/1 31/14	September [17] 70/5	46/16 46/18 54/25	shrug [1] 159/23
					-01-1

(72) Royal Infirmary - shrug

_					
S	sizes [2] 65/24 179/20		44/14 68/23 87/24	62/13 64/9 67/22	standing [4] 4/4 4/10
shrugged [1] 72/13	skilled [2] 15/2 151/16	100/3 103/3 103/10 103/18 104/23 106/4	94/3 96/9 114/7 124/22 164/2 175/11	73/15 82/11 104/24 114/1 148/8 148/11	4/13 134/1 stands [1] 150/11
sic [4] 99/19 111/22	skin [1] 54/3	107/9 108/3 111/18	176/20 183/12	148/19 175/10 179/9	start [11] 2/13 18/18
134/15 188/8	slide [1] 163/6	113/21 115/21 121/21	sort [60] 14/17 15/3	179/25 180/23	18/20 32/15 41/13
side [6] 25/17 72/3	slight [7] 1/8 12/13	122/16 123/15 123/15	20/9 33/18 44/7 44/24	specifically [7] 49/16	49/9 99/3 129/25
87/5 129/11 158/20	29/1 36/20 64/22 94/8	124/25 125/10 125/18		49/20 60/5 62/8 82/21	168/18 187/21 188/4
161/19	153/22	125/19 126/25 127/17	54/18 57/22 63/11	100/16 169/21	started [4] 48/2 49/6
sides [3] 108/10	slightly [9] 15/22	131/4 140/13 141/4	66/16 66/20 72/13	speculating [2]	135/10 156/2
120/4 187/10 sigh [1] 104/20	16/14 31/1 52/18	144/3 144/5 147/11	73/3 74/25 75/24	167/17 167/20	starting [1] 48/14
sign [2] 118/13	91/11 97/8 147/2	147/14 149/25 151/5	84/18 84/18 84/19	speculation [1]	starts [6] 54/14 90/20
171/14	162/9 169/1	153/4 153/12 154/11	87/19 107/5 107/6	167/23	92/10 124/21 164/23
signals [1] 136/15	slowly [1] 147/2	155/17 157/5 158/12	107/8 109/2 111/18	spent [8] 8/19 17/2	164/23
signed [1] 134/22	small [11] 8/24 20/20	160/5 160/9 160/10	115/16 115/21 116/6	33/20 38/13 38/15	state [8] 51/7 60/16
significance [10] 27/4	22/4 23/1 23/6 23/13 28/1 30/5 82/7 86/17	163/22 165/5 165/7 166/11 166/12 167/14	118/3 118/16 120/3 122/7 126/19 127/19	49/18 73/8 165/2 spirit [1] 175/7	161/12 161/16 164/15 165/19 166/6 166/14
30/18 104/4 108/20	126/12	168/6 169/6 169/16	127/23 128/6 130/23	spite [4] 142/2 144/24	statement [28] 7/12
108/21 110/7 115/19	smaller [5] 39/7 40/24	169/22 170/3 171/13	133/15 135/2 137/4	146/5 149/1	8/3 9/21 25/5 45/4
132/8 167/15 181/16	52/5 147/14 160/16	174/10 175/20 177/8	138/7 147/15 150/20	split [3] 16/19 16/23	45/5 46/1 51/20 61/24
significant [12] 1/18	smallest [1] 20/17	177/11 178/17 182/23	151/8 153/17 154/6	115/16	73/17 90/9 90/13
11/22 24/17 42/1 52/11 82/23 91/25	Smith [10] 110/6	183/24 185/16	155/8 155/21 157/25	spoke [1] 131/7	112/13 112/16 113/2
92/23 102/18 112/7	134/14 136/12 137/9	somebody [4] 13/5	159/7 159/12 160/14	spoken [1] 160/3	114/3 114/9 114/14
113/10 130/6	137/10 137/18 137/23	41/3 45/24 187/9	161/6 166/18 175/21	Spooner [1] 70/4	114/22 124/19 141/8
significantly [2]	138/18 139/16 155/21	somehow [3] 42/3	182/11 182/13 185/24	spot [3] 31/18 101/23	141/23 143/5 155/16
154/19 173/16	Smith's [1] 139/11	122/23 123/1	sorts [5] 49/12 155/6	103/23	156/7 156/11 156/18
signs [3] 54/22 59/11	Smiths [1] 137/10 snake [1] 16/3	someone [4] 51/17 111/7 158/2 158/2	162/17 169/13 178/24 sought [1] 187/3	spread [5] 15/24 17/20 20/14 20/14	161/9 statements [1] 5/9
121/3	SNBTS [6] 4/17 5/4	something [13] 1/20	sounds [1] 127/8	21/12	stating [1] 127/19
similar [1] 92/7	88/17 101/16 109/8	34/7 37/6 43/11 43/25	source [2] 145/11	spreading [2] 12/11	station [1] 141/10
Similarly [2] 72/20	149/15	66/12 66/18 66/21	184/11	30/9	status [2] 3/5 6/9
83/1 simple [1] 56/6	so [421]	90/10 106/13 142/19	sources [2] 43/13	spurious [1] 98/7	stay [1] 134/19
simple [1] 30/0 simply [2] 19/18	so-called [1] 107/21	170/16 174/15	107/23	squashed [1] 155/21	staying [1] 188/12
160/6	social [4] 14/16 14/25	sometime [2] 26/14	south [14] 3/10 73/10	squiggle [1] 167/14	steps [1] 103/18
sinbins [1] 69/4	40/20 182/13	81/7	73/20 82/1 83/7 88/9	St [6] 2/15 5/20 7/10	stick [1] 61/25
since [8] 49/6 67/6	societies [1] 58/16 Society [7] 4/24 13/11	sometimes [18] 11/2 39/5 40/11 41/20	88/16 106/16 108/14 113/18 124/13 135/3	11/23 56/3 160/20 St Thomas' [4] 2/15	stickiness [1] 151/8 still [33] 5/17 17/5
82/8 124/11 134/14	57/18 58/10 58/14	51/15 56/8 64/4 67/20	135/3 140/22	5/20 7/10 56/3	34/4 41/20 49/21
153/24 165/1 185/24	64/25 84/22	67/24 72/5 74/1 74/3	south-west [1] 135/3	staff [23] 12/18 16/13	50/20 51/17 51/18
single [1] 94/14	socks [1] 111/13	77/6 79/2 88/4 95/12	Southampton [23]	61/11 121/5 122/17	52/23 52/23 54/22
singularly [1] 148/16	solely [1] 74/5	104/14 183/20	3/17 3/21 134/11	122/20 122/25 123/3	57/7 65/6 68/16 68/18
sir [14] 21/7 36/8 48/10 89/19 93/24	some [138] 2/13 6/18	sometimes 90 [1]	135/9 138/11 139/14	123/4 123/6 132/24	69/5 87/16 110/20
94/21 98/5 143/6	7/22 7/24 8/19 9/20	95/12	140/18 147/12 152/23	133/17 137/16 137/17	119/1 125/11 134/21
181/2 181/4 183/6	12/14 13/18 13/20	somewhat [11] 29/15	160/21 161/12 162/2	138/8 140/18 142/2	150/3 152/23 152/25
187/20 188/9 189/4	17/8 18/9 19/8 19/9	36/18 71/16 83/18	162/20 162/25 163/1	142/10 145/24 160/10	154/14 161/1 167/6
Sir Brian [4] 21/7	19/9 22/7 23/11 24/20 24/21 27/1 30/6 30/21	106/7 117/15 131/22 138/3 147/23 148/14	163/2 163/3 163/5 163/10 163/12 163/16	162/22 171/12 173/9 staffed [1] 82/17	172/5 172/23 176/12 177/22 177/24 178/4
93/24 94/21 98/5	31/1 31/8 32/12 40/9	161/10	163/16 163/18	staffing [1] 15/7	still trainee [1] 5/17
sit [1] 187/20	40/10 41/11 43/16	somewhere [3] 14/2	Southampton	stage [14] 5/21 6/21	stock [2] 20/16
site [5] 16/19 17/4 17/5 17/6 26/8	44/24 47/9 47/13 49/3	98/17 169/12	University [1] 135/9	18/12 24/15 30/6 48/6	156/24
					4 11 147 450/05
1	50/19 51/13 51/24	son [4] 36/10 36/23	southeast [1] 135/3	48/15 51/4 70/16	stocking [1] 156/25
sited [2] 82/6 135/13	50/19 51/13 51/24 53/1 53/15 53/16	son [4] 36/10 36/23 37/2 62/9	Southern [1] 35/16	96/24 96/25 113/15	Stockport [1] 11/20
sited [2] 82/6 135/13 sites [2] 16/23 142/18	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7	Southern [1] 35/16 spanking [1] 140/3	96/24 96/25 113/15 130/18 154/13	Stockport [1] 11/20 stocks [4] 8/25
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18
sited [2] 82/6 135/13 sites [2] 16/23 142/18	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12 situation [11] 50/9 50/11 120/3 122/17 123/12 129/21 130/2	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19 72/6 73/6 73/13 73/15	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12 173/11	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17 speaks [1] 88/12	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4 stand [1] 154/25	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18 66/19
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12 situation [11] 50/9 50/11 120/3 122/17 123/12 129/21 130/2 132/1 153/19 158/7	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19 72/6 73/6 73/13 73/15 73/18 74/25 75/9	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12 173/11 sophisticated [2]	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17 speaks [1] 88/12 special [1] 124/15	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4 stand [1] 154/25 standard [12] 3/5	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18 66/19 stopping [1] 44/20
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12 situation [11] 50/9 50/11 120/3 122/17 123/12 129/21 130/2 132/1 153/19 158/7 176/18	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19 72/6 73/6 73/13 73/15	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12 173/11 sophisticated [2] 170/23 174/17	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17 speaks [1] 88/12	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4 stand [1] 154/25 standard [12] 3/5 42/14 42/14 73/3	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18 66/19 stopping [1] 44/20 storage [1] 165/9
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12 situation [11] 50/9 50/11 120/3 122/17 123/12 129/21 130/2 132/1 153/19 158/7 176/18 situations [1] 84/19	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19 72/6 73/6 73/13 73/15 73/18 74/25 75/9 76/25 78/13 78/15	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12 173/11 sophisticated [2]	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17 speaks [1] 88/12 special [1] 124/15 specialised [2] 16/4	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4 stand [1] 154/25 standard [12] 3/5	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18 66/19 stopping [1] 44/20
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12 situation [11] 50/9 50/11 120/3 122/17 123/12 129/21 130/2 132/1 153/19 158/7 176/18 situations [1] 84/19 six [2] 59/22 64/3	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19 72/6 73/6 73/13 73/15 73/18 74/25 75/9 76/25 78/13 78/15 79/6 79/14 81/12 81/20 83/20 83/24 84/3 84/25 84/25 85/5	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12 173/11 sophisticated [2] 170/23 174/17 sorry [25] 5/13 6/11 6/14 15/21 21/20 21/23 21/24 23/20	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17 speaks [1] 88/12 special [1] 124/15 specialised [2] 16/4 18/1 specialist [3] 14/13 16/20 74/8	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4 stand [1] 154/25 standard [12] 3/5 42/14 42/14 73/3 73/24 74/24 77/4 77/14 128/23 128/25 154/24 166/18	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18 66/19 stopping [1] 44/20 storage [1] 165/9 store [1] 187/19 stored [2] 80/12 95/5 stores [2] 47/25
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12 situation [11] 50/9 50/11 120/3 122/17 123/12 129/21 130/2 132/1 153/19 158/7 176/18 situations [1] 84/19 six [2] 59/22 64/3 size [3] 51/22 53/2	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19 72/6 73/6 73/13 73/15 73/18 74/25 75/9 76/25 78/13 78/15 79/6 79/14 81/12 81/20 83/20 83/24 84/3 84/25 84/25 85/5 86/1 86/6 87/25 89/11	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12 173/11 sophisticated [2] 170/23 174/17 sorry [25] 5/13 6/11 6/14 15/21 21/20 21/23 21/24 23/20 24/21 27/13 31/19	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17 speaks [1] 88/12 special [1] 124/15 specialised [2] 16/4 18/1 specialist [3] 14/13 16/20 74/8 specialties [1] 72/9	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4 stand [1] 154/25 standard [12] 3/5 42/14 42/14 73/3 73/24 74/24 77/4 77/14 128/23 128/25 154/24 166/18 standards [2] 4/22	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18 66/19 storpping [1] 44/20 storage [1] 165/9 store [1] 187/19 stored [2] 80/12 95/5 stores [2] 47/25
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12 situation [11] 50/9 50/11 120/3 122/17 123/12 129/21 130/2 132/1 153/19 158/7 176/18 situations [1] 84/19 six [2] 59/22 64/3	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19 72/6 73/6 73/13 73/15 73/18 74/25 75/9 76/25 78/13 78/15 79/6 79/14 81/12 81/20 83/20 83/24 84/3 84/25 84/25 85/5	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12 173/11 sophisticated [2] 170/23 174/17 sorry [25] 5/13 6/11 6/14 15/21 21/20 21/23 21/24 23/20	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17 speaks [1] 88/12 special [1] 124/15 specialised [2] 16/4 18/1 specialist [3] 14/13 16/20 74/8	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4 stand [1] 154/25 standard [12] 3/5 42/14 42/14 73/3 73/24 74/24 77/4 77/14 128/23 128/25 154/24 166/18	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18 66/19 stopping [1] 44/20 storage [1] 165/9 store [1] 187/19 stored [2] 80/12 95/5 stores [2] 47/25
sited [2] 82/6 135/13 sites [2] 16/23 142/18 sitting [1] 177/12 situation [11] 50/9 50/11 120/3 122/17 123/12 129/21 130/2 132/1 153/19 158/7 176/18 situations [1] 84/19 six [2] 59/22 64/3 size [3] 51/22 53/2	50/19 51/13 51/24 53/1 53/15 53/16 53/18 54/2 54/9 57/11 58/7 61/19 61/24 64/4 70/11 70/16 70/19 72/6 73/6 73/13 73/15 73/18 74/25 75/9 76/25 78/13 78/15 79/6 79/14 81/12 81/20 83/20 83/24 84/3 84/25 84/25 85/5 86/1 86/6 87/25 89/11	son [4] 36/10 36/23 37/2 62/9 sons [1] 185/7 soon [5] 115/10 143/18 143/19 148/12 173/11 sophisticated [2] 170/23 174/17 sorry [25] 5/13 6/11 6/14 15/21 21/20 21/23 21/24 23/20 24/21 27/13 31/19	Southern [1] 35/16 spanking [1] 140/3 speak [1] 84/21 speaking [1] 57/17 speaks [1] 88/12 special [1] 124/15 specialised [2] 16/4 18/1 specialist [3] 14/13 16/20 74/8 specialties [1] 72/9	96/24 96/25 113/15 130/18 154/13 stages [4] 44/17 56/16 127/25 139/4 stand [1] 154/25 standard [12] 3/5 42/14 42/14 73/3 73/24 74/24 77/4 77/14 128/23 128/25 154/24 166/18 standards [2] 4/22	Stockport [1] 11/20 stocks [4] 8/25 100/11 124/4 127/18 stop [3] 43/21 66/18 66/19 storpping [1] 44/20 storage [1] 165/9 store [1] 187/19 stored [2] 80/12 95/5 stores [2] 47/25 141/18

