1		Friday, 22 July 2022	1		DR ROBERT WHITFORD MCQUISTON (affirmed)
2	(10.	.00 am)	2		Questioned by MS SCOTT
3		(Proceedings delayed)	3	SIR	R BRIAN LANGSTAFF: Ms Scott.
4	(10.	.03 am)	4	MS	SCOTT: Can you see and hear me?
5	SIR	BRIAN LANGSTAFF: Good morning, Professor McQuiston.	5	Α.	I can, Ms Scott, yes.
6		Can you hear me?	6	Q.	Can I first of all start by asking you this: you have
7	THE	E WITNESS: Good morning, Sir Brian. I can hear you fine.	7		given your name in your witness statement as
8	SIR	BRIAN LANGSTAFF: Good. And you can see me?	8		Dr Robert McQuiston but I see also that you have
9	THE	E WITNESS: I can.	9		a professorship, but you call yourself Dr McQuiston, do
10	SIR	BRIAN LANGSTAFF: That's a good start. In a moment or	10		you?
11		two I'm going to ask Mary to invite you to affirm. Let	11	Α.	That was a time-limited professorship, so that expired
12		me first, though, explain who you're talking to.	12		in 2011 (inaudible) a doctor.
13		There's a small audience here in Aldwych, in	13	Q.	And your title, Dr, is not because you're a clinical
14		Aldwych House in London, but I imagine the bulk of your	14		doctor but because you've got a PhD?
15		audience today are going to be online, watching either	15	Α.	That's correct.
16		on YouTube or on live stream.	16	Q.	I'm just now going to go through your and go over
17		I can't tell you precisely how many there will be	17		your career, and give an overview of your career,
18		but it may well be approaching three figures.	18		starting in 1970, where you had a number of roles,
19	THE	E WITNESS: Okay.	19		principal officer, then deputy principal, then assistant
20	SIR	BRIAN LANGSTAFF: In a moment or two Ms Scott is going	20		principal, in a range of divisions of the Department of
21		to ask you the questions but first, Mary, please.	21		Agriculture for Northern Ireland; is that right?
22		I should ask you, you're in the offices of your	22	Α.	That's correct.
23		lawyer, are you?	23	Q.	So that was between 1970 and 1984?
24	TH	E WITNESS: Yes, I am indeed.	24	Α.	Yes.
25	SIR	BRIAN LANGSTAFF: Very well.	25	Q.	Then in 1984, you took up a role as the assistant
		1			2
1		secretary to the Health Service Division of the	1		mainly in Russia and Central and Eastern Europe, and in
2		Department of Health and Social Services in	2		the Far East. So they were countries where perhaps
3		Northern Ireland?	3		there wasn't a satisfactory primary care service, maybe
4	A.	Yes, that's right.	4		no such thing as general practitioners, very centralised
5	Q.	And you held that post until 1988?	5		services. So we were helping them to modernise and
6	A.	Yes.	6		reform their services.
7	Q.	And I'm going to come back and ask you some questions	7	Q.	
8		about your time in the Health Service Division.	8	-4-	Northern Ireland over that period?
9	A.	Yes.	9	A.	· · · · · · · · · · · ·
10	Q.	You then moved from there to become the assistant	10	Q.	Were you keeping up with what was going on in Northern
11		secretary of the Management and Personnel Division of	11		Ireland during that period?
12		the DHSS Northern Ireland, between 1988 and 1990.	12	A.	From a general interest point of view, yes, I was.
13	A.	That's right.	13	Q.	
14	Q.	•	14		Department of Health and Social Security, you took up
15		the Northern Ireland Centre for Healthcare Cooperation	15		a role as the International Programme Director of
16		and Development in 1990.	16		Nicare, a role you held until 2004.
17	A.	That's correct, yes.	17	A.	Yeah. The reason for that was that I was spending more
18	Q.	And that was a post you held until 1999.	18		and more time overseas and it was becoming difficult to
19	A.	Yes.	19		direct the organisation in Belfast and be overseas at
20	Q.	And you say that's called Nicare? How do we pronounce	20		the same time, so we appointed a new director and
21		that?	21		I became the International Project Director.
22	A.	Nicare, yes.	22	Q.	Then you became a health and social services adviser to
23	Q.	-	23		Nicare between 2004 and 2006.
24	A.	Basically helping other health services around the world	24	Α.	Yes, that was after my retirement from the Department in
25		to improve their services, perform their services,	25		2004.
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(1) Pages 1 - 4

1	0	And in that role, what were you doing?	1		that the Department was divided into a policy
2	Q.	Actually, the same work, but just with a different	2		directorate and a management directorate which was
3	7	heading.	3		known and you referred to in your statement as the
4	Q.	· · · · · · · · · · · · · · · ·	4		Management Executive.
5		than the domestic picture?	5	A.	That's correct.
6	A.	Yes, yes.	6	Q.	Broadly speaking, what was the difference between the
7	Q.	Then between 2006 and 2011, you were a visiting	7		two, those two that those two parts of the
8		professor and health policy and management specialist at	8		Department?
9		the Healthcare Research and Development Group at the	9	A.	Well, basically the policy side, as the name suggests,
10		University of Ulster; is that right?	10		was responsible for policy and legislation.
11	A.	That's right, yes.	11		Once policies were decided, and it was a case of
12	Q.	Were you teaching? Were you lecturing? What were you	12		implementing policies, that was down to the executive.
13		doing in that role?	13		They were sort of management they managed the four
14	Α.	What happened was that Nicare ceased to exist in 2006,	14		health boards and they looked after the personnel issues
15		and a number of us wanted to continue the work we were	15		in the health boards and so forth. So they were more of
16		doing, so we managed to organise this unit at the	16		the hands-on operational side of the Department, whereas
17		University, and essentially there was no teaching	17		the policy side was doing the thinking about how to do
18		involved, it was purely research, and the same kind of	18		things.
19		overseas work I had been doing before.	19	Q.	We've heard from witnesses from the Department of Health
20	Q.	So before getting on to your role between 1984 and 1988	20		in London that the Department of Health had what they
21		in the Health Services Division, I'm just going to ask	21		call a sponsorship role for agencies like the Blood
22		you some questions to get an idea about the structure of	22		Services and so on. Would that role have sat with the
23		the Department at the time that you were there in the	23		management executive?
24		1980s.	24	Α.	Yes, it would.
25		So is it right to understand from your statement	25	Q.	How well, in your experience, did dividing the
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1		Department up in that way work?	1	0	Then below the Permanent Secretary was who?
1 2	A	Department up in that way work? Well, it already had been divided by the time Larrived	1		Then below the Permanent Secretary was who? There were Under-Secretaries and as far as I recall
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(2) Pages 5 - 8

1	Q.	Does the same go for meetings with the heads with the	1		disorders came under the Acute Division headed by
2	۹.	other Assistant Secretaries sitting in the other	2		Jack Scott or under the Health Service Division?
3		divisions?	3	A.	Issues relating to blood and blood products would have
4	A.	Yes, indeed. I mean, there could be cross-cutting	4		been on Jack Scott's side. He would have been
5		issues that would require, obviously, discussion and	5		responsible for accident and emergency, surgery,
6		interchange, and there may have been issues that	6		orthopaedics, things like that.
7		involved more than one division, or perhaps the	7		The branch that I had, on general hospital
8		Under-Secretary would be involved along with the	8		services, would have been concerned more with general
9		relevant Assistant Secretaries.	9		medicine, oncology, those kind of issues, cardiology and
10	Q.	You've set out in your statement a little bit more	10		so forth. So really issues relating to bleeding
11		detail about the areas of responsibility that your	11		disorders and bleeding diseases would have fallen on the
12		division had, and I'm not going to go to those now, but	12		other side.
13		you tell us you also had a role in relation to health	13	Q.	How big was the staff team in your division?
14		promotion and disease prevention measures, including	14	A.	I had four principal officers, and I suppose that in
15		public education about the risks associated with	15		each of those branches there might have been an average
16		infectious diseases such as AIDS; is that right?	16		of about ten staff, something like that.
17	A.	That's correct.	17	Q.	Was that a similar size to Jack Scott's division, can
18	Q.	In that role, you attended and sat on and chaired, in	18		you recall?
19	-41	fact, some committees and working groups?	19	A.	I would have thought probably in broadly similar – he
20	A.	That's right.	20		may not have had as many branches. I'm not sure.
21	Q.	I'll come back to ask you some questions about that	21	Q.	What was the workload like?
22		a little bit later on this morning.	22	A.	Err it was fairly substantial, because it's
23	A.	Okay.	23		covering, you know, almost all of the Health Service,
24	Q.	Do you know, or can you recall now, whether the	24		when you think about it. So yes, I mean, there were
25		management of long-term conditions like bleeding	25		a lot of issues most of the time and a fair degree of
		9			10
1		pressure, yes.	1		Dr Nick Donaldson but we would have had contact with
1 2	Q.	pressure, yes. I'm going to ask you some questions now about how the	1 2		Dr Nick Donaldson but we would have had contact with some of the other medical staff as well.
	Q.			Q.	
2	Q.	I'm going to ask you some questions now about how the	2	Q.	some of the other medical staff as well.
2 3	Q.	I'm going to ask you some questions now about how the Chief Medical Officer and his team fitted into the	2 3	Q.	some of the other medical staff as well. Was there a programme or a schedule of regular meetings
2 3 4	Q.	I'm going to ask you some questions now about how the Chief Medical Officer and his team fitted into the structure. So we've heard evidence that in England	2 3 4	Q. A.	some of the other medical staff as well. Was there a programme or a schedule of regular meetings between you and relevant staff from the CMO team or was
2 3 4 5	Q.	I'm going to ask you some questions now about how the Chief Medical Officer and his team fitted into the structure. So we've heard evidence that in England there were, at points anyway, dual structures in the	2 3 4 5		some of the other medical staff as well. Was there a programme or a schedule of regular meetings between you and relevant staff from the CMO team or was it, again, an as and when, ad hoc arrangement?
2 3 4 5 6	Q.	I'm going to ask you some questions now about how the Chief Medical Officer and his team fitted into the structure. So we've heard evidence that in England there were, at points anyway, dual structures in the Civil Service, so there was an administrative and	2 3 4 5 6	A.	some of the other medical staff as well. Was there a programme or a schedule of regular meetings between you and relevant staff from the CMO team or was it, again, an as and when, ad hoc arrangement? Ad hoc, as and when, yeah.
2 3 4 5 6 7	Q.	I'm going to ask you some questions now about how the Chief Medical Officer and his team fitted into the structure. So we've heard evidence that in England there were, at points anyway, dual structures in the Civil Service, so there was an administrative and a medical side. Was that similar in Northern Ireland?	2 3 4 5 6 7	A.	some of the other medical staff as well. Was there a programme or a schedule of regular meetings between you and relevant staff from the CMO team or was it, again, an as and when, ad hoc arrangement? Ad hoc, as and when, yeah. Now, I'm going to ask you some questions about contact
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Q. A.	I'm going to ask you some questions now about how the Chief Medical Officer and his team fitted into the structure. So we've heard evidence that in England there were, at points anyway, dual structures in the Civil Service, so there was an administrative and a medical side. Was that similar in Northern Ireland? Was the Chief Medical Officer the head of his own team, sat outside what you've described to us as the policy division and the management division? I would say sat alongside rather than outside, yeah. What kind of contact did you have or could you have with either the Chief Medical Officer or any of his clinicians? Well, quite regular contact. Most of the time it would be with his staff but, from time to time, it would be the Chief Medical Officer himself, and he was always quite accessible. There wasn't an issue there at all. Did you have a particular member of his staff allocated to your division or a particular point of contact or could you just really ask advice from anyone that you wanted to? It depended on the issue. They had things divided	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Q. A. Q. A. Q. A.	some of the other medical staff as well. Was there a programme or a schedule of regular meetings between you and relevant staff from the CMO team or was it, again, an as and when, ad hoc arrangement? Ad hoc, as and when, yeah. Now, I'm going to ask you some questions about contact with ministers. It's right to understand, is it, that during your time in the Health Services Division it was a period of Direct Rule in Northern Ireland by the Government in Westminster? It was. So that means, is this right, that the UK Government had taken over direct responsibility for Government decisions in Northern Ireland (The witness nodded) with ministers in the Northern Ireland Office directing the Northern Ireland Civil Service? That's right. During your time in the Health Service, Douglas Hurd was the Secretary of State followed by Tom King in September 1985; is that right? I think that's right yeah.