(73) shrugged - straightforward

138/21 140/11 141/17 180/15 180/21 180/25 93/8 94/20 96/15 S sufficient [2] 8/22 83/20 146/24 surgery [7] 7/25 43/7 118/22 143/9 143/11 156/1 terms [20] 13/2 15/7 98/11 98/21 98/22 straightforward... [1] sufficiently [3] 110/23 75/9 76/8 76/10 161/7 168/1 168/16 30/8 31/2 33/21 34/13 99/9 101/23 117/11 37/1 122/2 133/2 102/14 102/16 169/18 185/22 187/23 38/8 38/24 47/14 143/21 158/21 164/5 strain [1] 111/4 suggest [4] 62/3 surgical [2] 43/9 taken [19] 15/8 26/15 65/24 81/13 83/25 168/19 168/20 175/12 strange [1] 50/22 106/2 122/16 124/19 68/13 26/21 54/21 55/8 87/19 99/15 100/11 181/5 183/3 183/3 stream [1] 1/20 suggested [2] 61/24 surmise [1] 101/11 58/25 62/17 68/14 101/7 108/21 119/20 183/10 186/25 187/1 strengths [1] 81/20 104/18 surprise [2] 115/1 96/5 96/7 104/5 128/1 173/13 187/16 188/8 188/11 stressed [1] 62/24 126/22 140/13 140/20 Terrence [1] 116/4 suggesting [1] 20/24 138/4 that [1180] stresses [1] 85/17 149/16 152/1 160/8 suggestion [1] 102/17 **surprised [5]** 50/7 territory [1] 76/1 that 700,000 [1] 91/23 stressful [1] 33/8 suggestions [2] 104/3 54/9 104/20 114/23 165/10 172/25 test [12] 51/17 59/18 that I [22] 10/4 21/9 strings [1] 173/6 takeover [1] 146/7 104/4 136/19 60/5 60/6 60/7 89/5 38/14 70/25 91/4 strong [1] 149/5 suggests [1] 9/21 surprising [2] 40/11 taking [6] 79/19 89/14 151/7 151/9 151/14 105/22 107/3 113/2 strongly [3] 148/11 103/17 152/16 175/24 153/10 155/5 156/25 129/6 130/9 131/5 suitability [1] 74/9 167/7 153/1 154/3 suitable [2] 33/3 surrounded [1] 72/11 186/17 tested [14] 76/20 138/6 138/8 144/22 structure [1] 139/24 talk [4] 48/20 55/12 76/20 survey [1] 70/18 156/25 161/2 162/12 148/4 151/3 157/20 student [2] 56/3 136/3 Sully [6] 29/5 29/9 survive [1] 173/17 127/23 150/17 162/13 162/14 165/10 170/9 176/9 179/5 students [2] 49/10 36/6 70/3 148/21 survived [1] 186/18 talking [9] 1/16 176/8 176/12 176/15 179/10 183/4 135/10 158/19 susceptibility [1] 100/24 116/3 116/5 176/17 177/9 177/13 that I played [1] 186/2 studies [1] 123/25 **sum [1]** 38/16 149/3 128/21 145/23 145/24 177/18 that I sort [1] 185/24 study [3] 4/15 53/9 summary [8] 22/1 that I was [2] 77/16 susceptible [1] 159/19 171/24 testimonies [1] 89/9 64/20 93/3 98/9 166/14 targeted [1] 106/23 185/17 153/22 studying [1] 5/23 100/21 127/3 140/25 suspect [4] 162/19 Task [1] 4/22 testing [25] 6/1 49/22 that I'd applied [1] stuff [5] 30/20 66/1 141/24 162/22 166/4 169/11 taught [2] 49/10 49/24 74/6 78/17 78/25 145/1 118/14 177/21 177/23 supplied [6] 22/10 suspected [2] 59/13 teaching [2] 135/13 88/22 144/6 147/17 that is [20] 16/14 20/2 stumbling [1] 16/14 24/25 82/7 108/23 59/18 135/14 147/21 148/6 148/12 21/7 28/7 40/13 41/25 style [1] 135/21 148/16 148/19 149/25 124/16 136/1 suspicion [1] 167/13 team [2] 142/17 173/2 47/4 53/24 57/1 73/25 subject [6] 59/8 97/17 technical [2] 125/19 supplier [1] 65/7 sustained [1] 149/17 150/1 154/10 155/15 94/4 98/15 128/18 100/23 116/21 159/16 sympathy [2] 104/7 supplies [3] 78/11 156/3 156/9 156/20 130/8 133/10 142/10 151/8 167/5 157/16 173/22 176/4 144/24 150/4 176/14 124/14 187/13 108/10 technicians [1] subsequent [2] 68/19 176/21 177/20 supply [15] 21/13 symptomatic [1] 9/8 151/16 181/18 125/9 29/23 82/19 85/17 **symptoms** [1] 57/8 technique [2] 62/12 testings [1] 186/4 that's [111] 1/22 2/22 subsequently [1] 100/9 104/23 105/21 syndrome [2] 24/12 97/5 tests [24] 49/20 51/18 3/2 3/24 4/9 5/1 5/8 164/19 107/14 108/7 108/21 114/21 techniques [2] 97/6 59/8 60/3 60/19 64/7 11/4 12/7 15/18 18/19 substantial [4] 43/6 124/2 124/10 127/10 syringe [1] 62/18 118/23 78/8 78/24 89/7 148/8 19/23 19/24 20/5 20/9 91/22 92/4 185/19 system [16] 67/12 127/13 129/6 technologies [2] 150/23 151/11 151/12 20/12 20/12 20/19 subtypes [1] 79/9 supply factor [1] 69/24 71/17 72/11 151/19 154/20 153/1 153/10 153/13 21/15 21/23 25/4 26/3 success [2] 92/5 technology [6] 5/24 73/24 77/3 101/2 153/21 154/24 155/8 26/22 27/1 29/14 108/7 140/12 5/25 128/3 148/13 155/23 157/7 176/10 29/25 31/9 31/20 support [1] 7/25 107/23 118/12 122/24 successful [3] 9/5 supported [3] 139/22 128/10 140/2 141/13 154/16 154/17 184/8 184/12 31/21 33/18 35/10 89/2 146/25 teenagers [2] 13/17 139/23 139/25 144/25 146/11 174/17 Thames [1] 135/3 37/7 38/18 38/23 41/3 successfully [2] 9/4 supportive [3] 84/16 systems [3] 67/16 169/12 than [54] 12/19 13/19 43/5 46/14 47/12 115/6 72/21 157/5 13/24 18/18 29/24 47/19 50/21 50/21 85/14 160/23 teens [1] 33/14 successor [5] 9/20 30/2 30/17 34/25 35/1 54/12 55/19 60/13 supposition [1] 43/25 telephone [1] 70/16 26/14 26/16 26/21 50/6 52/5 55/17 58/10 telephoned [1] 116/20 62/11 63/13 67/10 suppositions [1] 28/24 table [15] 19/3 19/5 58/21 59/4 61/19 68/7 72/20 87/19 tell [19] 5/15 7/14 8/7 169/22 successors [1] 23/21 27/14 90/9 9/24 25/5 29/19 48/15 64/19 64/24 66/22 87/20 88/11 91/1 suppressed [2] 58/5 185/22 90/12 90/14 90/20 73/4 73/16 94/14 95/8 59/7 51/20 57/15 59/14 91/15 91/19 92/20 such [9] 6/2 64/9 91/3 94/4 95/13 99/5 104/13 105/24 106/19 Supra [1] 140/22 62/6 118/8 118/17 93/19 94/19 94/20 89/17 125/8 147/20 159/7 159/21 161/24 143/18 166/2 178/15 sure [26] 8/18 20/15 107/11 117/15 118/15 95/24 98/4 98/19 155/23 181/19 184/18 table's [1] 90/14 28/20 35/20 49/9 58/3 179/7 180/2 180/4 118/22 119/24 120/16 101/23 102/18 103/22 185/7 tables [2] 64/3 98/6 62/7 62/13 68/8 72/11 telling [2] 88/6 88/8 122/22 123/13 124/5 105/5 111/10 111/19 suffer [2] 119/25 79/3 84/19 91/5 105/9 tactic [1] 10/19 tells [2] 7/12 114/14 126/2 127/10 128/13 114/4 115/8 115/24 132/6 106/21 108/1 115/9 Tainted [1] 10/3 temperature [3] 31/7 132/6 143/6 147/11 116/9 119/8 120/19 suffered [2] 186/18 115/10 119/17 132/22 take [37] 2/4 11/12 35/20 95/5 148/4 152/18 154/11 123/10 123/16 125/15 186/22 163/17 169/10 176/9 19/15 25/12 28/9 41/4 154/19 162/9 162/25 ten [1] 45/13 125/15 127/3 130/20 suffering [5] 55/21 176/14 176/17 177/7 48/11 48/12 48/22 163/11 166/5 168/9 tend [1] 97/8 132/8 133/12 140/24 59/2 59/4 116/12 61/13 62/10 69/5 69/8 surface [4] 49/20 tended [1] 12/17 169/23 170/23 178/13 141/24 143/4 143/12 166/13 70/17 76/18 77/22 50/25 50/25 51/16 tenuous [1] 151/6 179/17 146/8 148/19 149/21 sufferings [3] 183/14 surgeon [1] 43/10 89/22 89/23 89/24 term [11] 2/9 57/9 thank [34] 2/8 19/5 150/6 150/8 151/12 185/14 186/20 22/17 31/23 36/7 36/8 surgeons [6] 76/9 98/19 120/24 124/17 57/10 57/12 57/13 151/16 152/20 152/23 sufficiency [1] 107/22 136/25 137/5 137/22 48/22 90/2 91/1 91/2 76/13 76/24 77/3 59/5 61/18 122/15 152/25 154/22 157/18