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15 16	05					
	25			25	Α.	-

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1		perhaps an issue of prioritising expenditure in one area	1		and affected in Northern Ireland?
2		as opposed to another, he may have been consulted about	2	Α.	No role there, no.
3		that kind of issue.	3	Q.	And your department had no role in licensing and
4	Q.	Now you've told us that your Department your	4		regulation of pharmaceutical companies?
5		division, rather, in the Department, had no role in	5	Α.	No. We had a role, as I recall, in establishing
6		blood and blood products. So is it right to understand	6		pharmacies, and there was a policy that pharmacies
7		that you had no particular relationship with the	7		new pharmacies couldn't be set up close to existing
8		Northern Ireland Blood Transfusion Service?	8		ones. There had to be a sort of reasonable network. We
9	Α.	That is correct.	9		had a role in that and just to ensure that pharmacy
10	Q.	And equally, you had no particular relationship with any	10		services were available as widely as possible and not
11		Haemophilia Centres?	11		concentrated in one location.
12	A.	Correct.	12	Q.	You've told us a little bit about the Limited List in
13	Q.	So is it right to understand from that that you can't	13		your witness statement. Can you recall whether blood
14		give the Inquiry any evidence about issues such as	14		products were on the Limited List?
15		decisions made about self-sufficiency of blood	15	Α.	I'm pretty sure they weren't.
16		products of blood and blood products in	16	Q.	Are you able to help us with how budgets for those
17		Northern Ireland?	17		treatments were set up or dealt with by the Department?
18	A.	l'm afraid I can't.	18	A.	Budgets for blood products?
19	Q.	Nor whether there were any Governmental policies	19	Q.	Yes.
20		concerned with prescribing practices for those with	20	A.	No, I'm afraid I couldn't.
21		bleeding disorders?	21	Q.	Can I then just take you to SCGV0000105_021.
22	A.	No.	22		So this is a letter addressed to you dated
23	Q.	Equally, is this right: did your division have any	23		4 October 1988. We don't need to turn through, but it's
24		role is it right to understand your division did not	24		from Dr Macniven from the Scottish Home and Health
25		have a role in the payment schemes for those infected	25		Department, and it starts by saying:
		17			18
1		"I am writing (I hope to the right person!) about	1	Α.	At that stage I'd also moved on to the other side of the
2		the future arrangements for the processing in Scotland	2		Department, I think in April of that year, so that's on
3		of Northern Ireland plasma."	3		two accounts he got the wrong person.
4		Then it goes on to explain that that Scotland has	4	Q.	Yes, you weren't even in post in the Department by
5		lost its self-sufficiency and asks questions of you, as	5		October 1988.
6		a representative of Northern Ireland Department, as to	6	Α.	That's correct.
7		whether or not you would we can see at	7	Q.	And it wouldn't, in any event, have been your successor?
8		paragraph 4(a) withdraw your agreement to fractionate	8	Α.	It wouldn't have been, no, that's right.
9		plasma. And then, if we go over the page, (b), invest	9	Q.	I'm going to turn now to ask you some questions about
10		in the PFC.	10		AIDS and your role in AIDS and HIV.
11		So we can see, at paragraph 5, two questions:	11		Now, you have told us that you had a role in
12		"Do you still want your plasma processed by the	12		health promotion and disease prevention generally for
13		SNBTS?"	13		Northern Ireland, in relation to infectious diseases
14		And (b):	14		including AIDS.
15		"Would you be prepared to contribute to the	15	Α.	(The witness nodded)
16		capital cost of the upgrading at the Protein	16	Q.	I'll come on to ask you some questions in a moment about
17		Fractionation Centre?"	17		the role you had in the public education campaigns on
18		Now is it right to understand that while this	18		AIDS, but just to try to understand whether anything
19		correspondence was addressed to you, in fact he hadn't	19		else fell into your remit. Would testing for HIV have
20		got the right person and that this was passed on to	20		fallen into your remit?
21		Jack Scott?	21	Α.	No. I don't recall any involvement in testing.
22	Α.	That is correct. Yeah.	22	Q.	So that would have been dealt with by Jack Scott's
	-	And so	23		division?
23	Q.	, 114 00			
23 24	Q. A.	And	24	Α.	Either Jack Scott's division or the management side of
	A.			A.	

(5) Pages 17 - 20

Q.

Α.

Α.

Q.

Α.

Α.

Q.

Q.

Α.

Q.

	How about treatment of those with HIV? So for hospital	1		So we can see that this is headed "Ministerial
	services for those with HIV?	2		Steering Group on AIDS: 1st Meeting on 2 December 1985".
•	Well, again, I think that would be on Jack's side.	3		And we can see a number of attendees: for the DHSS we've
	If there were community services for those, for HIV,	4		got Barney Hayhoe MP; the CMO, Dr Acheson; attendees
	would that have fallen within your remit?	5		from the Foreign and Commonwealth Office; we've got
•	It would.	6		Lord Glenarthur and others from the Home Office;
	Do you recall any such services or any decisions having	7		lord Trefgarne from the Defence; Treasury attendees;
	to be made about that?	8		Cabinet office; DES, which I understand is the
	I do. I recall, in the context of the Northern Ireland	9		Department of Education and Science; Employment; Welsh
	Committee on AIDS, various initiatives being discussed	10		Office, an MP there; and there you are representing the
	and agreed, including information packs and videos for	11		Northern Ireland Office; and then Environment;
	GPs, so that, you know, they were to help them with	12		Scottish Office; and DTI.
	dealing with the issue at their level.	13	Α.	Yes.
	So a training and information dissemination role?	14	Q.	So is it right to understand that you were attending
	That's correct.	15		this meeting in the place of Richard Needham?
	Were you involved in any of the decisions taken by the	16	Α.	That's correct, yeah.
	Blood Services about the selection of those donors	17	Q.	Then if we go over to the third page, please, we can see
	considered to be at risk of HIV?	18		from the first paragraph:
	No.	19		"Mr Hayhoe welcomed representatives from other
	Turning, then, to your role in the various well,	20		Government Departments. He explained that the AIDS
	first of all, the Ministerial Steering Group on AIDS, or	21		infection represented a serious public health problem
	sometimes referred to as the Interdepartmental Committee	22		which had wide implications for many Departments.
	on AIDS.	23		A paper outlining some of these implications had already
	If we can just do this by reference to a document,	24		been circulated. Much had been done by the DHSS to try
	CABO0000221, and can we go to page 2, please.	25		to limit the spread of the infection. He hoped that an
	21			22
	Inter-Department Group would be set up following the	1		was realised, that, following the presentation from the
	Chief Medical Officer's presentation on the disease.	2		Chief Medical Officer, a group was an
	The aim of the Inter-Departmental Group would be to	3		interdepartmental group was set up and there were
	develop a co-ordinated strategy towards the wider issues	4		subsequent meetings?
	connected with the disease."	5	Δ	Yes, that's correct.
	Then we can see that there is a presentation by	6	Q.	Then we can see here as well, at the end there, there
	the Chief Medical Officer, and that is summarised, and	7	ч.	seems to be another group being set up to advise the
	we can see just look at the headings there:	8		ministerial group.
	"Definition", "Spread", "Epidemiology", and so on.	9	Δ	Er
	Then if we turn over the page, we can see, after the	10	Q.	So we see that Mr Hayhoe said that he hoped this
•	conclusion of the presentation, that there is	11	ч.	group the terms of reference for the official
	a "Discussion", and we see, that first paragraph there:	12		group that this group would meet and prepare a paper
	"Mr Hayhoe said that an announcement would be made	13		for the next meeting of the ministerial group.
	that day about the allocation of a further £6.3 million	14	A.	Yes, yes. I'd sort of overlooked the fact that there
	devoted to AIDS measures including a major public health	15	л.	were two separate groups, I must say, but I would have
	campaign."	16		been attending both, the interdepartmental group and the
	Then there is a discussion about the form of that	17		ministerial group, on most occasions. Richard Needham
	campaign.	18		seemed to, you know, never be available on the occasions
	Then if we go over the page, we can see at the	19		of those meetings.
		20	0	So we can see that that first meeting is 2
	end, "Conclusion": "The terms of reference of the official group were	20	ч.	December 1985. The second meeting is in April 1986 and
	agreed. Mr Hayhoe said that he hoped that this Group	21		we can see that at SHTM0001036.
	would meet early in the New Year and prepare a paper for	22		Again, this is now chaired by Barney Hayhoe. And
	the next meeting of the Ministerial Group."	23 24		Again, this is now charled by Barney Haynoe. And we can again see you attending towards the bottom of
	Is it right to understand that Mr Hayhoe's hope	24 25		the page for Northern Ireland. Then I understand
	23	20		