(74) straightforward... - that's

28/3 28/6 30/1 31/12 55/14 55/14 55/16 30/22 31/7 31/14 three years [4] 85/16 167/20 167/23 169/4 35/8 36/23 45/12 55/23 56/9 56/19 59/2 31/24 32/13 34/13 111/25 122/11 140/1 171/5 171/23 172/15 that's... [13] 159/11 49/21 50/16 54/6 55/3 62/10 63/15 64/22 34/23 35/7 36/19 38/1 three-monthly [1] 172/19 175/18 176/3 160/15 161/24 166/20 55/12 59/11 60/8 66/23 69/16 72/16 40/1 40/12 41/7 41/9 177/4 177/6 177/7 144/16 172/13 174/24 176/17 62/19 62/20 66/13 80/11 87/13 89/4 93/9 42/7 43/12 43/21 44/9 three/six [1] 59/22 178/9 183/23 177/4 177/6 177/15 70/14 70/21 70/24 97/8 98/6 99/23 46/16 46/18 48/22 threshold [1] 41/24 times [2] 11/10 78/2 177/20 183/4 184/11 71/10 73/9 78/16 102/19 103/18 104/3 49/25 51/8 51/18 52/3 thrombotic [1] 75/8 timing [1] 153/24 their [79] 4/24 7/23 tissue [3] 54/4 79/7 80/13 87/22 92/2 105/3 121/14 124/16 54/11 55/17 55/18 through [21] 10/2 10/10 25/18 29/20 56/3 56/12 60/4 61/9 99/11 99/15 99/25 11/20 26/17 50/23 124/19 126/6 127/24 165/15 30/19 31/2 31/4 32/19 100/10 101/12 102/8 130/14 130/23 131/18 61/10 61/15 61/17 51/15 54/3 58/9 62/18 title [1] 4/9 32/20 32/25 34/14 102/24 103/5 103/12 132/16 136/5 148/8 63/19 66/25 67/25 72/23 73/16 85/1 86/9 titled [1] 90/14 39/3 40/4 40/21 44/25 105/12 105/19 105/21 149/11 152/16 153/13 68/1 68/14 68/15 104/15 112/4 112/6 to [1050] 46/19 46/19 46/22 109/14 109/21 110/13 166/7 167/8 167/22 68/17 68/21 69/19 124/16 130/4 143/16 to Wessex [1] 144/3 47/14 47/14 47/15 170/10 171/1 171/25 114/20 114/24 117/6 70/22 72/1 72/12 165/3 165/5 166/11 today [2] 87/17 187/2 48/2 52/24 52/24 56/1 119/3 123/18 124/7 183/21 184/12 72/16 72/23 72/25 throughout [2] 73/5 together [8] 45/3 57/14 57/15 58/11 125/3 125/4 128/16 thesis [1] 5/21 75/11 76/22 76/23 81/25 46/15 78/10 78/10 58/12 60/15 61/5 129/12 129/18 131/19 they [195] 77/19 78/13 78/20 thrust [1] 182/3 87/10 135/17 152/11 61/23 64/6 64/8 64/12 140/15 143/12 143/14 they'd [3] 41/21 67/22 78/22 78/24 79/14 thus [1] 124/12 155/1 64/21 71/25 77/19 143/17 144/4 144/7 118/13 80/16 81/24 84/5 tide [1] 44/23 told [16] 8/2 24/5 82/18 82/24 89/9 92/5 tight [1] 38/10 151/16 152/1 155/24 They'll [1] 1/19 84/10 84/18 84/19 40/15 46/15 56/23 94/25 102/6 108/14 158/4 161/23 163/20 thev're [10] 29/23 86/18 87/3 88/18 89/7 tighten [1] 71/13 58/11 59/19 60/25 109/8 109/11 111/6 164/10 164/17 164/21 46/21 51/6 91/6 98/8 89/8 89/15 95/19 tightened [1] 71/6 66/6 71/13 78/14 84/9 117/3 118/20 120/4 168/17 168/18 169/6 100/25 182/6 182/6 96/25 97/9 97/24 tightness [1] 129/15 116/25 163/6 180/2 133/13 134/9 148/2 169/19 172/11 181/14 182/21 182/22 104/4 104/13 104/15 Tim [1] 161/25 180/25 153/16 153/16 169/13 187/23 188/7 they've [3] 51/5 124/3 104/18 116/6 130/16 Tim Wallington [1] tolerant [1] 39/12 169/14 169/15 171/14 theoretically [1] 72/22 171/15 133/20 134/7 134/21 161/25 too [15] 16/7 24/15 175/7 177/12 178/5 141/21 141/23 143/3 theory [1] 174/9 thick [1] 68/5 Tim's [1] 162/22 44/3 96/11 96/19 180/5 180/9 182/14 thin [2] 131/20 131/25 143/15 144/1 144/21 time [125] 4/10 5/16 111/7 111/10 112/23 therapeutic [2] 62/19 182/16 182/23 184/21 thing [26] 30/17 33/18 147/5 147/23 151/8 114/7 137/12 161/19 7/3 7/11 8/19 8/24 90/16 185/7 185/10 185/11 151/24 153/5 155/17 9/17 10/21 11/11 12/5 172/8 181/22 188/11 therapists [2] 14/17 41/25 42/21 43/7 185/12 185/14 186/6 54/19 102/18 104/12 155/21 159/7 160/21 13/8 14/14 14/14 14/25 188/12 186/13 186/17 186/19 15/12 15/12 16/5 17/1 took [22] 2/16 3/8 3/9 therapy [31] 7/16 111/23 128/6 130/9 162/22 163/4 163/7 them [59] 1/24 6/20 23/12 23/14 23/19 131/11 133/24 135/5 164/17 165/25 166/10 18/2 25/6 26/9 26/18 3/19 11/5 34/2 40/18 8/1 13/24 14/22 18/16 25/6 25/11 32/22 135/16 146/18 147/6 166/14 171/24 174/3 26/23 28/8 33/20 54/7 81/7 91/9 111/24 41/5 41/16 44/23 45/1 33/24 34/23 35/4 151/12 155/8 158/5 174/7 174/13 174/13 33/25 38/4 41/10 113/4 114/10 115/1 48/4 49/25 50/19 54/7 41/13 44/2 45/7 47/5 35/18 42/21 44/14 160/15 160/16 161/5 175/18 175/20 175/20 115/1 126/2 130/7 58/17 59/15 63/12 44/15 44/16 47/16 162/19 173/14 181/20 175/24 176/8 176/25 48/10 48/11 50/1 138/5 139/9 139/21 65/3 65/9 66/6 68/22 59/25 63/16 69/1 69/8 things [14] 31/6 53/25 177/25 179/11 180/13 52/19 52/22 63/14 145/15 148/1 72/3 72/3 73/1 81/8 180/18 181/2 185/1 78/12 85/14 99/6 99/8 63/15 64/23 77/13 63/16 64/5 64/13 67/3 tooth [2] 8/18 9/2 82/19 84/12 86/1 86/1 100/5 102/9 103/9 88/1 127/24 131/3 185/16 186/17 186/19 67/10 67/18 68/2 toothache [1] 8/15 86/2 104/24 110/23 103/16 121/1 125/2 142/11 142/13 155/6 though [8] 21/4 37/18 71/18 72/15 73/7 top [8] 18/21 22/9 116/8 123/17 127/14 169/13 173/13 182/5 65/5 94/13 94/16 73/14 76/12 76/18 26/6 27/19 100/23 185/2 127/17 127/23 131/10 80/5 80/21 83/18 think [238] 120/15 156/1 162/23 125/16 159/14 160/8 there [272] 137/24 149/16 153/24 85/16 87/20 88/6 there'd [2] 85/5 thinking [12] 14/19 thought [17] 12/15 topic [5] 67/9 89/19 158/22 159/15 159/22 21/19 53/17 77/1 56/16 79/17 105/10 89/20 90/8 90/25 91/9 112/12 144/9 144/17 122/16 160/25 161/19 169/5 there's [22] 1/8 1/17 92/24 105/8 106/11 total [8] 22/9 24/25 107/6 113/3 119/4 119/3 122/16 127/15 172/11 176/8 176/8 11/1 26/12 27/3 27/10 119/8 119/11 136/10 131/23 135/12 136/19 108/6 111/12 111/24 26/10 27/7 93/1 93/2 178/24 180/4 180/5 30/1 31/19 34/25 147/16 153/18 150/2 166/20 173/17 113/5 113/16 117/22 96/2 134/6 180/25 181/1 182/9 47/18 55/7 88/16 94/8 178/10 180/3 180/13 thinkings [1] 155/21 124/9 124/11 128/16 totally [6] 35/3 97/13 185/21 185/24 186/24 94/14 94/16 96/24 thinks [1] 131/24 184/10 130/10 133/7 134/1 113/12 118/7 157/23 themselves [8] 30/19 100/14 100/20 103/21 third [4] 96/2 105/22 thousands [1] 86/18 134/10 135/11 135/19 182/17 40/5 41/21 44/23 56/8 152/7 158/16 172/5 125/3 140/11 thread [1] 15/22 136/11 137/10 140/1 toto [1] 128/4 57/21 97/12 166/13 thereabouts [1] 1/21 thirds [1] 150/7 threat [1] 112/2 140/5 140/19 141/2 touched [3] 61/21 then [110] 1/5 1/14 therefore [11] 11/5 this [244] three [27] 8/13 13/8 142/14 143/9 144/23 64/11 84/4 2/6 2/16 2/20 2/23 3/8 tourists [2] 174/25 72/15 77/21 103/7 Thomas' [4] 2/15 5/20 22/3 30/4 31/16 31/24 145/1 146/20 147/8 3/16 3/18 4/7 4/7 6/5 103/9 110/9 131/2 7/10 56/3 39/3 45/18 54/13 149/16 149/20 150/15 175/5 6/8 7/9 9/9 9/12 10/13 133/13 149/13 182/18 thorough [1] 118/24 59/22 85/16 86/16 151/5 151/6 153/1 toward [1] 89/10 10/21 18/5 19/3 19/7 186/16 thoroughly [1] 79/11 96/1 96/1 96/3 111/25 154/4 154/25 155/18 towards [5] 17/21 19/10 19/12 21/20 these [57] 14/21 15/5 those [140] 3/8 4/4 112/15 114/16 122/11 155/21 157/9 157/15 55/11 61/16 93/1 23/13 23/18 23/20 23/22 28/19 30/21 4/25 5/15 11/23 13/2 134/17 138/5 140/1 157/18 158/7 158/10 171/19 25/12 25/17 25/20 13/3 13/20 14/7 14/11 158/22 160/7 165/1 33/19 36/19 42/5 144/14 144/16 156/8 trace [2] 159/4 174/9 26/4 27/9 27/15 27/21 43/16 43/25 53/25 15/16 20/7 24/6 26/23 157/8 159/18 166/19 167/8 167/9 traced [1] 164/18