(6) Pages 21 - 24

1		that John MacKay is the Parliamentary Under-Secretary	1	advertising"
2		for Scotland, and Mark Robinson Parliamentary	2	And you suggested that a half page advert was more
3		Under-Secretary for Wales; is that your understanding as	3	likely to be read.
4		well?	4	So before I ask you questions in relation to that,
5	Α.	Yes. Yes.	5	it's probably helpful just to look at the advert that is
6	Q.	If we can just turn over the page, we can see the	6	being discussed there.
7		discussion seems to be focusing on the information	7	So it's NHBT0007971.
8		campaign. So 1.2.1:	8	So this is a covering letter just to date the
9		"Mr Hayhoe said that the campaign had been	9	attachment, it's dated 13 March 1986 and it's said
10		launched in mid March, with two rounds of advertising in	10	that:
11		the national papers. The advertising was backed up by	11	"Tom Murray already sent you"
12		the College of Health recorded telephone information	12	This is to Dr Gunson, so I'm not suggesting you
13		service and a Health Education Council leaflet."	13	would have seen this letter, but:
14		Then if we go down to 1.2.2, there's more	14	" sent you a copy of the HEC leaflet and
15		discussion about newspaper advertising, and then:	15	details of the advertising campaign that is due to start
16		"Mr Hayhoe said that so far there had been no	16	on Sunday. I now attach a copy of the proof of the
17		advertising in local papers and he agreed that this	17	advertisement which will be shown to the press this
18		should be considered."	18	afternoon."
19		Then there is discussion about the language of the	19	So that's from Dr Acheson.
20		advert and so on.	20	Then if we go over the page we can see the advert,
21		And if we go over to page 3, we see your	21	the national advert, "Are you at risk from AIDS?"
22		contribution at 1.2.4. Mr Robinson makes a comment	22	Is this the advertisement you were talking about,
23		about the pitch of the advert and reactions from his	23	do you think, during that meeting?
24 25		perspective, and then you say that:	24 25	A. I honestly don't know. I presume it is. And what it
20		" many in Northern Ireland had not seen the 25	20	was about this advert that wasn't eye catching I'm not 26
1		sure. It looks to me as if it would be virtually	1	the ministerial group, that was concerned with national
2		a full-page advert	2	matters, but it would have been picked up in the
3	~			
4	Q.	Yes, I think what you're suggesting is that it would be	3	Northern Ireland Committee on AIDS?
4 5		Yes, I think what you're suggesting is that it would be better to have a half a page advert.	3 4	Northern Ireland Committee on AIDS? A. Yes.
5	Q. A.	Yes, I think what you're suggesting is that it would be better to have a half a page advert. Yeah, but that wouldn't make a lot of sense if this is	3 4 5	Northern Ireland Committee on AIDS?A. Yes.Q. So if we can turn, then, to your work on that committee,
		Yes, I think what you're suggesting is that it would be better to have a half a page advert. Yeah, but that wouldn't make a lot of sense if this is the advert we're talking about. Why would I want to	3 4	 Northern Ireland Committee on AIDS? A. Yes. Q. So if we can turn, then, to your work on that committee, and if we can do so by looking first at RHSC0000041_108.
5 6		Yes, I think what you're suggesting is that it would be better to have a half a page advert. Yeah, but that wouldn't make a lot of sense if this is the advert we're talking about. Why would I want to reduce it from a page to half a page? It may well be	3 4 5 6	 Northern Ireland Committee on AIDS? A. Yes. Q. So if we can turn, then, to your work on that committee, and if we can do so by looking first at RHSC0000041_108. We can see this is a letter from you to Dr McKenna
5 6 7		Yes, I think what you're suggesting is that it would be better to have a half a page advert. Yeah, but that wouldn't make a lot of sense if this is the advert we're talking about. Why would I want to	3 4 5 6 7	 Northern Ireland Committee on AIDS? A. Yes. Q. So if we can turn, then, to your work on that committee, and if we can do so by looking first at RHSC0000041_108. We can see this is a letter from you to Dr McKenna at the Eastern Health and Social Services Board, of
5 6 7 8 9		Yes, I think what you're suggesting is that it would be better to have a half a page advert. Yeah, but that wouldn't make a lot of sense if this is the advert we're talking about. Why would I want to reduce it from a page to half a page? It may well be that there was some other advertising that preceded this, I'm not sure.	3 4 5 6 7 8 9	 Northern Ireland Committee on AIDS? A. Yes. Q. So if we can turn, then, to your work on that committee, and if we can do so by looking first at RHSC0000041_108. We can see this is a letter from you to Dr McKenna at the Eastern Health and Social Services Board, of 10 November 1985, and it's headed "Ad Hoc Group on
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5 6 7 8 9 10	A.	Yes, I think what you're suggesting is that it would be better to have a half a page advert. Yeah, but that wouldn't make a lot of sense if this is the advert we're talking about. Why would I want to reduce it from a page to half a page? It may well be that there was some other advertising that preceded this, I'm not sure.	3 4 5 7 8 9 10	 Northern Ireland Committee on AIDS? A. Yes. Q. So if we can turn, then, to your work on that committee, and if we can do so by looking first at RHSC0000041_108. We can see this is a letter from you to Dr McKenna at the Eastern Health and Social Services Board, of 10 November 1985, and it's headed "Ad Hoc Group on AIDS", and you say:
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5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Q.	Yes, I think what you're suggesting is that it would be better to have a half a page advert. Yeah, but that wouldn't make a lot of sense if this is the advert we're talking about. Why would I want to reduce it from a page to half a page? It may well be that there was some other advertising that preceded this, I'm not sure. Can you recall what the factual basis of your contribution to that meeting was? How you had come to understand that not many in Northern Ireland had seen the national advertising campaign? There must have been some discussion about it back in the Department before I went to the meeting, and there must have been, you know, some reaction generally in Northern Ireland, that maybe people hadn't seen it, or it wasn't eye catching enough, or I don't know. I presume this appeared on all the national papers which would be circulating in Northern Ireland, and so I'm really at a loss as to what was behind that comment.	3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Northem Ireland Committee on AIDS? A. Yes. Q. So if we can turn, then, to your work on that committee, and if we can do so by looking first at RHSC0000041_108. We can see this is a letter from you to Dr McKenna at the Eastern Health and Social Services Board, of 10 November 1985, and it's headed "Ad Hoc Group on AIDS", and you say: "In recognition of the many and rapidly emerging initiatives" SIR BRIAN LANGSTAFF: It's 1986, I think. MS SCOTT: I'm sorry? SIR BRIAN LANGSTAFF: It says '86. MS SCOTT: What did I say? SIR BRIAN LANGSTAFF: '85. MS SCOTT: I beg your pardon, it does say 1986. SIR BRIAN LANGSTAFF: So this is 1986. MS SCOTT: Thank you. "In recognition of the many and rapidly emerging
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5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	А. Q. А.	Yes, I think what you're suggesting is that it would be better to have a half a page advert. Yeah, but that wouldn't make a lot of sense if this is the advert we're talking about. Why would I want to reduce it from a page to half a page? It may well be that there was some other advertising that preceded this, I'm not sure. Can you recall what the factual basis of your contribution to that meeting was? How you had come to understand that not many in Northern Ireland had seen the national advertising campaign? There must have been some discussion about it back in the Department before I went to the meeting, and there must have been, you know, some reaction generally in Northern Ireland, that maybe people hadn't seen it, or it wasn't eye catching enough, or I don't know. I presume this appeared on all the national papers which would be circulating in Northern Ireland, and so I'm really at a loss as to what was behind that comment. It's 35 years ago and I can't recall what specifically it was that led to it.	3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	 Northern Ireland Committee on AIDS? A. Yes. Q. So if we can turn, then, to your work on that committee, and if we can do so by looking first at RHSC0000041_108. We can see this is a letter from you to Dr McKenna at the Eastern Health and Social Services Board, of 10 November 1985, and it's headed "Ad Hoc Group on AIDS", and you say: "In recognition of the many and rapidly emerging initiatives" SIR BRIAN LANGSTAFF: It's 1986, I think. MS SCOTT: I'm sorry? SIR BRIAN LANGSTAFF: It says '86. MS SCOTT: What did I say? SIR BRIAN LANGSTAFF: So this is 1986. SIR BRIAN LANGSTAFF: So this is 1986. SIR BRIAN LANGSTAFF: So this is 1986. MS SCOTT: Thank you. "In recognition of the many and rapidly emerging initiatives which are taking place in other parts of the United Kingdom in relation to AIDS, it has been decided

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1		primarily as providing a focal point for ensuring that	1		in November 1986 was quite late in the piece, given that
2		a coordinated approach to this disease is adopted across	2		HIV and not HIV HTLV-III and AIDS had been around
3		all 4 Board Areas. The Group could also serve as	3		and a matter of concern for some time by then. What
4		a source of advice on specific aspects of AIDS where	4		would you say to that?
5		necessary."	5	Α.	Well, I think, first of all, there would have been
6		Then it sets out the membership of the group,	6		coordinating activity happening anyway on a more ad hoc
7		which of course includes yourself, representatives from	7		basis prior to that. And I think it's I'm right in
8		the four health boards and Dr Mayne, we can see there,	8		saying it was in '86 that the ministerial group was
9		as well.	9		established, isn't that right, and the interdepartmental
10	Α.	Yes.	10		group? So activity was going on anyway but formalising
11	Q.	First of all, was this your idea, your initiative?	11		the groups seemed to take place both in London and in
12	Α.	I can imagine that the issue was discussed in London,	12		Northern Ireland around that time.
13		the idea of, you know, the need for this kind of	13	Q.	Yes, so the ministerial group was December 1985, that
14		coordinating activity in other parts of the country as	14		first meeting was December 1985.
15		well. So I dare say I probably would have initiated the	15	Α.	The interdepartmental group then followed shortly after
16		thinking on it, yes.	16		that, I think.
17	Q.	Does it follow from what you've just said that you think	17	Q.	In terms of the so in terms of the purpose of that
18		the prompt for it would have been what was being said in	18		group as you've said, it's to coordinate information
19		London?	19		exchange between the four health boards; that was its
20	Α.	Well, I think that there could have been obviously	20		primary remit, was it?
21		the issue would be under consideration anyway, but	21	Α.	That's correct. That's correct.
22		setting up formal groupings to look after these	22	Q.	That included potential risk from contaminated blood
23		functions may well have come from the discussions in	23		products?
24		London.	24	Α.	Yes.
25	Q.	Now, it could be said that setting up group of this kind 29	25	Q.	Can we turn now then to RHSC0000041_107. This is 30
		23			50
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1		a question about the membership of the group. So we've	1		and healthcare professionals in the 1980s were refusing
2		got here a letter, again from you to the general	2		to treat people with AIDS. Were those allegations the
3		manager, Mr J Lamb, of Southern Health and Social	3		sorts of allegations you were aware of at the time?
4		Services Board of 29 December 1986, and you are	4	Α.	I honestly don't recall that at all. If that happened
5		responding to a letter from him, in which he appears to	5		it must have been a very small number of cases, I don't
6		have suggested that the membership of the Committee	6	~	recall it at all.
7		formerly known as the "Ad Hoc Group on AIDS" now it	7	Q.	We'll look at one meeting minute from the Northern Ireland Committee on AIDS, formerly the Ad Hoc
8 9		seems to be called the Northern Ireland Committee on	8 9		
9 10		AIDS might be extended to include representatives	9 10		Group on AIDS, DHNI0100055.
11		from the dental, nursing and social work professions. You turned down that request; why was that?	10		So we can see here that this is the minutes of the seventh meeting of the Committee and we can see that you
12	A.	Well, I think the feeling was that having the chief	12		
12	А.	administrative medical officer from each board on the	12		are chairing it, with the other attendees there. If we could go over the page, please, I just want to pick up
14		Committee provided a conduit for these other professions	14		on two points, paragraph 4.6, "AIDS and Blood
15		to make their input. Also, if there were specific	15		Transfusion":
16		issues, say dealing with pharmacy or dealing with	16		"Dr McQuiston reported that the feeling at
17		nursing, the relevant officers (inaudible) to attend	17		national level was that any advertising on this subject
18		those particular meetings.	18		was best left to the National Blood Transfusion Service.
19		To increase the membership of the main committee	19		Members accepted this view. It was noted that blood
20		to include all those professions would have resulted in	20		supplies in Northern Ireland were at a reasonable level
21		a very cumbersome committee which would have been quite	21		but recent surveys amongst students had shown that
22		difficult to manage and difficult to reach decisions.	22		a significant proportion still thought that HIV virus
23		So that was the real main reason for not going down that	23		was transmissible by donating blood."
24		road.	24		So is it right to understand from this that the
25	Q.	Now, the Inquiry has heard evidence that some dentists	25		question of what donors should be told about whether or
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1		not they were at high risk and should be excluding	1		"He [I think that must mean you] indicated that in
2		themselves from deferring themselves from giving	2		order to map out and develop a regional advertising
3		blood was a matter not being dealt with by your	3		strategy for Northern Ireland it would be helpful if
4		committee but being dealt with by the Blood Transfusion	4		Boards could submit details of any initiatives they were
5		Service?	5		planning over the next year which could attract regional
6	Α.	That is correct. I think the feeling was that what we	6		publicity and thereby help to maintain a continual
7		were trying to do in the Committee was to develop	7		awareness in the Province."
8		material for the general public which would inform them	8		So is it right to understand from this that the
9		about how they could adjust their own behaviour to	9		more local regional advertising was being overseen by
10		protect themselves and to avoid risk. I think that the	10		this committee, with the boards, the health boards,
11		risk from potential risk from blood transfusions of	11		feeding into that strategy?
12		a different order was not something really that	12	A.	
13		individuals can protect themselves against. They need	13	Q.	,
14		to be advised, obviously, about the position, which we	14		campaign, that public information campaign, consisted
15		felt was more appropriate for the Blood Transfusion	15		of?
16	-	Service, not to sort of conflate the two issues.	16	Α.	Well, it would have been a covering many of the areas
17	Q.	Then if we could turn to the next page, and pick up	17		covered in the national campaign as well, but we had
18		another point., which is if we could go down to	18		been tailoring messages to suit the Northern Ireland
19		paragraph 6, "Publication Education Strategy in	19		situation, which did vary a few small degrees. One
20		Northern Ireland", and you were reporting on a smaller	20		fairly big aspect of difference was in relation to drug
21		group meeting which had met following had met	21		misuse, which was at a very, very low level in
22		on 9 February, and, following this, a press conference	22		Northern Ireland at the time, due largely to the
23		to mark the launch of the new HEA advertising campaign	23		security situation, and we felt that in the local
24		that had been held in Northern Ireland. So that's the	24		strategy we shouldn't be giving emphasis to that because
25		context. Then it says this: 33	25		it wasn't a problem. On the contrary, there was 34
		55			54
		and the statement of th			
1		probably a bigger problem for us with people travelling	1		steps to remedy that fact within this group? Or at all?
2		away on business, and so we would have focused in on	2	Α.	
3		that to a larger extent, advising people on their	3		moment, of the local advertising campaign, would have
4		behaviour when they were out of the country on business,	4		had an impact there. I mean, if it was felt that the
5 6	~	to avoid the behaviour that could result in infection.	5 6		national advertising hadn't really hit the mark, then it
	Q.	Were there sensitivities in Northern Ireland about			was all the more important to have a local campaign that
7		messaging regarding the risk to men who had sex with	7	~	would do so.
8		men, given the fact that until just a few years before,	8	Q.	How effective would you say that the campaign and
9		that had been illegal?	9		the information dissemination was during your time
10	Α.	Yes, probably it would have been a little bit more	10		there?
11		controversial in the Northern Ireland situation because	11	Α.	I do recall that we did have an evaluation of the
12	~	of the more conservative attitudes to those issues.	12		campaign, and I am pretty sure that as a result of that,
13	Q.	How did that impact on the messages that you were trying	13		we adjusted it as we went along, and I think the overall
14		to get out there?	14		feeling was that it was successful, we were getting the
15	Α.	Well, I don't think it did impact. I think the message	15	~	message across, and it was affecting behaviour.
16		had to be got out, and there was no point in trying to	16	Q.	
17		be too subtle about it, because the message wouldn't	17		over the page, the "UK Public Education Strategy", and
18		have got across. So I think we appreciated that it	18		you there's a reference to a paper there about
19		probably ruffle a few feathers, but I think it didn't	19		the HEA's UK advertising package which was designed to
20		materially affect the line that was taken in the	20		increase general awareness, and the point was made it's
21		advertising.	21		targeted at heterosexual populations and the younger age
22	Q.	Now we saw you contributing in the ministerial meeting	22		groups:
23		to the fact that the national advertising campaign	23		"TV and press advertisements were being used but
24		hadn't been, you thought, very successful in	24		difficulties had been experienced with the use of the
25		Northern Ireland. Can you recall whether you took any 35	25		advertisements in cinemas." 36