(75) that's... - traced

140/8 157/18 158/7 159/24 translation [1] 145/12 trial [1] 125/12 type [4] 25/20 26/1 transmissible [4] trialling [1] 88/20 64/17 64/18 understated [2] 115/4 unsayable [1] 105/4 trade [2] 5/18 5/23 112/21 113/1 115/3 trials [5] 89/8 123/21 types [5] 21/12 25/22 unscreened [1] 115/6 tradition [1] 54/20 186/4 129/9 132/16 154/11 understood [91 50/2 156/19 38/5 74/9 79/7 traditionally [1] transmission [4] tribute [1] 186/3 typical [1] 153/17 51/20 62/4 62/5 64/15 unsuccessful [1] 141/19 10/14 62/14 76/21 tried [8] 10/12 10/14 typically [1] 169/8 65/24 87/2 127/15 161/3 traffic [1] 91/18 171/21 10/20 103/24 104/15 184/23 untested [10] 157/5 tragedy [1] 86/20 transmit [2] 51/10 104/24 118/12 186/4 undertake [1] 155/17 157/10 157/11 157/14 tragic [2] 37/20 186/2 UK [17] 4/6 4/14 99/23 176/6 176/23 177/1 121/17 triggered [1] 127/5 undertook [1] 136/2 tragically [2] 86/6 tropical [4] 16/1 17/14 | 100/17 101/10 109/4 transmitted [11] 49/7 undesirability [2] 177/5 177/13 177/17 86/7 49/14 50/15 52/9 114/10 117/8 117/13 unthinkable [1] 18/1 18/2 62/24 63/1 trained [3] 32/19 tropics [4] 17/9 17/13 119/7 136/6 148/3 58/21 61/12 86/13 undesirable [2] 62/23 119/22 135/11 185/9 148/11 148/14 184/6 148/3 172/20 173/13 18/7 36/10 71/21 until [19] 3/18 28/23 trainee [3] 2/15 5/17 184/8 186/21 47/6 48/13 89/22 184/24 troubled [1] 114/23 undoubtedly [1] 7/10 transmitting [2] 17/23 true [4] 47/19 50/21 ultimately [2] 77/14 111/20 109/14 109/21 120/7 training [11] 5/23 172/23 50/21 134/5 134/8 undue [1] 134/7 124/9 135/25 136/9 33/11 33/19 34/11 transmutant [1] trust [2] 42/14 116/4 Um [4] 28/11 50/5 unexpected [1] 143/12 155/9 168/11 37/23 42/14 49/16 173/13 truth [1] 98/8 63/22 179/9 117/16 180/22 185/19 187/23 62/9 63/11 81/23 97/3 transpired [1] 86/21 try [9] 30/16 46/11 unable [1] 28/25 unfair [1] 123/2 188/13 188/15 transcript [8] 53/1 untreated [2] 125/1 transplantation [1] 57/2 90/25 102/25 uncertainty [1] 158/8 unfortunate [8] 63/2 53/4 53/5 53/13 114/2 118/24 159/7 unclear [1] 129/10 85/20 104/11 132/12 131/14 114/13 143/4 152/14 travel [2] 35/25 38/22 178/8 unconvinced [1] 148/17 155/4 155/13 up [80] 2/16 3/9 9/2 156/5 163/6 travelled [1] 142/17 trying [11] 19/12 25/7 161/3 10/24 12/19 12/20 transfer [3] 128/3 under [18] 6/3 21/5 treasurer [2] 38/14 26/1 38/16 81/4 unfortunately [3] 71/3 13/4 14/21 15/6 15/8 145/10 165/15 107/15 108/3 111/14 24/2 41/18 41/22 109/18 146/6 19/5 29/18 31/24 35/1 139/21 transferred [2] 139/7 treat [5] 28/14 34/8 115/21 118/8 118/17 43/12 59/19 66/25 unintentionally [1] 35/11 37/5 39/3 39/7 142/6 86/24 92/16 96/25 42/25 82/20 181/11 Tuesday [6] 116/21 133/23 50/19 59/21 60/13 transfusate [1] 67/23 127/14 129/5 161/14 treated [31] 7/23 187/20 188/9 188/10 unique [5] 17/19 23/9 62/17 64/3 65/13 67/3 transfused [5] 55/16 162/20 166/19 173/5 13/15 13/16 17/9 71/21 72/10 72/12 71/6 71/14 72/9 73/15 188/13 188/15 67/22 157/12 158/3 18/25 22/2 22/4 23/24 turn [13] 5/12 12/17 185/19 unit [9] 6/19 13/19 76/3 77/18 78/16 164/18 underestimate [1] 24/8 24/12 26/10 21/20 22/7 23/20 26/4 13/19 20/8 30/14 74/3 81/12 82/24 87/22 transfusing [4] 54/7 26/25 27/5 27/8 45/10 79/1 121/25 164/17 89/12 90/9 90/25 55/10 98/24 101/12 162/23 111/8 111/9 111/9 56/22 71/2 78/6 84/6 116/13 147/17 175/7 underestimated [1] units [30] 19/6 19/7 98/23 99/1 105/14 transfusion [63] 3/11 84/14 88/20 90/16 187/18 137/19 19/11 19/22 19/23 116/15 117/9 118/10 3/14 3/17 3/20 4/6 90/18 91/14 121/2 turned [3] 154/21 underestimates [1] 19/25 20/4 20/7 21/1 118/13 119/1 120/18 4/14 4/18 4/22 4/24 121/16 122/2 127/7 173/11 175/9 163/8 22/14 27/11 27/24 120/19 124/4 127/12 7/20 49/19 51/8 52/9 129/7 149/4 169/17 turning [1] 118/10 undergraduate [1] 28/4 29/14 29/16 128/17 138/21 139/13 67/18 67/19 73/21 treating [11] 5/24 6/16 turns [1] 35/21 135/9 29/18 29/18 31/13 140/3 141/3 148/21 73/21 73/25 74/5 74/9 28/12 30/20 39/24 underplay [1] 58/4 31/15 54/13 79/24 148/23 150/20 152/1 tussles [1] 30/16 74/19 74/24 75/14 56/12 80/2 103/1 tweaking [1] 125/24 underplayed [3] 92/11 93/16 96/12 152/24 152/24 152/25 76/19 79/2 82/6 85/2 twice [1] 55/17 57/16 58/23 114/24 115/18 119/4 187/11 99/20 99/20 100/3 153/8 156/12 156/13 85/23 86/10 87/1 87/6 treatment [56] 7/21 two [50] 2/3 9/6 9/10 understand [33] 12/1 142/19 157/10 157/11 157/17 158/10 158/20 88/10 88/17 91/25 13/13 16/11 19/12 8/17 9/8 19/4 22/8 12/13 13/7 18/16 22/5 university [3] 2/24 6/9 158/22 159/16 160/25 113/18 115/17 115/25 22/11 22/18 22/25 22/25 26/12 27/7 34/2 25/24 27/16 27/18 135/9 162/8 162/9 162/24 123/3 127/2 133/11 23/1 23/4 23/19 24/19 39/2 49/11 55/4 67/16 32/7 45/6 45/22 49/5 165/22 167/10 174/13 unjustified [2] 53/23 134/11 134/25 135/5 24/20 24/21 24/22 68/18 70/19 70/22 50/1 53/8 58/8 63/5 175/7 187/4 187/23 181/25 135/6 135/13 135/18 63/7 82/3 100/13 25/1 25/8 25/14 32/11 71/11 75/25 76/21 **up**, [1] 130/1 unknown [2] 183/23 136/2 136/15 137/20 106/6 109/5 110/7 32/14 32/16 32/17 76/24 85/12 85/16 185/1 **up**, **was** [1] 130/1 138/23 139/4 139/6 112/13 119/12 127/4 32/18 34/15 34/18 86/14 86/16 88/1 unless [2] 80/11 **up-to-date** [1] 140/3 141/1 144/12 145/9 134/13 137/5 137/18 34/22 35/9 39/17 40/3 88/18 91/11 94/22 175/9 updating [3] 105/18 145/21 147/9 148/2 143/21 144/11 147/18 41/2 41/3 41/4 41/8 96/24 109/13 111/25 unlike [1] 73/24 141/17 141/20 149/17 161/14 184/7 149/24 159/9 176/9 44/2 44/11 44/19 116/11 122/12 134/17 unlikely [3] 173/17 upon [6] 20/2 58/18 184/24 187/10 44/19 45/6 45/24 138/5 139/4 139/25 understandable [4] 181/16 184/12 72/24 95/4 101/6 transfusion-transmitt 46/12 46/18 47/10 140/9 146/6 150/7 11/4 37/1 112/9 unnecessarily [1] 169/13 ed [1] 184/24 55/22 56/23 57/19 152/21 154/24 157/6 182/25 63/3 upscaled [1] 125/23 transfusions [3] 159/18 164/7 165/14 understandably [1] 58/9 58/12 64/12 unnecessary [2] upscaling [1] 125/20 149/10 149/11 184/9 13/21 65/13 68/4 68/20 165/18 167/11 154/15 171/23 upsetting [1] 132/3 transit [2] 14/2 71/24 understanding [15] 119/21 121/20 128/19 two years [1] 122/12 unpacking [1] 58/7 urgent [4] 8/17 43/9 transiting [1] 14/7 180/6 182/9 two-thirds [1] 150/7 12/10 13/17 14/6 unreliable [1] 149/3 141/9 141/21 transition [1] 14/7 treatments [1] 186/15 two-year [1] 26/12 50/10 59/7 80/19 us [67] 2/2 5/15 7/12 unrewarding [1] transitioning [1] Treloar [1] 141/6 two/three-year [1] 101/25 107/10 112/20 165/4 7/14 7/21 8/7 9/24 136/5 120/5 129/1 130/8 trend [2] 101/1 147/13 134/17 unsatisfying [1] 24/5 24/18 24/18 25/5

(76) trade - us

	I		I		
U	157/7 159/18 184/18	98/22 102/18 103/8	vintage [1] 80/21	124/17 156/10	87/24 99/1 116/15
us [56] 25/13 26/12	uttered [1] 104/20	103/19 104/11 105/2 107/24 108/8 109/1	viral [1] 172/19	wanting [2] 85/13	143/11 143/19 143/19
27/12 27/16 27/17	utterly [1] 137/4		virologists [1] 155/7	166/25	148/23 167/25 168/16
29/19 37/3 40/15	V	109/5 109/11 110/6 112/1 112/25 113/10	virtue [2] 76/22 95/13	wants [2] 90/10 138/14	169/1
46/15 51/8 51/20	vacancy [1] 136/12	113/16 113/23 115/14	virucidally [2] 124/8 124/12	war [5] 51/25 53/2	we're [8] 34/24 48/14 73/8 102/19 111/8
52/21 55/16 58/18	vaccinations [1]	115/14 115/25 117/22	1	80/21 135/19 135/25	111/9 162/17 168/17
62/6 71/13 78/14	49/15	117/25 118/13 118/20	51/4 51/12 62/2 86/13	ward [11] 17/9 17/19	we've [18] 1/25 22/1
79/18 82/21 84/9 85/3	vague [1] 14/1	119/6 122/9 123/24	109/17 109/25 111/24	18/7 18/7 18/8 67/25	27/15 27/21 36/3 46/2
86/21 89/22 102/12	vain [1] 10/19	126/11 126/12 128/14	113/24 113/25 121/20	69/15 69/18 72/4	67/5 70/1 73/12 81/16
103/18 113/5 113/13	valid [3] 81/3 131/21	129/15 132/3 132/3	121/21 123/25 126/18	131/6 146/24	90/12 93/17 100/14
114/14 118/8 118/17	143/3	132/12 132/19 134/24	!	wards [4] 15/1 16/21	100/21 100/24 165/21
119/23 125/7 126/22	validated [2] 131/1	137/3 139/22 139/23	virus-inactivated [1]	71/23 71/24	168/7 177/11
127/1 128/14 139/22	131/19	140/10 142/2 142/23	126/18	warmed [1] 36/24	week [6] 37/13 60/2
140/1 140/9 140/19	validity [2] 57/22	144/22 145/20 149/5	viruses [11] 89/8	warming [1] 33/16	116/23 124/24 157/6
142/11 165/8 165/20	132/18	151/11 151/18 151/18	107/16 121/23 122/3	warn [1] 85/19	187/19
165/22 166/2 166/25 167/10 170/3 170/16	valuable [1] 88/19	151/24 153/4 154/21	122/4 126/8 183/19	warned [1] 103/7	weeks [7] 72/6 85/12
175/14 175/25 180/2	value [7] 96/2 97/9	157/15 157/15 160/23	184/1 184/4 184/14	warning [2] 88/7 88/8	106/18 113/6 157/4
187/1 187/8 187/16	120/3 121/12 122/10	161/1 161/15 164/14	186/7	wary [1] 97/20	157/8 157/9
187/19 187/23	128/11 149/4	166/5 167/5 168/20	visible [1] 59/1	was [854]	weeks' [2] 129/5
usable [1] 151/9	values [2] 95/17	169/10 170/19 173/2	visit [3] 136/20	was, [1] 77/21	156/8
usage [3] 20/24 76/6	97/11	173/4 173/15 173/16	137/24 161/11	wash [1] 135/23	weighing [1] 65/13
98/14	variability [2] 95/9	174/17 174/17 177/20	visited [2] 32/25	washing [1] 135/23	weight [1] 153/16
use [44] 13/16 32/16	97/11	179/4 185/18 186/16	160/2	wasn't [32] 10/10	welcome [2] 12/12
36/19 36/21 39/5 40/9	variable [4] 95/1 95/12 95/14 95/18	188/7	visitors [1] 175/7	19/18 26/22 30/15	106/22
41/16 43/1 43/22 44/4	variables [1] 108/6	vial [2] 33/15 62/25 vials [2] 125/6 183/17	vital [1] 86/23	47/5 56/10 60/7 65/9 72/10 75/20 87/6	welcomed [2] 108/1 185/4
55/17 61/18 61/18	variation [2] 91/16	vibes [1] 150/20	vitro [1] 89/6 vocal [1] 23/4	115/9 116/4 120/7	welfare [1] 118/1
61/19 64/19 76/14	96/21	victim [1] 29/1	volume [3] 38/25	130/9 131/13 131/15	well [108] 1/25 5/17
76/15 80/25 81/14	variety [2] 9/1 98/4	view [8] 13/5 84/9	39/10 95/4	133/16 136/8 136/14	7/16 9/25 10/6 10/13
81/15 81/16 84/2	various [6] 25/18	109/8 149/14 149/21	volumes [3] 39/4 39/7	136/22 139/3 145/10	11/22 11/24 11/24
84/10 84/19 85/20	81/21 88/20 92/11	152/16 166/3 179/1	126/12	149/25 150/2 154/23	12/9 13/12 15/16 17/6
88/6 92/3 93/4 95/21	126/6 127/25	viewpoint [1] 120/5	von [10] 21/25 22/2	158/5 171/9 173/15	18/12 19/15 24/16
101/19 103/3 105/3	vary [3] 20/4 91/19	viewpoints [1] 120/4	22/23 23/3 24/12	175/18 175/23 180/20	28/24 30/2 30/23 31/6
110/23 122/15 125/1 144/17 144/18 144/18	97/12	views [2] 108/14	24/19 28/15 28/18	waste [2] 69/2 69/9	32/19 33/4 33/9 33/10
145/12 146/2 146/12	varying [1] 98/13	165/21	28/20 46/6	watching [2] 1/19	40/3 40/4 40/8 40/20
146/18 147/1 147/7	vasectomy [2] 71/3	VIII [81] 6/2 8/11 8/25	von Willebrand's [10]	143/15	43/4 51/9 52/12 53/18
used [31] 19/13 21/6	92/16	18/25 19/17 20/3 20/8	21/25 22/2 22/23 23/3	water [7] 31/4 31/6	57/2 58/20 59/1 59/17
22/5 22/19 22/19 25/3	vast [2] 50/24 119/20	20/15 20/22 22/5 27/6	24/12 24/19 28/15	31/6 33/16 39/7 62/17	59/21 63/4 65/10 66/7
25/3 28/9 28/25 33/23	Vaughan [1] 53/3	27/25 27/25 28/18	28/18 28/20 46/6	80/14	66/8 67/1 68/23 74/11
33/24 33/24 34/9	vCJD [1] 4/20	29/21 29/24 30/14	vulnerable [2] 96/21	way [38] 12/8 15/4	78/10 79/1 79/7 82/3
34/10 38/22 39/20	vein [1] 33/8 veins [2] 33/5 146/13	33/15 33/17 33/23	171/24	21/11 38/8 39/12	83/21 84/22 86/5 89/7
44/7 58/24 67/13 73/1	venoms [1] 16/3	34/4 38/2 38/3 38/13 39/10 42/9 42/18 43/6	W	56/13 58/8 61/18 63/13 80/2 80/14 81/2	91/2 92/10 95/6 108/19 109/11 109/20
81/17 90/16 91/21	verbal [2] 120/22	43/13 43/19 43/23	wait [3] 102/17 114/3	81/11 87/8 87/12 95/4	109/24 112/3 112/5
92/11 100/15 105/4	121/14	44/5 44/6 44/8 44/23	143/19	103/15 103/24 104/3	113/6 113/21 115/14
124/4 130/1 145/8	versus [1] 179/8	47/9 47/14 47/15	waiting [2] 102/20	111/14 114/25 115/7	117/22 121/7 122/6
154/20 177/1	very [128] 6/18 6/23	47/20 47/25 48/4 48/5	133/18	118/25 119/16 127/24	127/12 127/16 130/22
useful [5] 76/7 93/6	7/22 8/12 8/23 10/1		Wales [6] 11/18 11/22	131/8 134/8 139/2	131/5 132/8 133/15
96/10 122/14 187/8	10/4 12/22 15/17 16/5	65/2 69/22 75/23	11/24 23/2 24/1 24/10	139/17 146/25 150/7	136/10 138/5 139/22
user [1] 82/23	16/25 17/2 20/2 24/16	80/15 86/12 88/3 92/3	wall [1] 85/3	151/2 151/9 151/23	139/25 140/10 141/2
users [5] 61/20 103/3 145/5 145/6 146/24	24/17 30/2 33/8 33/8	93/1 95/7 95/22 97/3	Wallington [1] 161/25	152/11 171/20 182/11	145/24 150/21 151/19
uses [1] 91/13	33/9 34/2 36/25 37/8	98/15 99/6 99/13	Walton [1] 18/10	185/13	151/23 153/4 154/16
using [12] 10/13	38/2 38/11 47/16 48/3	100/1 100/19 101/3	want [15] 1/21 25/12	ways [10] 13/18 42/10	
20/12 21/9 28/11	48/22 50/10 51/2	102/5 103/17 104/9	42/25 63/3 70/25	60/17 96/24 102/20	158/5 160/7 162/18
41/24 49/14 63/5	51/16 51/21 52/5 53/7	104/24 106/9 108/15	105/22 120/24 136/23	102/23 106/19 110/3	163/8 167/8 167/9
106/9 136/7 145/13	54/15 54/19 56/13	109/23 121/1 121/6	136/23 137/5 140/8	141/25 171/1	168/6 168/12 168/17
168/14 184/25	61/9 61/12 61/14 68/5	121/19 122/1 122/1	141/3 143/1 186/23	we [356]	169/17 170/8 170/19
usual [1] 122/7	76/4 77/9 77/11 77/12	123/21 129/23 174/8	187/16	we'd [4] 140/5 142/7	182/2 182/10 183/3
usually [7] 32/20	77/14 85/7 86/17 89/2 89/13 91/10 91/12	183/17 185/12 186/11 VIII Y [3] 121/6 121/19	wanted [9] 21/24	160/14 171/3	184/4 186/6 187/1
76/21 126/5 142/18	92/4 97/20 98/2 98/12	VIII 1 [3] 121/6 121/19 122/1	76/9 88/3 118/5	we'll [15] 1/24 35/11 48/12 78/13 79/13	187/20 188/7 well-known [1] 10/13
	32/4 01/20 00/2 00/12	1441	, 5/5 55/6 110/5	70/12/10/10/10/10	Men-Known [1] 10/19
L	L	L	L	L	(77) us - well-knowr