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1		Then it says this a little bit further down:	1	Α.	°
2		"Dr Horner indicated that there was evidence from	2	Q.	Now we've heard evidence in the Inquiry that AIDS wasn't
3		patients attending the STD clinic at the RVH that the	3		seen as a significant problem in Northern Ireland
4		middle class groups were changing their sexual behaviour	4		because levels of transmission were low. Would you
5		but there was no similar change apparent amongst lower	5		agree with that?
6		socio-economic groups and he suggested that it was	6	Α.	,
7		important to target the latter group in particular."	7		complacent. I think we were aware that it was a looming
8		Then he makes the point that:	8		problem, and that action needed to be taken.
9		" although the number of STD patients	9	Q.	, , ,
10		remained high AIDS and HIV did not seem to be a reason	10		Republic of Ireland during that time?
11		for this."	11	Α.	Yes, there were there were meetings between the
12		So is that the sort of information you were	12		ministers north and south on a few at least one or
13		talking about, the sort of, as you go along, evaluating	13		two occasions, I can recall, just comparing the
14		and working out what changes need to be made?	14		approach, and, again, it's conceivable that we'd maybe
15	А.	Exactly, yeah.	15		learn things from that would have influenced our
16	Q.	Do you recall whether your group took into account or	16		approach as well, and perhaps vice versa.
17		had any information from the Expert Advisory Group on	17	Q.	Were you aware of the stigma associated with HIV and
18		AIDS operating out of London?	18		AIDS during this time?
19	Α.	You mean the group chaired by Mr Hayhoe?	19	Α.	Oh yes.
20	Q.	No. It's a different group, not the ministerial group.	20	Q.	Were there any steps being taken by the Department to
21		The Expert Advisory Group on AIDS. Does that ring any	21		try to combat that to ensure that people were coming
22		bells with you?	22		forward to be tested and accessing services, and so on?
23	Α.	Is that the one that arose from the ministerial group?	23	Α.	Yes, I think that would have been part of the campaign,
24		No?	24		to try to counter that sort of attitude. Definitely.
25	Q.	No, it's entirely separate.	25	Q.	What strategies were put in place to try to do that?
		37			38
1		How do you go about doing that? How did you go about	1		break or a comfort stop, and we'll come back no earlier
2		doing that?	2		than 11.30. It may be a little bit later if some late
3	Α.	Well, I can't honestly remember the details of that,	3		questions or a large number of questions come in.
4		but, I mean, it would have been simply stating the facts	4		I can't tell you how many that will be, and I can't tell
5		as they were. For example, the fact that AIDS can be	5		you quite how long that will take, because it depends
6		contracted by heterosexuals as well as homosexuals and,	6		upon the questions, obviously.
7		therefore, you know, the targeting of a particular group	7		This being a break in your evidence and your
8		would be inappropriate.	8		evidence being on oath, what you mustn't do is talk
9	MS	SCOTT: Sir, those are the questions that I had.	9		about any of the evidence which you've given to anyone,
10		I wonder whether we could take a break so that	10		whoever that person is.
11		Core Participants can suggest further questions to me.	11		I'll see you not before 11.30.
12	SIR	BRIAN LANGSTAFF: Certainly. Well, we're just about	12	(11	.03 am)
13		ready for our morning break, a little bit early,	13		(A short break)
14		possibly, but we'll take a break for half an hour now,	14	(11	.30 am)
15		and then come back and hope that that gives long enough	15	SIF	R BRIAN LANGSTAFF: Yes.
16		for those who want to suggest questions to you to do so.	16	MS	SCOTT: I have a few more questions for you,
17		Let me explain to you, Dr McQuiston, that there	17		Dr McQuiston. Was how far was how far was your
18		are a number of Core Participants in the Inquiry	18		division involved in providing health promotion work to
19		represented by legal representatives, whose	19		the army stationed in Northern Ireland at the time?
20		representatives have a right on their behalf to put	20	Α.	I'm drawing a blank on that, I have to say. I wouldn't
21		forward questions to counsel to ask you. Plainly, that	21		have been surprised if that had been handled from
22		might reflect the evidence you have given, which they'll	22		London.
23		be thinking about as you've been giving it, so we have	23	Q.	Or potentially by officials from the Northern Ireland
24		to give them time for that.	24		Office?
25		But, in any event, it's probably time for a coffee	25	Α.	Possibly, possibly. I don't recall anything about that
		39			40
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1		at all.	1	A.	Well, I mean, we weren't silent on the issue. It was
2	Q.	You told us that the differences or one of the	2	Λ.	simply a case of a degree of emphasis. So I mean the
3	-	differences between the national and local AIDS	3		message would have been there at a sort of less
4		campaigns was that there was less emphasis on the	4		prominent level. I don't recall re-emphasising that
5		dangers of infection through drug misuse.	5		issue for travellers, no.
6	A.	That's right.	6	Q.	Did the Northern Irish Chief Medical Officer issue any
7	Q.	What did that mean in practice? Did that mean that it	7		public health guidance or anything about HIV or AIDS
8		was not set out as a risk in the information that was	8		during your tenure at the Department?
9		being disseminated?	9	A.	I'm sure he did. I would imagine. I would be very
10	A.	Um, it would not have been given prominence, it possibly	10		surprised if he didn't. You know, that would be one of
11		would have been referred to briefly, but the emphasis	11		his roles: to issue those kinds of bits of advice.
12		was very much on the dangers from unprotected sexual	12		He certainly would have on AIDS, yes.
13		contact, and as I mentioned earlier, particularly in	13	Q.	But you're not able to help us now with the details of
14		relation to businessmen and travelling overseas.	14		that?
15	Q.	And was thought given to the fact that people travelling	15	A.	Not on specifics, no. I'm afraid not.
16		abroad may need to know about the risks from drug	16	Q.	Then the last question is this: can you help us in
17		misuse?	17		understanding how the Northern Irish Health Service
18	A.	Yes, that's what I was saying. They very much were one	18		budget was set in Whitehall or within the Northern Irish
19		of the target groups.	19		Office?
20	Q.	But in relation to the risk of unprotected sex rather	20	A.	Well, as in the case of the other territorial
21		than drug misuse?	21		departments, it would have been based on the Barnett
22	A.		22		formula, so whatever expenditure was identified for
23	Q.	And the question is, was thought given to the fact that	23		England, there's a calculation is done to produce the
24		they may that those travelling abroad may need to	24		equivalent figures for Northern Ireland, Scotland and
25		know the risk of AIDS from drug misuse?	25		Wales. So that would be the basis of the block grant
		41			42
1		for Northern Ireland.	1		questions from Dr McQuiston's legal representatives.
2		Then within Northern Ireland, it's the usual	2		Do you have any questions?
3		public expenditure survey, there's the usual round of	3	SIR	R BRIAN LANGSTAFF: Just one, really. You've spoken about
4		haggling.	4		the problems caused by travellers from Northern Ireland
5		First of all, at Departmental level, the different	5		returning to Northern Ireland who might be infected
6		divisions would be making their bid to the Finance	6		during their travels. What was the sense in the north
7		Division. Then our finance division and all the other	7		about the extent of sharing drug of needle drug use
8		departmental finance divisions would be putting in their	8		in the Republic of Ireland, in centres like Dublin?
9		bid to the Department of Finance and that's the way it	9	Α.	It was quite a problem in the Republic at that stage.
10		was developed.	10		More akin to the situation in England as I recall.
11		There would be then from time to time one-off or	11	SIR	RESEARCE So does it follow that there would be
12		special areas of expenditure that weren't really	12		something of a possible problem of those from the north
13		foreseen. I imagine the AIDS information programme	13		who travel to the south
14		would be one such and, again, whatever amount of money	14	Α.	Yes.
15		was earmarked for that, we would have got our share of	15	SIR	RESTARES CONTINUES OF SET AND ADDRESS OF SET ADDRE
16		that in addition to the block grant or to add to the	16	Α.	Yes and, indeed, advice would have been developed to
17		block grant.	17		include that possibility. Yes.
18	Q.	And your role in that process was to put in your bid for	18	SIR	R BRIAN LANGSTAFF: So do you recall anything specific
19		your division to the finance team in the Department; is	19		being said about that?
20		that right?	20	Α.	l don't really, l don't really, but certainly
21	Α.	Yes, that's right.	21		whenever I mentioned earlier that we emphasised the
22	MS	SCOTT: Sir, those are the questions I have from	22		dangers to the people travelling out of the province,
23		Core Participants.	23		that would include travelling over the border to the
24		E WITNESS: Thank you.	24		Republic.
25	MS	SCOTT: I don't think there are any questions no, no	25	SIR	R BRIAN LANGSTAFF: Yes.
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1	A. I don't remember anything specific.	1 Thank you very much.
2	SIR BRIAN LANGSTAFF: Well, thank you very much. That's all	2 A. Thank you very much. Thank you.
3	that I ask.	3 MS SCOTT: So we have the evidence of Dr Aileen Keel on
4	MS SCOTT: Dr McQuiston, is there anything you would like to	4 Monday and Tuesday, she will be giving evidence
5	add?	5 remotely
6	A. No. I hope it's been helpful to some extent. I know	6 SIR BRIAN LANGSTAFF: Yes.
7	that my position or location within the Department maybe	7 MS SCOTT: followed by the evidence on Wednesday of
8	wasn't ideal from the point of view of the issues that	8 Jeremy Hunt; Thursday, Malcolm Chisholm; and Friday
9	the Inquiry is addressing, but I hope, to the extent	9 Susan Deacon.
10	possible, I've been able to offer some help.	10 SIR BRIAN LANGSTAFF: Yes. So a focus on Scotland and
11	SIR BRIAN LANGSTAFF: Well, thank you very much. You're	11 Jeremy Hunt?
12	right that the extent of the help you can give is	12 MS SCOTT: Indeed.
13	limited, but nonetheless, it's been useful to us to have	13 SIR BRIAN LANGSTAFF: Very well. Ten o'clock on Monday.
14	the organisation of the Health Services in	14 (11.40 am)
15	Northern Ireland set out for us in the way you have, and	15 (The hearing adjourned until 10.00 am on
16	to understand the rather different context of	16 Monday, 25 July 2022)
17	advertising and campaigning to reduce the spread of AIDS	17
18	in the north of Ireland compared to the other at the	18
19	territorial parts of the United Kingdom. And that's	19
20	been quite helpful. So thank you for that.	20
21	And that's, I think, the conclusion of our	21
22	business for today. So shall we say goodbye to you and	22
23	then I'm going to invite Ms Scott to tell me what those	23
24	of us who will be here next week have to expect from the	24
25	Inquiry next week.	25
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