(77) us... - well-known

		I	I	I	
W	118/5 119/2 119/3	whereby [4] 107/22	165/19 166/7 170/1	23/8 26/12 26/22	156/11 156/18 161/9
Welsh [2] 11/20 12/14	119/12 122/18 129/10	118/12 126/25 145/5	170/11 171/23 176/11	38/18 43/7 45/9 57/6	witnessed [3] 55/19
went [24] 9/5 9/9 9/25	133/3 133/12 133/13	wherever [1] 35/18	180/11 181/6 182/4	58/24 58/25 62/11	55/20 131/12
11/18 11/19 13/22	133/17 134/4 136/16	whether [26] 40/16	182/5 183/18 185/11	73/23 95/24 115/9	witnesses [3] 48/15
18/2 63/14 63/14 77/8	138/13 138/21 140/14	41/5 43/2 44/4 46/20	187/16 187/23	115/24 116/9 127/17	81/16 97/2
83/10 83/11 85/16	143/17 144/2 144/16	46/23 62/24 63/22	while [13] 11/13 18/3	130/3 137/5 140/8	women [1] 82/11
131/5 136/20 137/24	144/20 146/1 146/1	64/18 69/12 79/18	49/17 62/22 92/24	155/14 156/25 161/21	wonder [1] 7/14
138/12 139/10 141/25	146/1 146/8 146/21	86/15 89/21 101/24	105/24 114/2 124/8	161/22 166/2 177/4	wondered [1] 158/19
144/20 160/24 166/12	146/21 148/22 150/11	106/15 108/10 121/21	143/15 165/21 173/23	179/11	wonderful [1] 17/19
172/7 179/13	154/9 155/24 156/19	136/21 143/8 165/13	183/22 186/8	wide [1] 53/12	word [5] 13/16 58/24
went on [1] 77/8	158/8 159/6 160/5	165/15 170/17 174/24	white [3] 78/25 173/18		88/7 88/7 105/4
were [410]	166/2 166/4 169/7	182/21 182/22 183/8	173/22	wife [2] 1/11 48/17	wording [3] 36/18
weren't [6] 12/22	170/4 170/4 171/3	which [174] 2/7 5/21	who [117] 1/21 6/19	will [30] 1/20 2/6	37/4 116/1
106/8 130/18 133/21	172/10 172/17 172/18	5/25 7/2 8/8 8/17 8/25	7/21 7/22 7/25 8/3	35/22 37/6 53/14 54/5	words [12] 36/19 47/3
147/19 161/22	174/2 176/1 177/6	12/16 14/23 15/4	8/11 8/14 9/19 10/9	54/6 64/3 70/16 71/8	62/9 65/25 79/25
Wessex [48] 3/16	177/15 178/5 181/8	15/14 16/1 16/2 16/3	10/9 11/9 12/15 14/4	72/5 89/22 95/16	84/20 85/19 85/21
134/10 134/25 135/1	184/10 187/1 187/18	16/7 16/8 16/25 17/10	14/20 14/21 15/1	100/5 100/11 105/14	110/25 138/2 170/10
135/4 135/19 136/8	what's [7] 23/10 97/7	17/16 17/19 18/8	17/25 23/2 23/23	124/2 124/8 128/18	170/10
136/11 136/15 136/16	99/16 99/16 99/16	19/19 21/25 22/19	24/12 30/19 33/14	143/14 143/17 143/18	work [33] 7/12 14/13
138/23 140/7 140/21	156/2 178/13 whatever [3] 88/7	25/13 25/16 26/4 28/16 29/2 32/17	35/1 36/22 36/23 39/1 40/5 41/2 41/8 42/25	149/15 164/25 170/24 182/4 183/11 186/12	14/22 19/20 26/21 40/3 51/24 53/1 53/3
140/25 143/8 144/3	98/18 167/1	32/17 36/19 37/10	43/8 44/21 44/22	187/23 188/4	53/15 53/24 76/12
144/10 144/11 147/9	when [94] 3/18 6/9	37/16 39/2 39/22	47/10 47/13 47/15	Willebrand's [10]	78/10 78/10 78/16
148/10 152/1 153/3	6/25 7/9 7/9 9/25	40/22 40/24 41/23	49/24 51/4 51/6 51/9	21/25 22/2 22/23 23/3	79/10 81/25 87/10
153/5 153/14 155/15	11/10 13/4 16/24	46/2 46/8 46/25 48/18	51/13 52/1 55/18	24/12 24/19 28/15	89/3 89/13 94/7
155/19 156/8 156/15	17/18 35/11 38/2	49/12 49/19 49/21	55/20 56/3 57/21	28/18 28/20 46/6	104/15 107/15 132/13
157/16 158/3 159/17	38/21 40/16 40/19	50/15 50/16 50/25	63/22 64/5 69/7 71/3	willing [2] 128/14	137/4 137/19 137/23
160/7 160/12 163/11	41/1 41/5 42/8 42/25	52/2 52/5 53/10 53/23	71/9 71/22 72/25	153/8	138/7 148/5 161/22
163/18 165/20 170/5	43/5 46/6 49/9 55/8	57/6 60/17 61/5 64/23	73/13 74/17 75/1 75/7	Winchester [2]	163/10 163/11 173/12
170/16 176/3 176/19	56/16 56/24 58/11	65/1 65/23 67/3 67/5	75/20 78/6 79/15	138/12 139/13	workable [1] 106/13
176/20 176/23 177/14	62/3 62/9 63/16 63/22	71/13 74/13 74/20	82/18 84/8 85/1 85/8	winded [1] 96/9	worked [8] 26/24
177/15 177/16 187/14	66/17 68/13 70/7	75/14 76/17 77/17	86/19 89/1 92/16	window [1] 112/3	59/21 66/12 66/21
187/21 187/23	70/13 72/1 72/4 72/6	79/23 80/3 80/20 82/4	102/25 108/8 111/5	Winyard [3] 138/12	69/24 86/5 113/16
west [3] 83/2 135/3 140/23	72/21 74/12 76/3 76/8	82/13 82/16 85/19	111/14 114/16 117/1	138/19 139/22	133/14
Western [1] 82/16	76/18 78/2 78/5 83/16	86/4 86/24 87/2 87/2	119/25 120/25 127/7	wise [2] 89/6 89/6	workers [2] 14/16
what [136] 1/17 1/21	86/10 87/17 88/23	88/23 89/22 91/4 91/6	129/11 129/14 129/25	wished [1] 117/2	14/25
7/15 9/12 9/19 11/17	92/2 96/5 99/1 105/14	91/24 92/4 92/13	131/6 134/1 134/14	wishful [3] 53/17	working [21] 3/20 4/3
12/7 16/14 20/12 24/5	112/19 116/14 118/9	92/14 92/23 93/12	136/23 137/18 138/6	119/3 119/11	4/20 61/11 61/11
27/12 27/18 32/16	120/19 123/12 125/20	93/15 96/25 103/15	143/15 149/17 153/15	with [278]	72/25 74/4 84/25 86/4
32/24 33/24 34/21	125/21 125/23 128/17	103/19 104/12 105/1	162/4 162/4 162/14	with it [1] 13/22	89/4 110/6 111/13
39/19 40/13 41/1 41/4	131/1 134/12 134/18	105/5 106/9 106/21	166/12 171/24 172/9	withdrawal [1] 119/20	
43/1 43/25 44/1 44/3	136/18 136/20 137/21	107/19 110/2 110/19	172/9 173/1 173/17	within [22] 10/16	116/2 118/9 138/6
45/6 45/9 46/15 48/9	137/23 139/18 139/21	111/24 112/7 112/8	174/6 174/10 174/11	38/16 45/1 74/16	138/25 139/2 139/9
48/15 55/3 58/7 58/22	141/10 141/21 142/5	112/12 113/10 117/24	174/19 174/20 178/4	76/23 77/5 80/11 81/1	workings [2] 139/6
60/13 60/15 62/5	144/10 144/11 146/22	118/6 118/23 119/1	178/4 178/6 180/9	83/22 85/12 85/16	145/8
64/11 64/15 64/20	147/8 148/23 150/23 152/4 152/4 152/15	120/3 120/10 121/13 121/18 121/19 123/1	182/12 182/13 182/21 184/23 186/3 186/14	88/9 96/23 107/23 107/25 132/7 137/13	works [2] 93/16 155/17
65/9 66/11 66/21	152/22 153/9 157/20	123/19 123/22 124/18	186/18 186/19 186/22	138/5 155/25 157/8	world [7] 10/2 20/19
66/24 67/12 68/7	161/15 167/10 169/11	125/7 125/22 126/20	187/9	172/11 183/21	71/8 72/5 80/21
68/20 68/25 69/1	172/4 173/18 182/8	127/18 127/22 130/2	who'd [2] 10/17 17/15		178/19 179/22
73/22 78/1 78/25 79/3	184/15 184/20 186/2	130/19 131/11 134/21	whoever [1] 27/19	129/16 137/12 161/7	worried [2] 129/16
79/3 79/22 81/5 82/3	whenever [1] 178/20	135/2 135/15 136/8	whole [20] 15/24 19/5		167/3
88/5 90/24 93/17	where [15] 16/22	139/9 140/1 140/4	27/10 27/14 27/18	35/10	worst [1] 158/1
94/17 96/17 96/18	49/19 54/8 65/24	141/10 141/18 142/15	29/23 31/21 31/21	WITN3456002 [4] 45/5	
96/21 96/23 100/10	66/22 68/10 69/16	142/20 144/14 145/1	33/9 33/21 37/8 54/19		81/4
100/10 100/20 101/1	73/25 94/17 98/4	147/20 148/1 149/10	81/25 87/15 101/16	witness [25] 7/12 8/3	would [247]
101/9 101/21 102/12	98/23 106/8 111/19	149/19 152/8 153/10	106/1 135/21 161/17	9/21 25/5 45/4 45/5	wouldn't [9] 40/11
103/14 104/7 104/10	115/20 145/23	153/20 155/11 155/13	172/12 183/1	46/1 56/2 67/2 73/17	47/21 54/9 75/25
104/17 105/5 105/10	whereas [10] 3/4 42/4		whom [2] 7/22 47/10	90/9 90/13 112/13	94/10 104/19 113/14
109/8 111/8 113/14	42/12 74/14 94/15	157/18 159/17 160/7	whose [2] 137/9	114/3 114/9 114/14	167/7 174/16
114/6 116/22 116/25	94/23 96/13 126/4	160/17 160/19 164/18		114/22 124/19 141/8	Wrexham [1] 12/14
117/17 117/19 118/3	126/9 147/13	165/4 165/7 165/10	why [28] 15/18 19/14	143/5 155/16 156/7	write [1] 125/5
					
					(78) Welsh - write

1722 1722	writing [2] 67/20 7/2/25 written [5] 5/9 156/1 158/16 17/14 183/10 wrong [9] 31/20 567 56/14 59/16 85/11 168/24 170/14 176/1 168/24 180/1 180/25 188/6 yesterday [2] 79/13 188/6 yesterday [2] 79/13 188/6 yesterday [2] 79/13 188/6 yesterday [2] 79/13 188/6 yesterday [2] 79/13 188/6 yesterday [2] 79/13 178/15 186/1 166/1 168/5 186/13 188/6 yesterday [2] 79/13 178/15 186/1 166/14 168/2 180/14 168/24 149/21 182/16 168/24 170/14 176/1 168/24 149/21 182/16 168/24 170/14 176/1 168/24 149/21 182/16 168/24 170/14 176/1 168/24 149/21 182/16 168/24 170/14 176/1 168/24 149/21 182/1 168/4 168/12 188/3 188/6 yesterday [2] 79/13 168/2 180/14 182/16 168/24 170/14 188/13 188/6 yesterday [2] 79/13 168/2 180/14 182/16 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24 188/6 168/24 180/24	
Triving 23 5720	writing [2] 67/20 72/25 written [5] 5/9 156/1 158/16 171/4 183/10 wrong [9] 31/20 55/7 56/14 59/6 85/11 122/24 154/22 155/9 163/9 wrote [9] 35/8 35/11 98/25 99/2 116/13 124/24 148/24 156/5 159/3 Y yeah [9] 6/10 30/7 38/10 68/23 129/2 159/3 159/3 159/18 year [34] 8/10 18/25 155/18 you'le [2] 11/11 year [34] 8/10 18/25 20/13 21/9 239/2 26/11 26/11 26/12 28/23 33/6 33/7 38/12 38/13 33/6 33/7 38/12 38/13 43/8 41/9 41/9 94/21 96/22 103/14 103/14 130/14 130/15 130/14 130/14 130/14 130/15 130/14 130/14 130/14 130/15 130/14 130/	
ritting [J 07/20] ritting [S 59 1564] 1684 1686/1687 16871 16871 1684 1687 16871 16871 1684 1687 16871 16871 1686 1687 16871 16871 1689 1892 1892 1893 1880 1892 1892 1893 1880 1892 1892 1893 1880 1892 1892 1893 1880 1892 1892 1893 1892 1894 1894 1894 1894 1894 1894 1894 1894	18/10 18/1	
1/25/16 1/25	188/14 188/12 188/13 188/14 170/14 176/11 189/15 1	
	### 18/10 18	
158716 7114 183010 15972 15973 15974 15975 15975	158/16 171/4 183/10 wrong [9] 31/20 55/7 56/14 59/6 85/11 122/24 154/22 155/9 163/9 163/9 179/15 179/15 179/15 179/15 179/15 179/15 179/15 179/15 179/15 179/15 179/15 179/15 179/15 179/15 179/16 179/17 179/16 179/16 179/16 179/16 179/16 179/16 179/17 179	
yrong [9] 31/20 567/ 18076 1908 1507/ 18076 1908 1507/ 18076 1908 1507/ 18076 1908 1507/ 18076 1908 1507/ 18076 1908 1507/ 18077 19076 1908 1507/ 18077 1908 15	18/10 18/12 18/13 18/14 18/1	
186/14 596 85/11 186/15 2014 187/15 188/15 1	188/16 1	
1886 18	188/6 yesterday [2] 79/13 yesterday [2] 79/13 yesterday [2] 79/15 yesterday [2] 79/13	
1971 1971	79/15 wrote [9] 35/8 35/11 98/25 99/2 116/13 124/24 148/24 156/5 159/3 Yeah [9] 6/10 30/7 38/10 68/23 129/2 154/25 155/20 162/11 167/12 year [34] 8/10 18/25 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 100/2 110/3 110/3 113/7 115/12 134/17 11/11 27/1 27/2 29/24 44/10 48/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 187/19 187/19 169/25 170/9 172/15 173/19 178/9 178/14 178/15 178/9 178/14 178/15 178/9 178/14 178/15 178/9 178/9 178/14 178/91 178/9 1	
99825 9992 11913 124/124 149/24 156/5 159/3 1716 1717 1716 1717 1716 1717 1716 1717 1716 1717 1716 1717 1716 1717 1716 1717 1716 1717 17	98/025 99/2 116/13 124/24 148/24 156/5 159/3 Y yeah [9] 6/10 30/7 38/10 68/23 129/2 754/25 155/20 162/11 167/12 year [34] 8/10 18/25 20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 14/10 140/71 140/71 11/11 127/1 127/12 29/24 44/10 49/22 64/24 187/22 187/20 187/21 187/21 187/21 187/21 187/21 187/21 187/21 187/21 187/21 187/21 187/18 18/19 178/14 18/11 187/15 178/16 178/16 178/15 178/16 178/17 178/15 178/16 178/71 178/16 178/71 178/15 178/16 178/71 179/21 187/41 188/11 178/15 178/16 178/71 178/15 178/16 178/71 178/15 178/16 178/71 178/15 178/16 178/71 178/15 178/16 178/71 178/15 178/16 178/71 178/15 178/16 178/71 178/15 178/16 178/71 179/21 18/11 178/15 178/16 178/71 179/21 18/11 178/15 178/16 178/71 179/21 18/11 178/15 178/16 178/71 179/21 18/14 18/15 173/19 178/15 18/15 178/16 178/16 178/16 18/16 18/18 18/19 173/19 178/16 178/16 178/16 178/16 178/16 178/18	
98/25 99/2 116/13 1206 1334 143/18 179/15 179/15 179/15 159/3 170 68/23 129/2 159/3 19/15 19/15 159/3	98/25 99/2 116/13 124/24 148/24 156/5 159/3 Y yeah [9] 6/10 30/7 38/10 68/23 129/2 154/25 155/20 162/11 167/12 year [34] 8/10 18/25 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 20/13 21/9 23/9 26/10 106/13 106/14 114/6 125/14 152/10 156/18 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 147/1 166/14 166/22 167/16 170/21 183/21 187/22	
124/124 148/24 156/5 159/18 171/15 179/18 174/18 171/15 179/18 174/18 171/15 179/18 174/18 1	124/24 148/24 156/5 159/3 Y yeah [9] 6/10 30/7 38/10 68/23 129/2 154/25 155/20 162/11 70/11 year [34] 8/10 18/25 20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 17/122 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22	
159/3	7	
you' [45] you' [46] you' [46] you' [3] 5917 8910 9823 12922 you' [2] 15718 you' [3] 5917 8916 15727 you' [2] 15718 15719 you' [3] 5917 8916 15729 you' [2] 17729 you' [2] 1	yeah [9] 6/10 30/7 38/10 68/23 129/2 154/25 155/20 162/11 167/12 year [34] 8/10 18/25 20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/12 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122//11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22	
Year	Yeah [9] 6/10 30/7 38/10 68/23 129/2 154/25 155/20 162/11 167/12 year [34] 8/10 18/25 20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/10 100/2 110/3 110/3 113/7 115/42 133/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 you [469] you' [3] 59/17 88/5 155/18 you're [25] 1/9 1/11 1/16 6/14 18/22 34/1 45/8 48/16 53/13 82/3 93/24 94/4 94/9 94/21 96/22 103/14 103/14 106/13 106/14 114/6 125/14 152/10 156/18 166/5 175/3 you've [38] 4/2 8/2 8/2 13/4 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 81/4 4 100/25 485/13	
World 3 59/17 88/5 155/18 15	yeah [9] 6/10 30/7 38/10 68/23 129/2 154/25 155/20 162/11 167/12 year [34] 8/10 18/25 20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/12 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/71 157/19 166/1 166/22 167/16 170/21 183/21 187/22	
156/18 15	155/18 155/120 162/11 155/120 162/11 167/12 154/25 155/20 162/11 167/12 166/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/22 34/1 1/16 6/14 18/2 1/16 6/14	
38/10 68/23 129/2 youTe 25 1/9 u11 youTe 25 1/9 u11 1/16 (#1 8/12 34/1 34/1 1/16 (#1 8/12 34/1	38/10 68/23 129/2 154/25 155/20 162/11 167/12 year [34] 8/10 18/25 20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 Table 1	
1981/25 1982/15 1982	167/12 167/12 17/16 17/1	
167/12 167/14 1	year [34] 8/10 18/25 20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 90/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22	
Page 13 And 18/25 20/13 21/9 23/9 26/10 28/23 20/13 21/9 23/9 26/10 28/23 20/13 21/9 23/9 26/10 28/23 20/13 21/9 23/9 26/10 28/23 20/13 21/9 23/9 26/23 20/13 21/9 23/9 26/23 20/13 21/9 23/9 26/23 20/13 21/9 23/9 26/23 20/13 21/9 26/23 20/1	year [34] 8/10 18/25 20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 1/16 6/14 18/22 34/1 45/8 48/16 53/13 82/3 93/24 94/4 94/9 94/21 96/22 103/14 103/14 106/13 106/14 114/6 125/14 103/14 106/13 106/14 114/6 125/14 103/14 106/13 106/14 114/6 125/14 152/10 156/18 166/5 175/3 you've [38] 4/2 8/2 8/2 13/4 21/10 22/3 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 14/20/25 185/13	
458 48716 39718 2972 10371 31073 31071 31073 13072 4 313718 2973 3108 3108 373 874 59710 10072 11073 11073 11071 11771 1777 2972 47710 4771 1071 1071 1177 1771 1771 177	20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 45/8 48/16 53/13 82/3 93/24 94/4 94/9 94/21 96/22 103/14 103/14 106/13 106/14 114/6 105/3 106/14 114/6 105/3 106/14 114/6 105/3 106/14 114/6 105/3 106/14 114/6 105/3 106/14 114/6 125/14 152/10 156/18 106/5 175/3 you've [38] 4/2 8/2 8/2 13/4 21/10 22/3 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/05 185/13	
20/13 2/19 2/91 2/91 2/91 2/91 2/91 2/91 2/91	20/13 21/9 23/9 26/10 26/11 26/12 28/23 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 132/4 94/4 94/9 94/21 96/22 103/14 103/14 106/13 106/14 114/6 125/14 152/10 156/18 166/5 175/3 you've [38] 4/2 8/2 8/2 13/4 21/10 22/3 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/1 1134/4 138/13 14/1/2 143/2 143/10 170/3 170/15 182/2 187/18 70/9 18/2 187/22	
3801 337 381/2 38/3 38/3 38/3 38/3 38/3 38/3 38/3 38	96/22 103/14 103/14 106/13 38/13 33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 9ears [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22	
330 537 5817 5817 5817 5817 5817 5817 5817 581	33/6 33/7 38/12 38/13 43/5 47/6 91/15 91/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22	
92/18 94/15 99/10 100/2 110/3	43/5 47/6 97/15 97/15 92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 /ears [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22	
92/18 94/16 99/10 100/2 110/3 110/3 110/3 110/3 110/3 113/2 139/20 140/16 154/18 154/20 155/11 159/18 17/7/2 ears [27] 10/17 11/12 17/2 29/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 14/10 49/22 64/24 13/10 13/10 15/10 15/10 13/18 112/11 115/5 10/3/18 112/11 115/5 10/3/18 112/11 115/5 10/3/18 112/11 115/5 10/3/18 112/11 115/5 10/3/18 112/11 113/4 13/3/18 14/12 14/3/2 14/3/19 14/16 14/3/18 14/3/19 14/3/18 14/3/18 14/3/19 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 14/3/18 1	92/18 94/15 99/10 100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 /ears [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 125/14 152/10 156/18 166/5 175/3 you've [38] 4/2 8/2 8/2 13/4 21/10 22/3 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
100/2 110/3 110/3 110/7 110/3 110/3 110/7 110/3 110/3 110/7 110/1 110/3 110/3 110/7	100/2 110/3 110/3 113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 106/5 17/5/3 you've [38] 4/2 8/2 8/2 13/4 21/10 22/3 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 124/15 40/15 159/18 177/22 124/15 40/15 159/18 177/22 124/15 40/15 159/18 177/22 124/15 40/15 159/18 177/22 124/15 40/15 159/18 177/22 124/15 40/15 159/18 177/27 159/18 11/27 159/18 11/25 158/18 66/18 111/25 158/18 66/18 110/25 167/16 170/21 183/21 157/19 166/1 166/22 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 170/18 12/19 17/17 1/15 180/22 187/11 187/19 180/22 187/11 187/	113/7 115/12 134/17 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 /ears [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 /wave [38] 4/2 8/2 8/2 13/4 21/10 22/3 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 1017 11/11 27/1 27/2 29/24 4/10 49/22 64/24 17/8 79/18 68/18 11/25 11/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 12/21 134/15 18/21/1 13/21 11/21/1 13/21 11/21/1 13/21 11/21/1 13/21 11/21/1 13/21 11/21/1 13/21 11/21/1 13/21 11/21/1 13/21 12/21/1 13/2	8/2 13/4 21/10 22/3 134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 years [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 8/2 13/4 21/10 22/3 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 6/1/4 130/25 185/13	
134/20 159/10 149/10 159/11 159/18 177/22 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/16 86/18 171/25 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/16 86/18 171/25 171/2	134/20 139/20 140/16 154/18 154/20 155/11 159/18 177/22 /ears [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 22/14 24/5 40/15 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
193-716 194-120 194-12 **pears** [27] 10/17 11/11 27/1 27/2 29/24 48/14 88/13 86/9 90/12 90/17 100/15 103/8 1112/11 115/5 119/11 119/11 119/11 115/19 166/1 166/22 167/16 17/021 183/21 187/22 187/1 187/5 **pears** [1] 149/16 **pears** [2] 149/16 **pears** [2] 149/16 **pears** [3] 1/7 17 11/5 1822 187/1 187/1 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8 33/13 54/4 56/9 61/14 120/25 185/13 **pound [9] 13/20 14/7 14/8	159/18 177/22 //ears [27] 10/17 11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 46/15 48/17 54/5 58/7 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
589/16 17/12 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 103/18 112/11 115/5 103/18 112/11 115/5 119/11 122/12 134/15 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/12 187/2 187/2 197/17 11/5 186/8 197/17 11/5 187/2 197/17 11/5 187/2 197/17 11/5	73/8 17/122 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 119/1 183/21 187/22 58/24 71/11 71/13 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 9oung [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 188/13	
Real's [27] 10071 17/11 27/12 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 187/22 187/28 1/1 149/16 187/29 1/1 177 1/1/15 187/24 4/1 4/1 4/16 5/6 5/8 5/8 5/10 16/5 6/6 19/3 20/10 22/17 22/14 23/10 24/11 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/10 26/3 23/120 31/24 34/20 24/21 25/3 25/3 31/20 24/21 25/3 25/	82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 1134/4 138/13 141/12 143/2 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
11/11 27/1 27/2 29/24 44/10 49/22 64/24 44/10 49/22 64/24 44/10 49/22 64/24 13/8 73/8 73/16 80/13 85/16 80/18 11/25 12/2/11 12/12 134/16 113/11 113/11 134/4 13/81/3 141/12 143/2 143/10 170/3 170/15 187/122 1667/16 170/21 183/21 187/122 1667/16 170/21 183/21 187/122 1667/16 170/21 183/21 187/122 1667/16 170/21 183/21 187/122 1667/16 170/21 183/21 187/122 1667/16 170/21 183/21 187/122 1667/16 170/21 183/21 187/122 167/16 170/21 183/21 187/122 167/16 170/21 183/21 187/122 187/122 187/11 11/11 11/11 11/18 11/12 11/11 11/18 11/13 11/11 11/16 11/11 11/11 11/18 11/11 11/11 11/14 11/11 11/14 11/11 11/14 11/11 11/11 11/11 11/14 11/	11/11 27/1 27/2 29/24 44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 82/4 84/4 85/11 86/9 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
90/12 99/17 10/015 10/3/18 12/11 115/5 10/3/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 140/11 146/7 157/19 166/1 166/22 1667/16 170/21 183/21 187/22 187/22 187/2 19/2 10/2/1 13/15 18/2/2 187/1 187/5 18/2/2 187/1 18/5 18/2/2 187/1 18/5 18/2/2 187/1 18/5 18/2/2 187/1 18/5 18/2/2 187/1 18/5 18/2/2 187/1 18/5 18/2/2 187/1 18/5 18/2/2 187/1 18/5 18/2/2 187/1 18/5 18/2/2 18/7/1 18/5 18/2/2 18/7/1 18/5 18/2/2 18/7/1 18/7/1 18/3/3 15/4 5/6 5/9 11/4 1/4 12/0/25 18/5/13 11/2/3 18/13 15/6 5/9 11/4 18/2/2 18/7/1 18/7/1 18/3/3 13/4 34/20 18/2/2 18/7/1 18/7/1 18/3/3 13/4 34/20 18/2/2 18/7/1 18/7/1 18/3/3 13/4 34/20 18/2/2 18/7/1 18/7/1 18/3/3 13/4 34/20 18/2/2 18/7/1 18/7/1 18/3/3 18/4 3/4/2 18/3/3 18/4/2 18/3/3 14/4/2 18/3/3 18/4/2 18/3/3 18/4/2 18/3/3 14/4/2 18/3/3 18/4/2 18/3/3 14/4/2 18/3/3 18/4/2 18/3/3 14/4/2 18/3/3 18/4/	44/10 49/22 64/24 73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 90/12 90/17 100/15 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
103/18 112/11 113/5 119/1 119/1 1134/4 138/13 1411/2 1134/5 119/1 119/1 1134/4 138/13 1411/2 1134/5 119/1 119/1 1134/5 119/1 119/1 1134/5 138/13 1411/2 1134/5 138/13 1411/2 1134/5 138/13 1411/2 143/2 143/10 170/3 170/15 182/2 187/1 187/5 20/04 [1] 149/16 20/04 [2] 17/7 17/7 17/5 20/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 51/24 52/12 53/14 50/18 18/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 119/17 1123/16 125/15 129/2 105/13 112/13 112/13 113/14 14/17 143/11 119/1 1134/4 119/1 1134/4 138/13 141/2 143/2 143/10 170/3 170/15 182/2 187/1 187/5 20/04 [2] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/25 36/5 39/16 45/4 45/6 48/17 49/3 51/20 51/21 53/6 53/9/16 45/4 45/6 48/17 49/3 51/20 51/21 53/6 53/9/16 45/4 45/6 48/17 34/3/11 18/11 88/11 90/6 91/3 93/13 93/14 93/14 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 113/17 119/17 113/17 119/17 113/17 119/17 113/17 113/14 110/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 18/22 187/1 187/5 20/04 [3 /4 /4 /4 /4 /4 /4 /4 /4 /4 /4 /4 /4 /4	73/8 79/16 80/13 85/16 86/18 111/25 122/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 103/18 112/11 115/5 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
13/3 1/3 16 30 1/3 1/3 16 30 1/3 1/3 1/3 16 30 1/3 1/3 1/3 1/3 1/3 1/3 1/3 1/3 1/3 1/3	119/1 119/11 134/4 138/13 141/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 119/1 119/11 134/4 138/13 141/12 143/2 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9	
138/13 141/12 143/2 143/10 170/3 170/15 140/11 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 167/16 170/21 183/21 168/13 170/16 171/2 171/2 183/21 171/2 171/2 183/2 171/2 171/	138/13 141/12 143/2 142/11 122/12 134/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 187/1 187/5 14/8 33/13 56/4 56/9	
142/11 12/12 13/4/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 187/22 187/12 1 149/16 186 [89] 17/ 1/7 1/15 3/24 4/1 4/1 4/16 5/6 5/8 5/8 5/11 6/5 6/6 9/32 30/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 50/12 50/21 50/21 50/16 98/19 95/6 67/11 88/11 88/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 113/3/16 125/15 129/2 133/12 14/17 143/11 143/10 170/3 170/15 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 your [11] 1/11 1/18 1/12 2/14 3/21 5/12 5/15 7/12 8/3 9/21 9/22 10/21 12/3 12/2 13/21 15/8 22/22 24/21 25/5 25/5 31/20 31/25 36/5 39/16 45/4 45/6 48/17 49/3 51/20 51/21 53/8 55/9 59/8 59/14 59/20 59/24 61/24 62/12 62/12 66/18 66/18 66/19 67/10 71/17 73/77 73/17 79/19 81/14 83/25 84/4 84/5 84/5 90/13 93/20 94/4 94/12 94/15 100/5 100/16 101/10 101/17 104/18 105/22 107/13 112/13 112/16 112/19 114/2	143/10 170/3 170/15 140/1 140/11 146/7 157/19 166/1 166/22 167/16 170/21 183/21 187/22 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9	
180/1 140/11 140/11 140/11 157/19 166/1 166/12 183/21 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 your [11] 1/11 1/18 1/22 2/14 3/21 5/12 5/15 5/16 5/6 5/6 5/6 5/6 5/11 6/5 6/6 9/23 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 44/5 48/12 49/1 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/12 50/14 50/12 50/12 50/14 5	182/2 187/1 187/5 187/19 166/1 166/22 167/16 170/21 183/21 187/22 182/2 187/1 187/5 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
187/19 166/1 166/22 167/16 170/21 183/21 1818/15 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13 your [11] 1/11 1/18 1/18 3/24 4/1 4/1 4/16 5/6 5/8 5/8 5/11 6/5 6/6 5/8 5/8 5/11 6/5 6/6 5/8 5/8 5/11 6/5 6/6 5/8 5/8 5/11 6/5 6/6 5/8 5/8 5/10 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 56/12 50/21 50/12	157/19 166/1 166/22 167/16 170/21 183/21 187/22	
167/16 170/21 183/21 187/22 187/22 187/22 1887/21 1 149/16 1887/81 1 149/16 1887/81 1/7 1/7 1/15 187/24 4/1 4/16 5/6 187/24 23/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 31/25 36/5 39/16 45/4 45/6 48/17 49/3 51/20 51/24 52/12 53/14 57/15 59/16 59/17 61/1 81/19 83/19 85/6 81/19 83/19 83/19 83/19 81/19 83/19 83/19 81/19 83/	167/16 170/21 183/21 young [9] 13/20 14/7 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
187/22 rears' [1] 149/16 res [89] 1/7 1/7 1/15 3/24 4/1 4/1 4/16 5/6 5/8 5/8 5/15 5/11 6/5 6/6 9/23 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 33/1/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 50/12 50/21 50/21 51/24 52/12 53/14 51/14 88/19 87/11 88/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 905/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 1334/24 14/17 143/11 112/16 112/19 114/2	187/22 14/8 33/13 56/4 56/9 61/14 120/25 185/13	
rears' [1] 149/16 res [89] 1/7 1/7 1/15 3/24 4/1 4/1 4/16 5/6 5/8 5/8 5/11 6/5 6/6 9/2/3 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 51/2 5/15 5/17 5/14 58/19 83/19 85/6 87/11 58/18 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 905/16 98/10 99/22 106/17 115/14 116/17 117/21 119/17 119/17 1123/16 125/15 129/2 134/24 14/17 143/11 15/18 1/20/25 185/13 your [11] 1/11 1/18 1/22 2/14 3/21 5/12 5/15 7/12 7/12 8/3 9/21 9/22 10/21 12/3 12/8 13/2 15/8 22/22 24/21 25/5 25/5 31/20 31/25 36/5 39/16 45/4 45/6 48/17 49/3 51/20 51/21 53/8 55/9 59/8 59/14 59/20 59/24 61/24 62/12 62/12 66/18 66/18 66/19 67/10 71/1 73/7 73/17 79/19 81/14 83/25 84/4 84/5 84/5 90/13 93/20 94/4 94/12 94/15 100/5 100/16 101/10 101/17 104/18 105/22 107/13 112/13 112/16 112/19 114/2	61/14 120/25 185/13	
reas [8] 1/17 1/7 1/15 3/24 4/1 4/1 4/16 5/6 5/8 5/8 5/11 6/5 6/6 9/23 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 55/12 55/15 5/12 5/5/5 31/20 51/24 52/12 53/14 57/15 9/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 14/17 143/11 17/21 119/17 143/11 17/21 119/17 119/17 133/16 125/15 129/2 134/24 14/17 143/11 17/21 119/17 143/11	182rs 11 1/4/16 1	
1/22 2/14 3/21 5/12 5/15 5/16 5/6 5/8 5/8 5/11 6/5 6/6 9/23 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 50/12 50/12 50/12 50/12 50/15 51/21 53/14 55/15 51/24 52/12 53/14 57/15 59/16 59/17 61/1 88/11 88/19 80/6 91/3 93/13 93/14 93/21 94/6 94/19 99/5/16 98/10 99/22 1006/17 115/4 116/17 117/21 119/17		
5/15 5/11 6/5 6/6 9/23 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 51/24 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 995/16 98/10 99/22 1006/17 115/4 116/17 113/16 112/17 119/17 123/16 125/15 129/2 1334/24 141/7 143/11	(es [03] 1/1 1/1 1/10 4/22 2/44 2/24 5/42	
9/23 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 50/12 50/21 50/21 51/24 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11	3/24 4/1 4/10 3/0 1	
9/23 20/10 22/17 22/24 23/10 24/11 24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 51/24 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 1529/2 1334/24 141/7 143/11	3/0 3/0 3/11 0/3 0/0 1	
12/24 23/10 24/11 124/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 51/24 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 133/16 14/7 143/11	9/23 20/10 22/17 9/21 9/22 10/21 12/3	
24/21 25/10 26/3 31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 51/24 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 905/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 1123/16 125/15 129/2 1334/24 141/7 143/11 24/21 25/5 25/5 31/20 31/25 36/5 39/16 45/4 45/6 48/17 49/3 51/20 51/21 53/8 55/9 59/8 59/14 59/20 59/24 61/24 62/12 62/12 66/18 66/18 66/19 67/10 71/1 73/7 73/17 79/19 81/14 83/25 84/4 84/5 84/5 90/13 93/20 94/4 94/12 94/15 100/5 100/16 101/10 101/17 104/18 105/22 107/13 112/13 112/16 112/19 114/2	22/24 23/10 24/11 12/8 13/2 15/8 22/22	
31/23 31/24 34/20 34/20 46/5 48/12 49/1 50/12 50/21 50/21 51/24 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143//11		
53/22 53/24 46/5 48/12 49/1 55/12 50/21 50/21 55/12 52/12 53/14 55/15 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 133//24 141/7 143//11 45/6 48/17 49/3 51/20 51/21 53/8 55/9 59/8 59/14 59/20 59/24 61/24 62/12 62/12 66/18 66/18 66/19 67/10 71/1 73/7 73/17 79/19 81/14 83/25 84/4 84/5 84/5 90/13 93/20 94/4 94/12 94/15 100/5 100/16 101/10 101/17 104/18 105/22 107/13 112/13 112/16 112/19 114/2	24/21 25/10 20/3 31/25 36/5 30/16 45/4	
50/12 50/21 50/21 50/12 50/21 50/21 51/24 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11 51/21 53/8 55/9 59/8 59/14 59/20 59/24 61/24 62/12 62/12 66/18 66/18 66/19 67/10 71/1 73/7 73/17 79/19 81/14 83/25 84/4 84/5 84/5 90/13 93/20 94/4 94/12 94/15 100/5 100/16 101/10 101/17 104/18 105/22 107/13 112/13 112/16 112/19 114/2	3 1/23 3 1/24 34/20 A5/6 A8/17 A0/3 51/20	
59/14 59/20 59/24 51/24 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11 59/14 59/20 59/24 61/24 62/12 62/12 66/18 66/18 66/19 67/10 71/1 73/7 73/17 79/19 81/14 83/25 84/4 84/5 84/5 90/13 93/20 94/4 94/12 94/15 100/5 100/16 101/10 101/17 104/18 105/22 107/13 112/13 112/16 112/19 114/2	34/20 40/3 40/12 49/1 51/21 53/8 55/0 50/8	
57/14 52/12 53/14 57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11	20/17 20/71 20/71 1	
57/1 59/16 59/17 61/1 81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11	31/24.32/12.33/14	
81/19 83/19 85/6 87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11	57/1 59/16 59/17 61/1 61/24 62/12 62/12	
87/11 88/11 88/19 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11	1 66/18 66/19 1	
87/11 88/11 9 90/6 91/3 93/13 93/14 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11	1 67/10 71/1 73/7 73/17	
93/21 94/6 94/19 93/21 94/6 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11 123/16 112/19 114/2	87/11 88/19 70/10 81/14 83/25	
93/21 94/19 95/16 98/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11	90/0 91/3 93/13 93/14 84/4 84/5 84/5 90/43	
99/10 99/22 106/17 115/4 116/17 117/21 119/17 119/17 123/16 125/15 129/2 134/24 141/7 143/11	93//194/094/19	
106/17 115/4 116/17	93/10/90/10/99/22	
117/21 119/17 119/17 101/10 101/17 104/18 123/16 125/15 129/2 105/22 107/13 112/13 134/24 141/7 143/11 112/16 112/19 114/2	106/17 115/4 116/17 94/15 100/5 100/16	
123/16 125/15 129/2 105/22 107/13 112/13	117/21 110/17 110/17 101/10 101/17 104/18	
123/16 123/15 129/2 112/16 112/19 114/2 134/24 141/7 143/11 112/16 112/19 114/2	1 105/22 107/13 112/13	
1.54//4 141// 14.5/11	123/10 123/15 129/2 112/16 112/10 114/2	
	134/24 141// 143/11 1	

(79) writing - Z8